

1 **HEARING DAY 1**

2 **McMaster University: Application to renew a**
3 **licence to operate a Class IA Non-Power Reactor in**
4 **Hamilton, Ontario**

5 THE CHAIRPERSON: The next item on
6 the agenda is Hearing Day 1 on the application by
7 McMaster University for the renewal of the
8 McMaster nuclear reactor, non-power reactor
9 operating licence.

10 January 29th was the deadline set
11 for filing by applicant and by the CNSC staff and
12 February 21st was the deadline for filing of
13 supplementary information for applicant and
14 Commission staff.

15 I note that no supplementary
16 information has been filed by either CNSC staff
17 nor the applicant.

18 We will begin by the oral
19 presentation, as outlined in CMD document 01-H7.1
20 by McMaster University, and I turn it over to the
21 applicant.

22

23 **02-H7.1**

24 **Oral presentation by McMaster University**

25 MR. HEYSEL: Good afternoon. For

1 the record my name is Chris Heysel. I am the
2 Director of Nuclear Operations and Facilities at
3 McMaster University.

4 I would like to take a minute to
5 introduce a couple of the team members here today.

6 Dr. Mamdouh Shoukri is Vice-President of Research
7 and International Affairs for McMaster University.

8 To my right is Mike Butler. He is
9 the Manager of Reactor Operations, and behind me
10 in support is Dave Tucker, Senior Health
11 Physicist, McMaster University, Charles Blahnik
12 who is the Chief Analyst on the recently submitted
13 Safety Analysis Report for the facility, and Rob
14 Pasuta who is an Operations Engineer with the
15 facility.

16 My presentation today will be
17 relatively short so I will get right to it. I
18 apologize, I have overheads, so there may be a bit
19 of communication between me and other staff
20 members.

21 My presentation is in support of a
22 five-year operating licence for McMaster research
23 reactor.

24 My presentation will cover a few
25 points, so I will give you a general location of

1 our facility, a general overview of the reactor.
2 I will touch on the products and services provided
3 by the nuclear reactor at McMaster. I intend to
4 highlight some changes and improvements which the
5 staff have achieved over the recent licensing
6 period.

7 I will talk about priority issues
8 confronting staff members at McMaster currently,
9 and talk a little about future plans. I will make
10 a couple of statements about our performance over
11 the licensing period and draw a couple of
12 conclusions.

13 As most of you know, McMaster
14 University is located in Hamilton, Ontario, at the
15 corner of Main Street and Coote's Paradise and the
16 reactor is situated on campus at the university
17 and has been there for over 40 years.

18 A bit about the description of the
19 reactor which is important to highlight the type
20 of reactor we are. We are licensed currently to
21 five megawatt operation. It's a materials testing
22 reactor design. It's a pool type. Our current
23 operation is at 75 hours per week, two megawatts
24 thermal, and it's important to note that we have a
25 full reinforced concrete containment building

1 surrounding the reactor.

2 It's an interesting design in that
3 we employ plate-type fuel which is different from
4 most facilities. We have approximately 30 fuel
5 assemblies in the core. If you can imagine a
6 100,000 gallon swimming pool. The fuel is cooled
7 by gravity draining of the water in the swimming
8 pool, through the fuel into what is referred to as
9 a hold-up tank where short-lived activation
10 product is allowed to decay and then the water is
11 then pumped through a heat exchanger back to the
12 other end of the pool.

13 Another interesting feature about
14 this reactor is that it's actually two pools. The
15 core is suspended from what is referred to as a
16 bridge, and if there is a maintenance activity in
17 one end of the pool, or if there were a leak of
18 any sort, the core can actually be moved to the
19 other side of the pool and there is an allowance
20 for a gate to go in to separate the two pools, to
21 allow one side of the pool to be drained. So it's
22 a very interesting design. It's a good design.

23 Currently, the activities at the
24 McMaster nuclear reactor are centred on research
25 and education. Many of the professors and grad

1 students at the university, as well as other
2 universities, use the facility as a research tool.

3 Another main focus is there are many departments
4 on campus which use the reactor as an educational
5 tool and many undergrad laboratories take place at
6 the reactor.

7 We do irradiations for local
8 universities and external universities. We have
9 available neutron beams and the application of
10 neutron beams for scattering and other
11 applications. We do quite a bit of neutron
12 activation analysis to determine different
13 material make ups of various components. We
14 produce medical and commercial isotopes at the
15 facility in order to defer some of the operating
16 costs.

17 We have neutron radiography
18 facilities at the facility. There is a small
19 Canadian company which operates neutron
20 radiography set up at our facility to investigate
21 engineered parts, as well as there is quite an
22 active research program led by the engineering and
23 physics group around neutron radiography.

24 We also have a hot cell within the
25 facility where we do material testing and aging

1 analysis for different equipment.

2 I will talk to the changes and
3 improvements that have happened over the recent
4 licensing period. Our budget for staff has
5 increased quite substantially, 25 per cent, as we
6 take the facility into a new era of interest and
7 activity, so the support has increased to embrace
8 this new research and educational activity.

9 We have implemented an ongoing
10 training program. I have received draft comments,
11 and I believe staff members have sent the official
12 comments to us this week which we are going to
13 investigate with staff members to resolve.

14 We have had a successful
15 transition to the new regulations, which was
16 deemed as a major accomplishment for our facility.

17 We have submitted a configuration management
18 policy, again a highlight of the past three years.

19 We have received comments from staff members and
20 we have committed to resolve those comments with
21 them, and we have completed a major equipment
22 review and inspection over the recent licensing
23 period.

24 We are in the midst of high
25 enriched to low enriched fuel conversion. We are

1 40 per cent of the way there. The project
2 completion of full conversion is 2005. It's just
3 a matter of migrating the fuel out of the core.

4 There has been a major capital
5 investment in safety. There have been quite
6 extensive purchases in portable and portal
7 radiation and contamination monitoring equipment
8 around the facility. We purchased new cooling
9 towers. There is a new DC battery bank. There
10 has been quite a significant investment in
11 equipment at the facility and one of the
12 highlights really is a major research investment
13 through the formation of McIARS.

14 McIARS stands for the McMaster
15 Institute of Applied Radiation Science, and it
16 represents an investment in the order of \$10
17 million from federal, provincial, university and
18 industry dollars to prepare or to form this
19 institute of which the reactor will play a key
20 role. So we are quite proud of that. A vote of
21 confidence from various levels of government.

22 We have implemented a document
23 management system which has worked well and is up
24 and running and is doing a great job. We
25 documented a health physics program which was a

1 staff requirement last time from the CNSC.

2 We have undergone an extensive
3 audit of that program and I think to date there is
4 one outstanding action which has to do with
5 documenting a maintenance program and that will be
6 completed this summer.

7 We have prepared a decommissioning
8 plan which will be submitted to the staff in March
9 and we have done, what I deem a very proactive
10 move in establishing a decommissioning fund which
11 is at arm's reach to the operations group and
12 represents a significant amount of the operating
13 budget which goes to decommissioning.

14 Priority issues in front of us.
15 As we are all aware there are some security
16 requirements. Those are really our high priority
17 issue. We are in full compliance with regulations
18 and orders to date, but there are some schedules
19 that have to be met. So that's certainly a
20 priority for the group.

21 As I mentioned earlier, we have
22 received some comments. Generally they were, I
23 felt, a vote of confidence from CNSC staff members
24 on our training program, but there are some
25 questions and some clarifications required and

1 some improvements for our program. So we are
2 resolving to work hard on those.

3 Configuration management, again we
4 have committed to resolve the outstanding issues
5 or comments from CNSC staff members.

6 Health physics appraisal action.
7 We will complete that final action this summer.
8 Update our emergency preparedness program to
9 reflect current environment. What I mean by the
10 current environment in this instance is there are
11 three things that we need to dovetail into our
12 emergency preparedness program.

