

1           **HEARING DAY ONE**

2           **Canadian Light Source, University of Saskatchewan:**  
3           **Application for an amendment to its Particle**  
4           **Accelerator Operating Licence**

5                           THE CHAIRPERSON: I would,  
6           therefore, like to begin the hearing today by  
7           calling for an oral presentation by Canadian Light  
8           Source as outlined in the CMD documents 02-H25.1  
9           and 02-H25.1A. I will turn it over to Mr.  
10          BENMERROUCHE.

11                           Good morning, sir.

12  
13          **02-H25.1 / 02-H25.1A**

14          **Oral presentation by Canadian Light Source**

15                           MR. BENMERROUCHE: Madam President  
16          and Chair, Members of the Commission, CNSC staff,  
17          ladies and gentlemen, good morning.

18                           My name is Mohamed BENMERROUCHE.  
19          I am the Manager of Health, Safety and Environment  
20          of the Canadian Light Source Inc. CLSI for short.  
21          Accompanying me today is Bill Thomlinson,  
22          Executive Director of CLSI, who is on my left  
23          here; Mark de Jong, Director of Operations, who is  
24          on my left further down; and Les Dallin, Manager  
25          of Accelerator Operations at CLSI, who is behind

1 us. Tony Whitworth, Vice-President of Finance and  
2 Resources of the University of Saskatchewan, U. of  
3 S., could not be here with us today, but will be  
4 available via conference call to answer any  
5 questions the Commission Members may have.

6 The first slide shows a recent  
7 picture of the Canadian Light Source facility.  
8 The purpose of this presentation is to provide  
9 Members of the Commission with a summary of the  
10 information that was submitted to the CNSC staff  
11 in support of an amendment to the operating  
12 licence to authorize Phase III beam commissioning  
13 of the CLS.

14 Phase I beam commissioning, which  
15 included the linac, was approved by the Commission  
16 on May 28, 2001, and the required tests and  
17 radiological characterization were completed on  
18 March 3, 2002.

19 Phase II beam commissioning was  
20 approved on December 11, 2001, and the amendment  
21 for the booster commissioning was approved on June  
22 7, 2002. The initial tests and radiological  
23 characterization for Phase II commissioning were  
24 completed on September 26, 2002.

25 Today's application is concerned

1 with the third phase of commissioning the CLS,  
2 which includes the storage ring and beam lines.

3 My presentation is organized as  
4 follows. First I would like to start with an  
5 introduction. I will briefly describe the various  
6 phases required for commissioning the CLS  
7 facility. A final report on Phase I commissioning  
8 will be discussed, followed by a preliminary  
9 report on Phase II commissioning. I will then  
10 discuss Phase III application and finally present  
11 the summary and conclusion.

12 The CLS facility includes high  
13 energy, low power in the few watts range, electron  
14 accelerator and synchrotron light beam lines in  
15 the infrared to hard x-rays energy range from .02  
16 electron volts to 100 Kilo electron volts. The  
17 accelerator is considered a class 1B electron  
18 accelerator.

19 The next slide describes the  
20 various components of the CLS facility. The  
21 proposed commissioning of the CLS will proceed  
22 under three phases which will be described in the  
23 next few slides.

24 Phases I and II have been  
25 completed. Phase III is expected to start

1 February 2003, and we are here today seeking the  
2 Commission's approval to proceed to Phase III of  
3 the CLS commissioning.

4 The electron accelerator system  
5 includes three major components: 300 million  
6 electron volts linear accelerator, a 2.9 billion  
7 electron volts booster synchrotron, and a 2.9  
8 billion electron volts storage ring. The 220 KEV  
9 electrons generated by the gun are bunched and  
10 accelerated to about 250 MeV in the linear  
11 accelerator, linac. They are then transported  
12 from the linac to the booster via the linac to the  
13 booster transfer line for injection into the  
14 booster.

15 The electrons are then accelerated  
16 in the booster to a final energy of 2.9 GeV,  
17 before they are extracted from the booster and  
18 transported into the BTS or booster-to-storage  
19 transfer line for injection into the storage ring.

20 This process continues once per  
21 second for up to 120 booster cycles, about two  
22 minutes, as it is required to reach an average  
23 circulating current of 500 milliamps in the  
24 storage ring. However, numerous effects result in  
25 the loss of electrons from the storage ring over a

1 period of several hours to tens of hours.

2 The storage ring is refuelled when  
3 the average circulating current has decayed to  
4 half its nominal value of 500 milliamps.

5 The CLS facility will be used for  
6 its synchrotron light which is emitted in the  
7 tangential direction of the electrons orbit in the  
8 storage ring. The synchrotron light is very  
9 intense and ranges from infrared to hard x-rays,  
10 typically in the range of .01 electron volts to  
11 100 kilo electron volts.

12 The light is directed toward an  
13 experimental station using synchrotron light beam  
14 lines. The synchrotron light is a powerful tool  
15 for basic and applied studies in biology,  
16 chemistry, medicine, physics and environmental, as  
17 well as applications to technology such as x-ray  
18 lithography micro-machines, material  
19 characterization and trace element analysis.

20 This picture here represents the  
21 dipole magnets that bend the electron beam upwards  
22 from the sub-basement toward the linac to the  
23 booster tunnel located at the basement level. The  
24 beam dump shown here is the end point of Phase I.  
25 The bending magnet is the starting point of

1 Phase II.

2 This picture depicts part of the  
3 linac-to-booster transfer line located in the  
4 basement level. The beam dump, where the beam was  
5 directed during Stage I or Phase II commissioning  
6 is identified.

7 This shows the injection area into  
8 the booster ring. The injection septum in blue  
9 and the kicker magnet in silver are identified.  
10 The direction of the electron beam is from right  
11 to left.

12 Here we show part of the booster  
13 ring inside the booster tunnel. The blue  
14 structures are the dipole magnets which keep the  
15 electron beam in orbit around the booster ring.  
16 The green structures are the quadrupole magnets,  
17 which focus the electron beam.

18 The booster extractor septum is  
19 shown in blue here. The beam dump, shown here, is  
20 the end point of Phase II. The beam was not taken  
21 beyond this point during Phase II commissioning.

22 A section of the storage ring is  
23 shown here with the support pedestals and girders  
24 and a few magnets. The red and green magnets are  
25 the sextupoles and quadrupoles respectively.

1                   The storage ring magnets are shown  
2 here wrapped and awaiting installation. The  
3 installation of all magnets is expected to be  
4 completed by April 2003.

5                   Here is a wide angle view of the  
6 storage ring bulk shielding and its ratchet wall  
7 structure. A typical opening from which the  
8 synchrotron beam lines will be emerging is  
9 indicated.

10                  The proposed beam commissioning of  
11 the CLS will proceed under three distinct phases.  
12 The commissioning of the CLS will be carried out  
13 under the same operating licence PA10L-02.02/2006.  
14 Currently the operating licence limits the  
15 operation of the accelerator to Phases I and II  
16 only, as indicated under licence condition C2. A  
17 Commission approval is required prior to  
18 proceeding with subsequent commissioning phases.  
19 This will require the amendment of the operating  
20 licence and submission of supporting  
21 documentations.

22                  Phase I is the recommissioning of  
23 the existing linac accelerator and part of the  
24 linac to the booster transfer line, LTB, up to the  
25 beam dump BST0004-01. The linac and this part of

1 the LTB are located in the sub-basement of the  
2 facility.

3 Phase II involves the  
4 commissioning of the booster ring, including the  
5 remainder of the LTB transfer line and part of the  
6 booster-to-storage transfer line or BTS up to beam  
7 dump BST1400-01. The LTB brings the electron beam  
8 from the sub-basement level to the main level,  
9 where the booster ring and the BTS are located.

10 Phase III involves the  
11 commissioning of the storage ring, including the  
12 remainder of the BTS transfer line. This phase  
13 will also include the eight synchrotron beam  
14 lines. It is expected that this phase will be  
15 ready for beam commissioning in February 2003.

16 At the completion of Phase III  
17 commissioning, a request will be submitted to  
18 amend the licence to authorize routine operations.  
19 The CLS facility is projected to begin normal  
20 operations in January 2004.

21 The drawing shown here depicts the  
22 start and end point of the three commissioning  
23 phases. Phase I is shown in red; Phase II is  
24 shown in green; Phase III is shown in blue.

25 Phase I commissioning included the



1 recommissioning of the linac and commissioning of  
2 the linac-to-booster transfer line up to the beam  
3 dump BTS0004-01. It began on June 29, 2001 and  
4 continued until March 3, 2002. Phase I beam  
5 commissioning for radiological characterization  
6 was conducted in two parts. Part 1 dealt with the  
7 radiation measurement taken at the electron energy  
8 of 180 million electron volts or MeV and ran from  
9 August 28, 2001 until September 23, 2001.

10 Part 2 involved measurements of  
11 the nominal operating energy of 250 MeV and ran  
12 from January 17, 2002 until March 3, 2002. The  
13 commissioning proceeded as planned with all the  
14 necessary precautions in place. A final report  
15 was submitted to the CNSC in August 2002.

