Users'
Guide
to
the
Health
Authorities
Act



Users' Guide to the Health Authorities Act

This guide examines the *Health Authorities Act*, and sets about to explain it in layman's terms.

To promote clarity, a simple two-column format is used to display the full text of the Act in the left hand column and the section-by-section explanation on the right.

To help readers locate specific sections of the Act, a *Table of Contents* and *Alphabetical Index* are included.

Regulations made pursuant to the *Health Authorities Act* are included in the Appendices for easy reference. Additional regulations are being developed and will be added to the guide, as they are approved.

Note: Explanations in the User's Guide to the Health Authorities Act are provided for information purposes only and are not intended to be used as legal interpretations.

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| | | Health Authorities Act | Explanation |
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| Be i | | red by the Governor and Assembly as | NAME OF THE ACT |
| 1 | | s Act may be cited as the <i>Health</i> horities Act. | This Act is called the <i>Health Authorities Act.</i> |
| 2 | (a) (b) (c) (d) (e) | his Act, "board of directors" means the board of directors of a district health authority; "Capital District Health Authority" means the district health authority for the Capital Health District; "Capital Health District" means the health district referred to in subsection 4(2); "community" means the area for which a community health board has been established or continued pursuant to this Act; "community health board" means a | Capital Health District is the same geographic area the Central RHB was responsible for. |
| | (f) | community health board established or continued pursuant to this Act; "community health plan" means a plan for community-based health services and the improvement of the health of the community that is to be considered by a district health authority in the development of health-services business plans; | This definition must be read together with subsection 2(g), the definition of community-based health services. The word <i>considered</i> means that DHAs are not legally bound to accept and implement all aspects of each community health plan, however, DHAs must explain to the DOH the failure to accept CHB recommendations; See subsection 56(4) |
| | (g) | "community-based health services" means health-care services that can be provided to people in their communities and includes health | The definitions of community health plans and community-based health services link to Section 56. |

Explanation

education, health promotion, disease prevention, mental-health services, emergency health services, addiction services, public-health services, home care, long-term care, rehabilitation services, palliative-care services and treatment for illness and injury in relation to primary care;

- (h) strict health authority" means a district health authority established for a health district by the regulations and includes the Nova Scotia Hospital and a provincial health-care centre except where provided otherwise in this Act;
- (i) "foundation" means a foundation established by any enactment, trust or agreement with respect to a hospital;
- (j) "health district" means a health district established pursuant to this Act;
- (k) "health services" include services provided through hospitals and other health-care institutions, public-health services, addiction services, emergency health services, mental health services, home-care services, long-term care and such other health services as the Minister may from time to time prescribe;
- (l) "hospital" means a hospital as defined in the Hospitals Act;
- (m) "IWK-Grace" means the Izaak Walton Killam-Grace Health Centre for Children, Women and Families;

Provisions of the Act apply to the DHAs, the NS Hospital, and the Provincial Health Care Centres (IWK-Grace and QEII), unless otherwise specified.In other words, the NS Hospital and PHCCs are generally DHAs for the purpose of the Act. The health authority is the corporate entity responsible for the district.

By regulation of Governor in Council; see Section 4(1).

Provincial Health Care Centres are the IWK-Grace and QE II by virtue of Section 65.