13 One is the university has set up a
14 crisis management group to deal with non-nuclear
15 emergencies which we have to coordinate with.
16 Dave and myself sit on the NBC group for Hamilton,
17 the new City of Hamilton. So I just submitted my
18 comments this week on their NBC terrorism plan and
19 our plan will have to again be tailored to
20 dovetail with their plans. There was an audit of
21 our program done with actions coming out of that
22 which will be incorporated in our new emergency
23 preparedness program. So there are three major
24 items that have to be looked at as we rewrite our
25 program.

1 There is an outstanding discussion
2 between CNSC staff and McMaster to resolve the
3 decommissioning financial guarantee which both
4 CNSC staff and McMaster staff have committed to
5 resolve before the next hearing. There is a
6 derived emissions limits document which takes into
7 account new dispersion coefficients in the
8 literature which we have updated and it's
9 undergoing internal review at the university and
10 will be submitted to CNSC in March.

11 Future plans. We have under
12 contract hired Thera Gamma-Metrics to design a new
13 control system or replace the existing control
14 system. The existing design is based on
15 tube-based technology which there may be a spare
16 parts issue in the near future. So we have asked
17 them to functionally replicate our design using
18 solid state technology and that's what they are in
19 the process of doing. So it's our hope to have
20 the design completed in the next couple of months
21 and submitted to CNSC staff to review prior to
22 actually purchasing the control system and
23 progressing towards implementation and
24 commissioning.

25 We have committed significant

1 funds to continue our equipment and facility
2 upgrades. We have made a lot of progress but
3 there are areas for improvement like in any
4 operating facility. Things change and you need to
5 continue that commitment to upgrading your
6 facility.

7 We really see an opportunity with
8 McIARS to strengthen the education and research
9 capabilities of the facility. That's something
10 that we find very exciting. We want and require
11 more students walking around our facility,
12 investigating the applications of nuclear
13 technology and that's really our goal. Our
14 product is really on two legs and we are excited
15 that various partners have invested in fulfilling
16 this goal of seeing more students around the
17 facility.

18 I have brought with me the Safety
19 Analysis Report. I think it was delivered to
20 staff members this morning. It's extremely hot
21 off the press. It was couriered last night. So
22 we have achieved a significant goal there,
23 something that we are all very proud of. It's
24 time to step back. The Safety Analysis Report
25 confirmed that the facility has a safe design and

1 is operated safely. However, we have all learned
2 more about our facility so I think it behooves us
3 to step back, look at what we have learned, and
4 try and look for ways to further improve on our
5 safe design.

6 We have started looking at
7 succession planning. It's an industry-wide issue,
8 certainly one at McMaster. We have identified
9 ways to assure a successful operation from a human
10 resources perspective and we are in the process of
11 implementing what I hope will be a very successful
12 plan.

13 I guess our performance summary
14 can be summarized in our occupational safety and
15 health and over the recent licensing period we
16 haven't exceeded any regulatory dose limits.
17 There have been no -- we haven't exceeded any
18 regulatory limits on emissions. I should note,
19 and I left out of my presentation a very important
20 point, is that there have been no reportable
21 incidents over the current licensing period which
22 is something that the university should be proud
23 of.

24 There is a continuous optimization
25 of facilities, radiological conditions, emissions,

1 and worker exposures. Dave Tucker prepared some
2 graphs, some overheads on some more historic data,
3 but they speak volumes and they show the trends
4 downwards for exposures and emissions and it shows
5 the good job that the staff have done. I can
6 present those later or I can certainly submit them
7 to the Commission after.

8 In conclusion, McMaster nuclear
9 research reactor is an important research and
10 educational asset that operates in a manner that
11 proactively and competently safeguards public and
12 occupational safety. A five-year licence is
13 respectfully requested at this time.

14 Thank you.

15 THE CHAIRPERSON: Thank you very
16 much. With the concurrence of the Commission
17 Members, I will not entertain questions until
18 after we hear the presentation by the staff in
19 this regard.

20 With that I turn then to the staff
21 presentation as outlined in CMD document 02-H7 and
22 call again to Mr. Howden.

23

24 **02-H7**

25 **Oral presentation by CNSC staff**

1 MR. HOWDEN: Madam Chair, Members
2 of the Commission. For the record, my name is
3 Barclay Howden. I am the Acting Director-General
4 of the Directorate of Nuclear Cycle and Facilities
5 Regulation.

6 With me today are Dr. Aly Aly,
7 Director of the Research and Production Facilities
8 Division, and Mr. Glenn Martin, Head of the
9 Operational Facilities Licensing Section within
10 the same division.

11 McMaster University has applied
12 for the renewal of the McMaster Nuclear Reactor
13 Non-Power Reactor Operating Licence for a period
14 of five years.

15 CNSC staff has assessed the
16 application and the performance of the applicant
17 and has developed a position which is documented
18 in CMD 02-H7. The position includes a
19 recommendation that the Commission issue the
20 proposed five-year licence.

21 I will now pass the presentation
22 over to Dr. Aly and Mr. Martin who will outline
23 our detailed assessment and recommendations.

24 DR. ALY: Good afternoon, Madam
25 Chair, Members of the Commission.

1 For the record, my name is Aly
2 Aly. I am the Director of the Research and
3 Production Facilities Division.

4 CMD 02-H7 provides CNSC staff's
5 assessment of the McMaster University application
6 for licence renewal of the McMaster Nuclear
7 Reactor known as MNR, and I will be using MNR from
8 now on. This reactor is located within the campus
9 of the university in the City of Hamilton.

10 To outline our presentation, I
11 will first provide a short historical background
12 of the facility and then discuss the risks
13 associated with the currently licensed activities.

14 Mr. Martin will then detail the
15 regulatory activities undertaken by CNSC staff to
16 evaluate impacts of MNR operations on health and
17 safety of workers, the public and the environment.

18 Mr. Martin will then summarize the
19 operating performance and update the Commission on
20 a few transition issues from the Atomic Energy
21 Control Act and Regulations to the Nuclear Safety
22 and Control Act and Regulations.

23 He will also summarize the status
24 of Nuclear Security at the facility, application
25 of the Canadian Environmental Assessment Act to

1 this licence renewal, and finally CNSC staff's
2 conclusions and recommendations on the licence
3 application

4 The McMaster Nuclear Reactor was
5 built by AMF Atomics Canada Ltd. and achieved
6 first criticality in 1959. MNR was the first
7 nuclear reactor in Canada to be built and operated
8 outside the Atomic Energy of Canada Limited
9 Nuclear Research Laboratories. MNR is licensed to
10 operate at a maximum power of 5 MW(t) with
11 either a full core of High Enriched Uranium Fuel
12 known as HEU or a full core of low enriched
13 uranium fuel known as LEU.

14 As indicated in the McMaster
15 University presentation, MNR core is being
16 converted from HEU to LEU as necessitated by
17 international safeguards and non-proliferation
18 requirements.

19 The application for this
20 conversion, including the supporting safety case
21 was submitted in mid-1997. This application was
22 reviewed and accepted by the AECB and MNR was
23 authorized to commence conversion to LEU in
24 December 1998. Full conversion to LEU is
25 anticipated by the year 2005.

1 During the transition period from
2 HEU to LEU fuel, MNR is limited to a maximum power
3 of 2 MW(t).

4 I will now provide information on
5 the risks posed by the McMaster Nuclear Reactor.

6 Operation of the reactor has the
7 potential to expose staff to iodine 125, Argon 41
8 or Tritium. An assessment of the operating
9 history of the facility indicates that it
10 consistently maintained such exposures to levels
11 within regulatory limits. This will be discussed
12 later by Mr. Martin.

13 To minimize potential risk --
14 potential public exposures from normal operation
15 or accidental releases, a robust containment
16 building has been constructed around the reactor,
17 its equipment and facilities. Access to this
18 containment building is always through an airlock
19 with double doors. Atmospheric releases from this
20 building are always filtered to minimize
21 radioactive releases to the environment.

22 Small amounts of radioactive waste
23 are produced at MNR. High level solid waste,
24 which is spent fuel, is shipped back to the USA
25 according to an agreement with the US Department

1 of Energy. Other low and medium level solid waste
2 is packed and shipped to Chalk River Laboratories
3 waste management areas. MNR retains all liquid
4 waste for processing through filters and then
5 testing it for acceptability prior to releasing it
6 to the sewer system.