16 A summary of the radiological  
17 measurements are illustrated in the next few  
18 slides.

19 Before we do that, here I  
20 illustrate the various axis zones within the main  
21 floor level of the CLS facility. Similar zone  
22 designation is used on other levels of the  
23 facility. The green shaded area belongs to the  
24 free access zone and the yellow shaded area  
25 belongs to the restricted access zone.

1                   The reception area within the  
2 lobby level, as well as outside the facility, are  
3 considered the public access zone. In addition,  
4 measurements have been carried out in the occupied  
5 areas within each zone.

6                   The radiation levels within a  
7 restricted area during normal beam operating  
8 conditions are indicated in red here. For  
9 comparison, the background levels, when the beam  
10 is off, are shown in blue.

11                  TLDs were used for the measurement  
12 of the total accumulated radiation. This chart  
13 displays the accumulated gamma dose during the  
14 indicated exposure period at various locations  
15 within the free and restricted access zones.

16                  The minimal detectable dose for  
17 this kind of TLD is .1 milliSieverts. The larger  
18 peak is measured in the location within the  
19 restricted access zone, not accessible to  
20 personnel when the beam is on. The dose was  
21 measured under normal beam operating conditions,  
22 as well as missteering scenarios.

23                  The same as the previous chart but  
24 for the neutron monitoring.

25                  Illustrated here is the gamma

1 radiation body dose exposure distribution of the  
2 commissioning team during the third quarter from  
3 July 15 to October 14 and fourth quarter, October  
4 15 to January 14 of 2001 and the first quarter,  
5 January 15 to April 14, 2002.

6 Phase I beam commissioning  
7 occurred in the third quarter of 2001 and the  
8 first quarter of 2002. Only one person received a  
9 dose of 0.2 milliSieverts. The rest of the  
10 commissioning team received less than the minimal  
11 detectable dose of .1 milliSieverts.

12 Similar to the previous slides but  
13 for the CLS personnel not involved in the beam  
14 commissioning activities.

15 The result of the measurements  
16 shown in the green bars are compared with the  
17 shielding model predictions in the blue bars. The  
18 theoretical calculations tend to overestimate the  
19 measured radiation levels up to a factor of three  
20 difference. However, the trend of the data is  
21 reasonably well reproduced.

22 Phase II commissioning included  
23 commissioning of the LTB transfer line not covered  
24 under Phase I, the booster ring and part of the  
25 booster-to-storage transfer line. The

1           commissioning began on June 2002 and continued  
2           until September 2002. The commissioning proceeded  
3           as planned with all the necessary precautions in  
4           place.

5                                 Radiological measurements were  
6           carried out in the occupied area within the public  
7           access, free access and restricted access zones.  
8           The radiological data is being analyzed and some  
9           preliminary results have been submitted to CNSC  
10          staff. Some recently analyzed data can be shown  
11          at the conclusion of this presentation if the CNSC  
12          is interested.

13                                The CLSI has provided the required  
14          information in support of Phase III commissioning  
15          approval application.

16                                The analysis of radiation hazards  
17          for Phase III operations are described in the CLS  
18          safety report and Photon Beamlines Safety  
19          Guidelines. The design criteria, as well as the  
20          radiation shielding calculations, have been  
21          reviewed by CNSC staff. The bulk shielding for  
22          the storage unit was completed in April 2001.

23                                The conventional technical  
24          construction report pertinent to Phase III  
25          commissioning has been incorporated in the CLS

1 safety report. The verification and validation of  
2 the storage ring access control interlock system,  
3 which is an integral part of the personnel safety  
4 system, was completed in September 2002. The full  
5 report was submitted to the CNSC.

6 The Phase III commissioning plan  
7 describes the principal components of the BTS,  
8 storage ring, and synchrotron beam lines  
9 components and the actions required to safely  
10 commission and meet the requirements as the final  
11 stage of the CLS commissioning.

12 The composition of the Phase III  
13 commissioning team has been provided to the CNSC  
14 staff, including their qualifications and  
15 experience in accelerator operations. The CLSI  
16 staff has many years experience in designing,  
17 installing and commissioning electron  
18 accelerators.

19 The CLS human factor workscope  
20 specifies the human factor analysis, design and  
21 assessment activities that are to be undertaken in  
22 support of the design, commissioning and operation  
23 of the CLS facility. Recent submissions included  
24 accelerator operator qualifications and training,  
25 and operator task description and validation plan.

1                   The installation of the storage  
2                   ring components and services should be completed  
3                   by April 2003. The installation of photon beam  
4                   lines and services should be completed by  
5                   September 2003.

6                   The U. of S. has established  
7                   Canadian Light Source Inc. to lead the  
8                   construction project and operate the facility. An  
9                   agreement entitled "University of Saskatchewan and  
10                  Canadian Light Source Inc. License Agreement" has  
11                  been established between the U. of S. and CLSI to  
12                  ensure the continued expansion, maintenance and  
13                  operation of the facility in a manner to ensure it  
14                  is a state-of-the-art synchrotron light facility.  
15                  The agreement includes articles on CLSI duties and  
16                  obligations, the U. of S. licence of the facility,  
17                  appointments, health safety and environment,  
18                  reporting and monitoring, facility enhancement and  
19                  maintenance, communications and marketing,  
20                  indemnity and insurance, term and termination.

21                  The CLS Inc. hold the CNSC licence  
22                  to construct and operate the facility. The CLSI  
23                  has primary responsibility for all health, safety  
24                  and environmental programs at the CLS facility  
25                  under the direction of the CLSI Executive

1 Director. The CLSI Executive Director is the  
2 signing authority on the CNSC licensees. The CLSI  
3 Health Safety and Environment Manger is authorized  
4 to act as the contact person on all technical  
5 issues associated with the CLSI licenses  
6 pertaining to the CNSC and other regulatory  
7 authorities.

8 The Preliminary Decommissioning  
9 Plan or PDP was revised taking into account the  
10 CNSC review comments. Detailed decommissioning  
11 cost estimates have been developed to give a  
12 reasonable justification for the total  
13 decommissioning cost. The U. of S. has been  
14 involved in the preparation of the decommissioning  
15 plan and cost estimates. The U. of S. has  
16 accepted the decommissioning final end-state  
17 objectives. The building and its associated  
18 conventional services will not be dismantled and  
19 will be available for other uses by the U.of S.

20 CLSI will establish a restricted  
21 decommissioning fund to ensure that adequate  
22 resources are available to complete the identified  
23 decommissioning activities. The restricted fund  
24 will be funded from the operational budget of the  
25 CLSI and reviewed periodically for adequacy and

1 changes in circumstances. Prior to establishment  
2 of the entire fund required, a financial guarantee  
3 from the U. of S. will be provided for the full  
4 amount of the decommissioning costs. The  
5 financial guarantee, if required, will be in the  
6 form of a letter of credit.

7 The CLS keeps the public fully  
8 informed as the project develops. The CLSI has  
9 been conducting frequent presentations and tours  
10 of the facility. Individuals are often given a  
11 handout or brochure, shown a promotional video,  
12 and/or a slide presentation. Background  
13 information includes the facility overview, some  
14 scientific research applications, and some items  
15 of general interest such as introduction of HSE  
16 programs. An HSE poster is displayed prominently  
17 at the CLS facility.

18 A variety of communication  
19 vehicles have been used, such as news conferences,  
20 new releases, media interviews, videos, brochures,  
21 newspaper supplements, advertisements, tours,  
22 public lectures and community open houses.  
23 Audiences include general public, media, Canada's  
24 science community, federal and provincial  
25 politicians, federal granting councils that fund



1 the CLS, prospective corporate partners, users,  
2 customers and high school students and so on.

3 An outreach coordinator has been  
4 participating in various workshops, arranging  
5 public tours, preparing educational and  
6 promotional material. Recently, commissioning of  
7 the booster was covered by local media.

8 In summary, Phase I commissioning  
9 of the linac LTB was satisfactory. Radiological  
10 measurements and their various beam loss scenarios  
11 were carried out and show that the radiation  
12 levels are below the design levels under normal  
13 operating conditions.

14 Phase II commissioning, which  
15 includes the booster ring, was completed in  
16 September 2002. Comprehensive radiological  
17 measurements have been carried out and we are in  
18 the process of analyzing the data.

19 In regard to the Phase III  
20 application, we believe that we have met all the  
21 requirements for Phase III commissioning. We,  
22 therefore, respectfully request the Commission to  
23 approve an amendment to the operating licence  
24 authorizing CLSI to proceed to Phase III  
25 commissioning of the CLS.

1                   Thank you for your attention, and  
2                   we look forward to answering any questions the  
3                   Commission Members might have.

4                   THE CHAIRPERSON: Thank you very  
5                   much.

6

7                   **02-H25 / 02-H25.A**

8                   **Oral presentation by CNSC staff**

9                   THE CHAIRPERSON: With the  
10                  concurrence of the Commission Members, I am going  
11                  to turn to CNSC staff before I open the floor for  
12                  questions. On that basis, I would like to turn to  
13                  Mr. Barclay Howden, who is Director of Research  
14                  Facilities Division, to give the staff  
15                  presentation.

