Financial Statements **March 31, 2006**(in thousands of dollars)



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May 19, 2006

## **Auditors' Report**

To the Chief Commissioner and Commissioners of the Canadian Grain Commission Revolving Fund

Pricewaterhouse loopers & P

We have audited the statement of financial position of the **Canadian Grain Commission Revolving Fund** as at March 31, 2006 and the statements of operations, change in excess of financial assets over liabilities, accumulated surplus and cash flows for the year then ended. These financial statements are the responsibility of the Revolving Fund's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these financial statements present fairly, in all material respects, the financial position of the Revolving Fund as at March 31, 2006 and the results of its operations and its change in excess of financial assets over liabilities and cash flows for the year then ended in accordance with Canadian generally accepted accounting principles.

**Chartered Accountants** 

Statement of Financial Position

As at March 31, 2006

(in thousands of dollars)		
	<b>2006</b> \$	2005 \$
Assets		
Financial assets		
Accumulated net charge against the Fund's authority (note 8)	8,296	12,165
Accounts receivable (note 3)	5,008	5,382
	13,304	17,547
Liabilities		
Accounts payable and accrued liabilities	1,120	1,241
Salaries payable	1,290	2,770
Vacation and overtime payable	2,639	2,041
Deferred revenue (note 5)	76	312
Employee severance benefits (note 6)	5,610	4,982
	10,735	11,346
Excess of financial assets over liabilities	2,569	6,201
Non-financial assets (note 2)		
Other assets	123	155
Tangible capital assets (note 4)	5,309	5,713
	5,432	5,868
	8,001	12,069
Equity of Canada		
Contributed capital	4,941	4,941
Accumulated surplus	3,060	4,941 7,128
•	2,000	7,120
	8,001	12,069

The accompanying notes form an integral part of these financial statements.

Approved by

Chric Harrblen Deputy Head

Senior Finance Officer

Statement of Operations

For the year ended March 31, 2006

(in thousands of dollars)

										2006	2005
	Budget inspection \$	Actual inspection	Budget weighing	Actual weighing	Budget research \$	Actual research \$	Budget producer protection	Actual producer protection \$	Budget total \$	Actual total \$	Actual total
Revenue Service fees Special appropriations	23,486	26,023	10,177	10,634	ı	ı	17	17	33,680	36,674	33,671
(note 7) Parliamentary	11,873	12,106	1,258	1,101	5,181	5,503	2,722	3,302	21,034	22,012	15,980
appropriation (note 7) Contract revenue License fees	1,272	1,629	. 15	- 42	4,208	4,331	1,051 18 356	962 33 392	5,259 1,305 356	5,293 1,704 392	5,849 1,919 352
Total revenue	36,631	39,758	11,450	777,11	6,389	9,834	4,164	4,706	61,634	66,075	57,771
Expenses Salaries and employee											
benefits Rent	33,952	33,753 2 195	10,949 473	10,852	7,098	7,136	3,734	3,569	55,733	55,310	49,695
Travel	2,441	1,766	614	411	448	370 370	213 465	246 246	3,853 3,968	3,731 2 793	3,717
Repairs and supplies	1,798	1,303	510	290	828	705	175	100	3,311	2,398	2,377
Amortization Professional and special	1,517	1,322	326	262	549	485	131	105	2,523	2,174	1,857
services	871	792	269	198	315	279	723	546	2.178	1.815	1.788
Communications	675	485	248	160	187	139	171	94	1,281	878	904
	(6/9,7)	616	(624)	44	(937)	09	(971)	21	(5,211)	1,044	497
Total expenses	40,839	42,535	12,765	12,638	6,389	10,076	4,643	4,894	67,636	70,143	63,285
Net loss for the year	4,208	2,777	1,315	861	1	242	479	188	6,002	4,068	5,514

Statement of Change in Excess of Financial Assets over Liabilities For the year ended March 31, 2006

(in thousands of dollars)