7 Other hazardous chemicals are
8 disposed off through the university's hazardous
9 waste program.

10 I will now turn the rest of the
11 presentation over to Mr. Martin.

12 MR. MARTIN: Good afternoon, Madam
13 Chair and Members of the Commission.

14 For the record, my name is Glenn
15 Martin and I'm Head of the Operational Facilities
16 Licensing Section of the Research and Production
17 Facilities Division.

18 This part of the presentation
19 begins with a summary of regulatory activities
20 related to: health, safety and the environment;
21 the operating performance of the McMaster Nuclear
22 Reactor; and transition issues associated with
23 implementation of the Nuclear Safety and Control
24 Act and Regulations.

25 The first regulatory activity is

1 the protection of health, safety and the
2 environment. The first topic is staff's
3 compliance verification activities at the McMaster
4 Nuclear Reactor.

5 The most recent staff compliance
6 inspection was in the fall of 2001. The
7 inspection led to only two recommendations that
8 McMaster staff addressed properly and promptly.

9 Another item is the doses to
10 workers at the McMaster Nuclear Reactor. Trending
11 of average external doses for the last five years
12 that complete data are available for is presented
13 in the next slide.

14 This slide shows that the average
15 annual effective doses to workers at the reactor
16 are well within the regulatory limit of 50
17 millisieverts for a calendar year. There is also
18 a general downward trend as the result of a review
19 of worker doses that McMaster initiated itself.

20 The apparent inconsistency in the
21 downward trend in 1999 is due to a fluctuation in
22 operations activities that year compared to 1998
23 and has no adverse health and safety implications.
24 The "apparent increase" in 1999 also seems more
25 significant because of the decrease in 2000 due to

1 installation of a make-up source of reactor pool
2 water on the experimental floor.

3 This change reduced the amount of
4 time that operations staff spend in the pump room,
5 where radiation dose rates are higher.

6 The maximum annual effective dose
7 to a worker during the 5 year period shown in the
8 bar chart was 10.4 millisieverts in 1996. This is
9 also within the annual regulatory limits for a
10 calendar year.

11 This next slide shows the average
12 iodine-125 airborne releases to the environment
13 for the last three years that complete data are
14 available for. The result for 2000 was about
15 0.0003 per cent of the Derived Emission Limit for
16 iodine-125 and continued the downward trend of the
17 two previous years. For 1999 and 2000, doses to
18 the general public at the boundary of the facility
19 due to airborne releases were estimated to be
20 about 0.05 per cent of the regulatory limit for a
21 member of the public, which is 1 millisievert for
22 a calendar year.

23 For 1999 and 2000, the maximum
24 doses due to airborne releases to a member of the
25 critical group were estimated to be about 0.01 per

1 cent of the regulatory limit for a member of the
2 public. These doses differ from estimated doses
3 to the general public at the facility boundary
4 because the critical group is located farther from
5 the reactor than the boundary of the facility.

6 In 1997, CNSC staff evaluated the
7 Emissions and Environmental Monitoring Program and
8 identified eight action notices and three
9 recommendations for improving weaknesses in the
10 program. Three of the action notices, mostly
11 related to procedure writing, and one
12 recommendation remain open. McMaster staff has
13 indicated recently that the three action notices
14 will be addressed by December 2002.

15 Since progress on these items has
16 been slower than anticipated, staff recommends
17 licence condition 10.1(a) to ensure that McMaster
18 staff responds to the remaining action notices by
19 December 31st 2002 as they have committed to do.

20 McMaster submitted a revised
21 Derived Emission Limits document for CNSC staff's
22 approval. Staff provided review comments. Recent
23 communication from McMaster indicates that closure
24 of this issue is imminent. Hence, staff
25 recommends deleting proposed licence condition

1 10.1(b) that was to ensure an acceptable Derived
2 Emission Limits document would be in place by
3 December 31st 2002.

4 This condition is no longer needed
5 as McMaster expects to submit the revised document
6 in March 2002. Staff will update the Commission
7 on this issue on day 2 of this Hearing.

8 The Safety Analysis Report for the
9 McMaster Nuclear Reactor is being revised. Its
10 first draft was delivered for CNSC staff review
11 this morning.

12

13 McMaster staff is preparing a
14 Preliminary Decommissioning Plan, based on a
15 previously submitted conceptual decommissioning
16 plan and CNSC guidance documents. McMaster staff
17 now expects to submit this plan in March 2002.

18 McMaster University is currently
19 reviewing its Emergency Preparedness Plan for the
20 reactor. An action plan for revising the
21 Emergency Preparedness Plan will be submitted to
22 staff by May 31st with a view to submitting the
23 revised plan by December 31st. This schedule is
24 acceptable to staff and staff plans to evaluate
25 the revised Emergency Preparedness Plan in 2003.

1 The second regulatory activity is
2 the reactor's operating performance during the
3 current licence period. The facility has been
4 operated safely throughout the period. All doses
5 to workers and releases to the environment were
6 well within regulatory limits. There have been no
7 unplanned events.

8 During the current licence period,
9 all refuelling was conducted without incident.
10 However, during one refuelling operation that CNSC
11 staff observed, staff noted some radiation
12 protection practices need to be improved. Staff
13 plans to conduct formal audits of the refuelling
14 process as well as the Radiation Protection
15 Program during the next licence period.

16 Staff reviewed a draft
17 Configuration Control Program document and
18 concluded it requires improvement to be fully
19 effective. To ensure timely implementation of an
20 acceptable Configuration Control Program, staff
21 proposes licence condition 10.1(c) requiring this
22 issue be addressed by December 31st 2002. In the
23 interim, McMaster has committed not to undertake
24 any changes to safety systems.

25 A staff review of some reactor

1 procedures concluded that their format needs
2 improving. McMaster staff committed to develop a
3 procedures format acceptable to CNSC staff and to
4 systematically convert the reactor's approximately
5 300 procedures to the new format over the next few
6 years as each procedure reaches its scheduled
7 review date.

8 Consequently, CNSC staff
9 recommends modifying the proposed licence
10 condition 10.1(d) which, as written, requires the
11 reformatting of all reactor procedures by December
12 31st, 2002. Instead, staff recommends that the
13 licence condition require McMaster to have in
14 place an acceptable procedures format by December
15 31st 2002. The new version of proposed licence
16 condition 10.1(d) will be described later under
17 quality assurance.

18 I will now update the Commission
19 on the status of four issues related to the
20 transition to the Nuclear Safety and Control Act
21 and Regulations. The first issue is related to
22 action levels.

23 Staff has accepted McMaster's
24 proposed action levels for worker exposures.
25 Other action levels for such parameters as

1 radionuclide discharge rates and surface
2 contamination levels are still being discussed.
3 Once all action levels are finalized, a relevant
4 licence condition will be added to the proposed
5 licence. Staff will update the Commission on this
6 issue on Day Two of this hearing.

7 The second issue is the Training
8 Program for operations staff. Staff reviewed
9 several training program documents and concludes
10 these documents represent a significant step in
11 defining an adequate training program for
12 operations staff. However, the review identified
13 some areas where more information or clarification
14 is required and staff is pursuing this issue with
15 McMaster University staff.

16 Staff's position is that
17 reasonable progress has been achieved for both
18 issues. Hence, staff does not propose any
19 specific licence conditions as closure of both
20 issues is anticipated shortly.

21 The third issue is Quality
22 Assurance. A quality assurance policy and about
23 300 supporting procedures have been developed for
24 the McMaster Nuclear Reactor. Staff concludes
25 that the reactor's Policy Manual addresses the

1 major elements of a quality assurance program and
2 provides an adequate framework for developing any
3 required supporting procedures.

4 Proposed licence condition 10.1(d)
5 would require McMaster to consolidate by December
6 31st 2002, all the existing documents into a
7 quality assurance program, taking into account
8 modifications to the Policy Manual already
9 requested by CNSC staff. As indicated earlier,
10 staff no longer recommends the proposed licence
11 condition 10.1(d) require the reformatting of all
12 300 procedures by December 31st. Staff now
13 recommends that the condition read as follows.

