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Commission Members present

Mr. Alan R. Graham Dr. Christopher R. Barnes Dr. Moyra McDill Dr. James Dosman

General Counsel: Jacques Lavoie

Secretary: Mr. Marc A. Leblanc

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1 Ottawa, Ontario 2 --- Upon commencing on Friday, May 19, 2006 at 8:33 a.m. 3 4 THE CHAIRPERSON: Good morning everyone and 5 welcome to the Public Hearing of the Canadian Nuclear 6 Safety Commission. 7 Oh, yes, you have to do that first. I'm 8 sorry, I'm too anxious to get to Bruce. 9 Go ahead, Mr. Secretary. Opening Remarks 10 11 Bonjour, mesdames et M. LEBLANC: Bienvenue aux audiences de la Commission 12 messieurs. 13 canadienne de sûreté nucléaire. 14 The Canadian Nuclear Safety Commission will continue its public hearings. The Commission meeting is 15 16 scheduled to start at 1:00 p.m. this afternoon to be 17 followed by a closed hearing by a panel of the Commission 18 later this afternoon as well. 19 Mon nom est Marc Leblanc. Je suis 20 secrétaire de la Commission et j'aimerais aborder certains 21 aspects touchant le déroulement de l'audience. 22 During today's business, we have 23 simultaneous translation. Les appareils de traduction 24 sont disponibles à la réception. La version française est

1 au poste 8 and the English version is on channel 7. Τf 2 you would, please keep the pace of speech relatively slow so that the translators have a chance of keeping up. 3 Les audiences sont enregistrées et 4 5 transcrites textuellement. Les transcriptions se font dans l'une ou l'autre des langues officielles compte tenu 6 7 de la langue utilisée par le participant à l'audience 8 publique. Les transcriptions devraient être disponibles 9 sur le site Web de la Commission dès la semaine prochaine. 10 To make the transcripts as meaningful as 11 possible, we would ask everyone to identify themselves 12 clearly before speaking. As a courtesy to others, please 13 silence your cell phones. Monsieur Graham présidera cette audience 14 15 publique. Mr. Chair. 16 17 THE CHAIRPERSON: Now, I can start. 18 Thank you very much ladies and gentlemen 19 and good morning. Welcome to the public hearing of the 20 Canadian Nuclear Safety Commission. I am Alan Graham. 21 President Keen, who is unfortunately unable to be in 22 attendance today, has assigned me to preside over this 23 hearing. 24 I would like to begin by introducing the

Members of the Commission that are with us here today.

On

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1 my right are Dr. Moyra McDill and Dr. Christopher Barnes. 2 On my left is Dr. James Dosman. In addition to Marc Leblanc, the Secretary 3 4 of the Commission, we also have Mr. Jacques Lavoie, 5 General Counsel to the Commission, who is with us on the podium also today. 6 7 I would like to note that the Commission is 8 still on enhanced security status, as are many of the 9 facilities which we regulate. As such I will, as 10 appropriate, take measures to ensure that security matters 11 of a sensitive nature are not discussed in public and 12 will, if necessary, move in camera at any time for discussions on security matters. 13 On the agenda today is a one-day hearing on 14 15 the matter of Environmental Assessment Screening Report 16 regarding the proposal for the Refurbishment for Life 17 Extension and Continued Operations of Bruce A Reactors at the Bruce A Nuclear Generating Station. 18 19 Mr. Secretary. 20 M. LEBLANC: This is a one-day public 21 hearing. The Notice of Public Hearing 2006 H06 was 22 published on March 1, 2006. The public was invited to 23 participate either by oral presentation or written submission. April 18th was the deadline for filing by 24 25 intervenors. The Commission received 17 requests for

intervention. May 11th was the deadline for filing of 1 2 supplementary information. I note that supplementary information has been filed by Bruce Power, CNSC staff as 3 4 well as intervenors. 5 Mr. President. 6 THE CHAIRPERSON: I would like to start the 7 hearing by calling on the presentation from Bruce Power, 8 as outlined in Commission Member Document 06-H12.1, 06-9 H12.1A, 06-H12B. 10 I will turn to Mr. Duncan Hawthorne, 11 President and Chief Executive Officer of the company to 12 make his presentation. 13 Mr. Hawthorne. 14 Bruce Power Inc. 15 Environmental Assessment Screening 16 Report regarding the proposal for The Refurbishment for Life Extension 17 18 and Continued Operations of Bruce A 19 Reactors at the Bruce A Nuclear 20 Generating Station 21 22 06-H12.1 / 06-H12.1A / 06-H12.1B 23 Oral presentation by 24 Bruce Power Inc. 25 MR. HAWTHORNE: Good morning, Mr. Chairman,

1 Members of the Commission. For the record, I'm Duncan 2 Hawthorne, Chief Executive Officer of Bruce Power. With me today, I have Andrew Johnson, who 3 4 is our Executive Vice-President with responsibility for 5 the restart project and, on my other side, Duncan Moffett who is with Golder Associates, a principal and consultant 6 7 on the environmental assessment process. 8 Given that the CNSC staff will be 9 presenting just after me and talking in detail about the 10 EA itself, I have chosen to provide them my remarks and 11 update for the benefit of the Commission on the project 12 itself and an overview of the preparatory work that's being conducted at this time. 13 14 First, let me just briefly overview Bruce 15 Power and who we are. Of course, we assumed the operational licence for this facility on May 11th, 2001 16 17 and so created the first private nuclear generator in 18 Canada. 19 We are an all Canadian owned organization 20 and we generate more than 20 per cent of Ontario's 21 electricity at this time. Just for background, currently 22 we have six operational units. As the Commission is 23 aware, we returned to service units 3 and 4 after our 24 significant lay-off period. Units 5 to 8 have operated

25 throughout.

Coming now to the Bruce A restart as it's covered by this process today, units 1 and 2 were operational for a period of time, laid up at different periods, unit 2 being the first of the units at Bruce A to be laid up and came out of service in 1995. Unit 1 was laid up in 1997 at the same time as units 3 and 4.

7 Initially, when we considered the potential 8 for restart of the Bruce A units, we focused our attention 9 on units 3 and 4. The logic for doing so was that we had 10 strong documentary evidence that units 3 and 4 had 11 remaining life in their pressure tubes, calandria tubes 12 and steam generators, and having successfully confirmed 13 that that was the case we embarked on the restart.

At that time, we were aware that units 1 and 2, in order to restart, would need all those major life cycle components replaced and both for financial and for operational reasons, we chose to defer any decision on that until we had successfully restarted units 3 and 4.

19 Of course, Ontario continues to suffer from 20 a shortfall of supply, and there is a rising demand for 21 generation and, of course, nuclear being emission-free, 22 it's certainly one of the favoured options. In order to 23 progress that, we conducted our own feasibility study to 24 flesh out the scope of the refurbishment to better 25 understand, as well as the major components, what other

1 activities would need to be undertaken. That feasibility 2 study led to an agreement to make a \$4.25 billion 3 commitment to the Bruce A facility. We reached an 4 agreement with the Ontario Power Authority and so embarked 5 upon the project. And of course the project is detailed 6 further.

7 In terms of energy challenge, you know, not 8 to dwell on it, it's clear that there is a problem in 9 Ontario. One of the advantages of a restart of nuclear 10 units is, of course, the ability to progress on a 11 timetable that would be unachievable with new build. So 12 as I say, our logic has been to consider on the basis that 13 we can restart these units on a timely and efficient manner and so bring short-term relief to the Ontario 14 15 marketplace.

16 The next graph gives an indication of the 17 It's a pretty stark outlook for Ontario when supply gap. 18 you consider that nuclear is 50 per cent of the market 19 contribution at this time, and absent refurbishments, all 20 of the nuclear generation would exit life around 2018. 21 This project at Bruce 1 and 2 is intended to at least give 22 these two units a lifetime reaching to 2035 and beyond as 23 a consequence of the life cycle components being replaced. 24 Additionally, within the agreement, we have 25 talked about a number of other things. So if you look at

1 the Bruce A restart project, as it's covered in the EAA 2 and as it's contemplated, we see this EA process as being a planning tool to think for the future as well as deal 3 with the immediate issue of the restart of 1 and 2. 4 Not 5 to dwell on the financial numbers but the intention here is to restart Bruce 1 and 2. We estimate the cost of that 6 7 to be \$2.75 billion. Unit 3, which is currently 8 operational, has an estimated end of life around 2009 and 9 so we have an agreement in principle that we would conduct the same refurbishment activities on unit 3. Unit 4 steam 10 11 generators; when we restarted unit 4, we understood that 12 there was limited operational life in the steam generators 13 less than the pressure tubes were capable of delivering and so we provisioned for the possibility that we would 14 15 replace the steam generators only on unit 4. 16 All of this is actually the scope of our EA 17 project.

18 In terms of understanding what the 19 cornerstones are to be successful in this project, we have 20 always understood the importance of obtaining a social 21 licence to do this work. All of the activities at Bruce 22 Power since we took over the control of the site have been 23 to inform the public, explain what we do in our day-to-day 24 operation, have a very close liaison with our 25 municipalities and provide very good access to

information. In doing so, it was our belief that we could
 expect support.

3 Of course, we have to deal with our own 4 environmental compliances and ongoing licensee and with 5 our six operational units.

The important thing for us in this project 6 common with all large projects is to be sure that we 7 8 understand the scope. We spent 18 to 24 months defining 9 the scope of the project. Of course, we had the benefit of doing a number of these activities in order to restart 10 11 units 3 and 4, but there are obviously more complexities 12 to 1 and 2 because of the major component replacement. In 13 order to do that, we have engaged in some very detailed contracts with -- I would call them the great and the good 14 15 of the contracting community; you know, the specialists in 16 those areas have been assigned contract work.

One of the obvious difficulties and things to be considered very closely in this project is that we do have two operational reactors, units 3 and 4, right next door to the two that we intend to refurbish. So an important element of the project is to create as much segregation as possible between our operational units and units 1 and 2, which are undergoing overhaul.

24 So we will speak in a moment about the 25 construction island concept. And of course another key

thing to this project and, indeed, for the industry as a whole is actually replenishing the human resources necessary to not only conduct the project itself but to operate these facilities in the long term.

5 We have understood as a company that one of 6 the key things here is that contractor work and contractor 7 activity, particularly the level of work here, represents 8 a higher industrial safety risk. As a consequence of that 9 we have taken great care in making sure that the 10 contractors understand the arrangements of work.

11 Additionally, we have made sure that we 12 have a good way of bringing contractors onto our site, 13 that we orientate them appropriately. I have personally written to them all an individual letter setting out 14 15 expectations and standards and reminding them that in our 16 history -- you know, we have a very strong industrial 17 safety record, but typically when we have had severe 18 accidents and, indeed, fatalities it has been during 19 construction activity and for that reason, I want people 20 to be particularly alert to the risk of this project.

We also want to have continuity. There are as I say a number of contractors but the thing that ensures continuity for us is comprehensive quality assurance programs and, indeed, having independence in our project controls.

We have formed a health and safety
 committee specific to the project, and I hold quarterly
 meetings with the Chief Executive Officers of all of the
 contracting agencies.

5 Turning now to the matter of human 6 resources, we've spoken often in front of the Commission 7 about the challenge the industry faces in terms of 8 staffing itself for the future. We have, since 2001, 9 hired 243 new operators, 239 maintenance staff, 79 engineer scientists and 357 other. So you can see a 10 11 situation since 2001 where we've had close to 1,000 new 12 staff. That gives us a chance to lower the age profile 13 but, of course, coming with that is a significant training challenge and indeed the need to ensure that we keep the 14 15 knowledge.

16 As part of our project for restart, the 17 human resources requirements will be we do of course 18 obviously have to have qualified staff for these new units 19 when they return to service so as part of our restart 20 project is indeed to train a whole new family of 21 authorized staff. In order to accommodate this, we have 22 actually purchased an additional full scope simulator, 23 which we will use for the dedicated intent of training our 24 operation staff. And of course, we are gearing up 25 maintenance staff, et cetera, and engineering staff to

1 support an eight-unit operation.

2 In terms of just a brief overview of the 3 project, I know the Commission would be aware of the 4 intent here but the major elements of the project are that 5 we intend to replace all of the fuel channels and 6 calandria tubes, steam generator replacements. Feeder 7 pipes in the area where industry experience and inspection 8 would indicate that there is a potential for life-limiting 9 effects. We also intend to do a full refurbishment of the tugboat generators and a balance of plant work would be 10 11 the things that we did on Units 3 and 4; fire protection 12 upgrades, EQ and a variety of other maintenance activities. 13

14 One of the key issues, of course, in a 15 project of this nature is managing our waste stream. Of 16 course, Bruce Power is relying on a contractual 17 interaction between ourselves and Ontario Power 18 Generation. Ontario Power Generation, as the Commission 19 would be aware of, have submitted plans for a new 20 intermediate level waste facility. That plan has received 21 EA approval and, indeed, a licence to build. They are 22 able to accommodate our waste and arrangements. However, 23 this is our longer term plan to establish all the waste 24 storage capability for the full life of our site. 25

We, of course, as part of our scope

1 assessment have done a very accurate assessment of the 2 waste volumes given that they are major components, such 3 as steam generators and pressure chips.

One of the things that this project benefits from is the experience we have had on Units 3 and 4, not only in terms of the project itself but the EA activity has benefited from the EA follow-up activities that were carried out as a consequence of the restart of 3 and 4. So we believe that we have a more complete and supported-by-data collection experience on this.

As I say, we have recognized that there are, as in all projects, opportunities to learn and improve and we believe that the Unit 1 and 2 project will benefit from our experience on Units 3 and 4.

15 Recognizing there is some sense of urgency 16 to see these units returned to service, we have taken some 17 steps to prepare for the project. We understand that's 18 our own commercial risk. However, we have begun to 19 segregate the operational units from the construction area 20 by the erection of barriers. This photograph, you can 21 see, is actually a barrier arrangement that separates 22 Units 3-4 from Units 1-2. It closes all levels in the 23 facility. We intend to create an entirely separate 24 entrance into the construction island so that we don't 25 compromise the operational behaviours of the site.

1 Where there are operational items within 2 the construction island, these are clearly marked and they 3 are barriered off so that only trained Bruce Power 4 operational staff would access those features. 5 As I say, much of this is preparatory in 6 that we have to, obviously, accommodate something like 7 1,500 construction staff. So we have to deal with offices 8 and facilities and washrooms and all the normal things you 9 would expect from a large construction project. 10 Turning to the issue of openness and 11 transparency, of course, we have had experience now having conducted a number of EAs to ensure that we get a 12 comprehensive consultation with all interested parties. 13 I 14 believe the staff will comment on this but, however, on 15 our part we are speaking for Bruce Power.

16 We recognize the importance of this project 17 to Ontario. We recognize the interest in this project 18 universally. So as part of our initial plan, we launched 19 and communicated heavily the location of our project website. It's a website that's updated weekly. It 20 21 contains live video image. It also contains computer graphics so that we can show people what the project 22 23 actually looks at. But you could visit our website and 24 see a computer graphic of the steam generator, of the 25 crane replacement. You can see how we intend to store and

transport. You would be able to see an animation how we intend to remove pressure chips and calandras, et cetera.

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3 Of course, we have had a number of open We have held a number of "Come and See" programs. 4 houses. 5 We provide a quarterly update to the community which 6 indicates the status of the plant as well as the status of 7 this project. We participate in joint liaison committees 8 with our local council and community leaders. We also 9 participate in what's called an Impact Advisory Committee 10 so that we can plan the accommodation of the staff, the 11 medical arrangements and give the community a chance to do some forward planning around our activities on the site. 12

We have held a number of stakeholder toolsaround our visitor centre.

15 Of course, one of the issues for us is our 16 relationship with our First Nation neighbours that we 17 have. We continue to work very constructively with them, 18 as we did do in the EA follow-up program. But we have 19 continued to have a working relationship beyond that and, of course, it's important for our own employees who 20 21 represent a significant part of the community in their own right, understand the project. 22

As I say, I could page through these website points but I really just wanted to make the point that the website is very comprehensive. It talks about

1 the EA project milestones. We tell them when and we in 2 fact are here today in front of the Commission. It gives 3 them an update on what activities are being carried out in 4 any given week and what are planned for the short term. 5 In conclusion, Commissioners, I'd like to 6 say that we believe we have conducted all that was 7 required that was in the EA. We, of course, have tried to 8 deal with the immediate issue of the restart of 1 and 2, 9 but also to take some forward-planning steps such as the 10 potential to refurbish Unit 3, the steam generator 11 replacement on Unit 4 and, indeed, the potential to use 12 LVRF fuel on Bruce A as part of an ongoing improvement. 13 Of course, the Commissioners are aware that 14 the intention is to proceed with LVRF fuel on Bruce B but, 15 of course, were that to be a successful project, then this 16 will be of consideration for Bruce A. So in order to 17 accommodate for that eventuality, we have also included it 18 in our EA process today. 19 Thank you very much for your attention. 20 THE CHAIRPERSON: Prior to opening the

floor for questions, I would like now to move to the presentation from CNSC staff, as outlined in CMD 06-H12. 06-H12.A, 06-H12.B. I will turn to Mr. Grant, Director General, Directorate of Power Reactor Regulation.

25 Mr. Grant, the floor is yours.

1 2 06-H12 / 06-H12.A / 06-H12.B Oral Presentation by 3 4 CNSC Staff 5 Thank you, Mr. Chair. MR. GRANT: 6 For the record, my name is Ian Grant, 7 Director General for the Directorate of Power Reactor 8 Regulation and I am accompanied today by Dr. Patsy 9 Thompson, on my left, Acting Director General for the 10 Directorate of Nuclear Cycle and Facilities Regulation; 11 Mr. Guy Riverin, the EA Specialist for this project; and 12 seated behind me, Mr. Phil Webster, the Director of the Bruce Regulatory Program Division, and the other members 13 14 of the EA review team. 15 We are here today to present the screening 16 report on the Environmental Assessment of the proposed 17 Bruce A Refurbishment for Life Extension and Continued 18 Operations Project. 19 In October 2004, Bruce Power sent the CNSC 20 a letter of intent indicating that it may apply to return 21 Units 1 and 2 of the Bruce A Nuclear Generating Station to 22 operational status for an extended period through the end 23 of a potential Bruce Power lease extension to 2043. 24 Bruce Power also indicated that it may 25 consider the refurbishment of Units 3 and 4 at a later

1 date with a view to extending their operational life 2 through 2043 and that Bruce Power may seek authorization 3 at a future date to use Low Void Reactivity Fuel, 4 otherwise known as new fuel, in the Bruce A reactors and 5 to operate them at maximum rated power.

6 The Canadian Environmental Assessment Act 7 requires that before the Commission can make a decision on 8 any such licence application, that it must be satisfied 9 that the project will not likely cause significant 10 environmental effects. And to this end, CNSC staff made a 11 determination that a screening type federal environmental 12 assessment was required.

13 Environmental assessment guidelines, which 14 describe the basis for performing EA and focus the 15 assessment on relevant issues and concerns, were prepared 16 by CNSC staff and approved by the Commission in July 2005. 17 These quidelines provided specific direction to Bruce 18 Power on how to document the technical environment 19 assessment study which had been delegated to them by CNSC 20 staff, pursuant to section 17.1 of the CEAA. In addition, 21 the Guidelines provide a means of communicating the CNSC 22 environmental assessment process to stakeholders.

23 CNSC staff and experts from other federal 24 and provincial agencies reviewed and commented upon Bruce 25 Power's draft EA study report. The draft was revised and

finalized, taking into account comments received from the expert review. A final EA study report was subsequently used by CNSC staff to prepare a draft screening report. This report was issued for five-week public review and comment period from January 6 until February 10th of this year.

During the public review and comment period, CNSC staff held a public information session on the draft EA screening report in the town of Kincardine and the final screening report which is being considered today was then prepared.

12 So now, Mr. Guy Riverin, Environmental 13 Assessment Specialist with the Environmental Assessment 14 and Protection Division will describe the following in 15 some detail: the screening process that was followed; the 16 environmental assessment results, public and government 17 consultation; key issues and concerns identified; and CNSC 18 staff's conclusions and recommendations.

19Maintenant je vais laisser la parole à20Monsieur Riverin.

21 M. RIVERIN: Merci, Monsieur Grant.
22 Bonjour, Monsieur Graham, madame et messieurs les
23 commissaires. Mon nom est Guy Riverin, spécialiste en
24 évaluation environnementale, Division de la protection et
25 de l'évaluation environnementale.

1 This slide outlines the various steps 2 undertaken by staff to fulfil the requirements of the 3 Canadian Environmental Assessment Act. These steps are described in more detail in CMD 06-H12. This extensive 4 process lasted 17 months from the date of determination 5 6 that an environmental assessment was required in December 7 2004 to today's hearing. Many opportunities were provided 8 for input from the public, First Nations and stakeholders 9 by Bruce Power, CNSC staff and the Commission through its 10 hearing process. 11 All public, First Nations and stakeholders' 12 comments received by CNSC staff were reviewed, considered 13 and addressed. These can be found in Appendices 4 and 5 14 of the Screening Report annexed to the CMD. 15 The EA Guidelines approved by the 16 Commission identified the scope of the project considered 17 in the assessment. The scope of the assessment included 18 all factors required for screening environmental 19 assessments included in paragraphs 16(1)(a) to 16(1)(d) of 20 the Canadian Environmental Assessment Act, plus some of 21 the discretionary factors included in paragraph 16(1)(e)22 such as purpose of the project, need for and requirements 23 of a follow-up program and the likely effects of the 24 project on renewable and non-renewable resources.

The Environmental Assessment Guidelines

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1 also describe the methodology used in preparing the 2 Environmental Assessment Study Report and the Screening 3 Report, including requirements for public and stakeholder 4 consultation program.