	2006 \$ Budget (Unaudited)	2006 \$ Actual	2005 \$ Actual
Net loss for the year	(6,002)	(4,068)	(5,514)
Acquisition of tangible capital assets	(1,771)	(1,771)	(2,969)
Amortization of tangible capital assets	2,523	2,174	1,857
Gain on sale of tangible capital assets	_	(3)	(7)
Proceeds on sale of tangible capital assets		4	7
	752	404	(1,112)
Acquisition of other assets	-	(123)	(155)
Use of other assets		155	237_
		32	82
Decrease in excess of financial assets over liabilities	(5,250)	(3,632)	(6,544)
Excess of financial assets over liabilities - Beginning of year	6,201	6,201	12,745
Excess of financial assets over liabilities - End of year	951	2,569	6,201

Statement of Accumulated Surplus For the year ended March 31, 2006

(in thousands of dollars)		
	2006 \$	2005 \$
Accumulated surplus - Beginning of year	7,128	12,642
Net loss for the year	4,068	5,514
Accumulated surplus - End of year	3,060	7,128

Statement of Cash Flows

For the year ended March 31, 2006

(in thousands of dollars)		
	<b>2006</b> \$	2005 \$
Financial resources provided by (used in)		
Operating transactions Net loss for the year Non-cash items included in annual deficit	(4,068)	(5,514)
Amortization (note 4) Provision for employee termination benefits Gain on disposal of tangible capital assets	2,174 842 (3)	1,857 654 (7)
Changes in non-cash working capital	(1,055)	(3,010)
Accounts receivable Other assets Liabilities	374 32 (1,453)	(481) 76 1,762
Net financial resources used by operating transactions	(2,102)	(1,653)
Capital transactions Acquisition of tangible capital assets Proceeds from disposal of tangible capital assets	(1,771)	(2,969)
Net financial resources used by capital transactions	(1,767)	(2,962)
Net financial resources used and change in the accumulated net charge against the Fund's authority during the year	(3,869)	(4,615)
Accumulated net charge against the Fund's authority - Beginning of year	12,165	16,780
Accumulated net charge against the Fund's authority - End of year	8,296	12,165

Notes to Financial Statements March 31, 2006

(in thousands of dollars)

## 1 Authority and objectives

The Canadian Grain Commission (CGC) derives its authority from the Canada Grain Act. The CGC's mandate as set out in the Act is to, in the interest of producers, establish and maintain standards of quality for Canadian grain and regulate grain handling in Canada, to ensure a dependable commodity for domestic and export markets.

In May 2005, Parliament passed Bill C-40, an act to amend the Canada Grain Act and Canada Transport Act, which requires an independent and comprehensive review of the CGC and of the provisions and operations of the Grain Act. The recommendations are to be presented to the Parliament on August 1, 2006.

## 2 Significant accounting policies

The financial statements have been prepared in accordance with accounting standards issued by the Treasury Board of Canada Secretariat which are consistent with Canadian generally accepted accounting principles for the public sector.

The significant accounting policies are as follows:

## Revenue and expense recognition

Revenue is recognized in the accounting period in which it is earned through the provision of goods or services, or when an event giving rise to a claim has taken place. Revenues that have been received but not yet earned are presented as deferred revenues. Deferred revenue is primarily related to licensing fees received which cover a 12 month period.

Unless otherwise disclosed, expenses are recorded in the period they are incurred.

## Parliamentary appropriation

The ongoing Parliamentary appropriation received for the Appointments by the Governor in Council of Assistant Commissioners and Grain Research Laboratory expenditures has been recorded as revenue of the Canadian Grain Commission Revolving Fund (the Revolving Fund).

Parliamentary appropriations relating to employee severance entitlements earned prior to April 1, 1995 are recorded as an account receivable from the Treasury Board when paid by the CGC.

## Accumulated net charge against the Fund's authority

The accumulated net charge against the Fund's authority (ANCAFA) represents the amount of the Fund's non-lapsing authority that has been used since inception of the Fund.

Notes to Financial Statements March 31, 2006

(in thousands of dollars)

### Accounts receivable

Accounts receivable are stated at amounts expected to be ultimately realized. Allowances are established for all accounts for which interest or principal payments are 90 days past due.