14 "The licensee shall, no later
15 than December 31, 2002,
16 submit a consolidated Quality
17 Assurance Program, acceptable
18 to the Commission or a person
19 authorized by the Commission,
20 based on McMaster Nuclear
21 Reactor Policy Manual AP-1000
22 and its supporting
23 procedures, and submit a
24 guide for reformatting the
25 supporting procedures,

1 acceptable to the Commission
2 or a person authorized by the
3 Commission."

4 The fourth transition issue is
5 financial guarantees for the decommissioning plan.
6 McMaster University has made provisions for a
7 decommissioning fund for several years. As
8 indicated earlier, a revised preliminary
9 decommissioning plan that meets current regulatory
10 requirements will be submitted by the end of
11 March, 2002. CNSC staff and McMaster staff
12 continue to discuss this issue; however, if
13 progress is not significant and timely, staff may
14 recommend adding a licence condition about
15 financial guarantees. Staff will update the
16 Commission regarding this issue on Day Two of this
17 hearing.

18 The next topic is nuclear
19 security. The most recent security compliance
20 audit in September 2000 led to two recommendations
21 that were suitably addressed in a timely manner.
22 Staff also assessed a revised security report,
23 which was submitted last November, and concluded
24 the report satisfies the Nuclear Security
25 Regulations.

1 On November 16th last year,
2 Designated Officer Order #01-D1 was issued to
3 certain licensees, including McMaster University,
4 to upgrade physical security at nuclear
5 facilities. When the Order was issued, McMaster
6 was already complying with some of its
7 requirements. McMaster University is also making
8 reasonable progress on fully implementing all the
9 requirements of the Order on schedule.

10 Therefore, staff concludes that
11 nuclear security at the McMaster Nuclear Reactor
12 is acceptable. CNSC security advisors plan to
13 inspect the reactor in early April to assess
14 continued compliance with the Order and the
15 Nuclear Security Regulations.

16 The final topic is application of
17 the Canadian Environmental Assessment Act to this
18 licence application.

19 The proposed licence is being
20 considered for renewal under section 24 of the
21 Nuclear Safety and Control Act, which is
22 considered equivalent to renewing an operating
23 licence under section 9 of the Atomic Energy
24 Control Regulations, for the purposes of the
25 Canadian Environmental Assessment Act.

1 Since such a licence renewal is
2 not prescribed in the Law List Regulations, which
3 are under the Canadian Environmental Assessment
4 Act, a federal environmental assessment is not
5 required to renew the operating licence for the
6 McMaster Nuclear Reactor.

7 I shall now present staff's
8 conclusions on McMaster's application to renew the
9 operating licence for the nuclear reactor.

10 Staff concludes that the applicant
11 satisfies the conditions for issuance of a licence
12 set out in subsections 24(4)(a) and (b) of the
13 Nuclear Safety and Control Act; and the risks that
14 operation of the reactor poses to the environment,
15 to the health and safety of persons and to
16 national security are not significant, taking into
17 account the measures and programs already in place
18 to control the facility hazards.

19 Based on these conclusions, staff
20 recommends that the Commission accept staff's
21 assessment that the applicant meets the conditions
22 for issuance of a licence set out in the Nuclear
23 Safety and Control Act; accept staff's conclusion
24 that a federal environmental assessment under the
25 Canadian Environmental Assessment Act is not

1 required, consider issuing the proposed non-power
2 reactor operator licence for a period of five
3 years instead of the current period of three years
4 based on the reasons given in CMD 02-H7 for
5 recommending this licence period and on staff's
6 commitment to prepare a status report at the
7 midpoint of the five year licence period for
8 presentation at a public proceeding of the
9 Commission; and accept staff's recommendation to
10 add three licence conditions to ensure the
11 applicant addresses some outstanding licensing
12 issues by December 31st 2002.

13 This completes staff's
14 presentation on McMaster University's application
15 to renew the operating licence for the McMaster
16 Nuclear Reactor. Staff is now available to answer
17 any questions Commission members may have.

18 THE CHAIRPERSON: Thank you very
19 much.

20 Before I open the floor for
21 questions, I would just like to remind everyone of
22 a comment that I made earlier in the day that some
23 of you may not have been here, and that is with
24 regards to the fact that the Commission is still
25 on the enhanced security status and that there are

1 several security-related issues which have been
2 raised today.

3 As such, I will take measures to
4 ensure that any security matters of a sensitive
5 nature are not discussed in public and, if
6 necessary, we will move in camera to discuss
7 security-related matters.

8 With that, I do open the floor for
9 questions from the Commission Members.

10 Dr. Barnes.

11 MEMBER BARNES: I had a series of
12 questions, but they are fairly short so I might
13 take a break or the Chair will break me off.

14 To McMaster, just out of interest,
15 what is the anticipated life of this reactor?

16 MR. HEYSEL: Currently with the
17 formation of McIARS I think, in my estimation, at
18 least 10 years of operation is achievable from the
19 existing facility. This includes the results of
20 our major equipment review.

21 MEMBER BARNES: A further 10 years
22 from now?

23 MR. HEYSEL: That is correct.

24 MEMBER BARNES: I will just take
25 my questions sort of through your presentation.

1 I was interested in your
2 organizational chart. That was on page 7 of your
3 presentation. Do you have a Deputy Director? You
4 have a fairly flat chart, which these days is
5 considered probably good. On the other hand, a
6 Director can get overloaded if it is too flat. Do
7 you have someone who essentially substitutes for
8 you on a fairly regular basis?

9 MR. HEYSEL: No, I do not. The
10 various facility managers would be deputies for
11 their particular facility.

12 MEMBER BARNES: You mentioned that
13 you had an infusion of \$10 million for your new
14 initiative there, correct, in the McIARS?

15 MR. HEYSEL: That is correct.
16 There has been quite a sizeable investment for the
17 institute, part of which is directed towards the
18 reactor.

19 MEMBER BARNES: I was interested
20 to know whether OPG was part of that investment.

21 MR. HEYSEL: I think I will turn
22 that question over to Mamdouh Shoukri.

23 DR. SHOUKRI: For the record, my
24 name is Mamdouh Shoukri. I am the Vice-President,
25 Research and International Relations, McMaster

1 University.

2 We have made a commitment to the
3 area of nuclear sciences and engineering. As
4 such, we have created this new institute of
5 Applied Radiation Sciences. The institute
6 received in the last couple of years both CFI and
7 ORDCF awards, a total of \$10 million. It involved
8 also a couple of faculty positions, so being
9 filled as a result of this.

10 This is the \$10 million Mr. Heysel
11 was talking about.

12 Over and above that, we have also
13 made a commitment, in fact McMaster championed the
14 cause of new education and research in nuclear
15 engineering and sciences on Canadian campuses. We
16 are in the early stages of completing an
17 agreement -- actually in the final stages of
18 completing an agreement with OPG, Bruce Power and
19 AECL to create five new research chairs in five
20 Canadian universities and to have a significant
21 amount of research funding to support these new
22 positions and to create new graduate program in
23 nuclear sciences and engineering on these five
24 campuses.

25 We hope that this network, which

1 will be led by McMaster University, will expand to
2 include other universities as well.

3 This actually relates to earlier
4 questions to Mr. Heysel about our commitment to
5 the reactor and how long we see it.

6 The Institute of Applied Radiation
7 Sciences is very closely tied to the reactor, and
8 therefore we see the reactor as being an important
9 component in this plan. The education and
10 research part by these new faculty members and
11 their expanded activities in nuclear sciences and
12 engineering will certainly benefit from the
13 nuclear reactor and help continue the operation of
14 the nuclear reactors.

15 So this is the bigger picture.

16 This \$10 million related to the
17 Institute of Applied Radiation Sciences only. The
18 OPG, Bruce Power, AECL plan, the plan is about --
19 including the matching funding that we hope to
20 secure -- will be in the order of \$23 million that
21 will be shared by five universities.