5 This project includes the following 6 aspects: refurbishing nuclear and non-nuclear systems; 7 refuelling and restarting Units 1 and 2 at Bruce A and the 8 operation of those units for up to 30 additional years; 9 potentially refurbishing Units 3 and 4; and potentially using new fuel that is Low Void Reactivity Fuel in all 10 four Bruce A reactors. 11

12 The Bruce A Refurbishment Project will produce radioactive wastes that will be managed at the 13 14 Western Waste Management Facility. This project's 15 environmental assessment considers the production and 16 handling of these wastes on the Bruce A sites, as well as 17 the transportation of waste to the WWMF. The long term 18 management of waste was considered by Ontario Power 19 Generation in their environmental assessment for the 20 Refurbishment Waste Storage Project. Staff presented its 21 screening report on this proposal to a panel of the 22 Commission at a hearing held on February 15, 2006. A 23 Commission decision was made public on March 2006. 24 The bounding scenario for the Environmental 25 Assessment in front of you today are as follows:

the

refurbishment phase for which the majority of activities will occur between 2005 and 2012, and the operations phase which include operation at full power with new fuel and was considered to take place between 2008 and 2043.

The assessment also considered

refurbishment, normal operations, and the effects of
malfunctions and accidents for each assessment scenario
described previously.

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9 The assessment of the direct effects of the 10 project on the environment described in section 9.1 of the 11 screening report was carried out in a step-wise manner as 12 follows: identifying potential interactions between the 13 project and the environment; initial screening; examining 14 potential interactions to identify likely changes as a 15 second screening; assessing the effects using valued 16 ecosystem components; identifying mitigation measures that 17 could eliminate, reduce or control measurable adverse 18 effects where feasible; determining adverse residual 19 effects remaining after mitigation; and, finally, where 20 likely adverse residual effects remain, assessing their 21 significance.

The assessment also considered cumulative effects, effects of the environment on the project and effects of the project on sustainability of renewable and non-renewable resources. This methodology is consistent

with standard practices used for environment assessment
 around the world and with guidance provided by the
 Canadian Environmental Assessment Agency.

4 The EA Screening Report contains 5 information on subjects prescribed in the Environmental 6 Assessment Guidelines issued by the Commission in July 7 2005, including background information about the project, 8 a description of the project, a description of the 9 existing environment, the results of the environmental 10 assessment technical studies, recommendation on mitigation 11 measures, recommendations regarding the follow-up program, and CNSC staff conclusions on the result of the 12 environmental assessment. 13

14 The initial screening examined 17 projects, 15 works and activities, excluding malfunctions and 16 accidents, to identify those that could possibly interact 17 with or affect each of the environmental components 18 identified. This screening identified 177 interactions 19 with the environment; 78 for the refurbishment phase and 20 99 for the operation phase.

21 One bounding waste transfer accident during 22 the refurbishment was advanced for further assessment, as 23 were one conventional accident and one nuclear accident 24 for the operation phase.

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Using criteria such as regulatory standards

1 and guidelines, existing conditions and the experience of 2 technical specialists, each of the 177 interactions were assessed to determine which of these resulted in a likely 3 4 measurable change on the environment. One hundred and nine (109) of the 177 interactions were identified as 5 6 likely measurable effects; 54 for the refurbishment phase 7 and 55 for the operation phase. These 109 interactions 8 were advanced for detailed assessment.

9 All malfunction and accident scenarios 10 presented were advanced for assessment. Each of these 109 11 likely measurable effects was considered to identify 12 possible means of mitigation that would eliminate, reduce or control the effect. This further assessment resulted 13 14 in the identification of 17 likely residual adverse 15 effects of the project on the environment, excluding 16 malfunctions and accidents, that were advanced for 17 assessment of significance.

One conventional accident and one nuclear
 accident identified for operation phase were advanced for
 assessment of significance.

21 Of the 17 likely residual adverse effects, 22 excluding malfunctions and accidents, assessed for 23 significance, eight were for the refurbishment phase and 24 nine for the operation phase. An additional three 25 residual adverse effects were associated with malfunctions

1 and accidents. These were effect of radiation exposure to 2 members of the public as a result of airborne release from 3 a severe nuclear accident, effect of radiation exposure to terrestrial biota as a result of airborne releases from a 4 5 severe nuclear accident and effect of tritium 6 concentration in drinking water due to an accidental 7 release of moderator-heavy water during the operations 8 phase.

9 Magnitude, extent, duration, frequency and 10 permanence of the effects were criteria used in 11 determining the significance of these residual effects. 12 The conclusion of the environmental assessment using these 13 criteria was none of these 20 residual effects were 14 significant.

15 The environmental assessment also 16 considered cumulative effects, which are incremental 17 effects of the project when added to or combined with the 18 effects caused by other projects or activities at the site 19 as well as offsite. Twenty-three (23) projects that could 20 possibly overlap with the Bruce A refurbishment project were included in the assessment of cumulative effects. 21 22 Particular attention was given to cumulative effects of 23 radiation doses to members of the public and nuclear 24 energy workers.

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The environmental assessment concludes that

1 there is no likely adverse cumulative effects caused by 2 the project as the incremental dose to the public and 3 nuclear workers was found to be well below CNSC's 4 regulatory limit. 5 The assessment covered the effects of the 6 environment on the project, as well as the effects of the 7 project on renewable and non-renewable resources. In both 8 cases, the EA concluded that it is unlikely that there 9 would be significant adverse effects. 10 Overall the assessment concluded there were 11 no significant adverse effects likely to be caused by the 12 project during refurbishment under normal operations, or under malfunctions and accidents. 13 14 A follow-up program is required to 15 determine if the environmental effects and cumulative 16 effects are as predicted in the environmental assessment 17 and to confirm whether the mitigation measures identified 18 are effective and thus determine if any additional 19 mitigation strategies are required. The plan identified 20 23 activities for the follow-up program. 21 These are related to radiation and 22 radioactivity, surface water resources, the aquatic 23 environment, the atmospheric environment, geology and 24 hydrogeology, the terrestrial environment and the 25 socioeconomic conditions.

1 If the conclusions of this environmental 2 assessment are accepted by the Commission, the details of 3 a follow-up program would be developed by Bruce Power in 4 consultation with CNSC staff and other interested parties such as federal and provincial agencies, First Nation and 5 6 local community groups. The plan would then be integrated 7 into the CNSC licensing and compliance program, to be 8 presented to the Commission at a future hearing if the 9 Commission accepts the recommendations regarding this 10 environment assessment, and should Bruce Power apply for 11 license amendments to pursue proposed project activities. 12 For the Bruce A refurbishment environmental 13 assessment the following public consultation steps were

14 A public registry was established which includes taken. all correspondence and documentation related to the 15 16 environmental assessment. Bruce Power held three rounds 17 of open houses in all parts of the regional study area, 18 from January 2005 to December 2005. It distributed three 19 newsletters to approximately 40,000 households in the 20 project area at different intervals. It held meetings 21 with more than 243 members of the public and members of 22 stakeholders groups including both First Nations located 23 in the regional study area.

Information about the environmentalassessment was available on both Bruce Power and CNSC

1 CNSC consulted First Nations and other websites. 2 identified stakeholders on the environmental assessment 3 quidelines in the screening report. A draft screening 4 report and notices inviting public comments were mailed 5 directly to 91 stakeholders both within and outside of the 6 project area. Information about the environmental 7 assessment including the environmental assessment study 8 report and draft screening report were placed in nine 9 libraries in the project area. During the public comment 10 period on the draft screening report, CNSC staff held an 11 open house in the project area.

12 The objective of this session was to 13 provide clarification on the purpose and contents of the 14 draft screening report and its role in the environmental 15 assessment process with the aim of assisting the public in 16 preparation of comments on the report. A technical review 17 of the draft environmental assessment study report was 18 also conducted by CNSC experts and federal and provincial 19 authorities experts.

A total of nine submissions were received by staff from the public and various stakeholders concerning the draft screening report. Copies of the submission are found in Appendix 5 of the screening report, while responses to the issues raised in these submissions are found in Appendix 4 of the report.

1 Issues such as discussion of the state of 2 the Ontario power grid and alternative methods of 3 electricity generation are outside the scope of assessment 4 defined in the Environmental Assessment Guidelines issued 5 by the Commission in July 2005. 6 The purpose of the environmental assessment 7 is to determine whether the proposed project is likely to 8 cause significant adverse environmental effects. The 9 acceptability of this project will be judged on the basis 10 of its environmental effects and safety in accordance with 11 the requirement of the Canadian Environmental Assessment Act and the Nuclear Safety and Control Act. 12 13 Regarding requests for a comprehensive 14 study, there are no provisions in the Canadian 15 Environmental Assessment Act for bumping an environmental 16 assessment from a screening assessment to a comprehensive 17 study assessment. Only projects listed on the

18 comprehensive study list regulations can be subjected to a 19 comprehensive study.

Further, CNSC staff is satisfied that public concerns expressed to date have been addressed in the screening -- environmental assessment and hence staff is of the opinion that this proposal does not warrant a referral to the Minister of the Environment for review by an independent panel or mediator.

1 The regional study boundaries were defined 2 in the Environmental Assessment Guidelines and were 3 expanded where necessary during the assessment. No likely 4 adverse environmental effects were identified beyond the boundaries identified in this screening report. 5 6 Some stakeholders raised the considerations 7 of acts of terrorism and sabotage in the assessment. 8 After reviewing the current security requirements 9 including additional measures required by the CNSC 10 following events of September 11, 2001, CNSC staff 11 concluded that security issues are being appropriately 12 managed by the ongoing regulatory process, and further, 13 that they do not warrant special consideration in the 14 environmental assessment.

15 Security is also reviewed by the CNSC for 16 all licensing decisions and the CNSC will not amend a 17 license unless it is satisfied that the Applicant will 18 make adequate provisions for the maintenance of security.

19Questions were raised regarding the20management of radioactive waste. As previously mentioned,21the management of low and intermediate level radioactive22waste is undertaken at the western waste management23facility and is a responsibility of Ontario Power24Generation.

25

A detailed description of the management of

1 these wastes is provided in the recently completed 2 environmental assessment entitled "Western Waste 3 Management Facility Refurbishment Waste Storage Project", 4 which was the subject of a decision issued by the Commission on March 2nd, 2006. The long-term management 5 6 of radioactive waste including irradiated nuclear fuel is 7 being developed through separate federal legislation. 8 Although the Nuclear Waste Management Organization has 9 made recommendation to the federal government through the 10 Minister of Natural Resources, no final options or sites 11 have been defined or approved as yet. 12 Consequently, it would be inappropriate to 13 undertake a discussion of these options in this 14 assessment. 15 A question regarding preparatory -- travail 16 préparatoire -- for the project being undertaken by Bruce 17 Power, officials at Bruce Power have assured staff that 18 the activities being conducted at this time are 19 preparatory in nature such as planning and mobilization 20 activities relating to the proposed refurbishment. 21 CNSC staff has sought confirmation from Bruce Power that they will not perform any physical work 22 23 which could be seen as being within the scope of the

25 Guidelines for the project. Preparatory work -- I'm sorry

project as defined in the Environmental Assessment

24

1 I have my French tongue in the back -- undertaken in 2 advance of the completion of the EA process, this carried out at financial risk to Bruce Power. Such activities do 3 not and should not affect the defuelled guaranteed 4 5 shutdown state of the units and are in compliance with the 6 conditions of the Bruce-A operating licence. As a result 7 of its public consultation of the draft screening report, 8 CNSC staff did not identify any new issues that warranted 9 modification to the conclusions reached in the report.

10 On the basis of its review of the EA study 11 report and comments received from technical reviewers and 12 the public on the draft screening report, CNSC staff 13 concludes that taking into account identified mitigation 14 measure the project is not likely to cause significant 15 adverse effects on the environment.

16 CNSC staff also concludes that the EA has 17 identified the likelihood and significance of the adverse 18 effects with reasonable certainty. Furthermore, CNSC 19 staff concludes that public concerns expressed to date 20 about the project do not warrant referring the project to 21 the Minister of the Environment for review by a mediator 22 or panel.

23 CNSC staff recommends that the Commission
 24 accept the conclusion of the screening report; that is,
 25 that the project, taking into account the appropriate

mitigation measures, will not cause significant adverse
 environmental effects.

CNSC staff also recommends that the Commission accept the conclusion that public concerns expressed about the project have been addressed in the assessment and do not warrant referring the project to the Minister of the Environment for review by a mediator or panel.

9 CNSC staff further recommends that the 10 Commission determine a course of action consistent with 11 paragraph 21(1)(a) of the Canadian Environmental 12 Assessment Act; that is, following the licence amendment 13 applications related to this project by Bruce Power to 14 proceed with assessment of the licence application under 15 the Nuclear Safety and Control Act.

16 Ceci complète ma partie de la présentation 17 et je demanderais à Monsieur Grant de conclure au nom du 18 personnel de la CCSN.

Merci.

19

20 MR. GRANT: Thank you, Mr. Riverin, for 21 your presentation and, Mr. Chair, staff are now ready for 22 -- to respond to any questions posed by the Commission. 23 THE CHAIRPERSON: Thank you, Mr. Grant. 24 I will now open the floor for questions 25 from Commission members to both CNCS staff and to Bruce
Power officials. Open the floor to Dr. Dosman who will
 start.

3 MEMBER DOSMAN: Thank you, Mr. Chair.
4 Well, thank you both for your presentations
5 which were quite concise which is quite in contrast to the
6 extent of the report which is voluminous and which really
7 presents a challenge in trying to sort out the critical
8 elements involved.

9 I'm going to ask several specific questions 10 and then several general questions and the first questions 11 relate to the new fuel and, if you like, the downstream 12 effects of using new fuel. It seems to me that the use of 13 the new fuel will have several effects, as I see it, on 14 waste management but also the effects on enhanced 15 productivity and potential effects on the environment.

16 I take it that from the report that the --17 in its completion the plant -- the units will be able to 18 go from operation at approximately 92.5 percent to almost 19 100 per cent and I would like to ask CNSC staff if they have considered the effects of the warming on the lake and 20 21 the effects on the whitefish of enhanced thermal load and 22 enhanced thermal plume of this enhanced activity, because 23 it's obvious that, in its full expression, there will be a 24 thermal load on the lake that is considerably greater than 25 has ever been experienced in the past.

If the new fuel is used ultimately in all the units -- and I realize this environmental assessment relates to the refurbishment -- there will be an enhanced effect on the thermal plume and I would like to ask CNSC staff to comment on their views as to the importance of this effect and specifically on the whitefish and other VECs. So that's my first question.

8 MR. GRANT: Thank you, Dr. Dosman. 9 I will pass the question to Dr. Steve 10 I'll preface his answer with the remark that Mihok. 11 you're perfectly correct that the units at Bruce-A have 12 operated for some period of time at approximately -- at 13 power levels below the maximum rated part that was part of 14 the original design. This is to address the safety issues 15 that have been identified by the licensee and by CNSC 16 staff and the purpose of new fuel is to address these 17 issues and to enable the units to operate at high power in 18 conformance with limits, appropriate limits and 19 conditions.

As to the question as to whether the increased thermal output has been considered in the environmental assessment, I will now turn it over to Mr. Mihok -- Dr. Mihok.

24 DR. MIHOK: Steve Mihok for the record.
25 I'm a Scientist with the Environmental Assessment and

1 Protection Division.

Essentially the global answer to your question is that in the technical studies supporting the screening report there is a great deal of detail in terms of modelling thermal plumes and temperature effects and that modelling addresses specific sensitive locations in the environment.

8 The modelling is also supported by recent 9 information that we have, the first information that has 10 been gathered in conjunction with this process on actual 11 temperatures at the bottom of the lake and so on, much 12 better data than were available a few years ago when the previous environmental assessment was done for units 1 and 13 14 So we now know in the real world that temperature 2. 15 differences from the Bruce-A plume are on the order of 16 about 1 degree Centigrade with two units operating at 17 critical habitats such as Lawson Bank for Lake Whitefish.

And the modelling predicts that the increased temperature from operation of more units, again with a new fuel and so on, will not be significantly impinging on any of the benchmarks that we have where we expect to see effects on whitefish, which is the main criterion in the environment that is of worry. There are other issues dealing with fish in

25 the summertime and so on, such as bass and the area of the

discharged channel and so on, but in general the global picture for the environment and particularly for fish including Lake Whitefish has been assessed in great detail and is satisfactory in terms of not producing significant dverse effects.

 6
 THE CHAIRPERSON: Dr. Dosman, do you have

 7
 any --

8 **DR. MIHOK:** Thank you. If I can maybe just 9 add one comment on Patsy Thompson's advice here.

The issues that remain with, let's say, a 10 11 little bit of residual uncertainty are in the follow-up program, and, in particular, issues dealing with Lake 12 13 Whitefish are going to be part of what is actually ongoing 14 right now as a result of the previous follow-up program. 15 Bruce Power is engaged with various stakeholders, 16 particularly the First Nations, in quite detailed studies 17 that border on research as opposed to more normal 18 monitoring activities to look at some of these issues.

We're satisfied that the issues are being addressed very well and I think the stakeholders in general are also satisfied. The process involved has been very participatory and therefore everyone is involved essentially as equal partners seeing the results and understanding the implications of what is being done and following things essentially in real time and great

1 detail.

2 MEMBER DOSMAN: Perhaps we could have some 3 additional comments on the follow-up program. It was 4 indicated that the follow-up program has yet to be 5 developed and I was wondering if CNSC staff would be able 6 to perhaps develop -- give a little more detail on plans 7 for the follow-up program. 8 MR. GRANT: Thank you. Ian Grant for the 9 record. I'll call on Dr. Patsy Thompson to describe 10 planning for the follow-up. 11 MS. THOMPSON: Patsy Thompson for the 12 record. 13 You will see in the screening report on 14 Chapter 10 that provides the details to the follow-up 15 program at this stage. Table 10.1 includes details of the 16 elements that will be included in the follow-up program. 17 The intention, if this project proceeds to licensing, is 18 that each of the element -- so it's on page 90 of the 19 screening report, Table 10.1. There are elements of 20 aquatic biota that speak to these issues and the intention 21 is, if this project proceeds to licensing, that the 22 details of the methodology would be developed and, as was 23 done in the past, this is handled through the Licensing 24 and Compliance Program.

25

There is also a new requirement to report

the results of the follow-up program to the Canadian Environmental Assessment Agency in a registry so that people can benefit from the experience of environmental assessments to be able to improve assessments. And so this is the process that will be followed.

6 DR. DOSMAN: Thank you. I'm just wondering 7 whether you could address the issues specifically of 8 monitoring hydrazine and morpholine in the site study area 9 in the context of the follow-up.

10MS. THOMPSON: Patsy Thompson for the11record.

12 Hydrazine and morpholine have been 13 identified as probably the non-radiological substances 14 that are released to the environment as those that have 15 the greatest potential to cause concern. The intention is 16 for Bruce Power to monitor both chemicals during certain 17 situations to ensure that the concentrations don't exceed 18 those that have been predicted and are expected under 19 They will then be compared to the normal operations. 20 toxicity benchmarks that were assessed -- that were used 21 during the assessment.

22 DR. DOSMAN: Is it fair to assume that 23 because the plant will be operating at an extent that will 24 be greater than ever experienced in the past, even in its 25 full expression presumably in the early '90s and so on,

1 that the concentrations of hydrazine and morpholine will 2 be also correspondingly increased in the discharges? 3 MS. THOMPSON: Patsy Thompson for the 4 record. 5 My understanding of the use of morpholine 6 and hydrazine in plant operation is that it is not related 7 to the power rating or the operation of the reactor but is 8 used to control the chemistry, and so we don't anticipate 9 that the concentrations will increase proportionately with 10 the increase in the power rating. 11 THE CHAIRPERSON: Bruce Power might like to 12 comment. 13 DR. DOSMAN: Yes, could we ask Bruce Power 14 to comment on that issue? 15 MR. MOFFETT: Duncan Moffett for the 16 record. 17 As CSNC staff has said, in estimating the 18 concentrations of hydrazine and morpholine in water, for 19 example, the releases, we have the historical record of 20 eight units operating at the site and in doing our 21 environmental assessment we use that information to 22 predict what it will be like going forward in terms of 23 eight units. 24 We're confident, given the increasing 25 levels of control with improved equipment, with improved

1 management processes, that our environmental assessment 2 has overestimated the likely releases in future and we 3 have identified in the follow-up work -- we've recommended 4 in the follow-up some work related to actual monitoring to 5 improve the level of certainty on the concentrations in 6 water and air, for example.

7 MEMBER DOSMAN: Thank you. I'm just 8 wondering if I might come back and ask the same questions 9 about tritium releases and I might start with CNSC staff. 10 MR. GRANT: Dr. Dosman, I'll call upon Dr. 11 Mihok to respond to your question about tritium. 12 DR. MIHOK: Steve Mihok for the record. 13 I'm an Environmental Risk Assessment Specialist with the 14 CNSC.