## Non-financial assets

Non-financial assets and tangible capital are accounted for as assets by the CGC to be used to provide services in future periods. These assets do not normally provide resources to discharge the liabilities of the CGC unless they are sold.

## Tangible capital assets

Certain assets previously under the custody of the Department of Agriculture and Agri-Food Canada were assumed by the Revolving Fund on April 1, 1995. The assumed assets were considered to be contributed capital and recorded at the Crown's estimated net book value. Assets acquired subsequent to April 1, 1995 are recorded at cost. Proceeds from the disposal of capital assets are retained by the Revolving Fund.

All tangible capital assets and leasehold improvements with a cost equal to or greater than \$10,000 are capitalized at their acquisition cost.

Assets are amortized on a straight-line basis over their estimated useful lives, commencing in the month after acquisition, as follows:

Scientific equipment	5 years
Office equipment and furniture	5 years
Operational equipment	5 - 10 years
Computer equipment and software	3 years
Leasehold improvements	5 years

## Vacation pay

Vacation pay and compensatory leave are expensed as the benefits accrue to employees under their respective terms of employment and are recorded in the accounts at year end based on employee records.

## **Employee severance benefits**

Severance benefits accrue to employees over their years of service with the Government of Canada as stipulated in their collective agreements. The CGC provides for the severance entitlements earned by employees subsequent to March 31, 1995. No accrual has been made in these financial statements for severance entitlements earned by employees up to March 31, 1995. They represent an obligation of the CGC that will be funded by the Treasury Board.

Notes to Financial Statements

March 31, 2006

(in thousands of dollars)

## Pension plan

Employees of the CGC are covered by the Public Service Superannuation Act and the Supplementary Retirement Benefits Act. The Government of Canada's portion of the pension cost is included in the employee benefit charge assessed against the Revolving Fund. The actual payment of the pension is made from the Public Service Superannuation and Supplementary Retirement Benefits Accounts. Current legislation does not require the CGC to make contributions for any actuarial deficiencies of the Public Service Superannuation account.

## Interest on drawdown

Interest is charged to the Revolving Fund at a rate set by the Treasury Board. Interest charges are calculated monthly on the balance of the accumulated net charge against the Fund's authority. The Treasury Board does not pay interest when a surplus arises that result in no drawdown against the authority.

## Measurement uncertainty

The preparation of these financial statements in accordance with Canadian generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities as at the date of the financial statements and the reported amounts of revenue and expenses during the periods covered by the financial statements. The principle financial statement components subject to measurement uncertainty include salaries payable related to unsettled labour contracts, the useful life of tangible capital assets and the liability for employee severance benefits. Actual results could differ from those estimated. Management's estimates are reviewed periodically and, as adjustments become necessary, they are recorded in the financial statements in the year they become known.

## 3 Accounts receivable

	2006 \$	2005 \$
Receivables from related parties (note 11) Outside parties	507 5,161	804 4,701
Less: Allowance for doubtful accounts	5,668 (660)	5,505 (123)
	5,008	5,382

Notes to Financial Statements March 31, 2006

(in thousands of dollars)

# 4 Tangible capital assets

				Cost		Acc	Accumulated amortization	ortization	Net I	Net book value
Ope bal	Opening balance \$	Opening balance Acquisitions Di \$	Disposals \$	Closing balance	Opening balance	pening balance Amortization \$	Decrease \$	Closing balance \$	2006 \$	2005
Scientific equipment 7, Office equipment and	7,045	1,604	83	8,566	4,651	1,163	83	5,731	2,835	2,394
	981	9	17	970	926	50	16	096	10	55
equipment	647	20	12	655	426	62	12	476	179	221
	7,655	384	143	7,896	6,018	750	143	6,625	1,271	1,637
4,	4,780	55	1	4,835	3,374	447	1	3,821	1,014	1,406
21,	21,108	2,069	255	22,922	15,395	2,472	254	17,613	5,309	5,713

During the year, tangible capital assets with a historical cost of \$298,000 and an accumulated amortization balance of \$298,000 were transferred to the CGC from a related party. Management has determined that these tangible capital assets continue to be utilized and are currently in service.