22 MEMBER BARNES: Twenty-three
23 million?

24 DR. SHOUKRI: Yes, that will be
25 shared by five universities.

1 MEMBER BARNES: Over what period
2 of time?

3 DR. SHOUKRI: Over a period of
4 five years.

5 MEMBER BARNES: Okay. That is
6 very pleasing to hear because we have obviously
7 met with OPG on a number of occasions and other
8 utilities and have heard their concerns about the
9 long-term supply of people adequately trained in
10 this sort of area. So that is good to hear.

11 Could I also ask how you have
12 acquired the budget for a 25 per cent staff
13 increase and where, but in general, and where are
14 those staff being positioned in this structure.
15 Is that just part of the overall expansion or is
16 it targeted?

17 MR. HEYSEL: Chris Heyssel, for the
18 record.

19 Having a small staff a 25 per cent
20 increase isn't too hard to achieve.

21 The significant staff changes we
22 have made is really on the supervisory level. We
23 have budgeted for three supervisors, two of which
24 are hired. The third one we are in an
25 interviewing stage.

1 The focus of each of these
2 supervisors, one will be on physics and core
3 management for the reactor, sort of a nuclear
4 physicist for the reactor.

5 A second, Rob Pasuta who is here
6 today, will be focused on operations, engineering.

7 A third, which we hope to hire
8 over the next couple of months, will be focused on
9 training and documentation, so to carry forward on
10 our commitment to our training program.

11 We have also hired an
12 additional -- we have budget for an additional
13 administration staff to carry the increased
14 workload that comes with a bigger staff, but that
15 has been the real focus on our staff. It is right
16 in the operations group.

17 MEMBER BARNES: Do you want me to
18 stop there for a while?

19 THE CHAIRPERSON: Yes.

20 MEMBER BARNES: Okay.

21 THE CHAIRPERSON: Dr. Giroux.

22 MEMBER GIROUX: I would like to
23 address first the safety analysis report that you
24 have mentioned. You state that you derived it
25 from basic principles. I think I would like to

1 hear two things from you.

2 One, what are the main principles
3 that you are working with to build your analysis?

4 Two, what are the worst case
5 scenarios. What was the worst accident that you
6 are postulating?

7 MR. HEYSEL: Again for the record
8 my name is Chris Heysel.

9 The basis of our safety analysis
10 report was based on an IAEA draft guideline for a
11 small research reactor. So our safety objectives
12 were derived from this report.

13 The analysis looked at different
14 initiating events. Basically we used
15 categorization that other small Canadian research
16 reactors have used, or small Canadian reactors I
17 should say. So we derived our categorization of
18 initiating events from information that the CNSC
19 staff was familiar with.

20 The worst case event -- the other
21 thing I should note is that we did not cut off at
22 10 to the minus 6. We went into severe accident
23 rare events, so our safety analysis report is
24 quite different from other ones that have been
25 prepared recently.

1 I think the worst case event that
2 we analyzed, the one closest to the 10 to the
3 minus 6 cutoff that we spent most of our effort on
4 understanding fully was flow blockage. So we
5 spent probably 25 per cent of our effort
6 investigating the initiating events around flow
7 blockage, defining them. Even through that
8 analysis we noted that the dose to the population
9 was well below the limits prescribed in the
10 aforementioned IAEA document.

11 MEMBER GIROUX: Are you talking
12 about blockage of the cooling water going through
13 the core? Is that what you are referring to, that
14 it might become stagnant and --

15 MR. HEYSEL: It actually had to do
16 with a foreign object being introduced into the
17 pool and landing in a certain geometry that would
18 escape recognition by our shutdown systems and
19 then cause fuel damage.

20 MEMBER GIROUX: Thank you.

21 The second question is concerning
22 the containment building. You stated you have a
23 robust containment building. Does that mean that
24 it is able to take pressure from inside if there
25 is a malfunction? If so, how much pressure can it

1 take and can you relate it to containment for
2 nuclear reactor or CANDU reactor for instance?

3 MR. HEYSEL: We have looked at
4 that.

5 Maybe I could ask Charles Blahnik
6 to answer that. He has the most experience with
7 the CANDU containment.

8 If Charles is available I would
9 ask him to answer that question.

10 MR. BLAHNIK: Charles Blahnik, for
11 the record.

12 The McMaster containment building
13 was designed to half a PSI pressure, which was
14 derived from destructive experiments, cores being
15 blown apart in the early '50s.

16 This pressure may seem to be low.
17 On the other hand, you must appreciate that there
18 is no high-pressure steam, high-pressure fluid.
19 We have assessed suitability of this containment
20 to fully uncovering the core and long-term
21 steaming and the containment is performing very
22 well.

23 Does that answer your question?

24 MEMBER GIROUX: Could you repeat
25 what you first said. What is the number of the

1 pressure?

2 MR. BLAHNIK: Half a PSI. It is
3 equivalent to 60 pounds of steam and it is
4 produced -- this number is based on a series of
5 experimental explosions that were performed in the
6 '50s and '60s where they blew this type of reactor
7 apart. So it can take that type of --

8 THE CHAIRPERSON: Ms MacLachlan.

9 MEMBER MacLACHLAN: Thank you.
10 This is a question to McMaster.

11 On page 17 of your submission when
12 you are discussing the decommissioning plan you
13 state that:

14 "Provisions for a
15 decommissioning fund have
16 been made on an ongoing basis
17 for a number of years at the
18 university and represent a
19 significant fraction of the
20 current operating budget."

21 Do I take it from that statement
22 that there is already money set aside for
23 decommissioning of the reactor?

24 MR. HEYSEL: You are correct. We
25 don't have the full amount covered yet. We are

1 about, I would say, 33 per cent of the way there,
2 about a third of the way there.

3 One of the interesting strategies
4 that my predecessor undertook was to recognize the
5 eventual decommissioning and to put money aside.
6 It is structured so that for every fuel we put
7 into the core we put away the money to dispose of
8 it. So certainly all the fuel is taken care of as
9 we use it.

10 On top of that, a sizeable amount
11 of our budget -- I don't want to quote numbers,
12 but certainly in excess of 10 per cent of my
13 operating budget goes to this fund. So I think we
14 have been responsible and proactive.

15 The issue in front of us is to
16 find the money for the entire decommissioning, but
17 we had recognized it as a proactive thing to do
18 earlier in the history and have been quite
19 responsible in putting money away. So there is
20 over \$3 million put aside and I think the numbers
21 that we did in today's dollars is about
22 \$10 million.

23 That includes a 35 per cent
24 contingency. So the actual number in front of us
25 is about \$8 million. With contingency it is just

1 over \$10 million and we have in the order of
2 \$3 million -- in excess of \$3 million in the
3 account, in the budget, or in a separate fund for
4 decommissioning.

5 MEMBER MacLACHLAN: Thank you. I
6 do have another question but I am tempted to ask a
7 question about your role on another application.
8 Maybe I shouldn't say that.

9 This is a question for staff.

10 Throughout the CMD there were a
11 number of places where it was noted that there
12 were action notices, a number of action notices
13 and a number of recommendations. Collectively
14 that seems to be at least 16 action notices and
15 six recommendations. Is that correct?

16 MR. HOWDEN: I will ask Dr. Aly to
17 respond.

18 DR. ALY: Actually this is
19 correct, but this is over quite a number of years.
20 It goes back to 1997.

21 MEMBER MacLACHLAN: Nineteen
22 ninety-seven?

23 DR. ALY: Yes.

24 MEMBER MacLACHLAN: Okay. But
25 there are four action notices remaining open?

1 DR. ALY: That is correct, and
2 these are related to procedure writing and we
3 anticipate that this will be closed by June this
4 year, according to McMaster staff.

5 MEMBER MacLACHLAN: Right. Okay.
6 So this is primarily documentation preparation?

7 DR. ALY: Correct, yes.

8 MEMBER MacLACHLAN: Are the
9 procedures represented by those documents in
10 place?

11 DR. ALY: There are procedures in
12 place, it is just a matter of reformatting to make
13 them more user friendly.

14 MEMBER MacLACHLAN: Okay. Thank
15 you.

16 A question to McMaster then. Is
17 some of the increase in the staff that you have
18 being allocated to preparation of this
19 documentation?

