

1           **ONE-DAY HEARING**

2           **Application for revocation of Mining Facility**

3           **Removal Licence for the Shea Creek Project**

4                           THE CHAIRPERSON: We will now  
5 proceed to the next hearing, which is a one day  
6 hearing on the matter of an application by COGEMA  
7 Resources Inc. for the revocation of its Mining  
8 Facility Removal Licence for the Shea Creek  
9 Project.

10                           January 29th was the deadline set  
11 for filing by the applicant and by CNSC staff.  
12 The public was invited to participate either by  
13 oral presentation or written submission. January  
14 29th was also the deadline set for filing by  
15 intervenors. Two requests for intervention were  
16 filed and one was accepted. A letter from  
17 Tamarick Developments Limited was refused as it  
18 was received after the deadline for interventions.

19           The secretariat has informed Tamarick  
20 Developments Limited that their comments will not  
21 be added to the agenda for this hearing.

22                           February 21st was the deadline for  
23 filing of supplementary information. The  
24 applicant has filed supplementary information  
25 CMD 02-H5.1A. We will start with the applicant's

1 presentation as noted in CMD Documents 02-H5.1 and  
2 02-H5.1A. This is an oral presentation by COGEMA  
3 Resources and I will turn it over to COGEMA.

4

5 **02-H5.1/02-H5.1A**

6 **Oral Presentation by COGEMA Resources Inc.**

7 MR. POLLOCK: Good morning,  
8 Madam Chairman and members of the Commission.

9 For the transcript record, I am  
10 Robert Pollock, Vice President of Environment,  
11 Health and Safety of COGEMA Resources Inc. Also  
12 present today on behalf of COGEMA Resources is  
13 Mr. Jean-Claude Rippert, Vice President of  
14 Exploration.

15 We are here in support of our  
16 application to revoke the uranium mining facility  
17 removal licence for the Shea Creek Project. Shea  
18 Creek is a uranium exploration project located in  
19 the western area of the Athabasca Basin in  
20 northern Saskatchewan, about 25 kilometres to the  
21 south of the Cluff Lake project as shown in this  
22 slide.

23 We have provided a written  
24 submission as CMD 02-H5.1 and our oral  
25 presentation today will summarize this submission

1           and also provide some additional background  
2           information on mineral exploration and on the  
3           radiation protection requirements which exist at  
4           the provincial level for uranium exploration  
5           activities.

6                           This slide outlines our  
7           presentation today. Following this introduction,  
8           we felt it may be useful to the Commission members  
9           for us to offer some brief comments on the general  
10          sequence of activities at an exploration project  
11          and how these relate to the overall project  
12          development steps. Mr. Rippert will do this and  
13          then describe where the Shea Creek Project fits in  
14          this sequence.

15                          I will then provide our  
16          perspective on CNSC licensing requirements at  
17          removal sites and on the regulatory framework,  
18          which exists for protection of workers and the  
19          environment at exploration sites in Saskatchewan,  
20          independent of CNSC requirements.

21                          We believe that this regulatory  
22          framework and our programs are unaffected by this  
23          application to revoke the existing AECB licence  
24          for the Shea Creek Project, and will continue to  
25          provide a high level of protection for workers and

1 the environment.

2 I will now turn the presentation  
3 over to Jean-Claude Rippert.

4 MR. RIPPERT: Thank you, Bob.

5 For the transcript record, I am  
6 Jean-Claude Rippert, Vice President of Exploration  
7 of COGEMA Resources. I will start with some  
8 general observations about exploration and where  
9 it fits in the sequence of main activities for  
10 mining project.

11 Exploration is triggered by the  
12 need to find and/or replenish reserves of a  
13 mineral commodity or metal, in our case, uranium.

14 Exploration is a front runner. It does not  
15 necessarily mean successful development of a mine.

16 Both exploration and mining are highly dependent  
17 on commodity price and production costs.

18 Providing information to local communities is an  
19 important complementary activity, even at the  
20 exploration stage. It's needed both to support  
21 the exploration activities and in advance of the  
22 subsequent environmental assessment in the  
23 licensing processes required for project  
24 development.

25 There are three main steps to a

1 mining project: (a) exploration; (b) decision to  
2 develop; (c) construction, operation and  
3 decommissioning phases. I will briefly discuss  
4 each of the above.

5 Exploration can be thought of as a  
6 zoom-in exercise from large areas to small  
7 targets, with each phase depending on the results  
8 gained from the previous phase. The initial phase  
9 is to select large areas on the geological merits,  
10 for example, geologic models derived from known  
11 mineralization in other areas.

12 Next come regional surveys to  
13 confirm interest and potential. Typical  
14 activities are airborne surveys, long cross  
15 sections, samples gathering, geochemical assays  
16 and hunting for anomalies.

17 The work then moves to identifying  
18 and prospecting at anomalous areas. This is the  
19 start of detailed work and involves mapping,  
20 ground geophysics and drilling at relatively large  
21 spacings.

22 If warranted, drilling at a closer  
23 pattern is done to confirm that there is, or will  
24 be, room for economic mineralization. Continuity  
25 of results is a key factor since an occasional

1 good mineral intersection by a drill hole does not  
2 constitute an ore body.

3 If successful, the endpoint of  
4 this sequence of activities is identification of a  
5 potentially economic ore body, providing the  
6 justification for the major increase in  
7 exploration drilling and costs needed to delineate  
8 the ore body for a feasibility study.