15 Essentially the operation of the reactors 16 at Bruce has always produced very low levels of tritium in 17 the environment and this has been monitored very 18 effectively for many years and compared to the public dose limit of 1 millisievert from pathways analysis-type of 19 20 modelling. The overall picture of tritium releases has 21 been on the order of about one per cent of DRLs derived 22 release limits or one per cent of the public dose limit of 23 1 millisievert. In the course of assessing the impacts on 24 human health from different pathways from water, from air and so on, from tritium releases with the proposal that's 25

1 on the table now, really, the situation is not going to 2 change dramatically. We are expecting roughly the same 3 operational conditions as in the past, nothing really in 4 the documentation that would raise any major level of 5 concern. 6 MEMBER DOSMAN: Have the issue of releases 7 and the possible effects on the biota, particularly the 8 fish, been discussed with the First Nations groups and 9 what were the results of those discussions? 10 THE CHAIRPERSON: Sir, Bruce Power, you're 11 asking? 12 MEMBER DOSMAN: It's to staff, but I also would like to hear from Bruce Power. 13 14 THE CHAIRPERSON: Okay. 15 MR. RIVERIN: Guy Riverin, For the record. 16 First Nations, have been provided the 17 information and have also been sent letters by CNSC staff 18 asking them to comment on the document and even offering to meet with them and discuss the content of these 19 20 reports. There was, at least to CNSC staff, there was no 21 responses provided. I am aware that Bruce Power has had 22 meetings with First Nations. 23 MEMBER DOSMAN: May we hear from Bruce

24 Power about consultations, First Nations particularly, on 25 the issue of the whitefish?

1 MR. HAWTHORNE: For the record, Duncan 2 Hawthorne. We have it all the way through this. We have 3 a very active consultation and communication with our 4 First Nations neighbours. Of course, tritium doesn't have 5 -- you know, the levels we are talking about doesn't have 6 effect on biota at all. You know, so there is zero effect 7 in this regard.

8 In terms of all of these parameters, 9 there's been -- as was mentioned previously, there's been 10 a very healthy and continuous ongoing dialogue with First 11 Nations, particularly in the area of whitefish. The Commission members would remember our first restart of 12 13 Units 3 and 4. We did have some concern raised by First 14 Nations in terms of the consideration of whitefish as a 15 varied ecosystem and was it considered adequate. You know, we've responded to that as part of the follow-up 16 17 program and Commission members might remember that that 18 resulted in a positive letter from the First Nations. So 19 we took that as an indication of NEET, and so since that 20 time, we have had a very active and ongoing dialogue and 21 indeed working relationship with them. So all of the 22 information that's been collected has been shared openly 23 with them.

MEMBER DOSMAN: Thank you.

Mr. Chair, I'll pass on to other members.

24

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1 THE CHAIRPERSON: Dr. McDill? 2 MEMBER McDILL: Thank you. I have two areas of questioning; one on feeders and one on new fuel. 3 4 With respect to the feeder replacements and 5 representative nuclear accidents chosen for environmental 6 assessment, perhaps staff could remind me where the 7 failure of multiple feeders would be positioned in the 8 representative nuclear accidents chosen for environmental 9 assessment. MR. WEBSTER: Phil Webster, for the record. 10 11 I'm director of the Bruce Regulatory Program. 12 Theory of multiple feeders is not 13 considered -- it's not regarded as credible for a single 14 feeder failure to cascade and influence the feeders around 15 it. So within the set or design base --it's accidents 16 that have historically been considered -- we've only 17 looked at single feeder failures. 18 MEMBER McDILL: In this rebuild though, 19 there will be large numbers of feeders cut and repaired; 20 is that not correct? 21 MR. WEBSTER: Phil Webster, for the record. 22 Yes, that is correct. Every feeder will 23 have the inner portion replaced on every reactor. 24 **MEMBER McDILL:** So there will be on the 25 order of thousands of welds; will there not?

1 MR. WEBSTER: Yes. That's correct. I 2 can't figure the number of thousands off the top of my head, but approximately 8,000, I would think. 3 MEMBER McDILL: Yes, I didn't go to 4 5 hundreds of thousands. I thought I'd stick at thousands. 6 And each weld will be non-destructively 7 tested after welding? Maybe I could ask Bruce. 8 MR. HAWTHORNE: Duncan Hawthorne. 9 Of course, this is an important part of the 10 refurbishment. Feeders have been identified as an area 11 that warrant replacement. We see this as a critical part 12 of the work. You're absolutely correct. There's an area 13 of work that has to have a high QA around it, not only in 14 terms of the material choice but also in terms of the 15 integrity of the weld. So part of the program is indeed 16 to conduct an examination of the quality of the welds on 17 completion. That would be a standard practice, frankly. 18 MEMBER McDILL: It's the thousands of them 19 all sitting so close together that, I think, present the 20 challenge. But the positioning has been answered. That 21 was my first question. 22 Thank you. 23 So my second area can be found in Appendix 24 2 in C.10, with respect to new fuel -- sorry, C1.10, 25 "Engineered and Administratively Controlled Limits and

1 Requirements". Again, I noticed there was a difference 2 and I was wondering if CNSC staff could explain how many 3 new fuel bundles -- it gets a little complicated -- that 4 the maximum number of LVRF bundles for which an upper sub-5 criticality limit would not be exceeded. 6 So what was the number? We'll start with 7 that, I guess. 8 **MR. WEBSTER:** Could I clarify? Are you 9 speaking of criticality outside of the core? 10 MEMBER McDILL: It's in -- it starts with 11 C1.9.1, "Normal Conditions" and then there's a "Bounding Abnormal Accident Condition" on page C.11. It's a bit of 12 13 a problem with the ---14 I would like to call upon one MR. WEBSTER: 15 of my colleagues, if he's present in the room, Dr. Parvaiz 16 Akhtar, the Director of the Fuel and Physics Division or 17 one of his staff. 18 MR. KHOTYLEV: For the record, my name is 19 Vladimir Khotylev. I represent Physics and Fuel Division. 20 Yes, Bruce Power has estimated -- they have 21 had to estimate all abnormal, credible abnormal conditions 22 for operation of fissure materials outside of the core. 23 This is standard requirements from applicable and national 24 nuclear standards. So by doing that they had to address 25 some issues; one of them is to establish appropriate sub-

critical margins and; second, to maintain that margin for
 all credible abnormal conditions and normal conditions
 outside of the core.

4 So that's what they exactly did for using 5 design, existing design of Low Void Reactivity bundles 6 which are going to be used if approved by the Commission 7 in Bruce B. So this is a margin to prevent nuclear 8 criticality accidents and usually apply it everywhere in 9 the world. It does mean that violation of the margin will 10 automatically lead to accident. It is measure of 11 prevention of accident. So when they estimated number of 12 bundles which will keep out of core activity and criticality within established bundles -- within 13 14 established margin -- there are very established 15 administrative controls and engineering controls which 16 would keep any configuration credible or under credible 17 abnormal conditions in such a status that violation of the 18 criticality margin is not credible.

We are not talking about criticalityaccidents here.

21 **MEMBER MCDILL:** Then, perhaps it would be 22 useful if you would explain the -- sort of the separation 23 of the engineer controls and the administrative controls. 24 I maybe could ask Bruce to do that.

25 MR. HAWTHORNE: Duncan Hawthorne.

1 I have to apologize. We've been trying to 2 find a document, so I didn't hear your question. Could 3 you repeat it, please? 4 MEMBER McDILL: Thank you. 5 Could you just, from your perspective, 6 separate the engineer controls and the administrative 7 I'm leading to a question of training, so I'm controls? 8 trying to put those together. 9 MR. HAWTHORNE: So I found an equation, 10 It's with respect to transportation of fuel Commissioner. 11 bundles and how many we are allowed to administratively 12 have stored together. You know, we talk about 24. 13 Typically, you know CANDU plants are probably one of the 14 few in the world where you don't have to manage fuel 15 movements and that way it would be normal practice in 16 nuclear energy to have administrative procedures such as 17 when you're moving the fuel in elevators or forklifts or 18 various equipment, then you're only allowed to move a 19 certain number at any time. So these administrative 20 procedures would be procedures that would govern operator 21 fuel movements, arrangements that ensure that storage, 22 separation, transport, et cetera would be delivered in 23 such a way as to ensure that we don't have too much of the 24 fuel in the same location or at the same risk, subject to 25 a common mode failure. Engineer controls is more, for me,

about packaging, the physical bodies that would mitigate
 against damage occurring.

3 So you're absolutely right. There is a 4 training element to that, that there has to be a procedure 5 for operators, to make them aware of the changed 6 arrangements, if you like, with respect to handling and 7 storage of LVRF fuel as opposed to natural uranium fuel. 8 MEMBER McDILL: And when and how will that 9 be -- I realize that this is the environmental assessment, 10 not the licensing, so it becomes a bit muddy, but where 11 will that be introduced? 12 MR. HAWTHORNE: I think you may have 13 answered that question yourself. It clearly is a 14 licensing matter. We have to demonstrate that we do 15 indeed have the appropriate arrangements for handling and 16 storage of LVRF fuel as part of the overall arrangements 17 for the introduction of it into our facility. 18 MEMBER McDILL: I guess it would be 19 appropriate to ask staff to comment. 20 MR. GRANT: Thank you.

I will ask Mr. Webster to detail it, but I would make the observation that as part of routine licensing, staff will assess Bruce Power's, sort of the licensee's procedures and programs, and criticality control will be part of that assessment.

1 Mr. Webster, would you like to add detail 2 to what I've just said. 3 MR. WEBSTER: Thank you. Phil Webster for 4 the record. 5 The containers, within which the initial 6 two channels worth of new fuel will be delivered to the 7 site and handled within the site, are acceptable for any 8 criticality concerns that may exist, as the Commission 9 will hear this afternoon in the hearing then. That is 10 only for the first two channels worth. 11 For the full core load which will start in 12 a year or so from now, a different kind of container will 13 be provided and the adequacy of that will be put to the 14 Commission when staff and Bruce Power return once again to 15 request permission to load the full core load into 16 probably one of the Bruce B units. THE CHAIRPERSON: In the context of today's 17 18 hearing, are you getting the information you need, Dr. 19 McDill? 20 MEMBER McDILL: Yes. Thank you. 21 That's sufficient for round one. 22 THE CHAIRPERSON: Before I go to Dr. 23 Barnes, I think we'll take a five or ten minute break. 24 We've been going quite steadily and then we'll go to start 25 off -- finish round one with Dr. Barnes at 9:55. Thank

1	you.
2	Upon recessing the proceedings at 09:46 a.m.
3	Upon resuming the proceedings at 09:57 a.m.
4	THE CHAIRPERSON: We had indicated before
5	the break we are still on round one, and I will now go to
6	Dr. Barnes.
7	MEMBER BARNES: Some of my questions will
8	be a little bit of a follow-up to those already asked.
9	One does have a sense of déja vu with these
10	studies and so I would like to ask, following up on the
11	questions on whitefish and First Nations interactions, the
12	time we had those discussions a couple of years ago, one
13	of the resolutions was to involve the University of Guelph
14	scientists in really trying to have a more quantified
15	assessment of the impact of contaminants, I guess on the
16	whitefish, which is a primary food source for First
17	Nations living somewhat to the north. But I'm not sure
18	that I saw, unless it was just a reference in here, any of
19	the outcomes of that University of Guelph research.
20	Can anyone be a little bit more specific
21	whether that has actually matured into new data that is
22	part of these studies?
23	MR. GRANT: Ian Grant for the record, Dr.
24	Barnes.
25	I'll call on Dr. Thompson to respond.

 DR. THOMPSON:
 Patsy Thompson, for the

 2
 record.

Dr. Barnes, when the Commission issued its 3 4 record of decision on the environmental assessment for the 5 restart of Units 3 and 4, the Commission had directed 6 staff to involve the First Nations and other stakeholders 7 in the development of the follow-up program. Staff 8 initiated this process and Steve Mihok, an Environmental 9 Risk Assessment Specialist from the Commission, 10 essentially chaired that process and will be able to 11 provide details of the work that was done. 12 As an added note, the CNSC staff are

13 satisfied with the work that was done for the follow-up 14 program for Units 3 and 4 on the whitefish issues and have 15 accepted the conclusions of the reports, and the issue for 16 Bruce Units 3 and 4 follow-up program were accepted by the 17 Commission and closed about a year ago, and I think it was 18 May 2005.

19 I will ask Dr. Mihok to provide some of the20 details that you've asked for.

21MR. MIHOK: Yes, Steve Mihok for the22record.

I can give you quite a bit of detail because I was personally involved for several years in what happened. So I'll try to keep it brief.

1 Essentially, a technical working group was 2 formed, which I chaired. It involved many stakeholders, 3 Ministry of Natural Resources, Ontario Fisheries 4 Association, Chippewas of Nawash, Saugeen Ojibway, 5 Saguingue Métis. Literally, everyone who was interested 6 was invited. Those who were serious participated. 7 Everyone was involved in a very detailed scientific 8 process for several years. Some groups, particularly the 9 First Nations, were actually involved in the field. Thev 10 were part of the process of doing the sampling and so on. 11 The University of Guelph, particularly Dr. 12 Crawford, had a very active role at the beginning. His role diminished as time went on. 13 14 The net outcome of the project was a quite 15 large report. Again, it was a report that was required 16 because of the licence condition and so on, but when the 17 report was issued it was discussed in detail at a meeting 18 of virtually all of the stakeholders in May of 2005. 19 The report was accepted by us and also 20 accepted by the stakeholders. It was posted by Bruce 21 Power on the web. So it was also publicly available. Ι think it may still actually be on the web. I'm not sure, 22 23 you know, as of the last month or two whether it is still

24 there on their website and so on. But essentially it was 25 a very open and transparent process and ended

satisfactory, ended officially on our part as far as the
 licence condition is concerned as well with the acceptance
 of the results and confirmation of the previous
 conclusions from the previous EA.

5 What continues now is also a participatory 6 process but it is one that is essentially between Bruce 7 Power and the stakeholders that remain interested in, 8 again, more research issues. Some of the residual 9 scientific issues from that work are related to sampling, 10 for example, differences between using gill nets and trap 11 nets, ways of sampling larval emergence rather than for 12 example, measuring temperature at the sub-straight as a way of looking at actual affects. 13

14 So a number of activities are continuing. 15 They've involved a recent meeting with the University of 16 Guelph and the fisheries biologist of the Chippewas of 17 Nawash at Guelph, which we did not attend. But again, the 18 parties involved have been talking to each other. They've 19 been actually doing the work in the field setting out some 20 of these larval traps and these nets and so on. Bruce 21 Power has been very, very cooperative. It has been an 22 excellent process, in my opinion, overall.

23 What will continue will be activities along 24 those lines and more a research program then anything else 25 probably for perhaps even as much as five or ten years

there will be sampling with trap nets in particular in November as part of this international research study on the population structure of Lake Whitefish and Lake Huron. There will presently be some larval work as well on Loscombe Bank to make more sense of the biology of that particular area. Environment Canada is also involved in some of the planning and so on in this project.

8 So there are an awful lot of things that 9 are going on. They are entirely satisfactory, from our 10 point of view, and they are essentially just being 11 monitored by us at the moment. Every year Bruce Power 12 will produce a public summary of what has been done, posted on the web. Interested stakeholders will be 13 14 personally notified. And if there is any need to pursue 15 these things in more detail in the future, everyone knows 16 everyone and they have direct access to myself at the 17 CNSC, someone with a history on this issue, and we will 18 take appropriate action if necessary.

THE CHAIRPERSON: Thanks.

19

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20 Would you say that your summary there was 21 adequately documented in these reports, or is it just that 22 I missed it?

23DR. THOMPSON: Patsy Thompson, for the24record.

Dr. Barnes, the Screening Report, the

1 Environmental Assessment Study Report and the Screening 2 Report were drafted using some of the information from the 3 follow-up program. So the relevant information was 4 included in the EA Study Report and in the Screening 5 Report, but we have not presented a separate report to the 6 Commission on the results of the follow up program.

7 Could I also add, to complete what Dr. 8 Mihok has mentioned, is that Bruce Power continues to keep 9 staff informed with the planned work and the results of 10 the work they're continuing to do. The intervention in 11 CMD 06-H12.7 is an intervention from participants of the 12 First Nations on this program where they indicate there is 13 satisfaction with the program.

14 THE CHAIRPERSON: Maybe I should make a 15 general statement to my comments or questions, whether you 16 relate to that, and I sort of made it a bit before because 17 this is obviously a very large site, and as Bruce Power, I 18 think, has mentioned, partly in response to one of Dr. 19 Dosman's comments.

If you look historically, once upon a time there were eight units operating and then it went down to four, and then it's gone to six, and now it's going back up to eight. Obviously, this very large amount of paper that we see before us today is an attempt to assure the public that there are no significant environmental affects

1 through this process, all right, and we are just taking a
2 little freeze frame at the moment, and then there are
3 follow-up programs, again, to help document this.

4 But in a sense, this whole process of going 5 from eight -- to four to six to eight -- does provide an 6 opportunity to test and to show incremental affects, all 7 right? If we have sufficient baseline, if we have 8 baseline going back before eight units came on stream, but 9 then there was a period when all eight were operating for 10 quite some time and then the number was shutdown, and then 11 it got up to six quite recently and now we're going to add 12 to eight.

So in all honesty, what I don't see in here 13 14 in this is a kind of some graphs or charts that eventually 15 would -- or an outline of a follow-up program that would 16 have that as a prime objective to really show cumulative 17 affects in such a way that you could show over a period of 18 time whether they were effects and so on in a somewhat 19 quantified manner. It's as though we get down buried into 20 many, many of these very specific components, 177, et 21 cetera, et cetera, without sort of standing back and maybe 22 looking at a larger model.

23 Is that a fair comment, Dr. Thompson,24 perhaps?

25

DR. THOMPSON: Patsy Thompson for the

1 record.

2 It is a fair comment. The thermal impacts 3 were traditionally regulated by the Ontario Ministry of 4 the Environment. At the time that the stations were built 5 and began operation it required a permit from the Ontario 6 Ministry of the Environment. Under that permit there was 7 a condition that OPG had to document station impacts on 8 fish populations. There was an extensive amount of work 9 done to look at, essentially before the stations were put 10 in operation, estimate what fish could be affected, where 11 and in what manner. Then, the fisheries biologist that 12 worked for OPG at the time, with consultation from experts 13 in the Great Lakes, designed a very detailed program to 14 assess impacts of fish -- impacts of the stations on fish. 15 This work resulted in an extensive document 16 that was submitted to the Ontario Ministry of the 17 Environment, I think around 1996 but we can confirm that, 18 and that was based on all units, all eight units being 19 operational. We have used the -- and Bruce Power, in 20 developing the Environmental Assessment Study Reports, 21 have done -- have used the large amount of work that was 22 done previously by OPG in documenting the Environmental 23 Assessment Study Report. So we do have a baseline for the 24 eight units being operational.

25

What the CNSC has not done, or CNSC staff

has not done, is presented that information to the Commission during licence renewals but it's possible to synthesis that information and provide it to the Commission. A vehicle could be either an annual report or a mid-term report on Bruce.

6 THE CHAIRPERSON: Let me pick up on a 7 couple of points then -- and we've spent a long time with 8 all this information. But if I read one part of the 9 document it says, in terms of climate change, that there's 10 not going to have much of an effect. Then, on a second 11 one you'd say, well, thermal effects of bringing on the two additional units will increase, I think, it's by one 12 13 degree C or something like this, quite modest, and 14 therefore it really is not going to have any effect for 15 the most part on whitefish. And there's some data given 16 on the sort of temperature range of reproductive cycles 17 and so in the two types of whitefish.

But this is a plan that's going to operate, as Bruce Power has indicated, at 2043, during which we do expect to see some significant climate change in that part of the world. We do expect to see.

22 Mr. Grant is querying that. So if you 23 would disagree I would like to hear what the data is if 24 there's not going to be any significant climate change in 25 terms of lake waters and therefore the cumulative effect

of the additional thermal effect on what is likely to be
 increased lake temperatures on the whitefish.

3 So when I look to see what the type of 4 follow-up program is, to be able to document that; again, 5 I really don't see the detail in there. There's usually 6 some general words saying there will be a bit of a follow-7 up program, and I'll come to some specific ones later on. 8 So my question -- that's a little rambling 9 perhaps, so just let me phrase it: Do you really think 10 that the monitory programs, follow-up programs, are over 11 the timeframe that we're looking at here, up to 2043, are going to be sufficient to establish whether the additional 12 13 thermal loading that we get through the addition of these 14 additional units is going to have an effect on whitefish 15 when combined with the possibility of climate change? 16 DR. THOMPSON: Patsy Thompson for the 17 record. 18 In terms of your concerns about the details 19 of the follow-up program, specifically to address thermal 20 impacts on the two species of fish that are of most

21 interest, CNSC staff can, in preparation for the licensing 22 hearing if this goes to licensing, provide those details 23 to the Commission before the Commission is requested to 24 make a decision.

25

In terms of the modelling for the climate

change, staff relies on Environment Canada as the expert federal authority to provide input to CNSC staff on the adequacy of the assessment done by -- that was delegated to Bruce Power specifically for those issues. Environment Canada has not indicated that the assessment was deficient in any manner and the tools that were used for the assessment are tools that are currently available.

8 THE CHAIRPERSON: Could I ask -- again, it 9 goes back to earlier licensing discussions on the Bruce 10 area but I just pick up on one here and that's under the 11 Aquatic Biota in Table 10.1. It's monitoring the fishing 12 pressure and to quote "discharged channel boat counts".

13 It is my impression when we had this before 14 that there was -- it was thought appropriate to discourage 15 fishing in those channels. Maybe Bruce Power?

MR. HAWTHORNE: Duncan Hawthorne.

16

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17 Yes, I can certainly comment on that. 18 Obviously, one of the key parameters for us discouraging 19 fishing in that area is security. It's really a licensing 20 matter more than an environmental one. But you're 21 absolutely correct, Dr. Barnes, we have indeed sought to 22 restrict the proximity of fishing vessels near our intakes 23 but it's primarily for security. It's not an 24 environmental issue.

MEMBER BARNES: Without going into the

security, have you been reasonably successful in
 discouraging fishing in those areas? I'm just saying
 because that Table 10.1 seemed to indicate that had not
 been achieved.

5 MR. HAWTHORNE: Well, I believe we have 6 been successful in limiting the approach to the area, 7 obviously, and the area close to the site is a popular 8 fishing spot. We have had a lot of interaction with the 9 local fishing community. We have indeed limited access at 10 close proximity to our site and we've done that, as I say, 11 in response to CSNC's request for improved security to that sort of a risk, but yes, we have indeed limited 12 13 access.