16                  These are outlined in CMD  
17                  documents 02-H25 and 02-H25.A. Mr. Howden.

18                  MR. HOWDEN: Madam Chair, Members  
19                  of the Commission, for the record, my name is  
20                  Barclay Howden, Director of the Research  
21                  Facilities Division. Mrs. Maloney is not well  
22                  today; thus, she is unable to attend the hearing.  
23                  With me today are Mr. Ramzi Jammal, Director of  
24                  the Class 2 Facilities and Dosimetry Services  
25                  Licensing Division, Dr. Jacinthe Plante, Project

1           Officer in the same division, and Mr. Peter  
2           Fundarek, Project Officer in the Wastes and  
3           Geosciences Division.

4                       Canadian Light Source Incorporated  
5           has completed Phase II commissioning of the CLS  
6           facility and has applied to be allowed to proceed  
7           to Phase III commissioning.

8                       My presentation this morning will  
9           cover the key points of CMDs 02-H25 and 02-H25.A,  
10          which recommend the amendment of the particle  
11          accelerator operating licence to allow Canadian  
12          Light Source Incorporated to perform Phase III  
13          commissioning of the Canadian Light Source  
14          particle accelerator facility at the University of  
15          Saskatchewan.

16                      To outline our presentation, I  
17          will start with a description of the commissioning  
18          phases for the facility, followed by a brief  
19          update on outstanding issues from the last public  
20          hearing on November 15, 2001 and the status of  
21          other programs; CNSC staff's position on the  
22          application; the proposed hold point on the  
23          licence; and, finally, CNSC staff conclusions and  
24          recommendations.

25                      CLS Incorporated has proposed to

1           commission the facility in three phases. Phase I  
2           included the recommissioning of the linear  
3           accelerator or linac and part of the linac-to-  
4           booster transfer line. CLS Incorporated has  
5           completed Phase I commissioning and submitted its  
6           report. This report has been accepted by CNSC  
7           staff.

8                               Phase II is now completed. It  
9           included commissioning the remainder of the linac-  
10          to-booster transfer line, the booster and the  
11          booster-to-storage ring transfer line up to the  
12          beam dump BST1400-01, the boosters and electron  
13          synchrotron accelerator that accelerates electrons  
14          to 2.9 giga electron volts. In order to lift a  
15          hold point during this phase, a licence amendment  
16          was authorized by a designated officer in June  
17          2002.

18                              The draft preliminary Phase II  
19          commissioning report was delivered to CNSC staff  
20          this week. A review of the report has just  
21          started.

22                              Phase III includes commissioning  
23          of the remainder of the booster-to-storage ring  
24          transfer line, the storage ring and the  
25          synchrotron radiation beam lines. The storage

1 ring is a synchrotron in which the electrons will  
2 keep circulating for a few hours. A licence  
3 amendment is necessary before proceeding with each  
4 phase. And after Phase III commissioning, CLS  
5 Incorporated will have to request another  
6 amendment of their licence to authorize routine  
7 operation.

8 After the previous public hearing  
9 on the CLS application in November 2001, there  
10 remained several items that needed clarification  
11 and follow-up by CLS Incorporated. These were:  
12 The relationship between CLS Incorporated and the  
13 University of Saskatchewan, preliminary  
14 decommissioning plan, decommissioning cost  
15 estimates, financial guarantee and, finally, human  
16 factors.

17 Regarding the first issue, a new  
18 contract has replaced the previous one, clarifying  
19 the relationship between CLS Incorporated and the  
20 University of Saskatchewan. This contract  
21 specifies that CLS Incorporated has the full  
22 authority and responsibility for holding CNSC  
23 licences and to operate the facility while meeting  
24 legal requirements. CNSC staff finds this  
25 contract, as it relates to the protection of

1 health, safety and the environment, acceptable.

2           Regarding the second issue, a  
3 revised preliminary decommissioning plan was  
4 submitted to the CNSC and it has been accepted by  
5 CNSC staff. Regarding the decommissioning cost  
6 estimates, CNSC staff has determined that further  
7 clarification is required before CNSC staff can  
8 conclude that the cost estimate for  
9 decommissioning is adequate. It is anticipated  
10 that this issue will be closed in January 2003.  
11 When that is done, work on an appropriate  
12 financial guarantee can be completed.

13           With regard to a financial  
14 guarantee, CLS Incorporated has proposed a  
15 financial guarantee consisting of a separate fund  
16 to be built up over a period of time,  
17 supplemented, as required, by a letter of credit  
18 from the University of Saskatchewan. CNSC staff  
19 acknowledges this commitment. However, time will  
20 be required to work out the details after the cost  
21 estimates are finalized. Therefore, CNSC staff  
22 has recommended a licence condition to address  
23 this issue.

24           Regarding human factors, CLS  
25 Incorporated is working on the proposed changes at

1 the CLS facility. Some of the changes are  
2 physical, such as improving signage throughout the  
3 facility, while others are process related, such  
4 as making procedures more user friendly. CNSC  
5 staff finds the progress on this issue acceptable.

6 In previous applications, a number  
7 of programs were reviewed and judged to meet  
8 requirements. CNSC staff revisited the following  
9 four programs: Quality assurance, environmental  
10 protection, emergency preparedness and response,  
11 and conventional health and safety, and determined  
12 that they continue to meet requirements.

13 Additionally, CNSC staff has  
14 visited the facility four times in the past two  
15 years. The most recent visit, an inspection in  
16 September 2002, confirmed that the radiation  
17 safety measures and controls needed for further  
18 commissioning are in place.

19 For the licence amendment  
20 application, the CNSC staff review included the  
21 report on Phase I commissioning, including  
22 information on the radiation surveys taken, the  
23 commissioning plan for Phase III, radiation safety  
24 during Phase III commissioning, including the  
25 lock-up procedure for Phase III, the licence

1 agreement between the University of Saskatchewan  
2 and CLS Incorporated, the qualification of CLS  
3 Incorporated staff for Phase III of commissioning,  
4 and preliminary decommissioning plan. Staff found  
5 these items acceptable.

6 Phase III includes the  
7 commissioning of the beam lines located outside  
8 the accelerator shielding wall. Presently CLS  
9 Incorporated has submitted only partial  
10 information about the beam lines. The risk from  
11 synchrotron radiation is considered to be much  
12 lower than the radiation produced from the  
13 acceleration of the electrons. In addition, the  
14 design of the beam lines incorporates safety  
15 features that will further reduce the radiological  
16 risk to the workers.

17 Nevertheless, if the Commission  
18 allows the project to go to Phase III, CNSC staff  
19 proposes a hold point that prevents CLS  
20 Incorporated from commissioning of the beam lines  
21 without a licence amendment. Additionally,  
22 because the risk from synchrotron radiation is  
23 much lower than accelerator area radiation and  
24 because the radiation protection strategy, namely  
25 shielding, personnel exclusion interlocks and



1 radiation monitoring that has been successfully  
2 employed in the previous two phases of  
3 commissioning, will be used for the beam lines  
4 too, CNSC staff proposes that the amendment to lift  
5 the hold point be considered by a designated  
6 officer.

7 CNSC staff, therefore, concludes  
8 that the application to amend the licence to  
9 permit Phase III commissioning of the Canadian  
10 Light Source facility is acceptable; CLS  
11 Incorporated is qualified to carry on Phase III  
12 commissioning; and CLS Incorporated will make  
13 adequate provision for the protection of the  
14 environment, the health and safety of persons and  
15 the maintenance of national security.

16 CNSC staff recommends that the  
17 Commission accept the CNSC staff's assessment that  
18 an environmental assessment is not required; amend  
19 the particle accelerator operating licence issued  
20 to CLS Incorporated to allow Phase III of  
21 commissioning; delegate to a designated officer  
22 the exercise of the authority for releasing the  
23 hold point to allow CLS Incorporated to commission  
24 the beam lines; include a condition requiring a  
25 financial guarantee in the CLS licence.

1                   Please note that for consistency  
2 with recent licence conditions on financial  
3 guarantees, the licence conditions should read  
4 slightly different than what is on the slide. It  
5 should read:

6                   "The licensee shall provide  
7 no later than December 31,  
8 2003 a financial guarantee  
9 for decommissioning  
10 acceptable to the Commission  
11 or a person authorized by the  
12 Commission."

13                   The words the "licenced facility  
14 in a form and value" have been removed for  
15 consistency with other licence conditions.

16                   Finally, delegate to a designated  
17 officer the exercise of the authority to determine  
18 the acceptability of a financial guarantee.

19                   That concludes my presentation.  
20 Staff is available to respond to questions. Thank  
21 you.

22                   THE CHAIRPERSON: Thank you, Mr.  
23 Howden.

24                   The floor is now open for  
25 questions. I will start on my right. Dr. Barnes,

1 do you have any questions?

2 MEMBER BARNES: I would like to  
3 address the issue of the financial guarantee, if I  
4 may, because there seems to be an inconsistency at  
5 least in the documents that we have here. I refer  
6 specifically to staff CMD 02-H25, section 2.1.  
7 That is at the base of page 2, a sentence in the  
8 middle of that last paragraph states as follows:

9 "According to this contract,  
10 CLSI is responsible for the  
11 security, the insurance, the  
12 decommissioning and the  
13 financial guarantee."