20 MR. HEYSEL: That is correct. The
21 supervisor position that we are hiring for right
22 now, the title is Training and Documentation, so
23 it is to help us move quicker on some of the
24 documentation issues.

25 But again to reiterate, it is

1 basically writing down what we are actually doing.

2 So it is not to change behaviour at the facility,
3 but to document it better.

4 MEMBER MacLACHLAN: Thank you.

5 THE CHAIRPERSON: Mr. Graham.

6 MEMBER GRAHAM: Yes, thank you.

7 I had some questions that I think
8 have already been answered by your presentation
9 this afternoon and I believe you have done a very
10 good job with your other presentation, but I do
11 have a few questions I would like to follow up on.

12 The facility goes back when it was
13 originally constructed in 1959, which would be
14 43 years, and in a reactor of that age is there
15 metal fatigue, and so on, that you have to replace
16 certain things -- and I ask this to CNSC staff
17 really.

18 What is the procedure of a
19 reactor -- I mean we are talking at least another
20 10 years so it will be a half a century old. Are
21 there certain things that have to be replaced
22 through metal fatigue, and so on, that need still
23 to be done to maintain the next 10 years?

24 MR. HOWDEN: I will ask Dr. Aly to
25 respond to that.

1 DR. ALY: At McMaster University
2 they have an active management of ageING program
3 and they look after that aspect on an ongoing
4 basis. They have already mentioned in their
5 presentation they changed a number of important
6 systems like the cooling towers and some other
7 equipment. The next major change is the control
8 system itself.

9 In terms of piping, the reactor
10 operates at a very low pressure because it is an
11 open pool system and I am quite sure that
12 inspection of piping leading from the holding tank
13 to the reactor is subject to that inspection.

14 MEMBER GRAHAM: So you wouldn't
15 have the same problems as Point Lepreau has been
16 having, and so on, with regard to pipe stress,
17 stress on pipes and so on. You wouldn't have that
18 because of the low pressure?

19 DR. ALY: We don't believe so. It
20 is low pressure, low temperature.

21 MEMBER GRAHAM: On page 3 of the
22 original document they listed a group of
23 administrative framework, safety MNR regulatory
24 requirements that they were proceeding with. Are
25 these in concurrence and, CNSC staff, are you in

1 agreement that these are the top priorities?

2 DR. ALY: Yes, we are in agreement
3 with that.

4 MEMBER GRAHAM: No other ones that
5 should be added?

6 DR. ALY: The additional
7 requirements, we included that in the licence
8 condition like the configuration management
9 document and the quality assurance program.

10 MEMBER GRAHAM: A question back on
11 page 2 with regard to the radiation levels and the
12 exhaust stack and the airlock system equipment,
13 the airlock system.

14 Has that airlock system ever had
15 to be activated, not just for training or for
16 testing, but has it ever had to be activated
17 because of a problem within the reactor?

18 MR. HEYSEL: Chris Heysel, for the
19 record.

20 Not to my knowledge, but I will
21 ask Mike Butler. The manager of the reactor is
22 much more experienced than me to supplement my
23 answer.

24 MR. BUTLER: For the record,
25 Mike Butler, Reactor Operations.

1 To the best of my knowledge this
2 system has been tested once in the very early '60s
3 when a radiated sample turned out to be not what
4 the researcher claimed it was and it was destroyed
5 during the irradiation and caused a release of
6 fission products which activated the system. But
7 that was -- I'm not quite sure how to describe
8 that, except to say it was not something done in
9 accordance with what we expected.

10 MEMBER GRAHAM: Again, you are
11 saying that was back in the '60s. So there hasn't
12 been any recent incident?

13 Okay. Thank you.

14 Emergency preparedness, with
15 regard to that -- and I believe it is on page 10
16 that you talk about emergency preparedness.

17 Emergency Preparedness -- I think
18 that is what they are called, or EMO, Ontario
19 Emergency Preparedness, do they work with you with
20 regard to emergency preparedness plans with your
21 reactor the same as they do with OPG, and do they
22 have a plan?

23 MR. HEYSEL: One of the things we
24 do at McMaster is we hold an annual review of our
25 emergency preparedness plan. We basically do a

1 table top with both internal and external members
2 that are police, fire, and public health
3 department.

4 EMO is invited to those meetings.

5 Although they didn't attend this year's meeting,
6 they have attended previous meetings. They also
7 are involved certainly with the City of Hamilton
8 plans and they do sit on the same committee that I
9 sit on. So they are involved. They do submit
10 comments on our plans.

11 We haven't been contacted by them
12 since the new plan that they have brought out has
13 come into play. I don't know -- Dave Tucker may
14 be able to expand on that. I know he has
15 communicated with them, I have not. So maybe I
16 will ask Dave to provide more information on that
17 subject.

18 MR. TUCKER: Dave Tucker, for the
19 record, Senior Health Physicist for McMaster
20 University.

21 I am in touch with staff from
22 Emergency Measures Ontario. We are covered under
23 Part VIII of the Province of Ontario's Nuclear
24 Emergency Plan which is a generic part of that
25 plan. So we do not have a specific appendix that

1 applies to us as the OPG sites do.

2 But our emergency plan is fully
3 consistent with the requirements of Part VIII of
4 the Plan that applies to us.

5 MEMBER GRAHAM: My question would
6 be: Are you satisfied that the working
7 relationship is sufficient to meet any, not
8 catastrophe, I don't want to say it, but any
9 occasion that may arise that needs addressing.
10 Have you a good understanding and working
11 relationship with them?

12 MR. TUCKER: Yes, we do. We have
13 a very good working relationship with them.

14 MEMBER GRAHAM: The other question
15 I was going to ask was with regard to hazardous
16 materials, but I understand that reading further
17 that that all goes to Chalk River, all of your
18 disposal of materials, other than the radioactive.

19 MR. HEYSEL: Other than the fuel.
20 The fuel goes to the U.S. All other radioactive
21 material goes to Chalk River.

22 THE CHAIRPERSON: Dr. Barnes.

23 MEMBER BARNES: Some new, and some
24 just to follow up. On the decommissioning, how
25 much are you setting aside this year or next year

1 towards decommissioning?

2 MR. HEYSEL: Excuse me. Chris
3 Heyssel for the record.

4 Mamdouh just pointed out that I
5 have submitted three years worth of budget and it
6 indicates in the order of \$500,000 to \$600,000 a
7 year. So for my relatively small operating budget
8 that again is quite a significant figure for us.

9 MEMBER BARNES: I just want to
10 make sure that the amount was accumulated in the
11 ten years that you had predicted was available.

12 On page 11, which is the
13 maintenance and testing, you give a table of the
14 major piece of equipment, the date, the inspection
15 results, and so on. Just the first one which is
16 the Rector Structure and Seismic Analysis, 1990.
17 That's the first in there.

18 That was done to certain CSA
19 standards. Have those standards changed over the
20 last decade?

21 --- Pause

22 MEMBER BARNES: I could ask it in
23 a slightly different way. When would you
24 anticipate another such analysis, or would you?

25 MR. HEYSEL: It's a good question.

1 I would have to -- for the record, Chris Heysel.
2 I will review the standards. I am not exactly
3 sure of the date, but it's something I will supply
4 the Commission with for the next meeting.

5 MEMBER BARNES: Maybe a question
6 to staff, and I refer on page 18 of McMaster's
7 submission in which they detail a number of issues
8 like the health physics, the effluent and
9 environmental monitoring and the configuration
10 management. These tend to suggest certain kinds
11 of actions identified in 1999 and just to my eye
12 it seems in all three of those to take three or
13 four years to implement.

14 Is this to be expected given the
15 nature of them, or am I to interpret this as being
16 maybe a slightly sluggish management structure
17 that has difficulty responding quickly to some of
18 these issues?

19 MR. HOWDEN: Dr. Aly will respond.

20 DR. ALY: I would like to point
21 out that during the past four or five years I have
22 had 100 per cent turnover of staff in this group.

23 Three staff retired and someone left, and during
24 this period when we engaged new staff we assigned
25 our licensing activities based on the risk of the

1 facilities and more so, therefore, went to Chalk
2 River and Whiteshell facilities and we caught on
3 that late.