14 **MEMBER BARNES:** I'll just keep on the 15 biological side for just a minute and I wanted to ask, 16 we're dealing here with somewhat of the outgoing water and 17 the ingoing water into the plant and has there been any 18 advancement made -- Zebra mussels are mentioned within the 19 document. Has there been any -- and there's been ongoing 20 research elsewhere. In fact, there was a news report I 21 think in the last week of some new advances in the U.S. of 22 getting rid of Zebra mussels.

Has this problem been resolved at all? It relates to the potential chemicals used to have a solution and therefore to potential lake effects.

1 MR. HAWTHORNE: Dr. Barnes ---2 THE CHAIRPERSON: Perhaps Bruce Power might 3 like to comment. 4 MEMBER BARNES: Yes. 5 MR. HAWTHORNE: I'm not just quite sure I 6 understood what the question was. We certainly we dose 7 our service water system. We have the ability to do 8 chlorination as appropriate. You know, we believe we have 9 adequate arrangements to deal with the requirement. We 10 don't have the same -- I'm aware that other nuclear 11 facilities have suffered significantly because of, one, 12 their intake design and depth, and secondly, you know, the 13 climate that exists within them. We don't have the same 14 level of activity, title activity, or indeed the design of 15 our structure is different, but at the same time, we do 16 have -- as I say, we do dose our service water and we have 17 the ability to apply higher levels of chlorination should 18 that be necessary.

19 **THE CHAIRPERSON:** I think what Dr. Barnes 20 was asking maybe is the effects of the use of chlorination 21 and so and the increased use. Is it, Dr. Barnes, what 22 you're really trying to find out?

23 **MEMBER BARNES:** Well, what I was trying to 24 find out was because of different kinds of research in 25 this area, there have been changes in -- I'm not sure

1 about this particular plant -- in trying to control Zebra 2 mussels and I didn't know if Bruce had adopted any 3 different techniques, chemical techniques for controlling 4 this, and therefore, if it would have a different impact 5 on lake waters?

6 MR. HAWTHORNE: There's really two things 7 to say; one would be that we haven't adopted any material 8 change to our instruments. Secondly, we have an approval 9 requirement in terms of dosing requirements that we have 10 to stay within the parameters of our approval certificate 11 and the certificate, of course, sets thresholds that are 12 designed to be below a threshold that would actually 13 create any adverse effect on the environment around us.

MEMBER BARNES: Let me go to ground water issues and could I just ask two points in establishing the restarts of 1 and 2 in addition to 3 and 4. I realize some of these questions are more appropriate perhaps for the licensing period, I don't have that data, but it's somewhat transitional into these.

20 Will there be additional groundwater 21 monitoring to properly evaluate ground water effects? To 22 Bruce.

23 **MR. HAWTHORNE:** Of course, we do have 24 groundwater monitoring facilities. We do have a 25 monitoring program that will continue as an ongoing

1 exercise. I should point out and maybe as an expansion on 2 the previous answer in terms of the use of the EA program 3 or the follow-up program and how that has played into what 4 we see as the follow-up program going forward, we have 5 indeed completed the EA program activities. As was 6 mentioned in our earlier commentary, we believe that that 7 practical data collection has given us a bit of baseline 8 assessment for going forward for Level 1 and 2 EA. So 9 where it has been appropriate to introduce the learnings 10 from the EA follow-up program, then they are actually --11 they form a new baseline for the going forward assessment 12 on 1 and 2.

But yes, we do have monitoring wells. We are capable of doing groundwater monitoring from five locations and we continue to do that as an ongoing regulatory requirement.

17 MEMBER BARNES: In some of the 18 documentation here dealing with a statement that deal with 19 the paving, there was likely to be a decreased groundwater 20 recharge and in a letter that came from one of the 21 reviewers in the geological survey of Canada Northern 22 Division, Sam Alpay -- this is in Appendix 3 of the 23 Screening Report. It's entitled "EA Review Bruce A 24 Refurbishment of Life Extension", et cetera, August 2005. 25 It doesn't really have a page number, I'm sorry, that I

1 can refer you to but it's in the comments from Natural 2 Resources Canada and dated, I think, October 24. And under bold heading 2, Decrease 3 Groundwater Recharge, there is wording that indicates as 4 5 follows: 6 "ESS agrees that paving the surface 7 will cause decrease in groundwater 8 recharge. Comparing its magnitude to 9 that of seasonal variations is 10 irrelevant." 11 And then going on further in that 12 paragraph, section 2.4.5 of the GHSSTD, 13 "'Professional judgment' was cited as 14 an evaluation criteria for groundwater recharge and flow. This is 15 16 inadequate. What the proponents need 17 to do is assess the scale and effects 18 and support their arguments with 19 quantitative data or reasonable 20 estimates. Additionally, there is no 21 mention of the type of waste that will 22 be stored and whether or not waste 23 handling or containment methods could 24 pose a risk to groundwater, also in 25 section..."

1 -- et cetera, et cetera. 2 "The lack of relevant and quantitative 3 supporting information makes it 4 impossible to assess the impact of 5 site preparation for refurbishment on 6 groundwater recharge. The proponent 7 is requested to provide more 8 information based on conclusions on 9 quantitative evidence." So again, giving the volume of paper, could 10 11 you -- perhaps to staff if you're with me on this 12 particular document, what was the follow up to these comments from Natural Resources Canada in terms of this 13 14 groundwater issue? 15 Again, I may have missed -- you may have 16 responded to that and it may have been captured in the 17 many tables. I mention this because Dr. Thompson 18 indicated that they depend on Environment Canada on a 19 previous issue and here I assume you're depending on the 20 geological survey of Canada to have some external 21 commentary on groundwater issues and they seem to be quite 22 critical of some of the assumptions here or lack of data. 23 MR. GRANT: Dr. Barnes, we're just

24 consulting the reference.

25

MR. RIVERIN: Guy Riverin for the record.

1 An answer to that comment from NRCan was 2 provided in Appendix 2, page 98 of 108, which response was 3 validated by NRCan afterwards and have not disagreed or 4 NRCan considered the answer satisfactory. 5 MEMBER BARNES: Okay. On some of the 6 tables, quite a number of tables, for example Table 9.9 on 7 page 78 of the main report, under "Reasonably Foreseeable 8 Projects", number 22 is listed as a deep geological 9 repository, essentially the one on site that Bruce Power 10 has -- I won't say necessarily proposed but it's mused 11 that the site itself may become a location for subsurface 12 geological disposal of site. Mr. Hawthorne, ---13 MR. HAWTHORNE: Just for clarity, the DGR 14 facilities, Ontario Power Generation, that isn't Bruce 15 Power. 16 MEMBER BARNES: I'm sorry. You were 17 shaking your head, not OPG. 18 (LAUGHTER/RIRE) 19 MEMBER BARNES: I'll put the question to 20 staff then in terms of this document. It might be -- a 21 reader might be led to believe that this is a reasonably 22 foreseeable project. Is that fair to list that particular 23 project which seems to me to need to go through a good 24 deal of proposal and evaluation as a reasonable 25 foreseeable project?

1 DR. THOMPSON: Patsy Thompson for the 2 record. I'll provide initial comments and if it's 3 4 needed, Mr. Riverin will provide additional information. 5 OPG has provided a letter of intent to the 6 CNSC. An environmental assessment has been initiated for 7 this project. A comprehensive study is under way and 8 public consultations are planned on the guidelines, the 9 scope of assessment and scope of project for the deep 10 geological repository proposed by OPG on the Western Waste 11 Management or the Bruce Power site. For that reason, the 12 project was included in the assessment of cumulative 13 environmental effects because it is a project that has 14 been identified. 15 **MEMBER BARNES:** I would like to come up to 16 the -- switch now and go to the follow-up program. You 17 have a table there, Table 10.0, 10.1, preliminary elements 18 of the project follow-up program. Dr. Dosman asked 19 questions on hydrazine and if I look under the atmospheric 20 environment that's on page 92 and running on page 93 of 21 that table, Table 10.1, under "Air Quality", you have one 22 section that deals with hydrazine, another with 23 particulate monitoring, another with NOX. And on the 24 latter two of those, it indicates a suggested duration and 25 frequency of monitoring is for a duration of three months.
1 That's in the third or whatever it is, next to the right-2 hand margin, not the extreme right-hand column but the 3 second in.

Could I ask why the monitoring is just for that period of three months during the most active period of refurbishment and why it's deemed not necessary to have that longer?

(SHORT PAUSE/COURTE PAUSE)

8

9 MR. GRANT: Dr. Barnes, Ian Grant for the 10 record.

11 I'd like to invite Bruce Power to comment 12 on the proposed monitoring program but, before I do, I'd 13 also make the observation that these -- what you have in 14 the document are proposed elements, preliminary elements 15 of our proposed monitoring program that, as Dr. Thompson said, if this does go to licensing, would be fleshed out 16 17 in much more detail and it would be assessed by staff and 18 proposed to the Commission for acceptance. So as you say, 19 there is an interface between these two things, but it may 20 not be appropriate to get into -- to regard these as being 21 fixed at this point. But if you -- with your permission, 22 I'd like to refer the question to Bruce Power and ask for 23 their observations on the proposals.

24MR. HAWTHORNE: Duncan Hawthorne for Bruce25Power.

1 If I can explain, the logic for the three-2 month period is obviously we have a lot of activity 3 ongoing on the site. We will have diesel equipment, 4 cranes, heavy equipment in the area so it was felt that that was -- three months would be -- during the most 5 6 intensive period would be the sort of bounding effect on -7 - in particulate and air quality. And so the intent here 8 is to say we do our monitoring for a three-month period. 9 It's a statistically valid period at the highest level of 10 activity and we do that in such a way as to confirm the 11 assumptions we have made. Were it to be the case that 12 during our data collection we found our results were 13 diverging from that, then of course the program would have 14 a continuation in that regard. But this was felt on our 15 part to be statistically valid as a duration and in a 16 period where our own assessment would be that the 17 potential for particulate would be increased.

18 MEMBER BARNES: Well, this -- to be honest, 19 what I find difficulty in trying to evaluate these 20 documents, building on Mr. Grant's comments that, "Don't 21 worry about it now because you can look at it again when it comes to the licensing process". On the other hand, 22 23 today we're supposed to be looking at the EA document, and 24 the EA document includes as -- in fact, just go back to 25 the first line of environmental -- atmospheric environment

1 air quality, it deals with a Hydrozine issue, right; so 2 the third-column description: "...develop increased certainty in 3 4 estimate of Hydrozine emissions to the 5 atmosphere". 6 Okay. This has been raised as one of the 7 We're told that this is not a problem. concerns. 8 And yet, when I see the duration of this 9 monitoring, in that case it's actually prior to restart of 10 Units 1 and 2. So we're looking here at the impact of 11 Units 1 and 2, Hydrozine is raised, and we're going to analyze this prior to units -- prior to the restart 12 13 doesn't tell me whether it's going to continue through 14 that process and, therefore, how would I -- it doesn't 15 tell me very much about exactly what's being measured over 16 what duration and how I compare it to previous data and 17 future data. This is within a so-called follow-up 18 program. And in the last column, it says it confirms the 19 assumptions in the EA. So how can this confirm assumptions? I mean, when I look at this, to confirm an 20 21 assumption means that you should have an environmental 22 monitoring program with a sufficient intensity over a 23 sufficient period of time and in such a way that you can 24 correlate that Hydrozine data with other data on Hydrozine 25 that you have with other units here.

1 And despite the comments from Bruce Power, 2 my same concerns are -- I am not persuaded by the answer 3 that that's a critical -- like a dusty period and 4 therefore we'll only measure it for the three months in 5 that period for the particulate monitoring on the NO_x . 6 Maybe I could just -- yes, sorry? 7 DR. MOFFETT: It's Duncan Moffett, for the 8 record. 9 We at Golder were responsible for 10 developing this recommended follow-up program. I've got 11 to emphasize that there are three goals in any of these --12 one of three goals in any of these follow-up items. One 13 is to determine if the assumptions we have made in the 14 Environmental Assessment which took place over 17 month, 15 to determine if those assumptions were correct. In some 16 cases we need some extra time to reduce uncertainty. 17 Although the effect may be okay, there is some residual 18 uncertainty with respect to the data so we need to collect 19 more information to firm up our model, for example. 20 And the Hydrozine fits in that category. 21 We used historical information to predict what the effect

We used historical information to predict what the effect of Hydrozine would be. We find that there is no significant effect as a result of the Hydrozine releases. However, we were concerned that there is a reasonable level of uncertainty in that prediction, so we suggested

some additional work over a longer timeframe to firm up the data used in the model. And the particulate and the nitrogen oxides follow up modelling where a second consequence of a follow-up program is to determine if your actual predictions are correct.

6 In Ontario, the Ontario Ministry of the 7 Environment specifies acceptable levels of NO_x and 8 particulate matter at a point of impingement, and they 9 specify the dispersion model that must be used to predict 10 those concentrations. That dispersion modelling is known 11 to be conservative to overestimate the dust from road 12 traffic and from non-stationery sources.

So we have carried out the Environmental 13 14 In the Environmental Assessment we find we Assessment. 15 are at or close to the criteria. We, however, believe 16 there are -- those predictions are conservative. We say, 17 "Do monitoring at the highest three-month period for NO_x 18 and particulate". If that confirms that in fact the 19 modelling was indeed conservative, those measurements over 20 three months confirm that, then that confirms the 21 assumption or the prediction in the Environmental 22 Assessment that there's no adverse effect. If we find 23 that our prediction was correct or it underestimated, we 24 have identified four mitigation measures that could be put 25 in place; sweeping the roads; scheduling of the use of

1 equipment; scheduling the times at which people drive cars 2 and come onsite and more -- using equipment at less power 3 rating.

So I think that's the point. 4 5 And then the last point for a follow-up 6 program is to determine if a mitigation measure is 7 adequate. For example, in the thermal -- in the aquatic -8 - in the fishery issues, we predict there is no effect 9 because of impingement or entrainment of whitefish. We 10 are saying continue to monitor the levels of impingement 11 and entrainment; once the plants come back to confirm that 12 the mitigations, et cetera, that those are correct. So if I come back to this 13 MEMBER BARNES:

14 table and follow up on your comments on particulate 15 monitoring and NO_x monitoring, you're saying that the province has certain requirements; you have a model; you 16 17 think that there is not a problem, but there may be a 18 problem, right? There could be an impact and you will 19 measure this and if you find that there is any problem, 20 that will help you adjust the mitigation processes, right? 21 DR. MOFFETT: Dr. Moffett. 22 That's essentially correct. 23 **MEMBER BARNES:** Right. 24 So if there was to be a problem, it would

25 likely occur during the times of the most active period of

1 refurbishment activities; correct? 2 DR. MOFFETT: Correct. 3 **MEMBER BARNES:** So what are you doing? 4 You're monitoring during the most active period of 5 refurbishment. You're going to have three months of 6 monitoring during the time at which this is potentially 7 the most impact. So you're going to know at the end of 8 the period of most impact you've got a problem, after the 9 problem.

10 DR. MOFFETT: That isn't -- that isn't 11 entirely correct. The type of monitoring we're doing 12 provides pretty close to real time data. For example, the 13 nitrogen oxide monitor we have in place is capable of 14 telling us what the nitrogen oxide concentration is in 15 real time as it's happening. If we find that our 16 prediction is incorrect -- and incidentally, all our 17 experience says that our predictions are correct and we have over-estimated because of the model that we have to 18 19 use, if that is correct we then can implement immediately 20 the mitigation measures. For example, if we find the dust 21 fall is greater than we expect, we can immediately 22 implement a road washing program.

23 So that we can take action in response to24 the monitoring program.

25

MEMBER BARNES: So to staff, again, is

1 there sufficient -- because I don't personally know and 2 I'm not sure it's in here -- we're looking at the follow-3 up program, so there may already be programs in place to 4 provide, if you like, current or what I call more 5 background information on particulate and NO_x monitoring 6 for this site, the one we're looking at here today, but 7 here I'm looking at information on monitoring during the 8 critical three months.

9 Do you feel that this is the appropriate 10 way to address a potential environmental and health 11 hazard? Is the strategy for monitoring adequate and does 12 the additional three months suggest that there isn't any 13 before? I suspect there is, so is this monitoring that is 14 being looked at in the follow-up sufficiently linked to, 15 I'll say, existing monitoring for particulate and NO_x , 16 that one, in fact, would properly see the potential hazard 17 in the way that Mr. Moffett has just described?

18DR. THOMPSON: Patsy Thompson, for the19record.

The elements of the follow-up program that have been listed in Table 10.1 were taken from the different parts of the assessment. In the case of the particulate matter and the nitrogen oxide compounds the normal operation of the Bruce Power stations is that those substances are emitted to the environment in variable

concentrations and during very short periods. The major
 source of those contaminants are the standby generators
 and usually we get emissions when the standby generators
 are tested. So there are very few hours of operations of
 those standby generators every year.

6 So the baseline concentrations are very 7 low. The program is intended to ensure that there will be 8 no effects on human health and the environment during the 9 critical period that a lot of equipment will be on site.

Having said that, we take note of your comments in terms of the difficulty in the manner that the screening report is documented right now to understand the elements and how they fit into the assessment. So we take note of your comment and we will attempt in the next screening reports to do a better job with the follow-up section of the screening report.

17 An additional comment is that the details 18 of that program will be -- essentially, Bruce Power will 19 be requested to provide the design, the methodology, et 20 cetera, of their program before the approvals are issued 21 to conduct those activities, and staff will review them. 22 And the processes -- the program has to be accepted before 23 the activities are conducted. So there is an additional 24 mechanism to provide that, but we do take note of your 25 comments.

1 MEMBER BARNES: And there would be 2 sufficient CNSC monitoring of these sorts of activities 3 during that sort of "busy three-month period" at which 4 time there would certainly be some pressures to get the job done, sufficient that CNSC would be aware whether the 5 6 appropriate mitigation measures were being implemented in 7 a timely fashion should Bruce Power recognize that there 8 was a significant spike in the way that Mr. Moffett 9 indicated and in real time monitoring and, therefore, Bruce Power would in fact respond appropriately in the way 10 11 that CNSC staff would expect them to. 12 But you would have sufficient staff to be 13 able to monitor that and also have access to the sort of 14 data that we're talking about here. MR. GRANT: Dr. Barnes, Ian Grant for the 15 16 record. 17 In general terms, staff's approach to the 18 refurbishment project, as outlined in the guide that was 19 mentioned in yesterday's hearing, consists of assessing 20 the work that the licensee is doing and confirming the 21 adequacy of the programs both for the scope of work and 22 for the conduct of that work and the regulatory activity 23 plans that are being drawn up under Mr. Webster's 24 leadership include enhanced compliance work to verify that 25 the licensee is carrying out the proposed activities

1 safely. And so the Environmental Monitoring Program would 2 be an element of that compliance program. 3 I'll ask Dr. Thompson to add detail to the 4 approach. 5 DR. THOMPSON: Patsy Thompson, for the 6 record. 7 In terms of environmental protection, when 8 activities conducted by the licensee for projects such as 9 refurbishment or construction of new waste facilities, the 10 elements of the follow-up program are generally linked to 11 an environmental protection plan developed for a specific 12 activity where there is a requirement to take measures, 13 additional mitigation measures or corrective measures, in 14 response to values or levels that would trigger action. 15 And those levels and triggers are based on the results of 16 the assessment. 17 So we would be informed and -- but 18 essentially the environmental protection measures do not 19 rely on staff being informed and responding, but put the 20 obligation on the licensee to have an environmental 21 protection plan accepted by staff that would deal with 22 those situations as they arise. 23 MR. GRANT: Thank you, Mr. Chair. 24 THE CHAIRPERSON: Mr. Hawthorne, I think 25 you wanted to make a comment?

1 MR. HAWTHORNE: I know there is a lot of 2 information here, but I wanted to try and point you to a 3 specific section which I think might help you with this. If you go to the report at pages 66 and 67, 4 there are tables within there which indicate our 5 6 assessment and actually expand on the activity. 7 If I can just, you know, simply stated, we 8 take an inventory of all of the equipment that may be on 9 site, such as standby generators, forklift trucks, et 10 cetera, multi-wheeled vehicles, and we have tabulated that 11 on Table 6.5, the top of page 66, if you are with me 12 there. 13 To expand on Dr. Moffett's comments, the 14 real issue for us is that in evaluating the effect of 15 this, the reason he states that our assumptions are 16 conservative is that we, in our calculations, assume for 17 example that the forklift truck will be operating 100 per 18 cent of the time, that 100 per cent of the workers will be 19 on site all of the time. These are binding conditions. 20 As we say in the narrative on this piece, 21 we say that we will monitor Nox emissions, as an example,

during that period continuously. We are doing so on the basis that we believe that we have bounded in a very conservative way but, nonetheless, we acknowledge in that we will monitor -- and we do have mitigation shortages

1 should we see ourselves on the wrong side of that. 2 We also note that we will notify CNSC should we find that we are out with our variations. 3 4 But, as I say, we are talking here 5 specifically about mobile portable equipment that would be 6 on site. We have listed the equipment as power rating, 7 its emission assessment and we have bounded it by assuming 8 that all of the equipment runs 100 per cent of the time 9 and all of the people are there all the time. 10 So I think you'll agree with me that is a 11 pretty conservative bounding case. I would be very happy 12 if I could have everyone work 100 per cent of the time, 13 but that is a bounding case. But, nonetheless, we will be 14 monitoring continuously. And it is absolutely our 15 responsibility to respond to the indications on a real 16 time manner. 17 THE CHAIRPERSON: Thank you, Mr. Hawthorne. 18 I have two questions. The first one -- and not to get into a licensing process or anything else --19 20 but when the Western Waste Management screening came 21 before us a couple of months ago, I guess, there seemed to 22 be a gap I believe with regard to the transport of waste 23 or construction waste, or any other type of waste from the 24 Bruce facility to the Waste Management facility. 25 I'm wondering, is this covered -- this

transportation up to the boundaries or up to the Western
 Waste Management facility, is this covered in this
 Screening Report? Has this been covered from this side - and my question is to Bruce officials.