9 This endpoint is shown by the  
10 dashed horizontal line in the slide. Although the  
11 subsequent delineation drilling will normally be  
12 done by the exploration team, it is important to  
13 recognize that this only occurs if a potential ore  
14 body has been identified, and it represents the  
15 first significant commitment towards development  
16 of a project.

17 Once a potential ore body has been  
18 discovered, the next major step is to refine the  
19 knowledge of the ore body and to determine if  
20 there is a viable project. A typical sequence for  
21 the phases in this step is as follows.

22 Additional drilling, often  
23 referred to as delineation drilling, is done at a  
24 pattern which leaves little or no doubt about the  
25 attitude of the mineralization and which will

1 allow a reliable reserve evaluation, that is, the  
2 quantity of metal contained in the ore body can be  
3 reliably estimated from the measurements.

4 At some ore bodies delineation of  
5 the reserve, or determination, of ground  
6 conditions for mining could require an underground  
7 test mine program.

8 A feasibility study is then done.

9 This is a study which explores all the pros and  
10 cons for a viable project, including mining and  
11 milling assumptions and costs for economic  
12 viability, environmental and market  
13 considerations, current policies, et cetera, et  
14 cetera.

15 Based on the results from the  
16 feasibility study, a decision on whether to  
17 proceed further is made by the company, if a sole  
18 owner, or the joint venture partners.

19 The next phase is then usually an  
20 environmental assessment to meet federal and  
21 provincial or territorial requirements for such  
22 assessments, and which leads to decisions by the  
23 governments on the acceptability of the proposed  
24 project.

25 A development decision by the

1 owners to proceed towards construction and  
2 operation requires both that the proposed project  
3 be found acceptable through the environmental  
4 assessment process and that conditions for it to  
5 be economically feasible continue to exist or  
6 subsequently develop.

7 It may take 10 to 20 years or more  
8 between the initial discovery and the development  
9 decision.

10 Once the development decision is  
11 taken, the project proceeds to construction and  
12 operation and ultimately decommissioning phases.

13 CNSC licensing requirements for  
14 these phases are well known and not particularly  
15 relevant to today's hearing, so we will not  
16 further pursue them.

17 The question which is relevant to  
18 this hearing is at what point is a CNSC site  
19 preparation licence for a removal site required  
20 and I will shortly turn our presentation back to  
21 Mr. Pollock to provide our perspective.

22 Before doing so, I will comment  
23 briefly on the stage of exploration we have  
24 reached at Shea Creek.

25 This figure shows the Shea Creek



1 claims. The one at the lower right was allowed to  
2 lapse in 2001, leaving 12 claims with an area of  
3 just under 22,000 hectares.

4 Work started in 1990, and  
5 geophysics surveys led to the identification of a  
6 NNW trending graphitic conductor at a depth of  
7 about 700 metres at the sandstone/bedrock  
8 interface.

9 Drilling started in 1992 and has  
10 focused mostly on the two areas identified in this  
11 figure as the Anne and Colette areas.

12 This slide shows the drilling grid  
13 map. It is a very busy figure, so I will provide  
14 just the highlights.

15 Initial grids were widely spaced.  
16 By the of 1997, two zones or uranium  
17 mineralization were identified in the Anne and  
18 Colette areas.

19 Drilling in 1998 and 1999 was  
20 directed at reducing the grid spacing in these  
21 areas to 100 metre line spacing with limited areas  
22 reduced to 20 to 25 metre centres.

23 In 2000, additional drilling was  
24 performed between those two areas, but the results  
25 were not overly encouraging. We have assigned a

1 higher priority to exploration at other locations  
2 in the Athabasca Basin and performed no drilling  
3 at Shea Creek in 2001 and none is planned in 2002.

4 Work in 2003 and beyond is likely,  
5 at least to the extent necessary for us, to  
6 maintain selected claims in good standing.

7 In summary, in spite of the  
8 advanced phase of exploration drilling, we are  
9 still not at the stage of having identified a  
10 potentially viable ore body. That is, we have yet  
11 to reach the dashed line in my earlier slide on  
12 exploration phases.

13 In terms of the physical  
14 environment and impact of this project, this shows  
15 a typical drilling site. Mobilization and  
16 demobilization at Shea Creek is straightforward.  
17 It is close enough to the Cluff Mine Lake facility  
18 that the exploration staff are housed there and we  
19 use the core examination and the core storage  
20 facilities which have existed at the Cluff Lake  
21 Project for many years. The only current evidence  
22 of our activities to date at the Shea Creek are  
23 the trails cleared for access from the provincial  
24 road leading to Cluff Lake, and the small  
25 clearings at the drill sites.

1                   I will now the turn the  
2 presentation back to Bob Pollock.

3                   MR. POLLOCK: Thank you,  
4 Jean-Claude.

5                   The requirement for a removal  
6 licence was triggered in 1999 when the amount of  
7 uranium contained in the drill cores for that year  
8 exceeded the 10 kilogram amount specified for a  
9 removal site in the Atomic Energy Control Board  
10 Uranium Mining and Thorium Regulations. This  
11 licence has no expiry date and was most recently  
12 issued in May of 2000. It has been in a ceased  
13 activity status since the end of the year 2000  
14 field program.

15                  The basis for the application to  
16 revoke this removal licence is that activities  
17 currently being carried out on this project, and  
18 for the foreseeable future are surface exploration  
19 activities which are exempt from the CNSC Uranium  
20 Mines and Mills Regulations, or UMMR, as per  
21 subsection 2(2) of these regulations.