Notes to Financial Statements

March 31, 2006

(in thousands of dollars)

## 5 Deferred revenue

	<b>2006</b> \$	2005 \$
Appropriation revenue carry forward (note 7) Deferred license revenue Other deferred revenue	74	219 74
Other deferred revenue	<u></u>	19
	76	312

## **6** Employee severance benefits

The CGC provides severance benefits to its employees based on eligibility, years of service and final salary. These benefits are funded through a monthly salary accrual. The CGC uses an estimated rate of 2.25% to calculate the liability for employee severance benefits. The severance benefits earned by employees prior to April 1, 1995 are funded by the Treasury Board Secretariat.

	<b>2006</b> \$	2005 \$
Employee severance benefits - beginning of year Expense for the year Benefits paid during the year	4,982 842 (214)	4,556 654 (228)
Employee severance benefits - end of year	5,610	4,982

## 7 Parliamentary appropriations

The CGC is funded by a combination of an ongoing appropriation, special appropriation, authority to re-spend fees collected and a revolving line of credit of \$2,000,000. The Revolving Fund line of credit has been frozen since fiscal year 2003-2004. The CGC has developed and is pursuing sustainable long-term options to address the evolving needs of the grain industry in a financially stable manner.

Items recognized in the statement of operations and the statement of financial position in one year may be funded through parliamentary appropriations in prior, current or future years. Accordingly the CGC has different net results of operations for the year on a government funding basis than on an accrual accounting basis. The differences are reconciled in the following tables.

A non-specific expenditure reduction of \$6,413,600 was made to the 2005-2006 budget, which is reflected in Other expenditures. The budget total for Other expenditures was \$1,201,861, exclusive of this budget expenditure reduction.

Net cost of operations equals total revenue less special and parliamentary appropriation revenue less total expenses.

Notes to Financial Statements

March 31, 2006

(in thousands of dollars)

## Reconciliation of net cost of operations to current year appropriations used

	<b>2006</b> \$	2005 \$
Net cost of operations	31,373	27,343
Items affecting net cost of operations but not affecting appropriations Unused appropriations carry-forward Termination benefit reimbursement Frozen allotment - advertising	(219) 519	219 244 12
Collective agreement settlement Accumulated surplus utilized	(4,068)	(119) (5,514)
Current year appropriation funds used	27,605	22,185
Appropriation provided		
	<b>2006</b> \$	2005 \$
Special appropriation and other Parliamentary appropriation	22,312 5,293	16,336 5,849
Current year appropriation funds provided	27,605	22,185
Reconciliation of appropriation revenue		
	2006 \$	2005 \$
Special appropriation revenue Governor General warrants Supplementary estimates Unused appropriation carry-forward	21,000 1,312	15,000 891
Termination benefit reimbursement Internal audit	219 (519)	(244) 69
Revolving Fund surplus Collective agreement settlement		(127) 391
Parliamentary appropriation	22,012 5,293	15,980 5,849
Total appropriation revenue	27,305	21,829

The Federal Government's funding arrangements with the CGC provided for a \$21,000,000 special appropriation to allow the CGC to continue delivery of its mandate.

Notes to Financial Statements

March 31, 2006

(in thousands of dollars)

## **Appointments**

The costs associated with the appointments by the Governor in Council of the Assistant Commissioners are covered by Parliamentary appropriation. These amounts are included in the financial statements and are summarized as follows:

	2006 \$	2005 \$
Salaries and employee benefits	747	669
Travel and relocation	86	61
Rent	36	29
Repairs, supplies and miscellaneous	17	11
Professional and special services	23	22
Communications	37	38
Employee severance benefits	12	4
Postage and freight	4	4
Appointments parliamentary appropriation revenue	962	838