MR. HAWTHORNE: Duncan Hawthorne.

6 Yes, as was mentioned in the CNSC staff 7 presentation, we did include transfer of materials. In 8 fact, one of the assessing bounding cases was a drop 9 during transfer. So, yes, there is indeed consideration 10 in NSCA on transportation between the Bruce facility and 11 the Western Waste facility.

5

12 THE CHAIRPERSON: CNSC staff, that gap that 13 was identified back in the other Screening Report that 14 only dealt with Western Waste Management on site, that now 15 has all been covered and I know it was in your 16 presentation. You made reference to it but that is 17 covering all the aspects of transportation of waste, not 18 just -- all types of waste, whether it be radiated or not, 19 that's all covered now?

20 MR. GRANT: Mr. Graham, Ian Grant, for the 21 record.

I will call on Mr. Riverin to respond tothe question.

24MR. RIVERIN: Guy Riverin, for the record.25All waste managed by Bruce Power destined

1 to the Western Waste Management facilities are covered in 2 this environmental EA, that is waste managed on site and 3 transported to the Western Waste Management facility. 4 **MEMBER GRAHAM:** And all the aspects, 5 whether it be the type of transportation, the training of 6 contract employees to cover the safety aspects, all of 7 that is covered within that scope, is it? 8 MR. RIVERIN: Yes. 9 THE CHAIRPERSON: Thank you. 10 I have one other question and that is with 11 regard to -- and I beg your indulgence with regard to 12 this. In November 7th, 2005, DFO wrote Canadian 13 14 Nuclear Safety Commission with regard to -- and they are 15 talking with regard to deepwater sculpin and the follow-up 16 program that needs to be done. 17 Could you brief the Commission here this 18 morning as to what is the status of that request of their letter of November the 7th? 19 20 DR. THOMPSON: Patsy Thomspon, for the 21 record. 22 The letter from the Department of Fisheries 23 and Oceans was taken into account by staff and is carried 24 forward in the environmental follow-up program. 25 You can see on page 91 of Table 10.1 where

deepwater sculpin is included. The status of that
species is scheduled for reassessment in 2006 and if the
status changes to one of an endangered or threatened
species, then there would be an obligation to essentially
put that program in place for monitoring entrainment for
that species.

So it is captured within the follow-up
program and staff is following the work of Environment
Canada, the group that is responsible for the
administration of that Act.

11 THE CHAIRPERSON: As I had said, I hadn't
12 seen where it was captured, but it has been looked after.
13 Okay, thank you.

We will now go to round two. Dr. Dosman, do you have any further questions with regard to round two?

MEMBER DOSMAN: Yes, thank you, Mr. Chair,
I have a number of questions, starting on waste
management.

20 On page 24, perhaps staff could assist me 21 in the differences between potential exposures between low 22 level waste and intermediate level waste. In the middle 23 of that top paragraph on page 24, low level waste is 24 defined as "having a contact radiation dose of less than 25 10 milliseverts at 30 centimetres", whereas at the last

sentence in that paragraph, intermediate level waste is defined as "having a contact dose rate of 2 milliseverts to get it at 150".

But the comparisons are different. One involves a dose at 30 centimetres and the other involves a contact dose rate. So could staff explain how one would compare those two, given that the definitions appear different?

9 THE CHAIRPERSON: Your question is to CNSC 10 Staff?

11 **MEMBER DOSMAN:** Yes, it is.

12 **THE CHAIRPERSON:** I think they're getting 13 that information.

14 Mr. Grant?

MR. GRANT: Dr. Dosman, the question pertains to the particular units that are used to classify different categories of radioactive waste and I regret that we cannot answer specifically as staff are not in the room, but we could propose to come back after the break, unless Bruce Power themselves can offer some technical clarifications on the question you have asked.

22 **MEMBER DOSMAN:** Mr. Chair, could Bruce 23 Power perhaps elucidate the -- it is very difficult to 24 compare the two because the approach is different. One is 25 a contact dose and the other is a dose at 30 centimetres.

1 MR. GRANT: I do agree with your 2 observation and I will undertake to provide clarification 3 after we have consulted with the responsible staff. 4 MEMBER DOSMAN: Is Bruce Power able to 5 enlighten us on that issue? 6 THE CHAIRPERSON: I don't think they are. 7 So perhaps we can -- before we will do the round two, then 8 we will probably recess before we get into the intervenors 9 and you can get that information before we start the 10 interventions. 11 Is that satisfactory? 12 MEMBER DOSMAN: Yes. 13 On the issue of waste management, I would 14 like to ask Bruce Power if you have assurance from OPG 15 that OPG is going to be able to adequately manage the 16 volume of waste from this refurbishment. Indeed, I am not 17 absolutely certain, if my memory serves me correctly, 18 whether on the hearings for the Western Waste Management facility the full extent of the refurbishment was 19 20 adequately projected. 21 MR. HAWTHORNE: For the record, Duncan 22 Hawthorne. 23 Yes, we have -- as part of our feasibility 24 and scope assessment, we had very detailed discussions 25 with OPG about the waste volumes. Of course, there are

1 some large components, such as steam generators from our 2 units, and so it was important that not only did we 3 understand how we would transport them to the facility, 4 but also how they would be stored once they arrived there. 5 So the short answer is yes, we had very 6 detailed conversations with them, particularly for the 7 large IOW components, which are the steam generators. 8 MEMBER DOSMAN: As a matter of interest, 9 how will the -- presumably Bruce is in the fortunate 10 position that the waste goes to OPG, but how will you or 11 they manage these huge pieces of equipment? Do they leave 12 them intact? Or do they try to break them up? What will they do with them? 13 14 MR. HAWTHORNE: The short answer is they 15 will be left intact. The penetrations will be sealed.

16 There will be a proper spill facility constructed to house 17 them. Our arrangement with OPG is we fund the 18 construction of the special purpose facility. They 19 conduct all of the monitoring requirements, surveillance, 20 et cetera, on those facilities as part of a contractual 21 relationship between us.

22 **MEMBER DOSMAN:** Presumably, Mr. Hawthorne, 23 they have the space in the facility to accommodate these 24 large pieces, as well as multiple small pieces?

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MR. HAWTHORNE: Yes, as I say -- two parts

1 -- a two-part answer to that.

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2 They do have to build a special purpose 3 location for the steam generators, but the site facility can accommodate it. Of course, they have asked for a --4 5 and been given a year approval for an expansion to the 6 facility. Some of that is in contemplation of this, this 7 additional waste. Some of it, of course, is a consequence 8 of their own activities, but certainly have the site 9 infrastructure to accommodate it. 10 Our intent with pressure tubes and colander 11 tubes is to cut them into small sort of credit card sizes. 12 So there is a waste minimization plan as part of our

overall project. The major components would be the steam 14 generators and, as I say, they warrant a special purpose 15 built facility.

16 THE CHAIRPERSON: Dr. Dosman, we don't want 17 to get into the licensing of the Western Waste Management 18 and that was covered in that Screening Report.

19 So if we could just -- because of the 20 essence of time, I guess that's the question.

21 MEMBER DOSMAN: Well, I simply wanted to 22 assure that the space and facility was adequate for the 23 project to be undertaken.

24 On the issue of new fuel, I wonder if Bruce 25 Power could briefly outline what are the positive elements

1 in the fuel, what are the additional risks, what are the 2 issues around waste disposal, how this is likely to work, 3 what the experimentation to date is on the use of the new 4 fuel, how good is your stability of supply and, lastly, is 5 there any issue on the dysprosium oxide in terms of 6 contamination and waste?

7 **THE CHAIRPERSON:** Maybe we could start with 8 the first question?

9 MR. HAWTHORNE: Duncan Hawthorne, for Bruce 10 Power.

Yes, I can answer all 10 of those questions. They are obviously significantly related to licensing matters. We are indeed going to have a conversation about LVRF fuel in a separate discussion this afternoon.

16 A short order response would be the LVRF 17 fuel provides better characteristics under a fault 18 scenario as a consequence of having a special dysprosium 19 element in the centre of the fuel pin. It responds better 20 to fault scenarios and for that reason, it actually 21 provides an improved safety margin for the operation of 22 the reactor as a fundamental difference between the --23 now, as a consequence of actually replacing a fuel pin 24 with a dysprosium element, we actually lower the channel 25 power level and so in order to compensate for that, we

1 have to increase the level of enrichment marginally. So 2 that's really the trade-off, if you like, for having the 3 improved safety characteristics in the fuel design. 4 Of course, as was mentioned by Commissioner 5 McDill, there are different handling arrangements for it. 6 We have to recognize the level of enrichment requires a 7 greater attention to storage transportation requirements. 8 In terms of the long-term storage of fuel, 9 the level of enrichment is so little as to not corrupt the 10 storage handling arrangements post radiation. So we still 11 believe we can manage the spent fuel storage in the same way as we would with the natural fuel source we have. 12 13 I think I got eight of them there. I may 14 have missed a couple but ---15 THE CHAIRPERSON: I think the basis of Dr. 16 Dosman's question was does this screening report cover 17 those aspects that could come up and not to get into the 18 licensing. And maybe CNSC staff might like to comment 19 also with regard to does this blanketly cover the concerns that could arise out of this as it relates to the 20 21 environment? 22 Ian Grant for the record. MR. GRANT: 23 The use of new fuel was addressed 24 comprehensively in the screening assessment and I will ask 25 Mr. Guy Riverin to detail.

1 MR. RIVERIN: Guy Riverin. 2 Yes, the assessment covered the use of new 3 fuel in all four reactors at Bruce A. An environmental 4 assessment was done for the use of new fuel in the Bruce B reactors as well. So it's the second time that use of new 5 6 fuel in Bruce reactors is being assessed. 7 MEMBER DOSMAN: Mr. Chair, specifically 8 related to the environmental aspect, does the -- it's 9 presumably in here somewhere, I may have missed it, but 10 does the dysprosium result in any new environmental risk 11 of any kind? 12 DR. THOMPSON: Patsy Thompson for the 13 record. 14 When projects were put forward for the 15 development of the low void reactivity fuel, dysprosium 16 oxide was identified as a substance that needed to be 17 imported into Canada for commercial use. Dysprosium oxide 18 was not identified as an existing substance in Canada, so 19 it was subject to the New Substances Regulations under the 20 Canadian Environmental Protection Act. So before approval 21 could be given for the import of this substance into 22 Canada to be used in this process, the assessment that was 23 done jointly by Environment Canada and Health Canada 24 looked at all aspects of dysprosium oxide for its proposed 25 use, that is inclusion mixing with the uranium, putting in

1 and making the pellets, making the fuel, and the 2 assessment conclusions were that there were no risks to 3 human health or the environment and as a result, the Minister of the Environment and the Minister of Health 4 5 have approved this substance for commercial use in Canada. 6 MEMBER DOSMAN: Thank you Dr. Thompson. 7 I would like to go to the environmental 8 aspects affecting workers, and I would just like to ask 9 Bruce about how do you protect the workers from radiation 10 exposure when you're doing such things as remodelling the 11 reactor core and so on? There must be very high radiation 12 levels in that facility and must represent, I would think, quite a challenge. 13 14 Briefly, how will you protect the workers 15 from radiation exposures? 16 MR. HAWTHORNE: It's a very important part 17 of the overall planning for the work. You're absolutely 18 right. We are working at the reactor face. Of course, 19 the reactor is shut down, defuelled, so we don't have the 20 high radiation fuels associated with fuel, but nonetheless 21 there are significant radiation issues associated with 22 doing it. 23 What we sought to do in that work was, of 24 course, automate and remotely manage as much as we can.

So if you had the opportunity to visit our website and see

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the computer animation of it, you would see that we actually have a remote device which actually sits on top of a fuel machine carriage, and it's capable of effectively being manipulated remotely in order to cut sections of the pressure tubes and deposit them in what is effectively a hopper. So that where possible, we automate and remotely manage as much of the work as we can.

8 Of course, we use the normal three 9 requirements of any ALARA Program which is time, distance 10 So we can limit the time by having good and shielding. 11 training so the staff are well-understanding of the job, 12 doing rehearsals. We have a mock-up facility where it's 13 possible for staff to be trained, et cetera. The distance 14 pieces really doing remotely or as remote as we can. And 15 of course where it is appropriate to do so, we have 16 applied shielding requirements.

17 So the entire project has to be managed 18 against those ALARA principles and absolutely as a watch 19 area for us we have made those assessments based on the 20 levels of the radiation of the components we handle and 21 our intention as an ongoing ALARA Project for the well 22 being of our own staff is to -- you know, of course, they 23 would wear personal dissymmetry so that we can get live 24 feedback. We do task by task those assessments and then 25 we can, from that, when we download the personal

dissymmetry they carry. That is certainly an area that we
 have to pay very close attention to.

3 **MEMBER DOSMAN:** CNSC staff, is CNSC staff 4 satisfied that the plans for the environmental control 5 will adequately protect the workers from undue radiation 6 exposures?

7 MR. WEBSTER: Phil Webster for the record. 8 Yes, staff is satisfied. There are a 9 number of mitigating circumstances here. For one thing, 10 the reactors have been shut down for ten years more or 11 less, so the level of radioactivity has decayed. For 12 another, the fuel has been removed and also the heavy 13 water. Normally, if one goes in a vault during an outage, 14 the primary hazard to work is the tritium and that's 15 removed by draining the circuits.

We also know that Bruce Power is undertaking an extensive decontamination campaign to clean up the insides of the vaults so that workers can normally approach -- can enter them without wearing special protective equipment.

That said, staff will be reviewing and monitoring Bruce Power's training of workers the implementation of their own radiation protection program within the vaults during refurbishments.

25 **MEMBER DOSMAN:** Thank you for that

1 information. May I ask Bruce Power, what do you perceive 2 as the principal non-radiologic occupational health and 3 safety risk to workers on site, and by what means are you 4 minimizing those?

5 MR. HAWTHORNE: As I mentioned in my 6 initial remarks, this is fundamentally a construction 7 site. There are some very large components being moved 8 around, steam generators as a classic example of that 9 where we have to remove the top from the building 10 effectively and large craning. So it carries with it all 11 of the significant conventional risks you would associate with a construction site. 12

13 There is a lot of hot work, welding, 14 burning, cutting. So we've done a hazard assessment of 15 all of those things. We have actually -- through our 16 arrangements with a project manager -- we have actually 17 taken over an old school. We've created our own dedicated 18 training facility. We've put all of the employees through 19 that orientation identifying to them, all of the hazards 20 specific to that.

We have had a very high focus on supervisor briefing and training. We've created site specific training arrangements and indeed working arrangements specific to this project so that we can try and deal with that. I consider it personally to be a high-risk work

environment and, as a consequence of that we have been
 very active with the employees.

One of the other issues that I see as a 3 4 focus for us, because we don't have a massive resource of 5 construction labour and many of the people who we draw to 6 this project wouldn't necessarily have worked on nuclear 7 projects before, we have to make them aware of the new 8 hazards inherent in that and, of course, the other thing 9 is we want them to understand that while they may have 10 worked under other arrangements and processes elsewhere, 11 that there are different arrangements in play on our 12 sites.

So it's an ongoing due diligence as far as I'm concerned. We have to set the standards when they come in. We have to do ongoing risk assessment of the activities and just keep our focus high because, as a high-risk environment and try as we might, to reduce the risk, it's there just as the nature of the work that is ongoing.

20 **MEMBER DOSMAN:** Mr. Chair, am I staying 21 within the environmental assessment with this question, I 22 would like to ask staff for their view on this issue with 23 your permission.

24 THE CHAIRPERSON: Yes, provided it's
 25 covered within the scope and the screening of the scope of

1 the ---2 MEMBER DOSMAN: Yes. 3 THE CHAIRPERSON: As long as we don't get 4 into licensing issues, I think you're within the context. 5 And I think, along with what Dr. Dosman is 6 saying, when you did the scoping, you had historic 7 backgrounds of accidents in the initial construction 8 starting -- dating back to 1979, I think it was, and was 9 that taken into consideration of lost-time accidents, and 10 I think there were even probably casualties, deaths at that time in the construction. Was that taken into 11 12 consideration in the screening for this refurbishment? 13 I think in that context, you are in line. 14 **MEMBER DOSMAN:** I would appreciate the 15 answer to your questions, Mr. Chair. 16 MR. HAWTHORNE: Duncan Hawthorne. 17 Absolutely it is the case that we've looked 18 at the type of accidents and events that have occurred in 19 the past. As I said, many of them, of the fatalities on 20 our site happened during the construction stage. You 21 know, just a few weeks ago, we remembered them in our day 22 of mourning and I spoke to many of the work colleagues. 23 So it's a very personal issue for us on the site too. 24 But most of the deaths and serious injuries 25 occurred in activities that are very similar to those

1 which we do. You're working from heights, being crushed 2 during the movement of heavy materials. So those dominate the fatalities that have occurred on our site so in order 3 to ensure that we have our focus, we have been very 4 5 specific to the people who are conducting those types of 6 activities. For example, Siemens turbines who are lifting 7 large heavy LP rotors have been given a cordoned off area 8 so there is no free access and we can be very confident we 9 know who is in the work vicinity. We have approved their 10 working arrangements for site clearance during cleanage 11 operations to ensure that there isn't anyone walking 12 through those areas.

13 Similarly, our specific focus on movement 14 of heavy components, because we recognize that 15 historically those have been items that have been the 16 highest risk. So as I say, we do understand the history 17 of the site, we do understand the nature of the work and 18 frankly when you look at serious injuries, they've tended 19 to be building trade employees, people who are involved in 20 construction work.

And one of the things that concerned me particularly was new employees, transient workers, who may not know the historical background. So part of my rationale for writing to them as individuals was to bring to their attention the environment that they step into.

1 MEMBER DOSMAN: Thank you Mr. Hawthorne. 2 Mr. Chair, may I ask CNSC staff if CNSC 3 staff is confident that Bruce has made adequate provisions for the health and safety of both employed workers and 4 contract workers on the site? 5 6 THE CHAIRPERSON: Just, I think that is a 7 licensing. We'll get that in licensing. I just want -- I 8 think maybe if you rephrase it, has these aspects been 9 covered under the screening report? 10 MEMBER DOSMAN: Oh, yes, thanks, Mr. Chair. 11 Have these aspects been covered in the screening report 12 adequately? 13 Ian Grant, for the record. MR. GRANT: 14 I recall Mr. Riverin's presentation Yes. 15 where he noted in one of his slides that operations 16 malfunctions and accidents were separated into -- excuse 17 me, refurbishment malfunctions and accidents were 18 separated into two categories, one of which was 19 conventional malfunctions and accidents that involved only 20 non-radiological substances with no potential release for 21 radioactivity. 22 So staff -- that has been assessed, and at 23 the risk of moving into licensing but I'd also refer to 24

24 the fact that under the regulations the licensee will be 25 required to -- it is required to submit worker health and

1 safety policies. This is an area -- oversight of this 2 area, is also something that is covered by the Canada Labour Code and is enforced by the Ontario Ministry of 3 4 Labour, and I can say that Mr. Webster has already been 5 considering discussions or entered into discussions with 6 the Ministry of Labour to discuss how staff will oversee 7 the occupational health and safety arrangements that are 8 in place should this decision -- this matter proceed with 9 a positive decision.

I will ask Mr. Webster if he wishes to add anything to what I've indicated.

12 MR. WEBSTER: I will attempt to, if Mr. Chair will indulge me for a moment. As the Commission 13 14 members will hear next month when staff returns to present 15 the 2005 Industry Report, Bruce Power's performance in the 16 area of occupational health and safety has been excellent 17 for that year. As Mr. Grant has said, we do recognize 18 there are particular hazards associated with the 19 construction portion as opposed to the operating portion 20 of Bruce A and we are working with our provincial 21 colleagues to ensure that the level of regulatory 22 oversights of occupational health and safety is 23 appropriate.

24 THE CHAIRPERSON: Thank you.
25 MEMBER DOSMAN: Mr. Chair, with your

1 permission, I would ask Bruce and then I would ask staff 2 the same question with regard to the environmental report. 3 If you cut through all of the report and 4 all of the 177 potential environmental interactions, what would Bruce say were the one or two really critical 5 6 issues? 7 MR. HAWTHORNE: Duncan Hawthorne for the 8 record. 9 There's really three parts to it, in my 10 view. Firstly, we are replacing a lot of major 11 components. The quality of the workmanship around that is 12 critically important to us in terms of -- and this is more 13 licensing -- you know, I'm just giving you a global view. 14 We're replacing reactor and thermal components, pressure 15 tubes, calandrias. 16 As Dr. McDill mentioned earlier, there's a 17 lot of important integrity in the work that we have to do. 18 We have to guarantee the integrity of those components. 19 We are returning the reactors to service that have been 20 laid up for a long time. Unit 2, as the Commission would 21 be aware, was closed as a consequence of foreign material 22 exclusion shortfall when a LED blanket was left onsite. 23 So if you ask me what keeps me up at night 24 with respect to this, it would be control of foreign 25 materials, how to manage the inventory so that we can be

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confident that we have dealt with that.

And a third one which, you know, which probably would be my first one, is we have an excellent industrial safety record. I don't think there's anyone that rivals that. I would never consider this project as successful if we can't hold onto that record, the conduct of it.