22                  The uranium contained in drill  
23 cores is then a naturally occurring nuclear  
24 substance, and such substances are exempt from  
25 CNSC regulations as per section 10 of the General

1 Nuclear Safety and Control Regulations, except for  
2 the provisions related to transport, and import or  
3 export of nuclear substances. Protection of  
4 worker health and safety, and protection of the  
5 environment will continue to be ensured through  
6 other existing regulatory requirements applicable  
7 to uranium exploration, and generally to mineral  
8 exploration, in Saskatchewan. These are  
9 unaffected by whether or not there is a CNSC  
10 licence for a removal site.

11 The removal site is now defined in  
12 section 1 of the UMMR as "a place at which uranium  
13 is removed from its place of natural deposit by  
14 means of surface activities for the purpose of  
15 evaluating a potential ore body."

16 It is our understanding that the  
17 intent, in adopting this wording, was to  
18 distinguish between surface exploration drilling,  
19 which would be exempt, and what could be referred  
20 to as delineation drilling for the purposes of  
21 evaluating a potential ore body. Delineation  
22 drilling would require a much tighter grid  
23 spacing, and major increase in expenditures, than  
24 previously used or currently planned at Shea  
25 Creek.

1                   As noted earlier by Mr. Rippert,  
2                   we have not yet reached the horizontal dashed line  
3                   in his illustration of the sequence of exploration  
4                   phases, and we see this line as the dividing point  
5                   beyond which a CNSC site preparation licence for a  
6                   removal site would be required.

7                   In our written submission, we have  
8                   also made reference to the definitions of  
9                   indicated resource and measured resource put  
10                  forward by Cameco, since we believe there should  
11                  be clarity in defining when the CNSC licensing  
12                  requirement is triggered at any uranium  
13                  exploration project.

14                 COGEMA Resources is not a publicly  
15                 traded company, however the decision making  
16                 processes used during project development are  
17                 similar, and we believe that there is merit in  
18                 adopting widely-used definitions such as these.  
19                 We are prepared to participate in whatever further  
20                 consultations with CNSC staff may be required to  
21                 reach agreement on an appropriate definition.

22                 We believe that all measures  
23                 necessary for protection of workers, members of  
24                 the public and the environment are in place for  
25                 mineral exploration projects, including uranium

1 exploration projects, in Saskatchewan. These  
2 measures result from the regulatory framework  
3 which exists for exploration activities in  
4 Saskatchewan independently of CNSC regulatory  
5 requirements, and the programs used by COGEMA  
6 Resources for protection of health, safety and  
7 environment at any exploration project.

8 Provincial regulatory requirements  
9 are applicable to all mineral exploration  
10 activities in Saskatchewan, including uranium  
11 exploration projects such as Shea Creek.

12 Provincial requirements for  
13 environmental protection are discharged by the  
14 Department of Saskatchewan Environment and  
15 Resource Management or SERM. Mineral exploration  
16 and permitting are administered under The Mineral  
17 Industry Environmental Protection Regulations.  
18 Specific guidelines exist in the form of the  
19 Surface Exploration Guidelines for the Mineral  
20 Exploration Industry.

21 In addition to provincial  
22 environmental requirements, the federal Department  
23 of Fisheries and Oceans, DFO, has specific  
24 regulatory requirements related to stream  
25 crossings and protection of fish habitat. The DFO

1 regulatory presence has recently been  
2 substantially expanded and we are in the process  
3 of developing the administrative mechanisms to  
4 efficiently meet both provincial and DFO  
5 requirements, which have many similarities and  
6 areas of common interest.

7 Regulatory requirements for worker  
8 protection are discharged by the Department of  
9 Saskatchewan Labour, specifically by the  
10 Occupational Health and Safety Division through  
11 the Occupational Health and Safety Act of 1993 and  
12 regulations associated with it.

13 Radiation protection requirements  
14 for naturally occurring radioactive materials, or  
15 NORM as it's frequently called, arise from various  
16 circumstances and are applicable when considering  
17 the uranium content of drill cores at exploration  
18 sites. These are discussed in more detail in the  
19 next slide, since we believe that one of the  
20 questions which may arise from our application is  
21 whether the radiation protection aspects of  
22 uranium exploration remain adequately regulated.

23 Naturally occurring radioactive  
24 material, or NORM, is exempt from CNSC  
25 jurisdiction except for the import, export and

1 transport of the material. Jurisdiction over use  
2 of and radiation exposure from NORM thus rests  
3 with each Canadian province and territory.

4 As described in a recent  
5 publication, the Federal Provincial Territorial  
6 Radiation Protection Committee, or FPTRPC, is an  
7 intergovernmental committee established to support  
8 federal, provincial and territorial radiation  
9 protection agencies in carrying out their  
10 responsibilities. Industrial activities where  
11 these responsibilities are applicable include  
12 petroleum production, fertilizer manufacture and  
13 metal recycling.

14 A NORM working group of the FPTRPC  
15 has produced the Canadian Guidelines for the  
16 Management of Naturally Occurring Radioactive  
17 Materials. The preface states that this was done  
18 "with the support and encouragement of Health  
19 Canada and the Canadian Nuclear Safety  
20 Commission."

21 The basic principle underlying the  
22 guidelines is that where workers or the public are  
23 exposed to additional sources or modes of  
24 radiation exposure because of activities involving  
25 NORM, the same radiation protection standards



1 should be applied as for CNSC regulated  
2 activities.