Health Authorities Act Explanation (n) minister" means the Minister of Health; (0)"provincial health-care centre" means a hospital referred to in Section 65; "Queen Elizabeth II" means the (p) Queen Elizabeth II Health Sciences Centre; "regional health board" means a (q) regional health board established pursuant to the Regional Health Boards Act that is repealed by this Act; "voting member" means a member Minister can appoint ex-officio members (r) under clause 11 (b) and this can of a board of directors appointed accommodate CEOs and people such as pursuant to clause 11(a). the Dean of Medicine on the Board of QEII. SUPERVISION AND MANAGEMENT OF THE ACT 3 The Minister is responsible for supervising and The Minister is responsible for the general managing this Act. supervision and management of this Act. **DISTRICT HEALTH AUTHORITIES (1)** The Governor in Council may, by **Health Districts** the regulations, designate one or more areas of the Province as a The number and name of the health districts are outlined in the regulations. health district under the name (See Appendix 1, Sections 3 and 4). Note: determined by the Governor in Section 4 deals with the geographic Council in those regulations. boundaries and Section 6 with the authorities as corporate entities. **(2)** One health district, to be called the The geographic area encompassed by the Capital Health District, shall include Capital Health District includes the sites of the locations of the Nova Scotia the Nova Scotia Hospital, IWK Grace, and Hospital, the IWK-Grace and the QEII. Those organizations are distinct Queen Elizabeth II. corporations and not, by the Act, made parts of the Capital District Health Authority.

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| 5 | (1) | The Governor in Council may, by the regulations, alter the boundaries of a health district. | District boundaries can be altered and parts of one district can be assigned to another through regulations. This power could apply to Capital Health District but |
| | (2) | The Governor in Council may, by the regulations, annex the whole or any part of a health district to another health district. | given 4(2), capital district must always encompass Dartmouth and Halifax. |
| | | | Authority |
| 6 | (1) | The Governor in Council may, by the regulations, establish a district health authority to govern and manage the delivery of those health services in a health district for which it has been made responsible | DHAs will be established by regulations. This provides the power to establish corporate authorities to be responsible for the geographic districts established under Section 4. |
| | | pursuant to this Act. | Each DHA will govern and manage the delivery of those health services for which it is responsible. |
| | (2) | Each district health authority is a body corporate under the name determined by the Governor in Council in the regulations. | Each DHA is a corporation meaning they have all the usual powers of a corporation including contracting with each other, except as limited by the Act. |
| | | | Cabinet will determine the name of each DHA. |
| | (3) | The district health authority for the Capital Health District shall be called the Capital District Health Authority. | The Capital District Health Authority has already been named. |
| 7 | amal auth auth | Governor in Council may divide, gamate with another district health ority or reconstitute a district health ority established pursuant to this Act ecordance with the regulations. | DHAs can be altered and parts of one DHA can be assigned to another. |
| | | | Corporate Powers |
| 8 | and, | strict health authority has the capacity subject to this Act, the rights, powers privileges of a natural person. | DHAs, by this section, have full power to contract, buy and sell, etc., subject to limitations imposed by the Act. Because a DHA has these powers by this section and |

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| | | | 6(2), each DHA has the power to contract with the DOH, other DHAs, PHCCs, or other organizations for shared services arrangements (eg. for service delivery), without an express authorization in the legislation for these types of contracts. |
| 9 | (1) | A district health authority is not an agent of Her Majesty in right of the Province. | DHAs are not crown corporations. |
| | (2) | A person employed or engaged by a district health authority is not an officer, servant or agent of Her Majesty in right of the Province. | DHA employees are not part of the Nova Scotia Civil Service or otherwise considered to be employees of the Government or agents. |
| | (3) | Nothing in subsection (2) affects the application of the <i>Public Service Superannuation Act</i> to any person. | This clause is meant to preserve the rights of those RHB employees who are Public Health and Drug Dependency employees and in the Public Service Superannuation Plan. |
| | | | Boards of Directors |
| 10 | (1) | The administration, management, general direction and control of the affairs of a district health authority are vested in a board of directors for that authority appointed by the Minister. | The DHA board of directors is responsible for the administration, management, general direction, and control of the DHA. |
| | (2) | The persons who from time to time are appointed to the board of directors of a district health authority are the members of the corporation. | Persons on the DHA boards of directors are the members of the corporation. |
| 11 | A bo | oard of directors consists of | |
| | (a) | the number of voting members specified in the regulations respecting the district health authority, | The number of DHA members is specified in the regulations. <i>See Appendix 1, Section 5.</i> |
| | | (i) one third of whom shall be appointed by the Minister, and | The Minister will appoint 1/3 of the DHA members from among the candidates that apply through the government's public appointment process. |