14 Yet, elsewhere in the documents --  
15 I am not sure I have that at my fingertips -- I  
16 think it was from the university that the  
17 university has essentially the responsibility  
18 under the agreement for providing the financial  
19 guarantee. Is it the university or CLSI?

20 THE CHAIRPERSON: Since you quoted  
21 a CNSC document, Dr. Barnes, I would suggest that  
22 the staff should start, and then go to the  
23 university.

24 MR. HOWDEN: With regard to the  
25 financial guarantee, in the contractual agreement

1           between the University of Saskatchewan and CLSI  
2           Incorporated, there is a stipulation that CLSI  
3           Inc. will develop the separate decommissioning  
4           fund out of its operating funds over a period of  
5           time.

6                           In the preliminary decommissioning  
7           plan, which is where the financial guarantee is  
8           actually proposed, that separate fund is  
9           identified to be established, but then there is a  
10          statement that, in the interim, as the fund is  
11          built up, that the University of Saskatchewan  
12          would then provide the letter of credit to cover  
13          the amount required for full decommissioning until  
14          the fund gets up to that particular point.

15                          MEMBER BARNES:  If I then come  
16          back to the wording of your licence condition, it  
17          is the licensee who shall provide the financial  
18          guarantee for decommissioning, which is CLSI,  
19          which essentially doesn't have the financial  
20          resources to provide that guarantee?

21                          MR. HOWDEN:  At the moment, that  
22          is the case.

23                          MEMBER BARNES:  How can you ask  
24          the licensee in this licence condition to do  
25          something which is quite clear it has the

1           inability to do so?

2                       MR. HOWDEN:  It would be similar  
3           to a case where another licensee did not have the  
4           financial resources but went to the bank to get a  
5           letter of credit to be supplied to them.

6                       In this case, CLSI would get a  
7           letter of credit from the University of  
8           Saskatchewan to cover that fund.

9                       MEMBER BARNES:  So you expect by  
10          December 31 for CLSI to have that letter from the  
11          university giving you that assurance?

12                      MR. HOWDEN:  At this moment in  
13          time, we expect by December 31, 2003 that we would  
14          have an acceptable financial guarantee.  We  
15          haven't determined whether the letter of credit  
16          from the University of Saskatchewan would be  
17          acceptable yet.

18                      MEMBER BARNES:  We have two weeks  
19          to go and it is Christmas in there.  You are  
20          trying to put a condition in here -- okay, thank  
21          you.

22                      THE CHAIRPERSON:  Would the  
23          applicant like to add anything to that, to the  
24          question from Dr. Barnes?

25                      Mr. Whitworth.

1 MR. WHITWORTH: Dr. Whitworth.  
2 Thank you very much. Thank you for the  
3 arrangements made for me to participate today.

4 In answer to Dr. Barnes' question,  
5 the university has been making arrangements to  
6 provide a letter of credit to the project to cover  
7 off the requirements for the financial component  
8 of the decommissioning plan. It was deemed that  
9 if you like, the credit worthiness of the  
10 university at this point was greater than CLSI, so  
11 that it is easier for the university to secure  
12 that letter of credit.

13 I hope that answers the concerns  
14 that Dr. Barnes has raised.

15 THE CHAIRPERSON: Thank you. Any  
16 further questions, Dr. Barnes, at this time.

17 MEMBER BARNES: No.

18 THE CHAIRPERSON: Dr. McDill.

19 MEMBER McDILL: Thank you. I just  
20 have a few questions. We received a package of  
21 basically cover pages from documents that were  
22 received previously. Can you tell me if the rest  
23 of the document contains the remaining signatures?  
24 Each of these has only one signature. I have a  
25 number of them here. One is dated 2002/09/10. It

1 is 8.12.90.1, revision A, CLS Commissioning Phase  
2 III, and it is signed by E.L. Helene, but the  
3 remaining signatures are blank.

4 MR. BENMERROUCHE: We submitted  
5 numerous documents in support of Phase III  
6 commissioning. Most of the documents have been  
7 signed by all reviewers as being approved, except  
8 for a few documents. One of them is the beam  
9 lines. Still some of the comments are being  
10 incorporated.

11 MEMBER McDILL: I have five  
12 documents in front of me with only one signature.  
13 Does that sound about right to you.

14 MR. BENMERROUCHE: I see probably  
15 there is only three that have not been fully  
16 signed. But the remainder of the documents have  
17 been signed, reviewed and approved and sent to the  
18 CNSC staff.

19 The documents related to the beam  
20 lines have been signed by the authors, but are  
21 still under review currently. One of the  
22 questions that we have, we need to -- the  
23 decommissioning document has been fully signed and  
24 approved by the university and we submitted that  
25 to the CNSC staff.

1                   MEMBER McDILL: That is the  
2 preliminary decommissioning plan?

3                   MR. BENMERROUCHE: And also the  
4 cost estimate. There is another document  
5 describing the cost.

6                   MEMBER McDILL: How about the  
7 safety report?

8                   MR. BENMERROUCHE: The safety  
9 report is still under review. But the safety  
10 report and the document relating to the beam  
11 lines, two of them are pertaining to the review,  
12 and some of the comments are being incorporated in  
13 those three documents.

14                   So only three documents. The rest  
15 of them have been fully approved.

16                   MEMBER McDILL: Thank you. I have  
17 one other question. What is the approximate size  
18 of the CLSI? You have a number of drawings  
19 showing the site but no scale.

20                   MR. BENMERROUCHE: The main  
21 building is square and it is roughly 83 by 84  
22 meters. The old building, it is a bit tricky. It  
23 is what, an L shape.

24                   But the new building is the bigger  
25 structure and it is 83 by 84 meters.



1                   MEMBER McDILL:   Approximately how  
2                   much green space in rough numbers surrounds the  
3                   building?  I understand it is a compass so it is a  
4                   bit tricky.

5                   MR. BENMERROUCHE:  I will just  
6                   give you some numbers.  There are a few buildings  
7                   not far away from the CLSI building within, let's  
8                   say, 40 meters.  On the north side is a large  
9                   green field and there is a road that separates the  
10                  university and also the Elevation Centre and there  
11                  is also the waste management across.

12                  Did that answer your question?

13                  MEMBER McDILL:  Thank you.  That  
14                  is fine.

15                  THE CHAIRPERSON:  Mr. Graham.

16                  MEMBER GRAHAM:  Thank you.  I have  
17                  a couple of questions with regard to the slide  
18                  presentation.  The first one is on page 6, the LTB  
19                  tunnel that you presented this morning.

20                  That LTB tunnel and the beam dump,  
21                  was that in operation at the time?

22                  MR. BENMERROUCHE:  Yes.

23                  MEMBER GRAHAM:  Just for  
24                  clarification for safety purposes, in the slide it  
25                  shows some nylon rope tying up some things there

1 that don't look very professional compared to the  
2 chain falls that would be used to lift. So would  
3 you like to comment on that, if you notice right  
4 on the far left-hand side near the magnets.

5 MR. BENMERROUCHE: Mark de Jong,  
6 Operations Director, is going to answer this  
7 question.

8 MR. de JONG: When I take a look  
9 at that photo, that photo was taken during final  
10 assembly of that. The indication of that is the  
11 far left-hand side shows the vacuum chamber  
12 connections and it is obviously wide open. So  
13 there was certainly no beam that could have gone  
14 through there. That photo was taken during  
15 construction, I can tell.

16 MEMBER GRAHAM: Nylon rope is not  
17 there now, I presume?

18 MR. de JONG: No.

19 MEMBER GRAHAM: Another question I  
20 have is with regard to your slide 17, normal  
21 conditions, it is radiological conditions in a  
22 restricted area. What is good and what is bad  
23 here? Sometimes arrows show good, bad,  
24 indifferent. What I am wondering is, and I guess  
25 that would be to the CNSC staff, are any of these

1 graphs, to the extent that should cause concern,  
2 any of the graphs on page 17?

3 MR. HOWDEN: From a staff  
4 perspective, these are all acceptable.

5 MEMBER GRAHAM: Even the second  
6 one, where it is T1 IM, which goes up to 1.8, that  
7 is acceptable, is it?

8 MR. HOWDEN: Yes, it is. That is  
9 a restricted access area during operation.

10 MEMBER GRAHAM: If we could go to  
11 page 20, commissioning team radiation exposure  
12 distribution. I presume that is number of  
13 persons, that is nine persons in total had  
14 exposure and one of them reached a dose of over  
15 0.2 milliSieverts. I doubt if it is unacceptable,  
16 but is that anything to be alarmed about or not?  
17 Would you comment on that?

18 MR. HOWDEN: No, the dose limits  
19 for people are 50 milliSieverts in any year and 20  
20 milliSieverts averaged over five years and this is  
21 .2 milliSieverts.

22 MEMBER GRAHAM: Are all of the  
23 people that are involved in this operation, those  
24 nine and within the operation there, are they all  
25 in the national registry for exposure? I believe

1           there is a national registry, isn't there, for  
2           people working in the industry, and are these  
3           people recorded in the national registry?