4 So I agree with you that there was
5 some gap between the time of receiving the
6 information and us going back to the university.
7 It was staffing issues essentially.

8 MEMBER BARNES: It wasn't just the
9 Commission staff. I was also thinking of the time
10 it takes for McMaster to implement these. Were
11 you happy in the way that in those three examples
12 that McMaster responded, or do you find that
13 overall there is a certain sluggishness in their
14 response to implementing some of these?

15 DR. ALY: Where the response was
16 sluggish, we recommended the licence conditions to
17 take care of that, and that is essentially the
18 cases where they took more than what we expected
19 them to take.

20 MEMBER BARNES: Okay. Just a
21 couple of updates, if I may, to McMaster now.
22 Actually, I guess they are figured in the
23 Commission's paper and this is the average
24 external dose trend. I wondered since the last
25 one was 2000 and we are certainly into 2002 now,

1 do you have any information on the trend in 2001?

2 These are the figures on pages 7 and 8 of the
3 Commission's report, those histograms, Average
4 External Dose Trend, 1996 to 2000.

5 --- Pause

6 MEMBER BARNES: The point here in
7 part is these data were used as evidence of a
8 downward trend, but in fact in 1996, 1997, 1999
9 they were pretty much the same and you indicated
10 the dip in 1998 was because of operating at lower
11 levels. So I would say that four of those five
12 years are more or less the same. In 2000, there
13 certainly was a dip. Do you have any information
14 on 2001 to suggest that the trend really is down
15 or whether it has bobbed back up again?

16 MR. TUCKER: Dave Tucker from
17 McMaster University. We are awaiting the fourth
18 quarter of 2001, the dosimetry data now, but based
19 on our projection there will be a slight decrease
20 in the collective dose for the operations staff
21 for 2001 versus 2000.

22 MEMBER BARNES: And I wondered, in
23 the next one which was the average exhaust
24 concentrations why that was just limited to three
25 years. You are giving data on the other one which

1 are five years. We have some of the data that is
2 arguing that the same sort of case, but it's only
3 based on a three-year --

4 THE CHAIRPERSON: I believe that
5 is a CNSC document.

6 MEMBER BARNES: It's the next
7 page, but I assume that the data is from McMaster.

8 DR. ALY: Aly Aly again for the
9 record. The iodine 125 production at McMaster
10 started only lately. This was not a process that
11 they used to do in the past. We provided approval
12 for McMaster to produce iodine in the late '90s.
13 So this reflects the period for which there was
14 production of iodine 125.

15 MEMBER BARNES: Maybe one final
16 question, Madam Chair.

17 Again to staff. On page 13 of
18 your document where you are essentially proposing
19 to drop the licence condition 10.1(d), and replace
20 it with that section that was in italics.

21 10.1(d), it seems to me that it
22 was quite specific in requiring the formatting of
23 all 300 procedures, and I can see it might be a
24 little onerous, but nevertheless one is trying to
25 get from A to B by a specified date. The wording

1 here is that by that same date what you require is
2 for McMaster to submit a guide for reformatting
3 the supporting procedures.

4 It seems to me a rather different
5 task. One is simply a guide and the other is they
6 have actually done it. Could you --

7 DR. ALY: In answer to that, our
8 quality assurance specialists are of the opinion
9 that the current procedures, in addition to the
10 policy manual together, will provide an acceptable
11 quality assurance program that we are looking for.

12 Reformatting the procedure was an
13 action placed by our human factors specialists and
14 when we wrote this condition initially we
15 underestimated the amount of work required to
16 reformat all these procedures. In further
17 communication with McMaster staff we were told
18 that even from a human factor perspective this
19 could have a negative impact on the operation. So
20 we have to go at it a little bit slower, but in
21 terms of quality assurance program, they have
22 already the procedures and the policy manual. So
23 this will provide the QA program we are looking
24 for. Reformatting to improve the human factors
25 aspects could be done on a longer time period. So

1 this was an oversight on our part.

2 MEMBER BARNES: If I could maybe
3 ask McMaster then, if we approve the
4 recommendation here of staff to go along with
5 that, by the end of this year you will have the
6 guide to reformatting. You have your QA, you have
7 many of the procedures. How long would it take to
8 actually put that QA into reality?

9 MR. HEYSEL: For the record Chris
10 Heyssel. I see it as almost two separate issues in
11 my mind. I think reformatting the procedures, I
12 would concede that. If I were to start up a new
13 reactor I would choose a different format for my
14 procedures. I think that's a given.

15 What I am sensitive to is that the
16 procedures that staff use, have used for a while,
17 it's part of their culture and to overnight change
18 the layout and the way they read procedures could
19 have a negative safety impact.

20 So I see the 300 procedures, we do
21 have a schedule for review and update of those
22 procedures, and it makes good sense to me that
23 during the scheduled review and update we would
24 introduce the new format.

25 We have to come to some consensus

1 on what is an acceptable format, but I don't see
2 that as a big issue. That's just getting together
3 and talking.

4 The QA program. Currently the QA
5 program is imbedded in our management and
6 administration policy. So if I understand the
7 staff condition correctly, they would like us to
8 rewrite our existing management policy procedure
9 to reflect a consolidated QA program, and if
10 that's my interpretation, then the end of the year
11 this year would be achievable for that. If it's a
12 standalone document then I would question the time
13 frame for that.

14 MEMBER BARNES: I am trying to get
15 at the difference between setting up a program
16 where you define the quality assurance issues
17 versus actually having your staff work to that
18 program. I mean, you use the word culture, safety
19 culture and your staff, and we have heard that
20 again by other larger institutions, particularly
21 OPG and so on, the difficulty of actually changing
22 the culture when you want to implement a new set
23 of procedures here.

24 So my question was: If you can
25 get the QA procedures and formatting, let's say by

1 the end of the year, how long do you think it
2 would take to sort of properly change the culture
3 to get it fully operational?

4 MR. HEYSEL: Again Chris Heysel,
5 McMaster. I think the culture is there, I would
6 say. That's something I would stand behind. The
7 QA programs in place at McMaster right now are
8 adequate. It's just the strategy we have taken to
9 demonstrate QA at the facility.

10 We have incorporated it into our
11 administration and management policies and
12 programs which has to date been a successful and
13 acceptable strategy for the reactor to take. CNSC
14 staff, I believe, would like to see a separate
15 document as opposed to integrate it in our
16 management policies. So the QA is there and is
17 ongoing. It would be to bring those relevant
18 elements out of our management policy and put it
19 in a standalone document.

20 So QA is in place and is existing
21 to put in a separate document as issue one. The
22 reformatting of the procedures, again, is more of
23 a human factors initiative and not a QA one. I
24 see them again as separate issues, but I would
25 certainly want to put on the record that QA at the

1 reactor is in place currently.

2 THE CHAIRPERSON: Dr. Giroux.

3 MEMBER GIROUX: Briefly. I would
4 like to come back to the question of the waste. I
5 read in your document that you have some
6 high-level waste that you store permanently in the
7 pool. Is that correct? The fuel you send to the
8 U.S. and the low-level you send to Chalk River,
9 but you store some permanently. My question is
10 about the volume that that corresponds to and the
11 space you have for accumulating that sort of
12 waste.

13 MR. HEYSEL: You are correct.
14 There are some high-level waste, but it has to do
15 with components of the reactor. So they are in a
16 pool insomuch that there is cubic metres of them,
17 no more than that. Maybe Mike would like to add,
18 but we are not talking about large volumes. It's
19 quite small volumes of activated components.

20 MEMBER GIROUX: And you could
21 continue adding to them for at least the ten years
22 that you are considering?

23 MR. HEYSEL: Certainly a couple
24 cubic metres over 40 years would project forward.
25 It won't cause us a problem, given the size of

1 our pool.

2 MEMBER GIROUX: Thank you.

3 The other question concerns
4 decommissioning. We have heard your answers and
5 the reserves you make over here, but there is
6 still a shortfall there. The obvious assumption
7 is that the university is the licensee and the
8 owner, and if you had to decommission and you
9 don't have the full funds, the university would be
10 called up to supply them.