Health Authorities Act Explanation two thirds of whom shall be The Minister will appoint 2/3 of DHA members from among the persons appointed by the Minister from nominated by the CHBs in a district. among persons nominated by community health boards pursuant to Section 52; and (b) such number of non-voting The Minister may appoint any number of members as the Minister may non-voting or ex-officio members. This appoint. ability is important to accommodate people such as Dean of Medicine on board of the QEII. 12 The chair of a board of directors shall be The Minister will appoint a DHA member to be Chairperson. The Chair can come appointed by the Minister from among from the 1/3 membership appointed by the the voting members of the board. Minister from among the candidates that apply through the government's public appointment process or from among the 2/3 membership appointed from among the persons nominated by the CHBs in a district. 13 **(1)** No person is qualified to be The following persons cannot serve on a DHA board: nominated or to serve as a member ► Member of Parliament (MP) of a board of directors who is a **▶** Senator member of ► MLA ▶ Municipal Councillor the House of Commons or the (a) ► School Board Member Senate of Canada; (b) the House of Assembly; a council of a regional municipality, (c) an incorporated town or a municipality of a county or district; or a school board. (d) **(2)** Subject to subsection (3), no more If a DHA has 12 members or less, it can than three of the maximum have no more than 3 of the following permitted number of voting persons on its board: members of a board of directors employees or office holders at any may be individuals who hold office hospital or service operated by the or employment in the service of the DHA physicians with privileges at any

Health Authorities Act Explanation hospital in the district district health authority or any This clause was based on the sense that hospital or service operated by the although employees and physicians authority, or who have privileges at together should not be more than 1/4 of any hospital in the health district. the total, they should have the opportunity of being at least 1/4. If a DHA has more than 12 members (3) Where the regulations respecting a (Capital District has 15, as indicated in district health authority provide for the regulations developed subsequent to more than twelve voting members the Act), the Minister can specify in the on a board of directors, the Minister regulations if more than 3 of those may provide in the regulations made persons specified in 13(2) can serve on by the Minister that more than three the board. Such a regulation will maintain the ratio of employees and of the voting members may be physicians on the board, as described in individuals who hold office or the previous paragraph. employment in the service of the authority or any hospital or service operated by the authority, or who have privileges at any hospital in the health district. Term of Office The regulations developed subsequent to 14 **(1)** The members of a board of the Act specify that except for the term of directors hold office for the term office for the first DHA boards, all other provided by the regulations terms of office for DHA members will be respecting the district health for 3 years, except for the first boards, authority or, where the regulations whose terms will vary in length from 1 to do not specify the term, for the 3 years, to ensure that only a portion of term provided in their the DHA members complete their terms appointments. each year. The intent of this regulation is to provide for continuity in board membership (See Appendix 1, Section 6). If a DHA member's term of office expires, the member can continue to Notwithstanding subsection (1), hold office until a successor is appointed. members of the board of directors hold office until such time as their successors are appointed, even if such appointment does not occur until after their specified term of office has expired. The Minister can remove or suspend a member if there is cause or incapacity.

The member can then be replaced, re-

circumstance, the Minister does not have to wait until the expiry of the member's

appointed, or reinstated. In this

(3)