4                   MR. HOWDEN:  Yes, they are all in  
5           the national dose registry.

6                   MEMBER GRAHAM:  I have just one  
7           other question, Madam Chair, on page 21.  Is there  
8           anything in that slide that would be cause for  
9           concern?  As a layperson, sometimes it is hard to  
10          understand high, low, arrow and so on, but your  
11          comment on that also?

12                   MR. HOWDEN:  We have just received  
13          this information so we haven't had a chance to  
14          take a good look at it.  I would like to maybe  
15          suggest that Canadian Light Source comment upon  
16          it.

17                   MR. BENMERROUCHE:  I assume you  
18          are referring to page 21?

19                   MEMBER GRAHAM:  That is correct.  
20          The number of persons, I presume that between 70  
21          and 80, and above 80 means may not be 80 different  
22          persons, but there could be one person with eight  
23          different times in there or ten, I presume?

24                   MR. BENMERROUCHE:  For these  
25          slides, the number of persons actually for the .4

1           milliSieverts there is only one person. For the  
2           yellow there is also one person who received .2  
3           milliSieverts. Also, these are monitored on a  
4           regular basis and also they are in the national  
5           registry.

6                            Again, these levels are below the  
7           limit, the CNSC limits, and well below our design  
8           criteria also for CLSI.

9                            MEMBER GRAHAM: If I may just have  
10          one other question again as a layperson.

11                           I realize it is acceptable, but is  
12          this blue more or less for the norm? I mean,  
13          people working in the industry would receive doses  
14          of .01 milliSievert. That would be for the norm  
15          and that would be even walking around, a visitor  
16          would contract that much or is that something that  
17          should the scale be way down as time goes on, down  
18          to 10 or 12 or even less than that?

19                           MR. HOWDEN: I am going to ask  
20          Ramzi Jammal to respond to you.

21                           MR. JAMMAL: Yes, the public level  
22          occupational dose is 1 milliSievert at .4. That  
23          is below the 1 milliSievert limit.

24                           But as your question is based on  
25          the national dose registry, people in that

1 industry, these levels actually are within the  
2 national average and, if anything, it is just a  
3 little bit below.

4 However, since we received this  
5 information today, we have asked CLS to actually  
6 give us the information why it is .4, even though  
7 it is below the limit. They are providing the  
8 information to us, actually.

9 THE CHAIRPERSON: Perhaps I could  
10 just clarify. Slide 20 is the number of people as  
11 part of the commissioning team, which is a total  
12 of nine persons. Is that correct?

13 MR. BENMERROUCHE: Yes, it is  
14 correct.

15 THE CHAIRPERSON: Slide 21 is the  
16 non-commissioning personnel, and that means a  
17 total of, depending on the quarter, anything from  
18 mid seventies, to low eighties were personnel that  
19 were in the facility in the non-commissioning. Is  
20 that correct?

21 MR. BENMERROUCHE: Correct.

22 THE CHAIRPERSON: Then in terms of  
23 each of those brackets, the red line means one  
24 person, the yellow line means one person?

25 MR. BENMERROUCHE: Yes.

1                   THE CHAIRPERSON: So in the third  
2                   quarter of 2001, you had one dose of greater than  
3                   .2 milliSieverts and one between .1 and less than  
4                   .2, is that correct, in terms of interpretation  
5                   for the yellow dose for quarter 3? I am just  
6                   clarifying with Mr. Graham the question because  
7                   Mr. Graham had raised the issue: Is this actual  
8                   number of persons, and the answer is yes, it is.  
9                   Is that correct?

10                  MR. BENMERROUCHE: Yes, It is the  
11                  number of persons.

12                  I just want to add one more point.  
13                  Unfortunately, the greater sign is not correctly  
14                  put in there. The red ones are doses greater than  
15                  .2 milliSieverts. It does not include . 2. The  
16                  yellow ones include the doses between .1, anything  
17                  above .1 and less or equal to .2.

18                  I also want to add something. If  
19                  you measure the dose around the CLS facility, just  
20                  from natural background, you will get roughly  
21                  between .3 to .4 milliSieverts a quarter for any  
22                  person in the public just sitting there.

23                  So typically levels which are .2  
24                  milliSieverts are below level. It is just like  
25                  background exposure.

1 THE CHAIRPERSON: Mr. Graham, did  
2 you have a question of clarification?

3 MEMBER GRAHAM: Just as  
4 clarification. There was one person, though, with  
5 the highest dose in that quarter three that was  
6 equal to .0.4. Is that right?

7 MR. BENMERROUCHE: Yes, one  
8 person.

9 MEMBER GRAHAM: So that red is  
10 more than .2, but it was .4. That is what you are  
11 saying?

12 MR. BENMERROUCHE: Yes, the red  
13 ones are the doses greater than .2 milliSieverts.  
14 And greater than .2 milliSieverts includes only  
15 one person, which is .4.

16 MEMBER GRAHAM: CNSC staff are  
17 going to review that because you just got that  
18 information today. Is that my understanding?

19 MR. JAMMAL: Yes, that is very  
20 true. We just asked the CLS this morning on this  
21 issue, even though it is acceptable, we would like  
22 to have further investigation from CLS as to what  
23 happened.

24 THE CHAIRPERSON: Just finally for  
25 the record, could the CNSC staff state the



1 guideline that you use for these facilities in  
2 terms of doses?

3 MR. JAMMAL: Sorry, can you  
4 elaborate on your question a little bit more. The  
5 guidelines to determine the doses to the workers  
6 or the calculation that was used to determine the  
7 doses?

8 THE CHAIRPERSON: The doses for  
9 the workers, what would be acceptable and should  
10 be not exceeded in this facility?

11 MR. JAMMAL: Again, we have the  
12 national dose registry levels that are being  
13 published based on the workers' occupation and the  
14 range that is expected of people in their  
15 occupation, administrative and medical groups and  
16 so on and so forth. These are the national  
17 guidelines that we are using to compare against.

18 THE CHAIRPERSON: And what are  
19 they?

20 MR. JAMMAL: They vary widely,  
21 actually. I am sorry if I am not giving you the  
22 right answer. Probably I didn't understand the  
23 question properly. But they vary, depending on  
24 the occupation and the classification of the  
25 worker.

1                   The classification of nuclear  
2                   energy workers, in the guidelines there is a  
3                   maximum limit. For the general public again it is  
4                   1 milliSievert and we are monitoring against this.  
5                   The guideline is literally the exposure based on  
6                   occupation to the work and the ranges of the  
7                   worker in that group of people.

8                   THE CHAIRPERSON: I guess what I  
9                   am trying to get for the record is this. You have  
10                  a commissioning team and you have some doses here,  
11                  and my understanding is that this is still well  
12                  below the limit that would be acceptable in this  
13                  facility. Then you have a non-commissioning  
14                  personnel with exposure. For the record, and I  
15                  think Mr. Graham referred to this too, you have  
16                  these levels given. How do they compare to what  
17                  would be the guidelines that can't be exceeded for  
18                  this facility? Is it 1 per cent, 10 per cent or  
19                  is it 150 per cent? What exactly are we looking  
20                  at here, and that is for the record, and the  
21                  people that read these transcripts.

22                  MR. JAMMAL: For the record of  
23                  these people, .4 milliSievert is roughly 60 per  
24                  cent below the 1 milliSievert limit to the general  
25                  public in that occupation.

1 THE CHAIRPERSON: Ms MacLachlan.

2 MEMBER MacLACHLAN: In making the  
3 CNSC presentation this morning, you referred to  
4 documentation that the CNSC had just received last  
5 week and you had not had an opportunity to review  
6 it.

7 I wanted you to clarify what that  
8 was and what the implication was for this hearing  
9 today. I understand from the comments that the  
10 information represented in one or two of the  
11 slides in the presentation made earlier by the  
12 Canadian Light Source, that information wasn't  
13 received. Was there further information that is  
14 pertinent to this hearing today received by CNSC?

15 MR. HOWDEN: In terms of  
16 information that was received, the slides from CLS  
17 that were used today, we received approximately at  
18 the same time you did, approximately a week ago  
19 because of the supplementary deadline, which I  
20 think were based on the preliminary Phase II  
21 results or to a certain extent. I am not 100 per  
22 cent sure of that.

23 But we also received on Monday,  
24 the preliminary Phase II commissioning report,  
25 preliminary. It didn't have all the information

1 in place.

2 What we have done is for this  
3 hearing we reviewed the Phase I report, which we  
4 accepted. We looked at the Phase III  
5 commissioning plan, but the important thing that  
6 we did was we went to the facility on September  
7 28th of this year, while Phase II was still  
8 ongoing, to look at the safety measures that they  
9 were going to have in place for Phase III. So  
10 even though they were continuing commissioning  
11 beyond that point to make sure that the machine  
12 was running I guess as they would want the machine  
13 to run, we went in and looked at those safety  
14 measures and those, specifically, were is the  
15 shielding in place and within specifications, are  
16 the personnel exclusion interlocks in place, and  
17 we verified they were, and is the radiation  
18 monitoring systems that are there to assist them  
19 and to warn them if there is a problem, are they  
20 in place.