11 Do we understand from Dr. Shoukri
12 nodding that there is a commitment from the
13 university to take care of decommissioning whether
14 it happens in terms of the reserves?

15 DR. SHOUKRI: There is no question
16 about that. We are totally committed to that.

17 THE CHAIRPERSON: Mr. Graham.

18 MEMBER GRAHAM: That was along the
19 line that I was going to ask, but we all hear
20 every day of the limited funds universities have,
21 and I am not going to get into the
22 decommissioning, but you have an aggressive
23 program, regardless of how many staff you are
24 increasing, it's still a 25 per cent increase in
25 that part of your budget.

1 You have a \$600,000 to \$700,000
2 dollars a year you are setting aside for reserves
3 for decommissioning, and on page 16 you have some
4 ongoing equipment upgrades which are relatively
5 large, or they seem to be relatively large.

6 My question is: Do you have any
7 cost recovery from other outside sources, or do
8 you depend pretty well solely on the university
9 for all of the funding, including capital?

10 MR. HEYSEL: We certainly rely on
11 capital from the university, and the university
12 makes a significant contribution no doubt to our
13 operating budget. We do recover some costs from
14 activation analysis and also, as mentioned, we do
15 produce iodine 125 which we sell for use in
16 prostate cancer therapy.

17 So we do recover some of the
18 costs, but certainly we couldn't do it without the
19 university's backing.

20 THE CHAIRPERSON: I have just two
21 questions. One is with regards to the staff. The
22 staff are represented by a union at the
23 university. Are they? And do you have a joint
24 health committee with them, and how does this
25 process take place with regards to consultation

1 with them and their involvement?

2 MR. HEYSEL: Chris Heysel for the
3 record. I will turn that over to Dave Tucker. He
4 is much more familiar with the unions on campus.

5 MR. TUCKER: Dave Tucker from
6 McMaster. The majority of the staff are
7 covered -- those that are unionized in this
8 environment are covered by the McMaster University
9 Staff Association. It is a certified bargaining
10 unit. There is a central Joint Health and Safety
11 Committee for the university that has
12 representatives from management and from each of
13 the unions that are operating on campus, including
14 the McMaster University Staff Association.

15 Then there are other local Joint
16 Health and Safety Committees focused on smaller
17 areas of the campus.

18 THE CHAIRPERSON: Do you have a
19 meeting scheduled for the Joint Health Committee
20 for this facility, or how is that done?

21 MR. HEYSEL: There is not a
22 specific joint committee operating within the
23 reactor. There is one for the campus as a whole.
24 It meets -- I believe, it's every month that that
25 committee meets.

1 THE CHAIRPERSON: Could you
2 confirm that by Day 2?

3 MR. HEYSEL: I can certainly
4 confirm by Day 2 and I should note I am an
5 ex-officio member of that committee as well. So I
6 attend the committee meetings to address any
7 issues of radiation safety.

8 THE CHAIRPERSON: My second
9 question is with regards to a public information
10 plan, and whatever we require, that there is an
11 ongoing relationship between our licensees and the
12 public, be that within the campus in your case, or
13 broadly.

14 Is there a program? It may vary
15 before or after the security order, so I
16 appreciate that and I would like you to use care
17 in talking about that. But what is the
18 involvement of this facility in terms of
19 describing what it does or being able to answer
20 questions from the public, et cetera?

21 MR. HEYSEL: Chris Heysel for
22 McMaster.

23 Certainly prior to September 11th
24 we had quite an open door policy for the reactor
25 and we actually went out and encouraged students

1 from other campuses as well as high school
2 students. We were very interested in getting them
3 into our facility and getting them to have a
4 familiarity with nuclear science and the benefits
5 it can provide to mankind.

6 So we were proactive on the public
7 tour perspective. We do have a public affairs
8 office on campus, which gives information to the
9 public on a required basis. We answer all e-mails
10 and telephone calls that are submitted to us. We
11 publicly -- we have a website that is up that
12 allows -- that gives information about our
13 facility. I believe the -- I am trying to get the
14 university term.

15 --- Pause

16 MR. HEYSEL: The university
17 calendar has a description of the reactor in it
18 and the ongoing research and educational programs
19 reflected around that. There is open houses at
20 the university again, prior to 9-11 the reactor
21 was an active participant in it.

22 So in some ways, September 11th
23 has set us back in that we certainly actively
24 promote nuclear energy in its application in
25 Canada. So we try to be as proactive as possible.

1 THE CHAIRPERSON: It may very well
2 be that we are all going to have to re-examine how
3 we look at public information or we won't have
4 tours or whatever.

5 Thank you very much.

6 Ms MacLachlan.

7 MEMBER McLACHLAN: I guess this is
8 a question for McMaster University. You were
9 speaking to us earlier about how you had been
10 proactive in setting aside money for
11 decommissioning and you are working on a
12 decommissioning plan. We heard earlier this
13 morning in an application by TRIUMF that McMaster
14 is a participant in the TRIUMF project, and we
15 also heard this morning that they have a projected
16 lifespan of ten plus a bit years. And you have
17 also said that your reactor has a projected life
18 of approximately ten years.

19 There is the possibility that the
20 decommissioning of both facilities could occur
21 within a short period of time of each other. Is
22 this a foreseeable event by McMaster and is it
23 possible to handle both financial commitments at
24 the same or in the same range of time?

25 MR. HEYSEL: Just briefly I should

1 clarify my words. It's a minimum of ten years so
2 I don't want to send a message or put a date on
3 it. I can turn the question over to Mamdouh or
4 Dr. Shoukri who has a better feel for the
5 financial assets of the university.

6 MEMBER McLACHLAN: Thank you.

7 THE CHAIRPERSON: And I just would
8 like to make it clear that we have finished the
9 TRIUMF hearing so it is not a TRIUMF hearing we
10 are just talking about. It is the joint issues.

11 DR. SHOUKRI: Well, with the
12 investment we are making that are very relevant to
13 the existence of the nuclear reactor at McMaster
14 campus, frankly, I think if we know it's ten years
15 we wouldn't have gone that far in terms of all of
16 these investments that we are making. So I
17 believe it will be more than ten years,
18 significantly more than ten years.

19 As to the question, the
20 probability as I'm sure you agree of having the
21 two reactors being decommissioned at the same time
22 is extremely low. That said, we only participate
23 as one of a significant number of partners in the
24 TRIUMF facility. So we don't -- McMaster will not
25 have to worry about commissioning of two reactors.

1 Maybe 1.2 reactors.

2 That said also, let's also look at
3 some facts here. I understand very well the
4 objective is to ensure that the public is not left
5 with a financial liability. I think the risk to
6 the public is infinitesimally small. We are an
7 institution that has an operating budget this year
8 that is in excess of \$200 million and our total
9 research funding last year was 106, over a hundred
10 million dollars.

11 So for an institution that had an
12 income last year of a total of over \$300 million
13 it is not that difficult to come up with the
14 balance to finish our, to decommission our reactor
15 and pay our small share of the TRIUMF
16 decommissioning. We are an institution with
17 significant resources. Admittedly we are funded
18 through the public purse, the same public purse
19 that we are concerned about. But also the
20 likelihood for an institution like McMaster to go
21 out of business is essentially zero.

22 So we will be around. We will
23 have significant annual operating budget. We will
24 have significant research budget and I don't
25 believe that this is going to be a major liability

1 for us to deal with.

2 THE CHAIRPERSON: This brings to
3 the end the questioning for this hearing. This
4 hearing will continue on the 22nd of May 2002 here
5 in the CNSC offices. The public is invited to
6 participate, either by oral presentation or
7 written submission on Hearing Day Two. Persons
8 who wish to intervene on that day must file
9 submissions by April 22nd 2002. The hearing is
10 now adjourned to the 22nd of May 2002 and thank
11 you very much for coming.

12 We will now take a ten minute
13 break. It is 1538. We will be back here at 1548
14 for the next hearing. Thank you.

15 --- Upon recessing at 3:38 p.m.