8 So, you know, my particular focus with all 9 of the staff and all of the contractors has been, I want 10 it done safely more than I want it done. So I look at the 11 project very much as being one which carries with it a lot 12 of risk and we have to be very vigilant. That's my prime 13 concern on this project. There's a lot of moving pieces. 14 There's over 1,500 contractors and, as I say, it's a high-15 risk environment.

So the three things that I am focused on is the industrial safety during the conduct of the work, the quality of the work, particularly on main reactor vessel components and the recognition that this site has been laid up for a number of years and we have to recognize that during all of our restart activities.

22 **MEMBER DOSMAN:** Thank you. 23 May I ask the same question to staff? To 24 CNSC staff, of the 177 projects, potential projects and 25 environment interactions, when you cut through all of the

1	report, what would you identify as really one or two
2	really critical aspects?
3	THE CHAIRPERSON: Without getting into
4	licensing part.
5	DR. THOMPSON: Patsy Thompson for the
6	record.
7	The assessment that has been carried
8	forward for the projects proposed by Bruce Power has
9	identified a number of interactions that you've mentioned.
10	The assessment indicates that all of these interactions
11	are not likely to cause significant impacts and thus meet
12	the requirements of the Canadian Environmental Assessment
13	Act.
14	Having said that, those conclusions are
15	supported by CNSC staff's technical assessments as well as
16	assessments from technical specialists from a number of
17	federal and provincial departments that have covered the
18	range of issues that we encounter. Of all the
19	interactions with the environment, the ones that are the
20	most important are the ones on fish and, I would say, the
21	discharge of heated waters as well as the taking in of
22	cooling waters with the entrainment and impingement
23	impacts.
24	MEMBER DOSMAN: Thank you very much, Dr.
25	Thompson.

1 THE CHAIRPERSON: I'm sure, if and when we 2 get the licensing, there will be a considerable amount of 3 questions that will have to be answered. Dr. McDill, round two. 4 5 MEMBER McDILL: Well, I think those two 6 blanket questions just about covered everything. I would 7 like the permission of the Chair to bring forward to the 8 panel this afternoon the comment on the forage container 9 on C-12 because it's not in the panel this afternoon. Ιf 10 that's possible, then I won't ask it here. 11 My only other ---12 THE CHAIRPERSON: Just on that, Dr. McDill, 13 that's not a problem and I think that would be adequate. 14 We could do that for you, yes. 15 MEMBER McDILL: My only other question 16 within the scoping is with respect to the construction 17 islands -- or construction island: Is that scoped to be 18 ventilated separately from the remainder of the facility? 19 THE CHAIRPERSON: To whom, first? 20 MEMBER McDILL: Bruce Power. 21 MR. HAWTHORNE: Duncan Hawthorne. 22 There are really two elements to the 23 construction island. One, as I see it, to limit 24 unauthorized access since the working arrangements and 25 procedures within the construction island will be
different from the operational plant. So we actually have fence arrangements which are really there covered by administrative procedures so that only staff who have a reason to be in the construction island are actually in there.

6 The second piece is more fundamental in 7 that because of the multi-unit facility and the common 8 features of it, we have to separate the reactor vaults 9 from Units 1 and 2 from the operational units. We do that through the introduction of bulkhead arrangements that 10 11 will actually sit below the reactor face, the intention 12 being that we can totally isolate the reactor vaults from 13 Units 1 and 2 from the operation of Units 3 and 4.

14 So there's really two elements to the 15 creation of the construction island. It's a physical 16 boundary that actually allows us to work in Reactor 1 and 17 2 vaults without having any impact and being totally 18 segregated from Units 3 and 4. And the second one is very 19 much to establish a working boundary so that we can 20 enforce the appropriate working arrangements.

21MEMBER MCDILL:Thank you.22Then can I ask staff: Is the hypothetical23radiation dose based on the statement that was just made

by Mr. Hawthorne, with separation of bulkheads and - there's a -- sorry, I'll be more specific. I'm on page

1 32, 7.6.1.1 with respect to the refurbishment waste 2 containers. Those, I assume, will happen in the construction island. That will be done in the 3 construction island, separated from the other units and 4 5 there's a hypothetical radiation dose proposed there in 6 the vicinity of the drop. So if I'm understanding 7 correctly, that will be happening in the construction 8 island? 9 MR. GRANT: Ian Grant for the record. 10 Dr. McDill, could I just ask for 11 clarification on the question? I understand you're on 12 7.6.1.1. 13 MEMBER McDILL: Yes. 14 MR. GRANT: And there's a reference here to 15 a dose to public and the workers in the event of -- an incident involving drop of an RWC, a radioactive waste --16 17 refurbishment waste container. Is that the question? 18 MEMBER McDILL: Yes. 19 MR. GRANT: Are we satisfied with that 20 dose? 21 MEMBER McDILL: Yes. 22 MR. GRANT: I'll ask Mr. Riverin to 23 respond. 24 (SHORT PAUSE) 25 DR. THOMPSON: Patsy Thompson for the

record.

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2 The information contained in section 3 7.6.1.1, that you referred to, has taken into 4 consideration the release of radiological contamination within the site where the work is going to be done and it 5 6 is for workers in the vicinity of the dropped material. 7 In terms of doses to members of the public, it's what 8 would be carried through the ventilation systems and 9 filtered before release. 10 MEMBER McDILL: I was more concerned about 11 the worker. 12 Thank you, Mr. Chair, that concludes my 13 questions. 14 THE CHAIRPERSON: Dr. Barnes, you have 15 nothing more. That then will end the first round and 16 we'll take a five-minute break so the intervenors can get 17 into place and so on. 18 Also, I'm not sure, Mr. Grant, whether you 19 can get the answer to Dr. Dosman's question in that time, but if you can have it -- if you can't by after lunch --20 21 after lunch, we can do that because I don't think it 22 reflects on the Intervenors. 23 So we will take a five-minute break and be 24 back at 11:28 -- at 11:30, I guess, my secretary tells me. 25 --- Upon recessing at 11:24 a.m.

--- Upon resuming at 11:32 a.m.

THE CHAIRPERSON: We will now move into the interventions and before we start I would like to remind intervenors appearing before the Commission today that we have allocated 10 minutes for each oral presentation and I would appreciate your assistance in helping us maintain that schedule.

8 Your more detailed written submission has 9 already been read and will be duly considered. I would 10 like to move to our first oral presentation by the 11 Municipality of Kincardine, as outlined in CMD 06-H12.2. Mr. Glenn Sutton, Mayor, is here, is present here today to 12 present his submission. I would like to welcome the 13 14 mayor. I don't think this is the first time. You've been 15 here before. So we'd like to welcome you here today.

The floor is yours.

17 06-н12.2

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- 18 Oral presentation by the
- 19 Municipality of Kincardine

20 MR. SUTTON: Thank you, Chair Graham and 21 members of the Commission. My name is Glenn Sutton, Mayor 22 of Kincardine. On my right is Councillor Howard Ribey who 23 will talk to you about Impact Advisory Committee comments 24 later. I would like to read my letter into the record and 25 I'll go into a few additional points.

As the Municipality of Kincardine, which is a host community to the Bruce Nuclear Complex, I bring this letter in support of Bruce Power and their application for Bruce A refurbishment for life extension and continued operations project.

6 Initially, I'd like the Commission to know 7 that as a nuclear engineer and as a former employee of the 8 Bruce site, I, like many of the citizens of the 9 Municipality of Kincardine, have a good understanding of 10 how nuclear operations at the site are conducted. I am 11 also very familiar with the role of the CNSC in these 12 public hearings.

Our municipality is of the understanding that Bruce Power has applied to the CNSC to amend its current operating licence to facilitate three issues. Number one is Bruce Power's intent to apply for a licence amendment to return to the service Units 1 and 2 of the Bruce NGS to service up to and including year 2043.

19The second issue is that Bruce Power may20consider the refurbishment of Units 3 and 4 at a later21date with a view to extending their operational life to222043.

And finally, issue three, Bruce Power will seek authorization to use Low Void Reactivity Fuel in the Bruce A reactors and operate them at maximum power outlet.

Based on these three licensing issues, Bruce Power was required to conduct an environmental assessment to evaluate if the proposed project may cause any significant adverse environmental effects with due consideration to mitigation measures.

6 Based on the aforementioned issues and my 7 role as mayor, I wish to document the key stakeholder 8 communications undertaken by Bruce Power; for example, use 9 of community newsletters such as these. I have in my left hand there Issue Number 1, Winter 2004 through Issue 10 11 Number 3, Fall 2005. Also, we have monthly Nuclear Liaison Committee Meetings with both Bruce Power and 12 13 Ontario Power Generation to discuss the projects and 14 garner stakeholder feedback.

15 Next, we participated in a series of Bruce 16 Power open houses in November and December of 2005. I can 17 personally attest that I attended the November 22nd, 2005 18 Bruce Power open house at the Best Western Governor's Inn 19 in Kincardine.

20 Next, there was participation in the CNSC's 21 open house held in Kincardine, Ontario, on January 24th, 22 2006. So I can also attest that I attended the CNSC's 23 open house as well as that at the Best Western Governor's 24 Inn.

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Also, finally, for communication purposes,

encouraging use of the Bruce A website with the address
 there you can read.

3 Finally, we have copies of the Bruce A 4 Plant Life Extension Environmental Assessment Study 5 Report. Volumes 1 and 2 have been placed at our two 6 public libraries in the Municipality of Kincardine, 7 specifically the Kincardine and Tiverton Libraries, 8 branches of the Bruce County Public Library System. 9 From this public availability of 10 information as afforded by Bruce Power, many citizens have 11 engaged myself in positive discussions about our 12 community's future and the need to continue to be an energy provider for the province of Ontario. 13 14 I would like to let the Commission know 15 that Bruce Power has always been open and transparent in their communications with all of their stakeholders. 16 17 This host community petition of support for the Bruce A refurbishment for life extension and continued 18 19 operations project is enhanced by the recently approved 20 Refurbishment Waste Storage Project at the western waste 21 management facility. This Refurbishment Waste Storage 22 Project will indeed compliment the ability for Bruce Power 23 to handle its waste products at the western waste 24 management facility both now and in the future, 25 specifically for the steam generator storage buildings,

1 the retube waste storage buildings and additional inground 2 containers.

3 As a closing comment, I wish to reiterate 4 that any activities or projects undertaken by Bruce Power 5 are always completed to very high safety standards, 6 whether they be nuclear safety, employee safety, or public 7 safety, this is a given. I want to emphasize that today. 8 I further wish to add, I reserve the right 9 to make additional verbal comments today and look forward 10 to answering questions. 11 Therefore, based on the findings of the 12 environmental assessment screening report in front of you 13 and the recommendations by the CNSC staff, the 14 Municipality of Kincardine fully supports this project. 15 Public support was clearly built through the ongoing 16 public engagement process used by Bruce Power and the 17 openness and trust afforded by the CNSC in its nuclear 18 licensing applications. 19 Now, I gave to your secretary at the start 20 of the hearing a few additional comments. You should have

21 a copy of the one page letter there.
22 First off, errata: I confirm that I

received the CD. The Municipality of Kincardine received the errata listing dated April the 6th, 2006. This CD with corrections to the screening report was included in

1 the package letter.

The second point is on the previous operation of the Bruce A as a four-unit station, Bruce A previously operated as a four-unit station for many years. In summary, the environmental impacts and return to service of all four units should be very similar to that period of time before.

8 Finally, the Bruce Power Support Centre: 9 I, with other members of our counsel and the community and the press, attended the opening of the Bruce Power Support 10 Centre last Thursday May the 11th, 2006. Of interest is 11 that this new building has an environmental wetland for 12 13 storm water control incorporated into the adjacent 14 grounds, and I gave this as an example. This illustrates 15 a commitment of Bruce Power to environmental issues.

16 I also want to go over the -- just a couple 17 more verbal points. The CNSC, in February, released info 18 0756, which are the licensing processes for new nuclear 19 power plants in Canada. In there there's detailed answers 20 for typical questions but there are two flow charts that 21 are in this document, and basically it shows that over the 22 approximately 10-year life cycle, if you -- from start to 23 finish, there's about two, two and a half to three years 24 built in at the front end for new reactor construction in 25 all of Canada, not just Ontario, for environmental

1 assessment process. But that also applies equally as well 2 to refurbishment projects, whether it be in Ontario or New 3 Brunswick, or possibly Quebec. So I'm not going to go 4 into details there. 5 Next is the report from your staff, CMD 06-6 Н12. I just highlighted a couple of findings from your 7 staff on the Volume 1 and 2 of the environmental screening 8 report. 9 First, staff summary is they're 10 recommending that the Commission approve the screening EA 11 report. On page 2 of your staff report Bruce Power lists 12 the five elements of their proposal for retubing new fuel 13 and those sorts of options. 14 Activities: On page 2 it states: 15 "No new construction activities will 16 be undertaken for this Bruce A project 17 and no changes to existing approved 18 waste management practices or systems 19 have been proposed." 20 On page 5 and 6, 7.1 there's a screening 21 process which lists nine separate environmental components 22 that were identified for the screening panel review. 23 On page 7 it documents the definition of 24 measurable change to an element. 25 Page 11 at the bottom of the page talks

1 about the public consultation process followed by Bruce 2 Power in the last year to year and a half leading up to 3 today's discussion, the Commission here. Page 12 talked about seven issues raised by 4 the staff, how they're dealt with, mitigation efforts. 5 6 Finally, page 14 has two conclusions. The 7 first one of which the screening report meets the 8 requirements of the Canadian Environmental Assessment Act, 9 and secondly, the project, if approved, will not likely 10 cause significant adverse environmental effects and it 11 goes back to the recommendation before you today. 12 Now, my former remarks, a couple of other overall comments. I let the Commission know on the 13

14 subject of emergency preparedness in December last year 15 our municipality conducted a tabletop exercise and a 16 training session of our staff but also the OPP, fire 17 department and so on, and our municipal operation centre 18 in Kincardine in the basement of the Westario Power 19 building to go through the procedures which are always being revised. We've issued revision 7 to date of our 20 21 emergency procedures. It's on our website available for 22 public use. We have copies available.

Next, on the subject of security at the
site, we did arrange a number of months ago -- we had a
tour this Wednesday of Julian Fantino, the Commissioner of

EMO, Emergency Measures Ontario from Ontario to our fire 1 2 hall in Kincardine; the basement of Westario Power where 3 he was toured for a short period of time through the 4 operations centre, which we activated as required; had 5 lunch in our municipal offices; met some emergency 6 committee members, they went to Bruce B -- getting to the 7 point -- for about an hour and a half where we went 8 through the station. I was with them just to see the 9 station at the site and the security arrangements and so 10 on.

11 Also it was in Bruce Power's presentation, it's been mentioned twice, AMEC NCL, who are the project 12 13 coordinators for the project, have leased for four years 14 from our municipality, the former W. Thompson Public 15 School to use as an employee induction and training 16 centre. The old wing's been torn down. It's been 17 upgraded with new paint and carpet. That will be where 18 the new employees, going through offsite for a week or so, 19 get new training on safety and other aspects of work 20 protection and so on.

In conclusion, one of the core objectives of your CNSC Commission is to ensure openness and transparency in the public consultation process, wherever it is across Canada and Ontario. Our own counsel, we try to, as I can vouch, we try to make our counsel meetings as

1 much as possible open and transparent. So I think we're 2 on the same page there. But basically, your Chair Linda Keene and some of your staff visited Kincardine and 3 4 Saugeen Shores, about a year and a half, two years ago, 5 for a day and a half or so, I would like to invite you on 6 behalf of our municipality, and I'm sure other 7 municipalities would agree, if you feel like another visit 8 in the near future or whenever, feel free to attend not 9 just our counsel chambers but meet with our residents to 10 talk to them on the site and just see how the impacts of 11 the site, how they're received in the community and so on. 12 So that concludes my comments and I'll take 13 any questions you may have now. 14 Thank you. 15 THE CHAIRPERSON: Thank you very much, 16 Mayor Sutton, and thank you for the invitation for the 17 Commission to visit again. I was one of the Commissioners 18 that did attend that tour of Bruce back several years ago. 19 I will now open the floor to questions. 20 Dr. McDill. 21 MEMBER McDILL: One question, Mr. Mayor. 22 The project location includes not only 23 Kincardine but several other local communities. How are 24 you going to cope with the -- if this goes to licensing -the influx of 1800 skilled workers? 25

1MR. SUTTON: A good question. Thank you2for that.

3 About two months ago Bruce Power had an update session for the local councils of Kincardine and 4 5 our four surrounding municipalities, Saugeen Shores, 6 Arran-Elderslie, Brockton, Huron-Kinloss south of 7 Kincardine. Members of our council attended, also members 8 of the press. At that information session we were 9 informed that the numbers have gone up from approximately 10 1500 to 1700 construction workers over the four-year 11 period.

12 Answering your question though, specifically, we have been anticipating this and working 13 14 closely with developers for both building lots and also 15 commercial industrial development, looking ahead once it 16 starts to lay some groundwork in the future to support the 17 construction workers coming in. And based on past 18 practices construction workers like it so much in that 19 area that they put down roots and they try and stay there 20 as much as possible.

21 So that's one aspect to your question. And 22 at our monthly meetings with the liaison committee and 23 impact advisor committees, specifically IAC, all 24 representatives from the five local councils are in 25 attendance with Bruce Power and OPG and we talk about

1 these impacts -- those sorts of things all the time. And 2 about a year and a half ago Bruce Country Council, I 3 happen to be a member of, had a housing needs analysis 4 study done. We've hired a housing research analyst to 5 study these issues and we have that report available. So 6 that's how we try and project ahead on demand for housing. 7 Previous studies have shown that for each new permanent 8 job created there's about 2.1 approximately spin off jobs 9 in the retail and the service sector. 10 MEMBER McDILL: Thank you. 11 Just for completeness I'll ask if staff has 12 any comments. MR. RIVERIN: Guy Riverin for the record. 13 14 Yes, there was an assessment done on the 15 socio-economic impacts which the results of which seem to 16 be positive. 17 MEMBER McDILL: Thank you, Mr. Chair. 18 THE CHAIRPERSON: Dr. Barnes? 19 Therefore, thank you very much for coming, 20 Mr. Mayor, and your presentation as an intervenor was much 21 appreciated. 22 We will move to the next submission, which 23 is an oral presentation by South Bruce Impact Advisory 24 Committee as outlined in CMD 06 H12.3. Mr. Howard Ribey,

25 chair of the South Bruce Impact Advisory Committee is here

1 as a presenter. 2 Mr. Ribey, the floor is yours. 3 4 06-H12.3 5 Oral presentation by the 6 South Bruce Impact 7 Advisory Committee 8 MR. RIBEY: Good morning. Thank you, Mr. 9 Chair. It's Ribey, but that doesn't ---10 THE CHAIRPERSON: I apologize. 11 MR. RIBEY: No problem. 12 Yes, first may I take this opportunity to thank you for the opportunity to comment on the 13 14 environmental assessment of the proposed Bruce A 15 refurbishment and life extension of the Bruce A Nuclear 16 Station. 17 The South Bruce Impact Advisory Committee 18 is composed of elected representatives of the municipality 19 of Arran-Elderslie, Brockton, Huron-Kinloss, Kincardine, 20 Saugeen Shores and the county of Bruce. We also have 21 representation from Bruce Power and OPG Western Waste 22 Management, whichever you wish to call it, and the Saugeen 23 Shores Business Enterprise Centre. We do have meetings 24 pretty well every month and we review opportunities and 25 operations of the nuclear site.

1 In regards to comments, it will be confined 2 to the environmental assessment of the proposed Bruce A refurbishment and life extension of the Bruce A. 3 4 The environmental assessment process 5 provided sufficient opportunities for members of the 6 Impact Advisory and citizens in the area that members 7 represent to find out details of the project, to ask 8 questions and get suitable answers and to make comments, 9 and a lot of the questions that was asked was probably 10 asked by yourselves this morning. A lot of times we 11 didn't have to ask the questions. People like Mr. 12 Hawthorne gave an explanation of the procedures so we were 13 quite comfortable with some of the answers that you people 14 were given this morning.

15 Although the IAEC members are not experts 16 about nuclear safety it is clear that Bruce Power has a 17 strong culture and stresses all aspects of safety. Bruce 18 Power provides updates on the issues with respect to 19 conventional environmental and nuclear safety at the 20 beginning of their monthly report. The fact that the 21 employees of Bruce Power live in all of the communities in 22 our area is a sign of the confidence they have in the 23 nuclear industry.

24 The socio-economic conditions are also a 25 very important aspect of the project and have a huge

1 impact on the Bruce community as well as the direct 2 employment on the site. The spin off of the refurbishment and life extension will provide job security and 3 4 prosperity to our area for a number of years. 5 Bruce Power has demonstrated its community 6 spirit by being a major donor to the medical clinics of 7 Saugeen Shores and Kincardine as well as the hospitals, 8 health charities, not for profit organizations and 9 festival and events throughout the Bruce community that 10 depends on local support. 11 The level of support in our local community 12 is shown by the following motion which was passed by the Impact Advisory meeting on January 19th, 2006. The motion 13 14 read as follows, moved by Rob Bonderud and second by Mitch 15 Twolan: 16 "Whereas Ontario Power Authority in 17 its supply mix reports stated that 18 Nuclear Generation has a continuing 19 role for base load needs and its 20 current contribution of 50 per cent of 21 electrical generation is not expected 22 to change." 23 And whereas the OPA report stated that 24 refurbishing existing units, rebuilding on existing sites 25 and undertaking new built plants can all contribute to

1 maintaining the share of nuclear and Ontario supply mix at 2 roughly its current level."

Therefore, be it resolved that the member municipalities of South Bruce Impact Advisory is supportive of nuclear power and has strongly endorsed the refurbishing of the existing reactors at the Bruce site and endorse the recommendations of the Ontario Power Authority. It goes on to suggest that we do support the new bill but that's not up for discussion today.