21 At that time, yes, they were. We  
22 verified it. So that gave us confidence to come  
23 to the Commission to recommend it based on Phase I  
24 report and our inspection during Phase II of the  
25 measures being put in place to protect the workers

1 for Phase III.

2 So with regard to the Phase II  
3 commissioning report, we will definitely be  
4 looking at it to see if there is anything that has  
5 come out that was unexpected and we would follow  
6 up on that through our routine compliance  
7 activities with the licensee.

8 MEMBER MacLACHLAN: Thank you very  
9 much.

10 I have another question for CLS  
11 and the university. This is with respect to the  
12 fund that you are wanting to establish for  
13 decommissioning.

14 You say that it is a separate  
15 decommissioning fund, but I would like to receive  
16 assurances that this would be a fund that would  
17 not be merged in any way with general revenues or  
18 general accounts of the university and that there  
19 would be terms attached almost as though the money  
20 were in trust for very specified purposes that are  
21 tied to the licence.

22 MR. BENMERROUCHE: I will direct  
23 this question to Mark de Jong, and then after that  
24 the university, Tony.

25 MR. de JONG: It is our intent to

1 establish that as the detailed legal mechanics to  
2 be worked out for the financial. But it will be  
3 effectively a separate trust fund exclusively for  
4 decommissioning.

5 The arrangements that we are  
6 making with the university for the letter of  
7 credit are to basically cover any difference  
8 between what is in the fund at any one time and  
9 what is required for actually decommissioning.

10 THE CHAIRPERSON: Yes, Dr.  
11 Whitworth, are you interested in speaking?

12 MR. WHITWORTH: I will just  
13 reinforce what Dr. De Jong has said. The plan is  
14 to establish a trust fund, a restricted trust  
15 fund, into which on an annual basis monies from  
16 CLS will be deposited and gradually built up to  
17 meet the letter of credit commitment that the  
18 university will have made.

19 THE CHAIRPERSON: Dr. Giroux.

20 MEMBER GIROUX: I will start by  
21 following up on this and asking Dr. Whitworth:  
22 You made a strong statement before and I think you  
23 have reinforced it today or repeated it today that  
24 the University of Saskatchewan is backing the  
25 financial guarantee.

1                   But you don't have actual final  
2 numbers as to the cost of decommissioning yet. So  
3 I was wondering what is the form of your  
4 agreement? I don't need numbers, but does it  
5 state a maximum or does it state just whatever  
6 will be required, whatever it costs.

7                   MR. WHITWORTH: Today we have  
8 worked on the best assumptions and are planning  
9 that the letter of credit meet the requirements of  
10 the CNSC, whatever that might be. We have had  
11 estimates within a certain range. The  
12 university's commitment is to meet what is  
13 required.

14                  MEMBER GIROUX: Thank you. That  
15 answers my question.

16                  I have a follow-up on the previous  
17 discussion raised by Ms MacLachlan about the staff  
18 making a recommendation with incomplete results  
19 from II. I understand, and I heard your answer,  
20 that you are going to look at that. I am assuming  
21 that you are confident that nothing will come up  
22 in the report that might jeopardize your  
23 recommendation today of going to Phase III,  
24 because you have a strong recommendation, and you  
25 have to be confident that there is nothing faulty

1 in the Phase II operations in commissioning, and  
2 the results that might require redesigning or  
3 retrofit or something.

4 Could you make a clear statement  
5 on that.

6 MR. HOWDEN: Yes, we are confident  
7 on that. Part of it is based on the past results  
8 that we have seen from Phase I, plus from our  
9 latest inspection.

10 During those times, there were  
11 radiation measurements done to confirm that the  
12 predictions were actually much higher than what  
13 was expected. Based on that, plus the programs  
14 that they have in place, specifically quality  
15 assurance, the emergency response, health and  
16 safety, which we have deemed acceptable, provide  
17 another level of assurance that they are going to  
18 continue to operate safely into the future.

19 So we do have that level of  
20 confidence. If something does come up, which can  
21 always happen, we would have to take a look at the  
22 situation and, if necessary, take regulatory  
23 action. We have certain tools at our disposal  
24 such as requests through Section 12.2 of the  
25 general Regs or orders under the Nuclear Safety



1 and Control Act.

2 But, yes, based on what we have  
3 seen and what we are seeing, we are confident that  
4 Phase III can be performed safely.

5 MEMBER GIROUX: Thank you.  
6 Turning now to CLS, I have a few technical  
7 questions.

8 On page 15 of the first document  
9 we received, the one with text, you talk about  
10 possible missteering scenarios. Can you give me  
11 one or two examples of what could happen, what  
12 could go wrong in steering?

13 MR. BENMERROUCHE: One of the  
14 components of the accelerator is you have steering  
15 coils that you steer the beam left or right or up  
16 or down. Very, very mild steering. We are not  
17 talking about bending the beam.

18 During the commissioning, we take  
19 measurements during the normal operation. You  
20 take the beam to whatever location is required.  
21 Then we also took measurements, what if the  
22 missteering is done to the limits of the steering  
23 coils and see what is the consequences of that.  
24 We have numerous steering coils along the  
25 accelerator just to steer the beam, and we also

1 use some diagnostics to see where the beam is.  
2 They call them sometimes popups or transitional  
3 radiation monitors.

4 We look at all those various  
5 scenarios and say, what are the consequences; what  
6 would be the rendition under those consequences,  
7 and then what to do in case nothing happened.

8 So far for the Phase I, I will  
9 summarize the Phase I, because the whole  
10 accelerator structure is in the sub-basement and  
11 the shielding for all the accelerator system under  
12 the sub-basement is overly shielded, we barely see  
13 anything unusual. All the levels that we measured  
14 everywhere -- we have taken comprehensive  
15 measurements -- they were within fluctuation  
16 levels.

17 The reason we can say that is  
18 because we also did measurements before the  
19 machine was running, well before, to see what were  
20 the radiation levels in the facility and then we  
21 compared against. So even under missteering  
22 conditions we didn't anything find anything  
23 substantial in the free access or the restricted  
24 access zones. So all the radiation is well  
25 contained within the accelerator closures. That

1 is for Phase I.

2 For Phase II it is a little bit  
3 different. We have to bring the beam up into the  
4 main hall and then the whole accelerator is into  
5 the main floor, and all the shielding is new. So  
6 under those conditions, we had to be very careful  
7 and do all the measurements that we can do, both  
8 inside and outside, because the whole main ring  
9 can also has some consequences for the outside  
10 building.

11 We have taken measurements over  
12 500 points all around the facility, in the free  
13 access zone, in the public access zone and the  
14 restricted access zone. Furthermore, we also use  
15 passive area monitoring. We have those TLDs that  
16 we put around the facility inside and outside and  
17 in all occupied locations, including offices, for  
18 example, and we exchange those on a quarterly  
19 basis.

20 So far, in the free access area,  
21 the radiation levels are within the background  
22 fluctuations. We did notice if you bring the beam  
23 into certain locations, for example, if you take  
24 the beam and you dump it into a specific location,  
25 you will expect that the radiation level

1       downstream from that beam dump will be higher  
2       because you are dumping the beam in a certain  
3       location. So certain peaks that we saw are well  
4       understood and under control, and you can always  
5       shield those with local shielding.

6                        But to summarize, the bulk  
7       shielding, as far as I can tell, it is  
8       satisfactory and it is adequate for the booster.  
9       So the levels are quite reasonable. I am very  
10      confident that there is not going to be any big  
11      issue. The only issue is to maybe provide some  
12      local shielding in certain areas, for example,  
13      some of the openings in the shielding and all  
14      that. But those are under control, so we know  
15      where they are.

16                      MEMBER GIROUX: Thank you. A  
17      further question. I will be referring to slide  
18      22. That is where you give us the calculation  
19      versus the experimental measurements. I was  
20      surprised to see on the right of the graph you  
21      have the theoretical measurements and the  
22      radiation, I guess, two or three times as high as  
23      the actual one. I was wondering what was the  
24      source of that? Is that difficult to predict or  
25      is it over conservative design?

1                   MR. BENMERROUCHE:  If you look at  
2                   a model, in order to make the model more usable,  
3                   you need to know what the source of radiation is.  
4                   And then from that source, you see what is between  
5                   the source and the location where you want to  
6                   measure that radiation.

7                   Under the accelerator, the source  
8                   of radiation is not well defined.  It could be  
9                   lost anywhere.  That is why in the previous graph  
10                  you see almost a flat distribution, because when  
11                  the beam is lost you don't see a specific peak  
12                  like when we have a beam dump.  You will see it  
13                  more or less level off.

14                 To make contact with the monitor  
15                 predictions you need to see what the source is.  
16                 You can either have a line source or a point  
17                 source, and it becomes really hard because when  
18                 you look at the accelerator structure, there are  
19                 so many things in between.  There is, for example,  
20                 the magnet shielding.  You can see beam pipe; you  
21                 can see conduits; you can see cables; you can see  
22                 concrete.  It is quite complicated.

23                 What we have done is we have just  
24                 taken a few points where we think we can make  
25                 comparisons and, based on that assumption, we say

1           what is the prediction. We have done the same  
2           thing for Phase II and the model predictions are  
3           the same thing. Well, they overpredict the  
4           values.