The Minister may, where the

Minister considers there is cause or

incapacity, remove or suspend any

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| | | member of a board of directors and may re-appoint, reinstate or replace that member, whether the member's term has expired or not. | term to replace them. |
| | | | Remuneration |
| 15 | (1) | Subject to subsection (2), members of a board of directors shall not receive any honoraria or other remuneration for their activities as members. | DHA members do not receive any honoraria or remuneration for serving on the board. |
| | (2) | Subject to the regulations and to any more restrictive policy adopted by a board of directors, the members of the board may be reimbursed by the district health authority for the reasonable expenses necessarily incurred by them in the performance of their duties. | A DHA may reimburse board members for reasonable expenses incurred in the performance of their duties. This is further defined in the regulations. See Appendix 1, Section 7. |
| 16 | appo | ajority of the voting members inted to a board of directors is a um of the board. | Quorum A quorum is more than 1/2 of the board members. |
| 17 | of di | cancy in the membership of a board rectors does not impair the ability of emaining members to act. | Board Vacancy The board can act even if there is a vacancy on the board. |
| 18 | two peach informactive | pard of directors shall conduct at least public forums in the health district in year for the purpose of providing rmation on the operations and ities of the district health authority seeking input from the public. | Public Forums A DHA board will hold at least 2 public forums in the district each year to provide information on the operations and activities of the DHA and to seek information from the public. |
| 19 | The are | objects of a district health authority | Objects of DHA See opposite text for precise wording on the objects of the DHA. |

| | | Health Authorities Act | Explanation |
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| | (a) | to govern, plan, manage, monitor, evaluate and deliver health services in a health district in accordance with this Act and any other enactment in order to | |
| | | (i) maintain the most beneficial allocation of health-care resources, | |
| | | (ii) avoid duplication of health services, and | |
| | | (iii) meet the needs of the health district, having regard to policies, directives and standards established pursuant to this Act; and | |
| | (b) | to endeavour to maintain and improve the health of the residents of the health district. | |
| | | | DHA Responsibilities |
| 20 | A di | strict health authority shall | See opposite text for precise wording on the responsibilities of a DHA. |
| | (a) | determine priorities in the provision of health services in the health district and allocate resources accordingly; | |
| | (b) | implement the health-services business plan for the health district approved pursuant to Section 59; | |
| | (c) | recommend to the Minister which health services should be available in all health districts; | Recommend to the Minister the health services that should be provided in every health district. |
| | (d) | identify to the Minister those organizations or persons that should be responsible for the delivery of the health services referred to in clause (c); | DHAs will identify for the Minister the persons that should be responsible for delivering those health services that should be available in every health district. |

| | | Health Authorities Act | Explanation |
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| | (e) | participate in the development of and implementation of Provincial health policies and standards, Provincial health-information systems, Provincial human resource plans for the health system and other Provincial health-care system initiatives; | |
| | (f) | provide information to the public about health care and the health- care system and the operations and activities of the authority; and | |
| | (g) | carry out other such responsibilities as the Minister may assign or as are prescribed by regulations. | |
| | | | Reporting |
| 21 | (1) | A district health authority shall, in the form and with the content required by the Minister, provide to the Minister | This section sets out the DHA reporting obligations. It is a key section in making the accountability of the DHAs to the Minister of Health tangible and immediate. The Minister can specify the form and content of the information that must be submitted by DHAs. |
| | (a) | monthly and quarterly financial statements; | Budgetary information must be tracked month to month if problems are to be identified quickly and addressed while they are still manageable. Any concerns about the frequency of this obligation can be addressed by defining the content so as to not make the obligation too onerous. |
| | (b) | audited year-end financial statements and any management letters issued by auditors; | See opposite column for other reporting requirements |
| | (c) | such information as is required by the Minister for the purpose of the monitoring and evaluation of the quality, accessibility and comprehensiveness of health services; and | |