3 A review of the guidelines  
4 indicates consistency with the radiation dose  
5 limits established by the CNSC for workers and for  
6 members of the public and similar requirements to  
7 ensure minimal public and worker radiation doses  
8 through application of the ALARA principle.

9 The guidelines also incorporate  
10 the concept of a dose constraint, with references  
11 to ICRP and IAEA documents. A dose constraint is  
12 described as an upper value on the annual dose  
13 that members of the public or incidentally exposed  
14 workers should receive from a planned operation or  
15 a single source. The dose constraint allows for  
16 exposure from other sources without the annual  
17 limit of 1 millisievert being exceeded. The  
18 guidelines adopt an ICRP suggestion of 0.3  
19 millisieverts per year for a dose constraint, by  
20 making this the first investigation level in their  
21 classification system.

22 It should be noted that although a  
23 number of industrial sectors are listed in the  
24 guidelines as potential sources of NORM exposure,  
25 uranium exploration was not explicitly identified.

1           However, the guidelines appear to be directly  
2           applicable, and we expect that our radiation  
3           protection procedures, which were designed to meet  
4           CNSC requirements, also meet these guidelines. We  
5           have not explicitly considered the dose constraint  
6           concept, but it appears to us that the CNSC ALARA  
7           requirements have lead to an equivalent outcome  
8           with respect to potential radiation doses to  
9           members of the public.

10                               With respect to the legal  
11           authority for invoking these guidelines, which are  
12           not directly a regulation, we believe that this is  
13           provided through general provisions in the  
14           provincial Occupational Health and Safety Act. We  
15           also would have no objection to a condition being  
16           added in future to the exploration permits issued  
17           by SERM, which would make these guidelines  
18           mandatory for uranium exploration and assign the  
19           administrative responsibility to Saskatchewan  
20           Labour.

21                               Environmental protection at Shea  
22           Creek, and other uranium exploration projects in  
23           northern Saskatchewan, has been mainly on a  
24           project specific basis until now through the SERM  
25           permitting process and through compliance on our

1 part with the conditions associated with the  
2 approvals.

3 In the case of Shea Creek,  
4 environmental protection is also a requirement of  
5 the CNSC licence, and DFO requirements also apply  
6 to some aspects of any exploration project. We  
7 are well advanced in developing an Environmental  
8 Management System, or EMS, for exploration, based  
9 on ISO 14001 requirements.

10 The target is ISO 14001  
11 certification of the EMS for the Exploration  
12 Department by the end of this year, and we believe  
13 that this approach will both meet the needs of all  
14 regulatory agencies plus lead to efficient  
15 approval processes for individual exploration  
16 projects.

17 We have also developed detailed  
18 radiation protection procedures for the Shea Creek  
19 Project, and these will be used in future at any  
20 COGEMA Resources exploration project with cores  
21 where uranium mineralization is present.

22 These programs can be readily  
23 integrated into a generic Environment, Health and  
24 Safety manual for exploration, which will  
25 consistently address conventional safety

1 requirements, including emergency preparedness  
2 from an exploration perspective. This systematic  
3 approach is part of our overall corporate approach  
4 to a Quality Management System which provides  
5 assurance of protection of workers, members of the  
6 public and the environment throughout all phases  
7 of our projects and all activities within each  
8 phase.

9 To summarize our presentation,  
10 COGEMA Resources requests the revocation of  
11 Removal Licence AECEB-MFRL-158-0.1, which has no  
12 expiry date, because the activities at the Shea  
13 Creek Project do not require a licence under the  
14 Canadian Nuclear Safety Act or its regulations.

15 Protection of worker health and  
16 safety, and protection of members of the public  
17 and of the environment will be ensured through  
18 other existing regulatory requirements applicable  
19 to uranium exploration at this project, and  
20 generally to mineral exploration in Saskatchewan.

21 The environmental protection and  
22 safety programs implemented by COGEMA Resources  
23 have been, and will continue to be, effective in  
24 achieving these outcomes.

25 We would be pleased to respond to

1 any questions which Commission members may wish to  
2 direct to us. Thank you.

3 THE CHAIRPERSON: Thank you very  
4 much.

5 With the permission of the  
6 Commission members, I would like to turn to the  
7 staff in order to commence with the staff  
8 presentation with regards to this application  
9 before we go to questions. With that I will turn  
10 over to Mr. Howden.

11 02-H5

12 Oral presentation by CNSC staff

13 MR. HOWDEN: Madam Chair, members  
14 of the Commission, for the record my name is  
15 Barclay Howden. I'm the Acting Director General  
16 of the Directorate of Nuclear Cycle and Facilities  
17 Regulation as well as the Director of the Uranium  
18 Facilities Division. With me today is Mr. Rick  
19 McCabe, Head of the Uranium Mines Section of the  
20 Uranium Facilities Division.

21 COGEMA Resources Inc. has applied  
22 for the revocation of their Mining Facility  
23 Removal Licence for the Shea Creek Project on the  
24 basis that the current activities being carried  
25 out on this project and for the foreseeable future

1 are strictly surface mineral exploration  
2 activities which are exempt from the Uranium Mines  
3 and Mills Regulations under the Nuclear Safety and  
4 Control Act.

5 CNSC staff has assessed the  
6 application and has developed a position which is  
7 documented in CMD 02-H5. I will now pass the  
8 presentation over to Mr. McCabe who will outline  
9 our assessment and recommendations.