5                           In general, the model predictions  
6           tend to overestimate the measured values.

7                           MR. THOMLINSON: A way to think  
8           about modelling in this situation is you have to  
9           take a worst case assumption. In fact, the way  
10          you do that the losses, as has been stated, are  
11          generally fairly distributed. But for the  
12          modelling, you essentially can take a point source  
13          for the radiation and, therefore, you always will  
14          overestimate, and that is the appropriate  
15          procedure. Then you shield against that  
16          overestimation.

17                          MEMBER GIROUX: So there is some  
18          intentional conservativeness in your modelling?

19                          MR. THOMLINSON: Absolutely. A  
20          very conservative modelling is always the approach  
21          in this type of shielding.

22                          THE CHAIRPERSON: Perhaps I could  
23          just start round 2. Dr. Barnes do you have any  
24          further questions?

25                          MEMBER BARNES: I have to return

1 to where I left off the last time with the  
2 financial guarantees.

3 To staff, I may have misheard you  
4 then. I think you said that by this coming  
5 January, next month, you would have some agreement  
6 on the decommissioning costs. Is that what I  
7 heard?

8 MR. HOWDEN: Yes, we had a meeting  
9 with CLS Incorporated a couple of weeks ago to  
10 discuss the costs and to discuss the issues that  
11 we needed clarification on. From that meeting, we  
12 felt that CLS Incorporated understood our concerns  
13 through the discussions and that they would be  
14 able to resubmit the cost estimates to address the  
15 points of clarification that we required.

16 MEMBER BARNES: If I understand  
17 it, you have reached a fairly firm agreement or  
18 understanding between the two sides here on the  
19 level of financial guarantee. If that is the  
20 case, why does the licence condition have the date  
21 December 31, 2003? In other words, why do you  
22 need another year in order to have that specific  
23 guarantee received by you?

24 MR. HOWDEN: We are requesting  
25 that time period because we still think, for the

1 financial guarantee, it will require much more  
2 discussion with CLS Incorporated. The financial  
3 guarantee proposed by CLS Incorporated is sort of  
4 two-pronged, where they are going to build up the  
5 decommissioning fund, which, in their agreement  
6 with the University of Saskatchewan does stipulate  
7 that that fund has to be acceptable to the CNSC.  
8 That was another question that was raised earlier.

9 Then you go to the letter of  
10 credit from the University of Saskatchewan.  
11 Traditionally, for financial guarantees, we have  
12 not been accepting financial guarantees directly  
13 from other entities other than banks or  
14 government. So we wanted to explore that further.

15 Really, the issue is: Is the  
16 amount that is being proposed low enough such that  
17 the risk is low enough that we can accept a letter  
18 of credit from the University of Saskatchewan as  
19 opposed to from a bank. Mrs. Maloney has directed  
20 our staff to review this potential position and  
21 make recommendations to her, the reason being  
22 because it could impact other licensees who have  
23 relatively low financial guarantees required on  
24 whether they have to go to a bank or whether they  
25 can get a guarantee from an institution such as a



1 university.

2 I believe it is going to take time  
3 to work out those issues and also to examine our  
4 own position on financial guarantees.

5 MEMBER BARNES: Can I come to the  
6 second issue, and that is how the fund is actually  
7 built up I guess just to paint two scenarios, one  
8 scenario is that there is a low user community and  
9 the other is that there is a full user community.  
10 In other words, part of the revenues for the  
11 operation of the light source certainly comes from  
12 the partners, as I understand it, and also there  
13 will be a set of user fees that will generate part  
14 of the income.

15 The fund, presumably, is going to  
16 be accumulated by some transfer of monies either  
17 from the partners, the partner contributions, or  
18 from the user fees.

19 I am trying to find out whether  
20 this is built up annually by sort of a guaranteed  
21 amount that would come in irrespective of the user  
22 fees, i.e. therefore, all of the responsibility  
23 falls back to the partners or to the university,  
24 or whether it is essentially built up as an  
25 amount, assuming there is a surplus.

1                   Is there a guarantee that this  
2 fund will be built up in a systematic way  
3 irrespective of the total operating revenues  
4 received by the Canadian Light Source?

5                   MR. BENMERROUCHE: I will direct  
6 this question to Mark de Jong.

7                   MR. de JONG: The discussions that  
8 we have had on building up the fund is the intent  
9 that if the facility has an anticipated life span  
10 of approximately 20 years to build that full fund  
11 up over that period of time, we are talking  
12 somewhere between \$250,000 and \$300,000 a year.  
13 That is based on what we have on that current  
14 estimate for the decommissioning.

15                   That will be coming right off the  
16 top; that will be part of our basic commitment  
17 going in each year regardless of what number of  
18 users we have. That is certainly what we are  
19 planning on when we were working on our budget.

20                   The funding partners for  
21 operations, we have certainly been informing them  
22 that the contributions to this decommissioning  
23 fund will be part of what we will be using with  
24 their ongoing contributions. It will not be  
25 dependent upon the user fees.

1                   MEMBER BARNES: So I understand  
2                   that that is accepted. You have not only informed  
3                   them, but they accept that as part of the  
4                   arrangements?

5                   MR. de JONG: One of the funding  
6                   partners is the University of Saskatchewan and  
7                   they have certainly accepted that. Their  
8                   commitment is over \$1 million a year. We will  
9                   have that amount of money from someone that will  
10                  permit us to use it in that fashion.

11                  MEMBER BARNES: To the staff, I  
12                  assume this is also part of the financial  
13                  guarantee issue, this issue of a guarantee to be  
14                  able to build up the decommissioning fund  
15                  appropriately?

16                  MR. HOWDEN: That is correct.

17                  THE CHAIRPERSON: Dr. Giroux.

18                  MEMBER GIROUX: I have a further  
19                  question about the hold point that you are  
20                  discussing in the document. Before you send the  
21                  beam lines outside the shielded area, my question  
22                  is: Will decommissioning include hitting actual  
23                  targets with the beam line or will it be only with  
24                  beam dumps outside the storage ring?

25                  MR. BENMERROUCHE: If I understand

1           correctly, your question is whether or not we are  
2           going to be using any beam dumps inside the  
3           storage ring?

4                           MEMBER GIROUX:   Beam dumps or  
5           actual targets.  If you are commissioning, you  
6           have to get close to operating conditions.  My  
7           question is:  How close do you get to operating  
8           conditions?  Does commissioning of the beam lines  
9           outside the storage ring include hitting actual  
10          targets as you will be doing other operations?

11                           MR. BENMERROUCHE:  Bill Thomlinson  
12          will take the question.

13                           MR. THOMLINSON:  Commissioning of  
14          the Phase III includes, first of all, working with  
15          the shield wall completely intact, operating the  
16          storage ring itself at various operating  
17          conditions so that we are sure of its stable  
18          operation also in sort of non-normal operations.

19                           Once we have achieved that point,  
20          then it is because there are no radiation ports  
21          open; everything is contained inside the shield  
22          wall.  There are some beam lines being constructed  
23          which are diagnostic beam lines.  They will be  
24          looking at the beam at that point.

25                           Then further to your question,

1       which is a very good point, in order to apply for  
2       routine operations, the actual beam lines, at  
3       least those which are present at the time -- and  
4       they are all very similar in terms of safety  
5       operations -- it will be necessary to bring the  
6       photons, the light, the radiation, not the  
7       electrons -- electrons are contained within the  
8       storage ring always -- to bring the light out,  
9       down the various beam lines, which are in  
10      existence, under controlled radiological surveys,  
11      various types of conditions and fault conditions  
12      and so forth, under the control of a commissioning  
13      team prior to any utilization by experimental  
14      users. But we will have to, in fact, emulate the  
15      real world. We will have to put the optics in  
16      place. You will get scattering from the various  
17      optics. Optics are just like mirrors and so  
18      forth, mirrors and apertures and so forth to  
19      define the beam for the end user. We will have to  
20      bring the beam into the last part of the beam line  
21      where the actual experiments take place.

22                      Of course, all of that is based  
23      upon prior measurements and validation of the  
24      safety systems and exclusion and so forth. But it  
25      will have to be to that point, otherwise we could

1 not ask for routine operations.

2 MEMBER GIROUX: Thank you. Is  
3 staff comfortable with that scenario?

4 MR. HOWDEN: Yes, we are. The  
5 main thing that we will be focusing on is that it  
6 is the synchrotron radiation coming out and not  
7 any other radiation coming out.

8 MEMBER GIROUX: A further  
9 question. You mention on page 4 of staff's  
10 document that there is some radiation or  
11 contamination resulting from the electron beam  
12 impacting on components. What is the typical  
13 duration of the resulting contamination? Is that  
14 measured in seconds, minutes, hours or whatever?

15 MR. HOWDEN: With regard to the  
16 impact of the beam, it is not contamination. It  
17 is actually activation of the components and the  
18 time to decay away could be from seconds to hours,  
19 depending on the materials, depending on what  
20 parts are being activated.