| | | Health Authorities Act | Explanation |
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| | (d) | such other reports as are required by the Minister. | |
| | (2) | A district health authority shall prepare, in relation to each fiscal year, an annual report that includes | Each DHA will prepare an annual report that includes an audited financial statement and a summary of the DHAs performance, particularly related to the objectives previously specified in its |
| | (a) | the audited financial statement of the authority for that fiscal year; and | health services business plan. This requirement is a critical component of making the business planning process |
| | (b) | a report on the results achieved by the authority with respect to any performance objectives established for the authority, including those established in an approved health- services business plan for that fiscal year. | credible, serious, and effective. |
| | (3) | A district health authority shall submit the annual report referred to in subsection (2) to the Minister no later than September 1st following the end of the fiscal year to which it | DHA annual reports are due on September 1 following the fiscal year end to which they relate, subject to Subsection (5), which states that the Minister can change the stated deadlines for DHA reports, as necessary. |
| | (4) | relates. The Minister shall table the annual report in the House of Assembly within fifteen days after receiving it or, if the Assembly is not then sitting, within fifteen days after the Assembly next sits. | The Minister will table a DHA's annual report in the Legislature within 15 days of receiving it, if the Legislature is sitting. If it is not sitting, within 15 days after it next sits. This requirement manifests the Minister's accountability to the public for the performance of the health system. |
| | (5) | The Minister may, from time to time, establish different deadlines for the provision of the reports, statements, letters and other information required pursuant to subsections (1) to (3) and may extend any of the deadlines. | |
| | | | Corporate By-laws |
| 22 | (1) | The Minister shall make by-laws with respect to the conduct and | The DHA's corporate by-laws, outlining the DHA's conduct and management, are made by the Minister. |

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management of the affairs of a district health authority including, without limiting the generality of the foregoing, by-laws

- (a) respecting the appointment, removal, functions and duties of officers, agents and servants of the authority;
- (b) establishing standing and special committees of the board of directors;
- (c) respecting the delegation of powers and duties to officers and committees;
- (d) designating banking authorities and signing officers;
- (e) respecting the conflict of interest of members;
- (f) governing the calling of meetings of the board and the rules of procedure at such meetings; and
- (g) respecting the management and administration of the board and associated institutions.
- (2) Subject to the approval of the Minister, the board of directors for a district health authority may amend by-laws made respecting that authority pursuant to subsection (1)

Note: There are two reasons for the Minister to have by-law power: [1] to ensure DHAs have functioning by-laws on the day they are first established, and [2] to ensure a level of organizational consistency across the system. Where local variation makes sense, Subsection (2) accommodates this by allowing for DHA amendments with Ministerial approval.

The following are among the corporate by-laws to be specified by the Minister:

- functions and duties of the DHA board of directors and officers, as well as DHA management and employees;
- standing and special committees of the board of directors;
- powers and duties delegated to the officers of the board of directors and its committees;
- banking authorities and signing officers;
- conflict of interest guidelines for board members;
- calling of board meetings and meeting procedures;
- management and administration of the board of directors and its associated institutions;

The by-laws made by the Minister and listed in this section of the Act (ie. corporate by-laws) can be amended by the board of directors, subject to the approval of the Minister.

| | Health Authorities Act | | Explanation |
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| 23 | The | Minister shall make by-laws | Medical Staff By-laws This section relates to physician discipline matters, while section 24 relates to management of the medical staff. The Medical Society of Nova Scotia is comfortable with these provisions in the <i>Act</i> and is currently reviewing the actual by-laws. |
| | (a) (b) | respecting the granting, variation, suspension and revocation of medical staff privileges; and establishing a Provincial Appeal Board that shall make final | The Minister will specify the following aspects of the medical staff by-laws: • the granting, variation, suspension and revocation of medical staff privileges; and • establishing a Provincial Appeal |
| | | decisions respecting the granting of credentials, privileges and membership in the medical staff of the board generally, including, without limiting the generality of the foregoing, the granting, variation, suspension of such privileges or membership, and the | Board that will make final decisions about the granting of credentials, privileges, and membership in the medical staff of the board generally, including, the granting, variation, suspension of such privileges or membership, and the discipline of members of the medical staff. |
| | | discipline of members of the medical staff. | The by-laws specified in 23 (a) and (b) cannot be amended by anyone other than the Minister and any subsequent by-laws, such as those outlined in Section 24, should not conflict with them. |
| 24 | (1) | Subject to the approval of the Minister, a district health authority may make by-laws respecting medical staff including, without limiting the generality of the foregoing, by-laws respecting | The following aspects of the Medical Staff By-laws can be made by a DHA, subject to the approval of the Minister. By-laws under this heading relate primarily to management of medical staff, including establishing categories of privileges. |
| | (a) | the membership of a medical advisory committee; | the membership of a medical advisory committee; |
| | (b) | categories of physician privileges; | categories of physician privileges; |
| | (c) | the duties and functions of senior medical officers appointed by the authority; and | the duties and functions of senior medical officers appointed by the authority; and |