10 MR. McCABE: Thank you. For the  
11 record, my name is Rick McCabe, Head of the  
12 Uranium Mines Section.

13 Madam Chair, members of the  
14 Commission, COGEMA Resources Inc. has applied to  
15 the Canadian Nuclear Safety Commission to have the  
16 Shea Creek Mining Facility Removal Licence revoked  
17 because the licence under the Nuclear Safety and  
18 Control Act is not required for the surface  
19 exploration activities currently being carried out  
20 on this project.

21 Exploration is the search for  
22 minerals using the geological surveys, geological  
23 prospecting, bore holes and trial pits or surface  
24 or underground headings, drifts or tunnels.  
25 Exploration aims at locating the presence of

1 mineral deposits and establish their nature, shape  
2 and grade. Surface exploration refers to those  
3 activities carried out on the surface primarily by  
4 collecting information from drill cores.

5 The Uranium Mines and Mills  
6 Regulations do not apply to uranium prospecting or  
7 surface exploration activities, therefore a CNSC  
8 licence is not required for surface exploration.

9 A project to discover and collect  
10 information about an ore body follows a  
11 progression that eventually leads to a decision to  
12 construct a mine. As the exploration project  
13 progresses, confidence is gained in the  
14 reliability of the resource description  
15 interpreted from the information gathered.  
16 Eventually the exploration company will have  
17 enough information to enable them to produce  
18 resource estimates. It is at this point that the  
19 company will begin to evaluate possible mining  
20 scenarios. This activity will trigger the  
21 requirement for a CNSC license.

22 The Nuclear Safety and Control Act  
23 and Uranium Mines and Mills Regulations do not  
24 define when exploration ends and evaluation  
25 begins. CNSC staff is examining ways to define

1           this point with certainty.

2                           A CNSC mine site preparation  
3           licence will be required once enough information  
4           has been collected about a mineral deposit to  
5           support mine planning and evaluation of the  
6           economic viability of the deposit. Any work that  
7           involves underground development is considered to  
8           be for the purpose of evaluating a potential ore  
9           body, therefore a CNSC license is required for any  
10          underground activities. However, discussion for  
11          this licensing action only relates to surface  
12          activities.

13                           The Shea Creek Project was  
14          licenced under the Atomic Energy Control Act and  
15          Uranium and Thorium Mining Regulations.  
16          Exploration activities were exempt from the  
17          provisions of the Uranium and Thorium Mining  
18          Regulations, however, a licence was required to  
19          remove more than 10 kilograms of uranium in a  
20          calendar year. The 10 kilogram provision was in  
21          conflict with the exemption of exploration  
22          activities because this limit can be easily  
23          exceeded during exploration.

24                           The Atomic Energy Control Board  
25          while recognizing the conflict, implemented the



1 more restricted provision and required a licence  
2 for the Shea Creek Project even though the  
3 activities carried out were clearly exploration.

4 The Atomic Energy Control Act and  
5 the Uranium and Thorium Mining Regulations were  
6 replaced by the Nuclear Safety and Control Act and  
7 the regulations. Under the new legislation a  
8 licence is not required until the company's  
9 activities change from exploration to evaluation  
10 of a potential ore body. The ten kilogram  
11 requirement has been removed from the legislation  
12 because it was in conflict with the intent to  
13 exclude exploration from CNSC mandate.

14 In addition to the exclusion in  
15 Uranium Mines and Mills Regs, naturally occurring  
16 nuclear substances, other than those that are or  
17 have been associated with the development,  
18 production or use of nuclear energy are exempt  
19 from the provisions of the Nuclear Safety and  
20 Control Act and the regulations. This exemption  
21 applies to exploration projects because they are  
22 not, nor have they been, associated with the  
23 development, production or use of nuclear energy.

24 Uranium recovered during an  
25 exploration is a naturally occurring nuclear

1 substance even though the amount of uranium  
2 removed during exploration may exceed exemption  
3 quantities found in nuclear substances and  
4 radiation devices regulations, section 10 of the  
5 general Nuclear Safety and Control Regulations  
6 exempts it from the provisions of the Nuclear  
7 Safety and Control Act and the regulations made  
8 under the act.

9 CNSC staff is satisfied that the  
10 activities that have been undertaken at the Shea  
11 Creek Project to date are clearly associated with  
12 surface exploration. It is our assessment that  
13 according to Nuclear Safety and Control Act and  
14 the regulations made under the act, the surface  
15 explorations that are being carried out at the  
16 Shea Creek Project are not within our mandate.  
17 These activities fall under the jurisdiction of  
18 the Province of Saskatchewan.

19 Surface mineral exploration  
20 activities in Saskatchewan are overseen by  
21 Saskatchewan Environment and Resource Management  
22 on behalf of several provincial departments. The  
23 Saskatchewan Environment and Resource Management  
24 document "Surface Exploration Guidelines for the  
25 Mining Industry," provides guidance on how a

1 mineral exploration program should be planned,  
2 implemented and completed in a manner that  
3 minimizes environmental impacts and meets  
4 Saskatchewan's legislation.

5 The surface exploration permit  
6 issued by SERM make it a condition for exploration  
7 activities, site access work camps, land clearing,  
8 drilling and reclamation of disturbed sites.