21 MEMBER GIROUX: There is no real  
22 problem of accumulation in there if it decays that  
23 rapidly?

24 MR. HOWDEN: There will be  
25 accumulation over time. From a standpoint of

1 safety, local shielding is used to protect the  
2 workers for that. Also, when it comes to  
3 decommissioning time, how much activated the  
4 components or the shielding is will determine  
5 exactly how much of the facility has to be taken  
6 apart and it depends on the activation at that  
7 time. But it will accumulate, yes.

8 MEMBER GIROUX: Thank you. My  
9 final question is: What is the rate of  
10 utilization of the beam which is expected of the  
11 storage ring? What per cent of the time in terms  
12 of hours per day will the storage ring be  
13 operating?

14 MR. BENMERROUCHE: I want to make  
15 sure I understand the question before I answer it.  
16 Are you talking about how long the  
17 beam in the storage ring --

18 MEMBER GIROUX: The beam in the  
19 storage ring. I think you mentioned that you have  
20 to replenish it after four hours?

21 MR. BENMERROUCHE: Between four  
22 hours to ten of hours, yes.

23 MEMBER GIROUX: But is your plan  
24 always to have a beam active within the storage  
25 ring?

1                   MR. BENMERROUCHE: Yes. I want to  
2 summarize how the whole process works. There is  
3 an injection system that we need to inject  
4 electrons in the storage ring. Then once the  
5 electrons are in the storage ring, they circulate  
6 for hours. At one point, you are going to start  
7 losing electrons and you have to replenish or  
8 refill the storage ring. The refill can range  
9 between four hours to ten, 12 hours. It depends  
10 on many, many factors.

11                   But as far as the injector system,  
12 that is what the whole commissioning is about,  
13 Phase I, Phase II, it is only going to be running  
14 up to two minutes every four to ten of hours.  
15 Then after that, the whole system will shutdown  
16 and there will be no radiation. Then any time you  
17 need to refill the ring, you just start the whole  
18 injector system again, which is the linac, the  
19 booster and the BTS. That is why the measures  
20 that you measured so far, we have to take into  
21 account the duty factor of the machine.

22                   Mark de Jong would like to add  
23 something.

24                   MR. de JONG: I just wanted to  
25 add. I think the other half of your question is



1 the usage throughout the year.

2 It is our intent that once we get  
3 into routine operation, that in the first year we  
4 will probably operate the storage ring  
5 approximately 2,000 hours a year, but that as a  
6 mature facility over three or four years, we will  
7 basically have beam in the storage ring  
8 approximately 5,000 hours a year. That is pretty  
9 typical of the production of a lot of these other  
10 facilities.

11 That entails basically 24 hours a  
12 day, seven days a week for extended periods of  
13 times, followed by one month to two month  
14 shutdowns to allow any major revisions on some of  
15 the beam lines.

16 MEMBER GIROUX: Thank you. That  
17 is very informative. I was anticipating the  
18 operating licence hearing, but I was curious.  
19 Thank you.

20 THE CHAIRPERSON: My questions are  
21 what I would call clean up questions in terms of  
22 this is an amendment to the licence, but I just  
23 want to check. These are questions to staff.

24 There are a number of areas under  
25 the licence that haven't been discussed today, and

1 I just want to make sure that you are still  
2 satisfied with the compliance of the licensee in  
3 the following areas. I will just list those:  
4 Conventional health and safety, issues of  
5 security, emergency preparedness, and fire  
6 protection.

7 MR. HOWDEN: Yes, we are still  
8 satisfied with the licensee's compliance in those  
9 areas.

10 THE CHAIRPERSON: I would like to  
11 make it clear that one of the issues that is not  
12 discussed is there is a lack of scale on diagrams.  
13 There is a lack of dates on photographs and, as  
14 the staff knows, this is an area we have been  
15 trying to emphasize. It is important in terms of  
16 precision to have that kind of information in  
17 order for us to have a general picture. So that  
18 is a comment rather than any specific question.

19 My last question is: We noted  
20 earlier some concerns on the part of the  
21 Commission. There was a manager of QA, the  
22 position was vacant. It is now filled, I believe.  
23 Could both the licensee and the staff comment on  
24 that? Is that correct, that there is a person in  
25 that place?

1 MR. BENMERROUCHE: Yes, it is  
2 correct.

3 MR. HOWDEN: Yes, we are aware of  
4 that and they have updated their organization  
5 chart to reflect this person's position, plus  
6 their duties and responsibilities, and we are  
7 satisfied with that.

8 THE CHAIRPERSON: My final point  
9 is, I would just like to note for the record, if  
10 we go back to the transcripts from the previous  
11 hearing that we had in the matter, the Commission  
12 had expected that there would be more progress  
13 made than we have seen on the decommissioning plan  
14 and the financial guarantees.

15 I would like to note that for the  
16 record. It has been discussed quite exhaustively.  
17 But if we look back, we had expected more progress  
18 than we saw. That should be reflected in the  
19 transcripts.

20 Mr. Graham.

21 MEMBER GRAHAM: Thank you. I have  
22 a question on the employment and your management  
23 chart. I had a note there that the Q & A person,  
24 that that position was filled, but are there any  
25 positions of a key nature that are not filled at

1           this time within the whole organization?

2                           MR. THOMLINSON:   The answer to  
3           that is yes.   The key position, long-term key  
4           position of Director of Research, Mike Bancroft is  
5           our Acting Director of Research.   We are beginning  
6           an active search for that position.   Health and  
7           safety, however, reports to me as Executive  
8           Director, directly to me.   So there is not a  
9           direct line management authority there for health  
10          and safety.

11                           There are other positions to be  
12          filled when we approach operations which will  
13          involve E, S and H issues both in the operations  
14          of the storage ring facility and also the  
15          experimental operations on the experimental floor.  
16          We will be recruiting and training the staff in  
17          those areas, much as at every facility a similar  
18          nature.   Those will increase in number as we  
19          increase our needs in terms of the number of  
20          experiments.

21                           Outside of those, we are also  
22          actively looking and approaching people in the E,  
23          S and H area under Dr. Benmerrouche, to continue  
24          to maintain our high level of compliance there in  
25          the E, S and H area, in particular, radiological

1 officer. That is active and close, we hope, to  
2 finalization.

3 So I believe that we are on target  
4 with regard to the E, S and H management and  
5 authority and responsibilities within our  
6 organization, particularly as we are approaching  
7 the transition from project to operations.

8 MEMBER GRAHAM: My question then  
9 is to CNSC staff. What check and balance or what  
10 monitoring will you do to make sure that these  
11 positions that were mentioned here this morning  
12 get filled on a sliding scale or on a critical  
13 path, I guess, as the project becomes a reality  
14 and goes from construction into actual production?  
15 What check and balance do you have on that that  
16 you can monitor that or do you have a process in  
17 place?

18 MR. HOWDEN: We do that mainly  
19 through our interaction with licensee on  
20 assessment issues and compliance issues. From our  
21 perspective at the moment, they have the staff to  
22 do the job and the staff that is qualified to do  
23 the job.

24 In the future, what we would be  
25 monitoring would be to know what is going on in

1 the health, safety, environmental area, if they  
2 were losing staff, but we would be focusing on  
3 their performance in terms of doses, accidents,  
4 events, that type of thing, as indicators, whether  
5 things were going well or not. If we saw adverse  
6 trends, we would then maybe do an audit on their  
7 quality assurance program to make sure that they  
8 were maintaining their management oversight and  
9 that their managed processes were actually being  
10 used to manage health and safety.

11 MEMBER GRAHAM: Just one further  
12 question. Do you have a staff member on site at  
13 all times similar to a nuclear generating facility  
14 or, if you don't, how often are you there to  
15 monitor things like this?

16 MR. HOWDEN: We don't have any  
17 staff on site. Right now we are doing inspections  
18 on a frequency of twice per year. The latest  
19 inspection, what we did was our staff from Ottawa  
20 went, but we also are now including one of our  
21 staff from our Saskatoon office, from the Uranium  
22 Mines and Lands Evaluation Division, getting them  
23 familiar with the facility such that they could go  
24 in and do inspections for us or do measurements  
25 for us and pass the information back to our

1 project officers.

2 We have just started that. Our  
3 expectation is when Phase III is running that a  
4 person from that office would go over and verify  
5 the radiation fields.

6 But the routine inspections are  
7 planned right now for two times per year.

8 MR. LEBLANC: This completes the  
9 record for the public hearing on the matter of an  
10 application by Canadian Light Source for an  
11 amendment to its particle accelerator operating  
12 licence.

13 The Commission will deliberate and  
14 will publish its decision in due course. It will  
15 be posted on the CNSC website and will be  
16 distributed to participants.

17 We will resume at 11:00 this  
18 morning. When we return, we will begin with the  
19 public hearing on the matter of the Environmental  
20 Assessment Screening Report for the return to  
21 service of Units 3 and 4 of the Bruce Nuclear  
22 Generating Station (NGS) A. Merci.

23 THE CHAIRPERSON: Thank you very  
24 much for attending today and thank you very much  
25 for passing through from Saskatchewan.

1 MR. WHITWORTH: Thank you for the  
2 arrangements.

3 MR. BENMERROUCHE: Thank you.  
4