- (d) the rules and regulations governing medical staff.
- (2) Where there is a conflict between by-laws made pursuant to Section 23 and by-laws made pursuant to subsection (1), those made pursuant to Section 23 prevail.
- (3) Where the district health authority has not made by-laws pursuant to subsection (1), the Minister may, if the Minister considers it advisable, make the by-laws referred to in that subsection.
- (4) Where the Minister makes by-laws pursuant to subsection (3), the district health authority may amend those by-laws subject to the approval of the Minister.
- (5) Where, on the coming into force of this Act, by-laws respecting the matters referred to in Section 23 and subsection (1) have been made by
- (a) the Nova Scotia Hospital;
- (b) the Queen Elizabeth II;
- (c) the IWK-Grace;
- (d) the Cape Breton Regional Hospital;
- (e) the Glace Bay Healthcare System Corporation;
- (f) the New Waterford Consolidated Hospital Commission; or
- (g) the Northside Harbor View Hospital,

those by-laws remain in effect until such time as they are replaced with other by-laws by regulations made pursuant to clause 84(1)(j).

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the rules and regulations governing medical staff.

Where there is a conflict between the by-laws specified here (medical staff by-laws) and those listed in Section 23 (by-laws on discipline), the latter will prevail.

If a DHA does not make medical staff by-laws (the experience of RHBs), the Minister can intervene and make them for the DHA.

To allow time for the following entities to discuss their options with the DHAs, their medical staff by-laws will remain in effect until such time as they are replaced with the ones made by the Minister/DHA: the Nova Scotia Hospital, the Queen Elizabeth II; the IWK-Grace, and the hospitals that make up the Cape Breton Health Care Complex, ie. the Cape Breton Regional Hospital, the Glace Bay Healthcare System Corporation, the New Waterford Consolidated Hospital Commission, and the Northside Harbor View Hospital.

| | | Health Authorities Act | Explanation |
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| | (6) | Notwithstanding subsection (2) and subsection (1), the Minister may revoke and replace any of the bylaws made pursuant to Sections 22 and 23 and subsection (1), either in whole or in part. For greater certainty, by-laws made pursuant to subsection 24(2) and subsection (1) have no effect until approved by the Minister. | The Minister can revoke any or all of the medical staff by-laws and replace them either in whole or in part. By-laws made by DHAs take effect on approval of the Minister. This is in keeping with the current Hospital Act provision. |
| 25 | (1) | A board of directors may establish advisory and other committees to assist the board in carrying out its responsibilities including any committees it considers necessary to ensure adequate opportunity for consultation and participation by the public with respect to health services provided by the district health authority. | Advisory Committees A DHA board can establish advisory and other committees to assist the board in carrying out its responsibilities. |
| | (2) | Committee members need not be members of the board of directors. | Committee members need not be members of the board of directors. |
| 26 | perso omit defar purp | member of a board of directors is conally liable for anything done or sted to be done or for any neglect or sult in the <i>bona fide</i> exercise or corted exercise in good faith of a ter conferred upon the member by this | Exclusion of Liability DHA members are not personally liable for anything done or omitted by them in carrying out their duties provided it is not outside the confines of the Act. |
| 27 | auth | fiscal year of a district health ority begins on April 1st and ends on ch 31st in the following year. | Fiscal Year Fiscal year for DHAs is April 1 - March 31st. |
| 28 | (1) | A district health authority may, for | Dealing With Property DHAs can acquire, operate, and maintain property. They can also lease or |