We note in the report that the CNSC staff have reviewed the EA study report and comments received from techno-reviewers in other federal departments. On the basis of its review of the documentation received to date, the CNSC staff have recommended approval of the project.

16 In closing, we wish to emphasize the 17 openness of the process and transparity, the support the 18 Bruce community has shown for the project. We recognize 19 that as the approval panel, your concerns may be in regard 20 more to safety than the aspect of the economic benefit to 21 our area. Bruce Power in its operation has proven to us 22 that safety of the environment, public and its workers is 23 paramount to its operations.

24 Mr. Chair, members of the panel, the Bruce 25 community fully supports the project and respectfully asks

1 that you will endorse the environmental assessment, that 2 the project may move forward. 3 Thank you. 4 THE CHAIRPERSON: Thank you very much, Mr. 5 Ribey, and I apologize for the mispronunciation. We had a 6 little bit of that yesterday also. 7 I will now open the floor to questions. 8 Dr. Dosman, do you have any questions? Dr. Barnes? Dr. 9 McDill? 10 If not, thank you very much for coming 11 today and participating in these hearings. 12 We will now move to the next submission which is an oral presentation by the Power Workers' Union 13 14 as outlined in CMDs 06-H12.4 and 06-H12.4A. Mr. Peter 15 Falconer, Vice-President of the Power Workers' Union is 16 here to present with other members. 17 Mr. Falconer, just take a moment for you to 18 come to the -- here as a presenter, and the floor is 19 yours. 20 And there are some overheads with this 21 presentation. 22 23 06-H12.4 / 06-H12.4A 24 Oral presentation by 25 Power Workers' Union

1 MR. FALCONER: Mr. Chair, members of the 2 Commission, my name is Peter Falconer. I am the Vice-President of the Power 3 Workers' Union, Nuclear Sector, and I have with me today 4 5 Howard Phorson, the Power Workers' Union Chief Steward for 6 the Operators at Bruce Power, and Paul Reece, Power 7 Workers' Union Staff Officer on Health and Safety. 8 Our comments today will be brief as you 9 have already had our written submission. We will highlight a few issues from our written submission and 10 11 update the Commissioners on ours. 12 The PWU represents 2,300 members at Bruce These members are the frontline workers and they 13 Power. 14 live with their families in the surrounding communities. 15 These workers are naturally concerned with environmental 16 issues in their workplace and in the community. 17 Our presentation will consist of comments on the following: PWU views on Bruce A environmental 18 19 risks; PWU and Bruce Power joint health and safety 20 efforts; an update on staffing issues; our summary and 21 conclusions. 22 Environmental risks: The health and safety 23 of our members has been and still is an issue above all 24 others that has dominated at the PWU's agenda throughout 25 our history. We believe that the same hazards that can

1 harm workers in the workplace will also harm the 2 environment. By eliminating and/or controlling these 3 hazards in the workplace results in protection of the workers and also the environment. This has been and still 4 5 is a main aim of the PWU. 6 The PWU meets the same by participating 7 with Bruce Power in the following forums. 8 Joint Policy Committee: This committee 9 provides a forum to discuss health and safety and 10 environment issues with the leadership of the workplace 11 parties. The goal of this committee is to participate in 12 the formation of health and safety strategy and policy by 13 providing information and opinion from the Union to the 14 company's executive on employees' health and safety. This 15 committee is supported by a working committee and meets 16 monthly. It consists of representatives from appointed 17 from each of the parties. 18 The Joint Committee on Radiation 19 Protection, the members are from the workplace parties. The main function of this committee is to provide with 20 21 respect to employee and public health and safety, group

23 program to the company.

22

24 The local joint health and safety
25 committees: There are five joint health and safety

recommendations on improvement to the radiation safety

committees at the Bruce site and one specifically for
 Bruce A. These committees have the full support of the
 employer and the unions. They have a good history of
 identifying workplace and environmental hazards and having
 them eliminated and/or controlled.

6 The workers have rights identified under 7 OSHA and have additional rights that have been negotiated 8 between the parties.

9 We indicated a concern in regards to 10 staffing in our written submission and I will update the 11 Commission on this subject. Although this is not an 12 immediate issue that will have an effect on the environment at this time, it is our belief that regular 13 14 staff that are experienced and fully trained are the best 15 barrier to preventing any hazards from being -- any 16 hazards being exposed to workers or the environment.

Due to our demographics, many PWU members will be retiring in the next few years. We have concerns that there will not be a sufficient number of new hired staff in time to maintain these same levels of expertise and experience that we have in our current staff complements.

An aging workforce is not a unique problem affecting only Bruce Power. I was at an international nuclear workers conference last week where I heard that

1 the majority of nuclear plants in the world are facing the 2 same situation with staff demographics. This is going to 3 be a challenge for the companies as well as the 4 regulators. 5 We are currently in discussion with Bruce 6 Power in this regard and are committed to working with 7 them to resolve the issues. We will report to the 8 Commission on our progress in this area at a future 9 hearing. 10 In summary, the PWU supports the 11 conclusions of the Screening Report and strongly 12 recommends that it would be accepted by the Commission. 13 We will be happy to take any questions that the 14 Commissioners may have. Thank you. 15 THE CHAIRPERSON: Thank you, Mr. Falconer. 16 The floor now is open and I'll go to Dr. 17 Dosman first. 18 MEMBER DOSMAN: Mr. Chair, I might ask Mr. 19 Falconer if -- do you have concerns that new workers hired 20 to replace senior workers might not have the experience to 21 be able to achieve the goals set out in the Environmental 22 Screening Report? 23 MR. FALCONER: I would perhaps try and 24 answer that from the standpoint that we believe that if 25 new hires are hired early enough, that they are allowed to

get the proper orientation, provided with an opportunity to work with experienced workers in order to gain a level of experience, then we would not have concerns with that. If those conditions were not met, then we would have a concern that new workers are hired as old workers are leaving before the -- before there is an opportunity to pass on skills and experience to the new workers.

8 **MEMBER DOSMAN:** Mr. Chair, please help me. 9 Does this relate specifically enough to the Environmental 10 Assessment Screening Report to ask Bruce Power to comment?

11 **THE CHAIRPERSON:** In the context of the way 12 you put your first question was, was within the confines 13 of the Screening Report and I think I saw Mr. Hawthorne 14 nodding his head when the answer was being given. So he 15 might want to add a little bit to that.

17MR. HAWTHORNE:Yes, Duncan Hawthorne for18the record.

MEMBER DOSMAN: Thank you.

16

I entirely agree with the comments that Mr.
Falconer has made. We do have a very challenging
demographic and it's not specific to Bruce Power. I think
he makes the point very well. It's an industry issue.
It's a Canadian issue. In fact, it goes beyond the
boundaries of Canada itself.

25 So we do have to be very aggressive and

1 proactive in making sure that we have well qualified 2 staff. Frankly, we have a developing relationship with 3 PWU to create our own purpose-built training facility to 4 do just that. I think frankly it's too little for the 5 industry as a whole. We are trying to manage our own 6 environment but specific to this project, as I mentioned 7 in my earlier remarks, much of this is a construction 8 project. Much of it is construction workers. I think 9 there's really two elements of the staffing piece that is 10 the horse power, if you like, to be able to manage the 11 project itself and do it efficiently and safely.

But there is a second issue which does border on the licensing piece, which is about Bruce Power having suitably qualified and experienced people to operate these additional facilities. So I think the comment is that in both of these areas, we have to succeed and is certainly a focus area for us.

18 MEMBER DOSMAN: Thank you very much.
 19 THE CHAIRPERSON: Dr. Dosman, Dr. Barnes

19THE CHAIRPERSON: Dr. Dosman, Dr. Barnes.20Dr. Barnes.

21 MEMBER BARNES: I was going to ask this
22 sort of question in round two of our initial questioning,
23 but I'll take the opportunity now.

24 So it really wasn't entirely clear to me, 25 Mr. Hawthorne. So let me give you the numbers which you

have given us. You have a basic staff complement which I read in the documents here of 3,750 to which you were adding 918 in the years 2001 to 2005 roughly and 959 new hires from 2006 to 2009, right? So you are basically from 2001 to 2009 adding "an incremental labour force" of about 1,800. It might average 1,200 on average.

7 What we didn't hear was how many you also 8 expected to retire to sort of normally -- you know, the 9 demographic is not only what you need to capture. It's 10 what is -- what is leaving your base workforce and this 11 comes back to the intervenors' comment on new people and 12 being able to train them.

13 So could you give us some indication of the 14 flow of this? And if I could ask just one other question, 15 if you could give me your answer? Let me just see. 2012 16 gets us through the so-called construction phase. Is that 17 correct?

18 So after at around 2012 when you got all 19 eight units but you are past the construction phase, what 20 would you anticipate to be your -- I'll say your base 21 complement of staff relative to the 3,750 figure that I 22 started with?

23MR. HAWTHORNE:Duncan Hawthorne for the24record.

25

Maybe I can break it down into three

1 things, and I apologize if our slide was misleading. 2 Firstly, when we assumed control of the site on May 11th, 3 2001, physical transferred employees were 2,886. Of 4 course, we acquired a four-unit facility. Since then, we 5 have recruited, as the note says, 919 staff. Our actual 6 complement, as I sit here today, is 3,693 people. With 7 our staff complement number we're working on this year 8 around 3,750.

9 Now, of course, you can see those numbers 10 don't all add up. The logic is that we -- some people 11 have retired and been replaced. In addition, we have 12 increased the complement to recognize we're going from 13 four units to six units. As I mentioned, specific areas 14 where we've increased complement would be those that 15 relate to having extra units, operational staff, 123 new 16 operators, more maintenance staff, et cetera.

17 So what is an ongoing activity for us right 18 now is to try and ascertain as closely as we can what 19 people's retirement intentions are. It's very much the 20 individual's option but we've been receiving good 21 cooperation from staff and what we've been asking them in 22 an individual interview process is would they intend to 23 retire within the next five years to allow us to frankly 24 get ahead of the curve. We've been running to catch up 25 and I think, you know, to the extent that Mr. Falconer

1 would comment, I think we've been coping with that. We 2 are actually working very much to be more ahead of that. 3 So we have done what we call a work program 4 analysis which tells us how much of this work is steady 5 state and alongside that we look at people's intentions to 6 retire so that we can proactively recruit, because I 7 absolutely agree we need to do knowledge transfer. In 8 terms of our final end result number, I would say that we 9 are still taking some view on that. We have done 10 benchmarking across the entire industry. 11 There are some things that don't 12 necessarily incrementally increase as you go from four to 13 six to eight units, but there are some ones that obviously 14 do, such as mechanical maintainers, several craftsmen, 15 operators, engineering staff; so all of the core line 16 activities we expect to see some level of increase to deal 17 with eight units versus six. But we haven't put a hard 18 number on that at this stage. What we are doing is 19 benchmarking where we are in all of the functions. 20 So it's a case of trying to be proactive,

21 trying to get an assessment of people's retirement. I can 22 tell you based on looking at the eligibility that at least 23 a third of our employees are eligible to retire in the 24 next four years, just by basis of qualification under the 25 collective agreement.

Historically, about 25 per cent of people have taken that up. So what we're really trying to do is to ascertain with a bit more granularity what that looks like. Obviously, as a company we don't want to overrecruit because it's a high cost. But at the same time, we don't want to be caught short of vital resources and it's very much a balancing activity.

THE CHAIRPERSON: Dr. McDill.

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9 Just one question I have, Mr. Falconer. 10 You said you went to a seminar a week or so ago. When did 11 it show that there was going to be a critical shortage of 12 trained people; how many years, or was that given, just 13 for the benefit of the Commission?

14 MR. FALCONER: From what we could gather, -15 - Peter Falconer for the record -- from what we could 16 gather, talking to people from a variety of different 17 countries that attended the seminar, the average ages of 18 most of the nuclear workers seem to be up in the area of 19 about 48 years of age. Most of them would be eligible for 20 retirement within the next 5 to 10 years. So that meant -21 - I mean 50 per cent of those would be eligible for 22 retirement in the next 5 to 10 years.

23 So that kind of demographic means that the 24 companies need to start hiring quite soon if they wish to 25 have a good transfer of knowledge, and recognizing that

those skills will be hard to find out in the marketplace.
In addition, we have also got the situations where there
is construction going on both within this province and
other provinces in Canada that's also going to take away
some of those skilled workers from the opportunity of
working in the nuclear areas.

So we're concerned that companies need to be looking at this very, very seriously and I know Mr. Hawthorne has been involved with looking at that. It's very important that the future of the industry is not in any way impinged by a lack of skilled workers.

12 THE CHAIRPERSON: I don't want to 13 contradict myself and get into licensing, but just the 14 other question I would have is what involvement does your 15 union have in encouraging people at the post-secondary 16 level to go into or to look at going into this profession? 17 Are you out there recruiting and encouraging and meeting 18 with various people, not only in Ontario but right across 19 the country?

20MR. FALCONER:Peter Falconer for the21record.

Yes, I am. Our organization is involved with trade up, which is one of the opportunities that we go to the schools and we encourage and show the students what's available within the nuclear industry;

1 opportunities for skilled trades, for example, is one of 2 the things that we focus in. Plus, we have the training school at the hill on the Bruce Power site that's 3 available for people to come and get trained in 4 5 apprenticeships, for example. 6 So we're very actively out there promoting 7 the opportunity of skilled training for the future. 8 THE CHAIRPERSON: Thank you very much. 9 Commission members, if there are no further 10 questions, I thank you, Mr. Falconer, you and your 11 associates, for coming today and making your presentation. 12 We will move to the next submission and we'll just take a moment for the next presenters to take 13 14 their seats. 15 (SHORT PAUSE) 16 THE CHAIRPERSON: Thank you. 17 The next submission, which is an oral 18 presentation by the Canadian Nuclear Workers' Council and 19 the Grey-Bruce District Labour Council, as outlined in CMD 20 06-H12.5/06-H12.5A, and Mr. David Shier is here as a 21 presenter. 22 The floor is yours, sir. 23 24 06-H12.5 / 06-H12.5A 25 Oral Presentation by

1 Canadian Nuclear Workers'

2 Council and the Grey-Bruce

3 District Labour Council

4 MR. SHIER: Thank you, and good afternoon,
5 Mr. Chairperson and members of the Commission.

As indicated, my name is David Shier. I'm the President of the Nuclear Workers' Council and today I have with me Mr. David Trumble. He is President of the Grey-Bruce and District Labour Council, and also Mr. Kevin Mackay, which is also a member of that council and he is also the Canadian Nuclear Workers' Council site representative for the Bruce site.

Our comments are going to be very brief today, as you do have a copy of our written submission. I would indicate just quickly that the council, the Nuclear Workers' Council consists of the unions across Canada that are involved in the nuclear industry and the Grey-Bruce District Labour Council is the council of the unions in the Grey-Bruce area, as the name indicates.

20 We are going to cover off quickly a few 21 comments on national and international perspective in this 22 regard, the community perspective and then provide our 23 conclusions.

24 In regards to a national perspective the 25 members of our council support the work that is done by

1 the Power workers in regards to health and safety. This 2 is a very similar safety culture developed in the industry 3 across Canada and we are very confident that the factors -4 - hazards that will possibly injure workers are also the 5 hazards that could, if not controlled, could injure the 6 environment or the public. And with all the safety 7 programs in place at Bruce Power we are quite confident 8 that past practice and moving forward that indeed any of 9 the safety issues will be resolved for the protection of 10 workers and the environment.

11 Overall, all the unions and our council 12 endorse our presentation here today and encourage the 13 acceptance of the Screening Report.

From a community perspective I'd like to turn it over to Dave Trumble to give you his perspective as he deals with a lot of the people in the community in his role as a labour council president.

Thank you, David.

MR. TRUMBLE:

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And as David indicated, I am President of the Grey-Bruce Labour Council and, Mr. Chair, members of the Commission, we really do appreciate -- in fact, we find it quite an honour to be here to represent the 7,000 workers in the two counties of Grey and Bruce that the Grey-Bruce Labour Council is fortunate enough to represent. Of those 7,000 workers, a number of the unions

at the Bruce site, including the building trade unions,
 are active delegates to our labour council.

Our labour council consists, outside of those unions, of also a multiple number of private and public sector unions who have also indicated a strong support for our presence here and for the -- hopefully, the successful findings of the Commission on the 1-2 refurbishment EA.

9 Our labour council for over five years has 10 been a constant supporter of Bruce Power. In fact, we 11 have submitted ongoing resolutions and presentations to 12 general labour organizations and, within our council and 13 our community, have also been welcomed and successfully 14 achieved some recognition. Embedded in these has also 15 been a recognition of the current process that we are 16 involved in.

17 In essence, the labour council sees no18 detrimental environmental impact to the restart project.

Further, if I may, the labour council delegates are also extensively involved in outreach in the community, a partner in outreaches often then Bruce Power. Some of those outreach activities are the Speakers Bureau which has a huge, huge emphasis on health and safety, and our coalition partners such as agricultural groups, women shelters and social and community groups that are like-

1 minded. Some issues that we may have common ground on 2 with these other groups would be sustainable things such 3 as sustainable energy, education and healthcare. 4 So it is my pleasure as President of the 5 Labour Council and as to work with my co-presenters to 6 indicate a strong support for the 1-2 restart 7 refurbishment and to indicate once again that we do not 8 see any negative environmental impacts to the ongoing 9 project. 10 Thank you for your attention. I'd be happy 11 to entertain any questions. 12 MR. MACKAY: Mr. Chair, Commission; for the record, Kevin Mackay, Canadian Workers' Council 13 14 Representative for Bruce Power. 15 I thank you for the opportunity to come 16 The Canadian Nuclear Workers' Council here and speak. 17 would like to register support for the Screening Report

18 and the analysis and conclusions for the refurbishment and 19 the life extension of Bruce 1 and 2.

20 Our observations of the operations of Bruce 21 Power facility over the last five years show that there is 22 a high level of safety and environmental soundness. 23 Canadian Nuclear Workers' Council sees Bruce Power as an 24 economically-viable source of electricity for the future 25 of Ontario and I'd be happy to entertain questions.
1 Thank you. 2 Thank you, Kevin. MR. SHIER: In conclusion, the Canadian Nuclear 3 4 Workers' Council and the Grey-Bruce District Labour 5 Council believe there will be no serious impediments to 6 the environment created by the refurbishment of Bruce 7 Units 1 and 2 and we encourage the CNSC Commission to 8 support -- to accept the Screening Report. 9 Thank you very much. 10 THE CHAIRPERSON: Thank you very much, 11 gentlemen, for all three presenters. 12 The floor is now open for questions. Dr. 13 Dosman. 14 MEMBER DOSMAN: Mr. Chair, I'd like to ask 15 Mr. Mackay what your view is as to the attitude of the 16 workers onsite to the training that will be required to 17 adequately participate in the refurbishment process. 18 THE CHAIRPERSON: In the context of the 19 Screening Report. 20 MEMBER DOSMAN: Yes. 21 MR. MACKAY: You're speaking about the 22 training for the construction people coming to the site? 23 MEMBER DOSMAN: Well, both for the 24 construction people -- for the people in your union that are involved, how is their attitude? Are they accepting 25

of the training that's required and are they participating
 enthusiastically in the context of the Environmental
 Screening Report, the implications and so on?

MR. MACKAY: The Power Workers' Union would 4 5 have to address how the Power Workers' Union members feel 6 towards training with their folks. As a representative of 7 the Canadian Nuclear Workers' Council itself, I take what 8 I see onsite to a bigger group that is involved not only 9 with the production of electricity but also with 10 radionuclides in mining and fuel. So we take the 11 information that we receive as favourable. There is a 12 huge amount of training not only with our own PWU staff 13 but also community involvement, the Huron Shores training 14 consortium which is now being finalized will help with 15 what was discussed earlier to bring youth involved --16 getting youth involvement in some of the trades and skills 17 required for the future of this industry.

18 **THE CHAIRPERSON:** Thank you.

19

20 If not, thank you very much, gentlemen, for 21 coming today and making a presentation as intervenors.

Dr. McDill, Dr. Barnes.

We'll move now to the last, I believe, oral submission, which is an oral submission by the Town of Saugeen Shores as outlined in CMD 06-H12.17. Mr. Mark Kraemer, Mayor, will be the presenter.

1	And Mr. Mayor, the floor is yours.
2	
3	06-H12.17
4	Oral presentation by the
5	Town of Saugeen Shores
6	MR. KRAEMER: Thank you, Mr. Chair, members
7	of the Commission.
8	It is indeed again a pleasure to sit before
9	you for one of these particular hearings. I am grateful
10	that the Town of Saugeen Shores continues to allow me to
11	do that. For a little bit of a history lesson, I am
12	finishing my third term as mayor of our particular
13	municipality so this, therefore, since there is an
14	election this fall, may be the last time I sit before you,
15	Mr. Chair.
16	It is with much pleasure that I accept the
17	invitation from you to be here today and I really want to
18	roll the calendar back a little bit because I find that in
19	a lot of cases what we deal with today has a lot to do
20	with history, and I'm a great history buff in terms of
21	where we have come from and how we got to where we are
22	today.
23	And to give you a little background on
24	that, I have been fortunate enough to live in the best
25	municipality in this province for the past 23 years and I

1 have witnessed the evolution and the rise and fall, I 2 should say, of the Bruce Nuclear Power Development over 3 that period of time through what is now the third 4 operator. I have been present when eight reactors were running full speed. I have also, unfortunately, witnessed 5 6 the devastation of that site when the Bruce A was shut 7 down in 1997 and I must admit that amalgamation in Bruce 8 County in January the 1st of 1999 created some enormous 9 challenges for our municipality. Previous to that date we 10 enjoyed the status of co-host municipality for the Bruce Nuclear Power Development. On the $1^{\rm st}$ of January, 1999 we 11 lost that designation. You can understand that that would 12 13 cause some concern to us in terms of whether or not we 14 would continue to be considered part of the equation, 15 whether we would be considered to be a partner and whether 16 we would be able to continue to dialogue with the 17 operators of the Bruce Nuclear Power Development in a manner in which we had become accustomed. 18

19 I'm happy to admit that on May the 11th of 20 2001 all of those fears were put to bed. When Bruce Power 21 assumed the operating status of the Bruce Nuclear Power 22 Development, they understood very early in the equation 23 that they were not a silo. They were not capable of doing 24 this on their own and that they did, indeed, require to 25 reach out and partner with multiple organizations, with

1 multiple business partners, but most importantly with the 2 community as one of the most significant partners that 3 they would deal with.