9 Saskatchewan's Occupational Health  
10 and Safety Act and Regulations apply to  
11 exploration activities. They are administered by  
12 the Saskatchewan Department of Labour. There are  
13 a number of provisions in the act that allow for  
14 the application of the Canadian Guidelines for the  
15 Management of Naturally Occurring Radioactive  
16 Materials published by Health Canada in the event  
17 that the safety of workers is found to be at risk.

18 The basic principle of these  
19 guidelines is that the same protection should be  
20 applied to workers or the public exposed to  
21 radiation from activities involving naturally  
22 occurring nuclear substances as is applied to  
23 workers or the public exposed to radiation from  
24 CNSC regulated activities.

25 The Atomic Energy Control Board

1 required the posting of a financial guarantee to  
2 fund the decommissioning of the Shea Creek  
3 Project. COGEMA has provided an irrevocable  
4 letter of credit for \$24,000 for this purpose.  
5 Saskatchewan has indicated that this financial  
6 guarantee will no longer be required. Instead,  
7 SERM uses permits to ensure the clean-up and  
8 decommissioning of surface exploration sites.  
9 Conditions related to the restoration of sites are  
10 included in the surface exploration permit issued  
11 for each drilling campaign. Once the clean-up has  
12 been completed, the site is inspected by the  
13 province.

14 CNSC staff therefore recommends  
15 that the Commission accept CNSC staff's assessment  
16 that pursuant to the Nuclear Safety and Control  
17 Act and the regulations made under the Act, a  
18 licence is not required for the Shea Creek  
19 Project, accept CNSC staff's determination that  
20 the proposal does not require an environmental  
21 assessment under the Canadian Environmental Act  
22 and revoke Mine Facility Removal Licence 158-0.1

23 Thank you.

24 MR. HOWDEN: That concludes our  
25 presentation.

1                   THE CHAIRPERSON: Thank you. Just  
2                   for the record, I would like to note that that is  
3                   based on CMD 02-H5.

4                   With those presentations  
5                   completed, I would like to open the floor for  
6                   questions by the Commission members with regards  
7                   to these presentations.

8                   Dr. Barnes.

9                   MEMBER BARNES: Just one to  
10                  COGEMA.

11                  I don't think you mentioned what  
12                  was going to happen to any core material that  
13                  might be stored on these sites, particularly any  
14                  hot core. I may have missed it.

15                  MR. POLLOCK: We mentioned it but  
16                  it was very brief and easily missed.

17                  All the core from Shea Creek is  
18                  taken to the Cluff Lake Project. As Commission  
19                  members will recall Cluff Lake is an operating  
20                  mining facility already licensed by the Commission  
21                  and there have -- there is core examination  
22                  facilities building and core storage racks have  
23                  existed at Cluff Lake for many years, going all  
24                  the way back to the start of the Cluff Lake  
25                  Project.

1                   So there is no core at Shea Creek.  
2           In fact, at the end of the summer drilling season  
3           when we demobilized the drill rigs, one could  
4           probably argue we could get rid of our  
5           decommissioning assurance every year. It is sort  
6           of there on the assumption that partway through  
7           the drilling season we are going to disappear and  
8           leave the drill rigs sitting there. So it is an  
9           assurance for somebody to then go out and  
10          demobilize the facilities. There is no aspect  
11          associated with core storage at Shea Creek.

12                   THE CHAIRPERSON: Mr. Graham.

13                   MEMBER GRAHAM: Page 13 of your  
14          presentation to COGEMA, you talked about  
15          protection of workers in the environment. There  
16          is no place, I don't believe, unless I missed it,  
17          in your presentations you gave any indication of  
18          reportable accidents or you gave any average gamma  
19          doses and so on like was given by COGEMA on the  
20          Shea Creek Project. They went into some detail on  
21          dose to workers and so on. Could you give us that  
22          information or could you provide us that?

23                   THE CHAIRPERSON: Just to clarify,  
24          Mr. Graham. I believe that you were referring to  
25          the previous application --

1 MEMBER GRAHAM: Previous  
2 application did it.

3 THE CHAIRPERSON: -- which was  
4 Dawn Lake.

5 MEMBER GRAHAM: I'm sorry. Dawn  
6 Lake I mean to same by Cameco.

7 MR. POLLOCK: I think I understood  
8 the question.

9 MEMBER GRAHAM: I'm sorry. I  
10 sometimes get COGEMA and -- get them mixed up.  
11 But I guess what I'm saying or really what I'm  
12 asking is, is reportable accidents and average  
13 gamma doses. We were given that in the formal  
14 presentation by the other presenter this morning.

15 MR. POLLOCK: There are quite  
16 strict reporting requirements in terms of  
17 conventional accidents under the Occupational  
18 Health and Safety Act. And clearly depending on  
19 the circumstances and the severity, one could  
20 visualize, if warranted, investigation being  
21 carried out by the provincial regulatory body on a  
22 specific -- in follow up to a specific incident.  
23 That is over and above what we would do  
24 internally.

25 With respect to potential

1 radiation or in respect to radiation exposures,  
2 the exploration staff wear TLDs. We have looked  
3 at these quite closely in the context of whether  
4 or not its necessary to classify exploration  
5 workers as nuclear energy workers, i.e., is the  
6 dose more than a millisievert per year and the  
7 short answer is no.

8 The doses are well under a  
9 millisievert with the qualifier that you have to  
10 be quite careful to correct out the background  
11 gamma radiation exposure quite carefully. Because  
12 over the course of a summer program, the control  
13 badges will pick up more than a millisievert just  
14 sitting in the control location. So you have to  
15 be fairly careful about how you do your background  
16 corrections so that you don't confuse the normal  
17 background with exposure from the exposure  
18 activity.