Health Authorities Act Explanation the purpose of providing health sell the property. These powers to deal with property supplement the general services in the health district, corporate and natural persons powers conferred by Sections 6 and 8. acquire, hold, operate and maintain (a) real and personal property; and (b) subject to this Act, lease, sell or convey any real or personal property. If a DHA decides that property formerly **(3)** Where a district health authority owned by a hospital is no longer useful, determines that real property it can convey the property to any formerly owned by a hospital is no municipalities, foundations, trustees or longer useful for the purpose of the other group or person to whom the authority, the authority shall convey property would have been transferred, the real property, subject to any lien, according to the hospital's previous mortgage or other charge to which legislation, if the hospital had been dissolved. it was subject when acquired by the authority pursuant to this Act, to any municipalities, foundations, trustees or other group or person to whom the property would have been transferred upon the dissolution of the hospital but for this Act. DHA property is exempt from taxation. **(4)** The property of a district health authority is exempt from taxation pursuant to any Act of the Legislature. **Transactions** The specific powers to execute and carry A district health authority may out trusts are included within the general grant of corporate powers in Sections 6 (a) execute and carry out any trusts and 8. They are enumerated here for respecting real or personal property greater clarity and because provisions that is donated, devised, such as this are found in other bequeathed, granted, conveyed or legislation, such as in the QE II Act. given to the authority; Gifts and bequests will normally be to the appropriate foundations. The Minister will expect each DHA to direct all gifts and bequests to the appropriate foundation and to only use these powers in the rare circumstance where a donor insists on making a gift directly to a DHA.

| | | Health Authorities Act | Explanation |
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| | (b) (c) (d) (e) | make, accept, draw, execute, issue and endorse bills of exchange, cheques, promissory notes, hypothecations or other instruments necessary or convenient in the conduct of the business of the authority; subject to this Act and to the <i>Trustee Act</i> , invest money received by it; subject to this Act, erect, maintain, improve, repair or alter buildings for its purpose; retain any investment, bequest, devise or gift in the form in which it comes into its hands for as long as it considers proper and may invest the proceeds; subject to this Act, hold any real or personal property subject to and upon any trusts, terms or conditions | DHAs may: issue cheques and use other financial instruments to carry out the DHA business; invest money it receives; erect or alter buildings for DHA use manage investments, bequests, or gifts for as long as it considers proper and invest the proceeds. Regarding the reference to bequests, devises, or gifts, see the note pertaining to Section 29 (a). hold property. |
| 30 | A district health authority shall not make any expenditure for the acquisition of capital items unless the acquisition is provided for in a capital plan in a health-services business plan approved pursuant to Section 59 or has the prior written approval of the Minister. | | Spending on Capital Capital spending must be consistent with approved capital plan contained in the health services business plan— See Sections 33 and 56(3)(e). Any other capital expenditures would require the written approval of the Minister. Note: The language in Section 30 and in 56(3)(e) allows for the approval of categories of capital purchases. It is not expected that each capital item would be listed and separately approved. Also, 'capital' would not include operating supplies (ie. working capital); see subsection 33(2). As PHCCs are defined to be DHAs, this also applies to PHCCs. |
| 31 | (1) | A district health authority shall not | Deficits There is no deficit planning for DHAs. |

Explanation

plan for, or, in any fiscal year, incur or make expenditures that will result in the total of operating expenditures and capital expenditures from revenue exceeding the total of its revenues from all sources in that fiscal year.

- (2) Notwithstanding subsection (1), an amount in excess of revenue may be expended in a fiscal year for operating expenditures and capital expenditures if the district health authority has entered into an agreement with the Minister providing that the amount will be replaced during the following fiscal year.
- (3) Where operating expenditures, including capital expenditures, from revenue for a fiscal year exceed total revenue from all sources for that year, the resulting deficit as shown on the annual financial statements of the district health authority for that fiscal year shall be recovered, no later than the end of the fiscal year following the fiscal year in which the deficit occurred, by a reduction in expenditures or an increase in revenue, or both.