I'm happy to report that while we had concerns about losing our status as a host municipality, the community dialogue, the partnership that has been created with Bruce Power over the past five hears has been absolutely tremendous in allaying any fears that any of our people may have around the operation of the largest nuclear facility in Canada.

11 The dialogue we enjoy and the community impact that we have established with Bruce Power is always 12 13 open and transparent. It has been evidenced and recited 14 previously through other deputators in terms of the 15 process through this environmental assessment. And what I 16 really want to do is look at two key VECs that were done 17 as part of this environmental assessment. I am going to 18 concentre obviously on socio-economic conditions, but I'm 19 also going to touch on human health because there's an 20 issue there I really want to share with you.

21 Socio-economic conditions; it goes without 22 saying that when 40 per cent of the employees at Bruce 23 Power live in our community, this organization has a huge 24 impact on the life of our particular municipality. There 25 are some negatives any time there is extraordinary growth

1 in any industry, in any community and in any municipality. 2 But I must tell you that in the process of leading up to the rehabilitation of Unit 1 and 2, we really had a heads 3 4 up when Unit 3 and 4 were brought back into service. Ι 5 can assure you that Mr. Hawthorne himself has, on numerous 6 occasions, volunteered to sit down with me and my council, 7 one on one and basically share his vision. And that is 8 not something you do in three or four minutes.

9 We value that interaction enormously 10 because what it allows us to do is specific strategic 11 planning that we can model around the impact that the 12 expansion or the redevelopment or the redesign or the 13 rehabilitation of the Bruce Nuclear Power facility will 14 have on our community.

15 As recently as 18 months ago, we started 16 into dialogue trying to respond to the influx of people 17 that were going to come to our community, we hoped, as a direct result of the refurbishment of Units 1 and 2. We 18 19 were fortunate in attracting two major developers to our community who have secured over 800 acres of land. 20 We 21 have approved subdivisions now capable of handling up to 22 450 new houses that could be built tomorrow. 23 Infrastructure is done; our council committed to \$15 24 million in expansions to our water treatment facility and

we now have ample infrastructure in place for the next 20

25

years based on some very aggressive growth in population
 figures for our community.

Why were we able to do that? Because Bruce Power allowed us the opportunity to share their vision, took the time out of their schedules to sit down with us and say, "This is where we hope to be. These are the goals that we've established", and allowed us then to do what we saw fit with that information.

9 It is that type of partnering that allows 10 you to grow, allows you to both be successful in the same 11 forum but not to be competing and not to have challenges 12 brought before you that create significant problems within 13 your community. And it is because of that openness that 14 there is an overwhelming support of what is happening in 15 terms of the rejuvenation of the Bruce nuclear power 16 development.

17 I also want to talk about human health, 18 because human health to me, as Mr. Hawthorne has stated 19 and as both of the previous deputators have talked about, 20 is tantamount to the success of this project. It makes no 21 sense to build bricks and mortar if you sacrifice life in the process of doing that. And the one thing that has 22 23 impressed me the most about the attitude of Bruce Power 24 corporately is that a year ago, in April, we were invited 25 to participate in an initiative that was driven

specifically by Mr. Duncan Hawthorne and it was called the CEO Charter. If you haven't heard about that, you need to investigate it because it is one of the most unique systems and methods of sharing knowledge and protecting workers that I've ever had the pleasure of participating in.

7 In April of 2005, Saugeen Shores was the 8 sole signatory to that document. The only municipality 9 that joined into that venture, but I did it because it had 10 such visionary items to it that I had not even thought of 11 before. We all want to protect our workers. In fact, it 12 should be our number one motivation when we do anything, and I have witnessed the downside of that because during 13 14 the construction of one of our senior homes in Bruce 15 County in 2002, a very young lady lost her life in a fall. 16 I know explicitly what that's like to speak to those 17 parents and I understand implicitly why safety has to be first and foremost. 18

Duncan Hawthorne created an organization that allowed us to share knowledge, but more importantly, it forced us and compelled us to be absolutely selfcritical in a very public form. When just less than 70 CEOs signed the original Charter a year ago, we had to do a public evaluation of what our strengths but more importantly what our weaknesses were and the sole purpose

of that evening was to identify partners that we could sit down with and say, "I have a weakness here; you have a strength there. How can we help each other be better to protect our people?"

5 I am happy to report that the first 6 anniversary meeting was held last month in Toronto and 7 while we started with less than 70, we now have 150 8 signatories to that document, and I know that the targets 9 for that organization are over 250 CEOs of corporations 10 from coast to coast in Canada, and I will be stunned if 11 we're not successful in doing that. The website you need 12 to look at. It is dynamite. It is interactive and anyone 13 has the ability to join this because if you are motivated 14 to protect your people, I can't imagine any reason why you 15 wouldn't join this organization.

This is not an advertisement for IAPA, but I wanted to you to know how important health and safety is not just to Bruce Power but to the town of Saugeen Shores and more importantly to the county of Bruce who also has signed this document as the second municipal organization to join this initiative.

Human health goes without saying, it absolutely has to be, has to be, managed and maintained and controlled, and it has to be your focus. It has to be the essence of your business and if it isn't you, in my

1 mind, are not successful.

2 I think Bruce Power has demonstrated their 3 focus is on the safety of their people; their focus is on 4 community dialogue; their focus is in partnering. You've 5 heard that word used many times this morning, in fact, 6 even used by the CNSC staff themselves. I think they 7 understand why partnering is vital in success, and I truly 8 consider them a partner of Saugeen Shores, especially as 9 it pertains to the rehabilitation and the restart of Units 10 1 and 2. 11 And on behalf of the people of Saugeen 12 Shores, I encourage the Commission to support the 13 recommendation of this CNSC staff, as it pertains to this 14 environmental assessment. 15 THE CHAIRPERSON: Thank you very much, 16 Mayor Kraemer. 17 The floor is open for questions. 18 Dr. McDill, Dr. Barnes, Dr. Dosman. 19 Well, thank you very much, sir. We trust 20 that you'll have success in your election. 21 MR. KRAEMER: And I wish you all a very happy Victoria Day weekend. 22 23 THE CHAIRPERSON: Thank you very much, when 24 we get home. 25 We will now move to written submissions.

1	And the first written submission is by the Kincardine
2	Business Improvement Area, as outlined in CMD 06-H12.6.
3	
4	06-H12.6
5	Written Submission from
6	Kincardine Business
7	Improvement Area
8	THE CHAIRPERSON: Are there any questions
9	with regard to that submission?
10	If not, we will move to the next submission
11	which is a written submission by the Inter-Tribal
12	Fisheries and Assessment Program and the Ontario Ministry
13	of Natural Resources, as outlined in CMD 06-H12.7.
14	
15	06-H12.7
16	Written Submission from the
17	Inter-Tribal Fisheries and
18	Assessment Program and the
19	Ontario Ministry of Natural
20	Resources
21	THE CHAIRPERSON: Are there any questions
22	from members of the Commission?
23	Dr. Barnes first.
24	MEMBER BARNES: I wonder if probably staff
25	but it could be Bruce Power, this indicates a wide study

1 on whitefish from a fisheries biological viewpoint 2 throughout the Lake Huron basin. Could I just get some information, and it includes at the end of the second full 3 4 paragraph there, a list of a half a dozen major agencies that are involved in that, including Bruce Power? 5 6 So maybe the comment should come from Bruce 7 Power rather than staff; some on the U.S. side and some on 8 the Canadian side, how this study will relate to what 9 we've dealt with today about sort of the background 10 studies that are ongoing. 11 MR. HAWTHORNE: Duncan Hawthorne for the 12 record. 13 It was referred to briefly by CNSC staff 14 that we do have an ongoing working relationship with our 15 First Nations neighbours. I regard this as being sort of 16 above and beyond the EA follow-up program. We talked to 17 Dr. Crawford at the University of Guelph who is our 18 consultant with the Chippewas of Nawash. They had an 19 interest in extending the survey to your broader context. 20 We talked about how we could assess them to get other

21 partners and other funding, including your Fisheries and
22 Oceans and Natural Resources, et cetera.

23 We have agreed a funding arrangement with 24 them on whitefish. We are looking at trail and trap 25 arrangements and how they would affect. So this is an

1 ongoing dialogue to -- First Nations communities, in my 2 assessment, would be they would like a more lake-wide 3 examination not specific necessarily to the operation of 4 our facility but more a lake-wide assessment and survey. 5 Clearly, Bruce Power is happy to support that but to take 6 on, on our own, would be a very significant financial 7 commitment. So we have certainly been prepared to 8 financially support and we've been working to try and grow 9 that coalition so that we can meet their interests. 10 MEMBER BARNES: And you expect that the 11 results of this study will be made public? 12 MR. HAWTHORNE: Certainly, the results of the survey would be made available to staff. How the 13 14 information would enter in the public domain, I quess, 15 would be a question of some debate. Certainly, it's an 16 issue for all of the participants. We'd wish to have the 17 data, use it for analysis, use it for their own 18 benchmarking and assessment studies. I couldn't say 19 honestly that I could tell you how it would reach the 20 public domain. It isn't our intention to have a publicly 21 furnished report. It's really for the interests of the 22 participants. Yet, the findings of it would no doubt be 23 made public.

24**THE CHAIRPERSON:** Dr Barnes? Dr. McDill?25Okay. Then we will move to the next

1	submission, which is a written submission by the
2	Corporation of the Municipality of Arran-Elderslie, as
3	outlined in CMD 06-H12.8.
4	
5	06-H12.8
6	Written Submission from
7	The Corporation of the
8	Municipality of Arran-Elderslie
9	THE CHAIRPERSON: Are there any questions?
10	If not, we will then move to the next
11	submission, which is a written submission by the
12	Municipality of Brockton, as outlined in CMD 06-H12.9.
13	
14	06-H12.9
15	Written Submission from the
16	Municipality of Brockton
17	THE CHAIRPERSON: Any questions.
18	The next submission, which is a written
19	submission by the Saugeen Valley Conservation Authority,
20	as outlined in 06-H12.10.
21	
22	06-H12.10
23	Written Submission from the
24	Saugeen Valley Conservation
25	Authority

1 THE CHAIRPERSON: Questions? 2 If not, we will move then to the next 3 submission, which is a Written Submission by the Township of Huron-Kinloss, as outlined in CMD 06-H12.11. 4 5 6 06-H12.11 7 Written Submission from the 8 Township of Huron-Kinloss 9 THE CHAIRPERSON: Questions? 10 We will then move to the next submission, 11 which is a written submission by Mrs. Carol Mitchell, 12 M.P.P. for Huron-Bruce, as outlined in CMD 06-H12.12. 13 14 06-H12.12 15 Written Submission from 16 Carol Mitchell, M.P.P., 17 Huron-Bruce 18 THE CHAIRPERSON: Questions or comments? 19 If not, we will move then to the next 20 submission, which is a written submission by Florence 21 Mackesy, I believe I'm saying that right, as outlined in 22 CMD 06-H12.13. 23 24 06-H12.13 25 Written Submission from

1 Florence Mackesy 2 THE CHAIRPERSON: Any questions? 3 Dr. Barnes. 4 MEMBER BARNES: Two questions here just for clarification, issues raised by the intervenor. 5 6 Her second paragraph on transmission is 7 more or less asking the question, I think, "Is there any 8 new additional" -- I presume that means transmission lines 9 "that would be required for the full operation for all units of Bruce A and B"? 10 11 Is that true that there will be no new 12 transmission lines required? 13 MR. HAWTHORNE: Duncan Hawthorne for the 14 record. 15 I guess there are two elements to it, 16 Commissioner, there. Of course, the site was an eight-17 unit facility previously and so you would have the feeling 18 that it should be able to accommodate the existing outputs 19 since we're returning the units. There is, however, some 20 discussion with Hydro One to -- as a consequence of coal 21 closures and other anticipated changes -- there may be 22 changes to power flows. It's a matter that was controlled 23 by Hydro One to the extent they would need to do 24 additional transmission. Of course, that would be subject 25 to a provincial EA for transmission lines.

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1 We had the view that if you were just 2 looking at Bruce Power on its own, that it would be 3 possible to accommodate the additional output with some 4 capacity of changes to the line and it wouldn't require 5 new transmission. 6 I have to say it's an open discussion right 7 now because it's tied to other government policies in 8 terms of new wind or closure of coal plants. 9 MEMBER BARNES: And my second question 10 raise to point 3 at the bottom, perhaps to staff, which 11 suggested restart had been done even though CNSC approval 12 had not been obtained. 13 Could I just get assurance that none of the 14 work associated with this is ongoing without appropriate 15 licences? MR. WEBSTER: Phil Webster for the record. 16 17 Yes, staff can confirm that. We have 18 ensured that Bruce Power understand that although certain 19 proprietary activities such as design or inspection or 20 procurements are allowed, they should not undertake any 21 physical work that could be regarded as being part of the 22 environmental assessment. 23 THE CHAIRPERSON: Dr. McDill? 24 Great minds think alike. Okay. We will 25 then move to the next submission.

1 Oh, pardon me, Dr. Dosman, do you have any 2 questions? We will move to the next submission which 3 is a written submission by the 7 Building Trade Unions, as 4 5 outlined in CMD 06-H12.14. 6 06-H12.14 7 8 Written Submission from 9 7 Building Trade Unions 10 THE CHAIRPERSON: Are there any questions 11 or comments, Members? 12 If not, we will move to the next submission which is a written submission by the Sierra Legal Defence 13 14 Fund as outlined in CMD 06-H12.15. 15 06-H12.15 16 Written Submission from 17 Sierra Legal Defence Fund 18 19 THE CHAIRPERSON: Any questions? Dr. 20 McDill. 21 MEMBER McDILL: Thank you. 22 I wonder if I could just ask staff to make 23 a general comment on the last paragraph of the submission 24 with respect to radioactive contamination standards. 25 DR. THOMPSON: Patsy Thompson for the

1 record.

The issues raised by the Sierra Legal Fund essentially compares the manner in which the release of radioactivity from an operating plant is regulated in comparison to regulations for hazardous substances from industrial plants.

7 The approach to radioactive releases is not 8 based on, for example, an air standard or a water quality 9 standard, because in the case of radiological contaminants 10 the exposure isn't by a single pathway. For example, 11 setting an air standard for nitrogen oxides, since the 12 primary exposure pathway is through inhalation, makes In the case of radioactive releases to the 13 sense. 14 atmosphere, for example, there may be exposure through 15 breathing contaminated air. They will -- may be absorbed 16 by food. People will have several pathways by which they 17 can be exposed. And so the approach to regulating radio-18 nuclides is to set a public dose limit, assess exposure of 19 members of the public residing around the nuclear facilities and then controlling at source the releases and 20 21 ensuring that they're not just below the public dose limit 22 but also ALARA.

And so the approach is different but certainly the controls are in place and we do verify that the controls by the licensees are effective.

1 MEMBER McDILL: Thank you. 2 THE CHAIRPERSON: Dr. Barnes or Dr. Dosman. 3 MEMBER DOSMAN: It's in the same line, in 4 the third paragraph. I believe Dr. Thompson's comments 5 referred to the last paragraph. The third paragraph, the 6 first sentence concerning enforceable standards for 7 radioactive contaminants, have you adequately commented on 8 that in your last comments, Dr. Thompson, or would you be 9 willing to address that sentence? 10 The first sentence, Mr. Chair, of the third 11 paragraph of the letter from the Sierra Legal Defence 12 Fund. 13 DR. THOMPSON: Patsy Thompson for the 14 record. 15 Are you referring, Dr. Dosman, to the 16 comment about enforceable ---17 MEMBER DOSMAN: Yes. 18 **DR. THOMPSON:** --- standards? 19 MEMBER DOSMAN: Yes. 20 DR. THOMPSON: The CNSC does have an 21 enforceable standard which is the radiation -- the public 22 dose limit for radiation of 1 milliSievert. The control 23 on the operation of the facility is based on that standard 24 or that regulatory limit and the requirement to keep doses 25 as low as reasonably achievable, below that regulatory

1 limit. So there is an enforceable standard. 2 THE CHAIRPERSON: Thank you, then. 3 We will now move to the next submission 4 which is a written submission by the Waterloo, Wellington, 5 Dufferin & Grey Building & Construction Trades Council, as 6 outlined in CMD 06-H12.16. 7 8 06-H12.16 9 Written Submission from Waterloo, Wellington, Dufferin 10 11 & Grey Building & Construction 12 Trades Council 13 THE CHAIRPERSON: Any questions, comments? 14 If not, we will move then to the next 15 submission which is a written submission by the County of Bruce, as outlined in CMD 06-H12.18 16 17 06-H12.18 18 19 Written Submission from the 20 County of Bruce 21 THE CHAIRPERSON: Any questions? 22 If not, I believe that is all of the 23 submissions that we have today, written and oral. And 24 before I speak to the Secretary to close this meeting, I'm 25 going to ask Mr. Grant if he has an answer to Dr. Dosman's

1 question relating to the levels and the difference between 2 or calling it apples and apples, sir. 3 Do you have an answer to address Dr. 4 Dosman's question of this morning? 5 MR. GRANT: Thank you. 6 Mr. Graham, yes, we've made some inquiries 7 of the relevant staff and I'll ask Dr. Thompson to provide 8 the explanation on the classification of different 9 categories of radioactive waste. 10 DR. THOMPSON: Patsy Thompson for the 11 record. 12 Essentially the question referred to the 13 waste classification criteria provided on page 24 of the 14 Screening Report which talked about low level waste being 15 waste with a dose rate of less than 10 milliSieverts per 16 hour at 30 centimetres from the surface and intermediate 17 levels waste between 2 milliSieverts per hour to greater 18 than 150 milliSieverts per hour on contact, and I guess it 19 was the discrepancy between where the measurements are 20 taken. 21 The staff's position is that the CNSC 22 regulations do not specify waste classification criteria.

23 What is the normal process that staff follows is that the 24 criteria for classification of waste are proposed by 25 licensees and those criteria will vary from licensee to licensee and from -- the purpose of establishing the
 criteria.

What we do is we review and assess the 3 4 proposed criteria using guidance provided by the 5 International Atomic Energy Agency in terms of how -- for 6 waste management purposes. In terms of worker protection, 7 which this refers to, the licensee proposes waste 8 classification criteria for the purposes of worker 9 radiation protection programs and protection. What staff does is will assess the criteria and then the radiation 10 11 protection procedures proposed by the licensee to ensure 12 that the workers handling the material will not get undue 13 exposures to radiation, and that's the intent of the 14 description of the criteria.

But our understanding is there's no standard requirement for measuring radiation exposure from waste that is essentially uniformly applied and we don't have any regulations specifying those criteria, but we ensure that however they are measured, that then the radiation protection procedures are adequate to protect workers on the basis of what is proposed by the licensee.

22 **MEMBER DOSMAN:** Mr. Chair, would it be 23 appropriate to ask staff if staff would be willing to look 24 into the issue of terminology or definitions that would 25 facilitate a more transparent comparison between the

definitions of low level waste and the intermediate level waste, not necessarily in the context of this hearing but perhaps for the future?

4 **DR. THOMPSON:** Patsy Thompson for the 5 record.

6 We will consider your request. What I 7 suspect is it will be difficult to enforce a uniform way 8 of conducting those measurements in a classification and 9 essentially it's because the waste acceptance criteria, 10 for example, for the waste management facilities that we 11 regulate are different. But we do make sure that the way 12 the wastes are being handled, stored and managed in the 13 short, medium and long term is appropriate. But I will --14 we will take your request into consideration.

15**THE CHAIRPERSON:** Thank you very much,16ladies and gentlemen, and for your tolerance with the17Chair today. I'll turn it over now to the Secretary.

18 M. LEBLANC: Thank you, Mr. Chair.

19 This completes the record for the public 20 hearing on the matter of the Environmental Assessment 21 Screening Report regarding the proposal for the 22 Refurbishment for Life Extension and Continued Operations 23 of Bruce A Reactors at the Bruce A Nuclear Generating 24 Station.

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The Commission will deliberate and will

1 publish its decision in due course. It will be posted on 2 the CNSC website and will be distributed to participants. 3 Thank you. THE CHAIRPERSON: This brings to a close 4 5 the public hearing of the Canadian Nuclear Safety 6 Commission. I would like to thank all of those that are 7 here in attendance today. 8 The Commission meeting will start at 2:00 9 o'clock or one hour from now, 13:40, 20 minutes to 2:00. 10 Thank you very much. 11 The hearing will also -- then after the 12 meeting, this will be followed by a hearing of a panel of the Commission on the application to begin the 13 14 Demonstration Irradiation phase of the Bruce B New Fuel 15 Project. 16 So that will be shortly after the meeting. 17 The meeting shouldn't take too long. So that will be 18 immediately afterwards, for the benefit of the Bruce 19 staff. 20 Thank you very much. 21 --- Upon adjourning the public hearing at 12:47 p.m. to 22 commence the meeting at 1:40 p.m. 23 24 25