19 Providing you do that background  
20 correction, we are well under a millisievert. We  
21 also do routine measurements of radon daughter  
22 progeny inside the buildings or tents, whichever  
23 the case may be where cores are examined and when  
24 one looks at the radon progeny levels, they are  
25 very typical of the lower end of the range that



1           you see in residential housing.

2                               So even when you add this  
3           potential radon exposure, it's very difficult to  
4           say what is background and what is not, but they  
5           are very typical of what, you know, there is no  
6           difference or may be even lower than what people  
7           will be exposed to when they go home in terms of  
8           radon.

9                               So that is kind of a long rambling  
10          answer. But we are quite confident there is no  
11          need to classify these staff as nuclear energy  
12          workers.

13                              MEMBER GRAHAM: Question. Were  
14          there any reportable accidents at this site?

15                              MR. POLLOCK: None that either  
16          Jean-Claude or I can recall sitting here.

17                              MEMBER GRAHAM: Second question  
18          then and the only other one that I will ask, we  
19          were given in the other -- on the Dawn Lake  
20          Project we were given the average annual gamma  
21          dose in 2000 for 20 individuals did not exceed 0.3  
22          millisieverts. Have you that type of information  
23          also tracking and logging or not?

24                              MR. POLLOCK: Yes, we track and  
25          log the information and I can't quote you what the

1 actual average was for the years when we have done  
2 exploration at Shea Creek. I can say that they  
3 were certainly well under one millisievert per  
4 year or per person.

5 MEMBER GRAHAM: And in the hot  
6 core logging shack or facility or whatever it's  
7 called, was the range results there less than 001  
8 to 005 or were there anything that was above  
9 average?

10 MR. POLLOCK: I don't recall the  
11 precise numbers other than to make the statement  
12 that I felt comfortable with us providing to the  
13 Commission staff assurance that we did not have  
14 nuclear energy workers employed at the exploration  
15 project. So we weren't sort of flirting with the  
16 numbers so that I felt uncomfortable with where we  
17 were relative to one millisievert.

18 If the cores are particularly  
19 mineralized, we use measures, you know, if you see  
20 these sort of like these lead-lined aprons when  
21 you go to the dentist, you will see that the  
22 dental assistant will wear, we have the same  
23 things for the exploration staff and certainly  
24 their training and supervision is, you know, time,  
25 distance and shielding are the elements to

1 protecting against gamma radiation.

2 So one encourages them that if you  
3 are going to stand around and talk, don't stand  
4 right beside the core. Go outside the tent and  
5 talk. Plus, where appropriate, we actually use  
6 these lead-lined aprons that you see in the dental  
7 office.

8 MEMBER GRAHAM: Okay. Thank you.

9 THE CHAIRPERSON: Perhaps the  
10 staff would like to comment on Mr. Graham's  
11 question. Is there anything you would like to add  
12 or could add to that?

13 MR. McCABE: Rick McCabe. We are  
14 not aware of any accidents on the site. I could  
15 comment that the doses are low and in the same  
16 order of magnitude as the ones expressed by Cameco  
17 in their presentation. I could ask the project  
18 officer if you want more specific details?

19 MEMBER GRAHAM: No. All I was  
20 wondering was there anything alarming that was  
21 higher than the average or anything else because  
22 it wasn't there and when it wasn't there, you beg  
23 to question why it wasn't. So you are satisfied?

24 MR. McCABE: Yes, we are. Thanks.

25 MEMBER GRAHAM: Okay. Thank you.

1 THE CHAIRPERSON: Actually, if I  
2 may, Mr. Graham, I would -- because these records  
3 are treated separately in terms of the two  
4 applications, I think it would be helpful if we  
5 had for this record, if there is further  
6 information with regards to those doses in reply  
7 to your question that we have a specific statement  
8 rather than a comparative statement with the  
9 former licensee's application.

10 MR. McCABE: Perhaps, Madam Chair,  
11 we could provide the letter with the doses. I  
12 don't have the exact numbers in front of me right  
13 now.

14 THE CHAIRPERSON: Do you have the  
15 letter with you?

16 MR. McCABE: I don't but I could  
17 get it within a very short period of time.

18 THE CHAIRPERSON: I would just  
19 like to confer for a moment, please.

20 --- Short pause

21 THE CHAIRPERSON: Is the letter  
22 available?

23 MR. McCABE: Oh, yes. It's  
24 publicly available. We received the doses from  
25 the exploration workers on a regular basis and

1           they are reviewed by our staff as they are for any  
2           of the operating ones.

3                         THE CHAIRPERSON:   My question  
4           being if we took a break, could this information  
5           be available and read into the record within five,  
6           ten minutes?

7                         MR. McCABE:   Certainly.   Within  
8           five or ten minutes, I'm not sure.   I have to get  
9           it from Saskatoon.   So I don't know what my  
10          chances are down below here getting it.

11                        THE CHAIRPERSON:   My view is that  
12          I will ask my colleagues if they are comfortable  
13          with an estimate of the doses based on the  
14          information from the staff and from the applicant  
15          or if they would like a break and specific  
16          numbers.   Are you comfortable an estimate?

17                        MEMBER GRAHAM:   In the future it  
18          would be nice to have that in presentations when  
19          it is done at the outset.