## **Grain Research Laboratory**

A portion of the costs incurred by the Revolving Fund for the Grain Research Laboratory were covered by Parliamentary appropriation. These amounts are included in the financial statements and are summarized as follows:

	<b>2006</b> \$	2005 \$
Salaries and employee benefits Travel and relocation Rent	3,010 141	3,436 138
Repairs, supplies and miscellaneous Professional and special services Communications	617 330 101 55	585 559 132 92
Employee severance benefits Postage and freight	50 27	32 37
Grain Research Laboratory parliamentary appropriation revenue Appointments parliamentary appropriation revenue	4,331 962	5,011 838
Total parliamentary appropriation revenue	5,293	5,849

The Parliamentary appropriation for fiscal year 2004 - 2005 was \$6,068,000. The amount of \$219,000 (within the allowable 5% carry forward) was accessed through the 2005 - 2006 supplementary process.

Notes to Financial Statements

March 31, 2006

(in thousands of dollars)

## 8 Accumulated net charge against the Revolving Fund's authority

Accumulated net charge against the Revolving Fund's authority is comprised of the following amounts:

	<b>2006</b> \$	2005 \$
Allowance for employee termination benefits Change in working capital Resources available for operational purposes	5,610 (48) 2,734	4,982 678 6,505
Total accumulated net charge against the Fund's authority	8,296	12,165

## 9 Lease commitments

Operating leases for office accommodation have been primarily entered into with Public Works and Government Services Canada. Three major leases expire at the end of fiscal year 2006 - 2007. Future minimum lease payments over the next five years are as follows:

	\$
2007	3,466
2008	342
2009	142
2010	142
2011 and thereafter	138
	4,230

## 10 Contingent liabilities

Claims have been made against the CGC in the normal course of operations. Management believes that these claims are without merit. The outcome of these actions is not presently determinable and, accordingly, no provision for these claims has been made in these financial statements.

Employees are permitted to accumulate unused sick leave. However, such leave entitlements do not vest and may only be used in the event of illness. The amount of accumulated sick leave entitlements that will become payable in future years cannot reasonably be determined. Accordingly, no amount has been accrued in these financial statements. Payments of sick leave benefits are included in current operations as incurred.

Notes to Financial Statements March 31, 2006

(in thousands of dollars)

## 11 Related party transactions

The CGC is related in terms of common ownership to all Government of Canada departments, agencies and Crown corporations. The CGC enters into transactions with theses entities at arms length in the normal course of business and on normal trade terms. In addition, the CGC received services from other government departments.

## Services provided by other government departments

During the year, the CGC paid rent and certain professional services to other government departments or agencies. Employer's health insurance plan contributions and employee benefit plans were also provided by and paid to other government departments. Significant services have been recognized in the CGC statement of operations as follows:

	2006 \$	2005 \$
Employer's contribution to employee benefit plans Rent Professional and special services	11,251 3,585	10,523 3,577
Professional and special services Audit and accounting services Consulting services	421 122	310 83
Legal services Translation services	150 121	125 151
	15,650	14,769

Included in accounts payable and receivable at year end are the following amounts with related parties:

	2006 \$	2005 \$
Accounts receivable Accounts payable	507 440	804 924

In fiscal 2006, contributions in kind were provided to Automated Quality Testing Program at a fair value of \$5,215 (2005 - \$29,302) for financial services, employee salaries, employee benefits, amortization of existing tangible capital assets, overhead and rental charges.

## 12 Financial instruments

The Revolving Fund's financial instruments consist of accounts receivable and accounts payable and accrued liabilities. The carrying values of these financial instruments approximate their fair value because of their short terms to maturity. Unless otherwise noted, it is management's opinion that the Revolving Fund is not exposed to significant interest, currency or credit risk arising from these financial instruments.

Notes to Financial Statements March 31, 2006

(in thousands of dollars)

## 13 Insurance

In accordance with the Government's policy of self-insurance, the CGC does not carry its own insurance.

## 14 Income taxes

The CGC is not subject to income taxes.

## 15 Comparative information

Certain comparative figures have been restated to conform to the current year's presentation.