20                        MR. McCABE:   The point has been  
21          noted.

22                        THE CHAIRPERSON:   Yes, thank you.

23                        So could we please have an  
24          estimate.   We have heard various back and forth in  
25          terms of response to questions but if we could

1           have a statement of an estimate of dosage level  
2           compared to the guidelines that were given in  
3           terms of perhaps nuclear workers.

4                       MR. HOWDEN: I think CNSC staff  
5           can speak with a high level of confidence that the  
6           doses are no higher than those quoted by Cameco  
7           which I believe were 0.03 millisieverts.

8                       THE CHAIRPERSON: Is the licensee  
9           in broad agreement with that estimate?

10                      MR. POLLOCK: Yes. We would have  
11           difficulty in actually measuring anything less  
12           than 0.1, when you take into account that you have  
13           to correct for the background. So the majority of  
14           the people come up as a zero. Obviously it's not  
15           exactly zero. It's just that you can't measure  
16           the difference. It's that small.

17                      THE CHAIRPERSON: Is the  
18           Commissioner member satisfied with that estimate?

19                      Therefore if there is any large  
20           variation that would change that estimate above,  
21           for example, the level for nuclear workers, I  
22           think the Commission would require that you give  
23           us that estimate.

24                      Mr. Graham.

25                      MEMBER GRAHAM: Just for

1 clarification, you said "03." Did you mean 0.03  
2 or 03 because there is quite a difference?

3 MR. HOWDEN: Point zero three.

4 THE CHAIRPERSON: Thank you for  
5 your forbearance with regards to that.

6 Dr. Giroux.

7 MEMBER GIROUX: Well, my main  
8 question has been answered but I would pursue this  
9 in terms of the methodology and I would first as  
10 COGEMA, can you tell me in broad terms how you  
11 factor out background radiation?

12 MR. POLLOCK: For gamma radiation  
13 it's quite straightforward. One has -- we receive  
14 the TLD measurement devices from the supplier. We  
15 use an external companies who supply the devices  
16 and you deploy control devices that are deployed  
17 at the camp, or in this case Cluff Lake, and you  
18 measure over the measurement period, typically  
19 either a month or a quarter what has been the dose  
20 that is received by the control TLD and then you  
21 compare that to the dose that is received by the  
22 worker.

23 And the worker will -- there is a  
24 rack for the badges. So when they are not at the  
25 work site, they will leave their badges in the

1 same rack as where the control TLDs are. So that  
2 over the 12 to 16 hours per day where they are not  
3 at work, their badges are sitting side by side in  
4 a low background location and then you simply  
5 subtract off what is -- when these TLDs are read,  
6 the reader basically -- it's an automated device  
7 that measures the intensity of the light that is  
8 from the energy when you discharge the device.

9 So you get a measurement of what  
10 has been the gamma exposure of the control device  
11 compared to what has been the gamma exposure of  
12 the device worn by each individual worker and you  
13 do a simply subtraction. There is enough  
14 uncertainty that negative results are rounded to  
15 zero. You know, you can get very small plus or  
16 minus numbers that, from a practical point of  
17 view, you would probably have to see something  
18 approaching 0.1 as an actual difference.

19 For radon or -- for radon exposure  
20 it is very difficult to tell what is the natural  
21 background because it varies quite a lot from one  
22 location to the other. So we simply measure the  
23 radon progeny concentrations and work out what  
24 that corresponds to in terms of dose without any.

25 So it includes whatever may be there as a



1 background dose.

2 These core examination facilities  
3 and tents are what you might call well ventilated.

4 So typically the numbers are about, you know, the  
5 same as you would see if you just went out and  
6 measured in the outdoor environment.

7 MEMBER GIROUX: Madam Chair, I  
8 would be curious to explore whether Cameco has a  
9 similar procedure. I wonder if it is in order to  
10 put the question?

11 THE CHAIRPERSON: No.

12 Further questions?

13

14 **02-H5.2**

15 **Written submission from Saskatchewan Environmental**  
16 **Society**

17 THE CHAIRPERSON: We will then  
18 move to CMD 02-H5.2 which is a written submission  
19 from Saskatchewan Environmental Society. Are  
20 there any questions for the Commission members  
21 with regards to this written submission.

22 Thank you very much.

23 MR. LEBLANC: Merci. This  
24 completes the record for the public hearing on the  
25 matter of an application by COGEMA Resources Inc.

1           for the revocation of its Mining Facility Removal  
2           Licence for the Shea Creek Project.

3                       The Commission will deliberate and  
4           will publish its decision in due course. It will  
5           be posted on the CNSC website as well as  
6           distributed to participants.

7                       THE CHAIRPERSON: Item six on the  
8           agenda, the one day hearing on the matter of the  
9           application by COGEMA Resources Inc. for  
10          revocation of a Mining Facility Removal Licence  
11          for the Kiggavik-Sissons Project is rescheduled to  
12          April 18th 2002. A revised notice of public  
13          hearing 2002-H4 was published on February 5th. A  
14          deadline for filing by the intervenors is March  
15          19th 2002 and the hearing will take place here in  
16          the CNSC public hearing room on April 18th with  
17          regards to that.

18                      In terms of, that is the end of  
19          the portion, the morning portion of the hearings.

20                      We will have a break until 1:30 and we will move  
21          until into the new hearings at that time.

22                      Thank you very much.

23          --- Upon recessing at 12:05 p.m.