Note: This prohibition against deficits must be seen in the context of the whole of the Act. That context includes the joint commitment of government and each DHA to a plan developed at the beginning of each fiscal year and followed by monthly and quarterly reporting throughout the year so that problems can be identified and, where possible, addressed before they result in a deficit. Strategies to address financial deviations from the plan include reallocating resources from other parts of the health system.

A deficit may be incurred by a DHA for operating and capital expenditures from revenue if the Minister approves it. Any deficits of this nature must be recovered in one year by a reduction in expenditures, an increase in revenue, or a combination of reduced expenditures and increased revenue. This provision binds the Minister as much as it does the DHA.

See Section 31(1)

Where a district health authority realizes a budget surplus at the end of a fiscal year, the Minister may authorize the authority to retain all or a part of the surplus on such terms and conditions as the Minister considers appropriate.

Retained Surplus

DHAs can retain an end of year surplus if authorized by the Minister. As PHCCs are defined to be DHAs, this section also applies to PHCCs.

Note: The reason surplus retention is discretionary is that the Minister may decide not to authorize a surplus if the

| | | Health Authorities Act | Explanation |
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| | | | means by which it was obtained is inconsistent with the approved health services business plan or provincial health services plans. The surplus may also be the result of inaccurate forecasting. |
| | | | Borrowing |
| 33 | (1) | A district health authority may not borrow except in accordance with subsection (2) or the provisions of a health-services business plan approved pursuant to Section 59 or with the prior written approval of the Minister. | DHAs may not borrow except to cover the annual working capital requirements of the DHA included in the budget and approved in the health-services business plan or with the prior written approval of the Minister. |
| | (2) | A district health authority may borrow to cover the working capital requirements of the annual current expenditure of the authority included in the budget contained in the health-services business plan for the year, approved pursuant to Section 59, or with the prior written approval of the Minister. | |
| | (3) | Any borrowing carried out by a district health authority is on the account of the Province except for borrowing for working capital, which is the responsibility of the authority. | This limitation on the corporate powers of DHAs is a requirement of consolidated public sector accounting, which means that DHA borrowing is on the account of the Province. As PHCCs are defined to be DHAs, this section also applies to PHCCs. |
| | | | <u>Auditor</u> |
| 34 | (1) | A board of directors shall appoint a person or firm licensed as a public accountant pursuant to the <i>Public Accountants Act</i> to be the auditor of the district health authority. | DHAs are required to appoint a public accountant to be the auditor of the district health authority. |
| | (2) | A board of directors may, with the consent of the Auditor General, appoint the Auditor General to be | DHAs may, appoint the Auditor General to be the auditor of the district health authority, providing the Auditor General |

Health Authorities Act Explanation the auditor of the district health agrees. authority on such terms as to compensation as the board and the Auditor General may agree. The auditor will report to the DHA board **(3)** The auditor shall report to the on all the accounts and funds board of directors on all accounts administered by the board, even those and funds administered by the where the control is implied. board and all accounts and funds where the control is apparent or implied in the board. The Minister will specify the information **(4)** The audited statements of the and format of the information that must district health authority shall contain be contained in the audited financial the information and be in the form statements of the DHA. required by the Minister. The audited statements and the auditor's **(5)** The audited statements and the report must be filed with the DHA board auditor's report shall be filed with and the Minister on or before July 1st in each year or on another date approved by the board of directors and the the Minister. Minister on or before July 1st in each year or such other date as the Minister may approve. See opposite for other information the Auditor must submit to the DHA board **(6)** The auditor shall report any and to the Minister. management letter and any communication detailing weaknesses in internal control, deficiencies in management information systems or other areas requiring attention for improvement, including all audit reports and the auditor's observations and recommendations to management relating to the audit activity, to the board of directors and to the Minister. **(1)** 35 The auditor shall have access at all DHAs must give the auditor access to all

times to the books, accounts and records of the district health authority and is entitled to require from the employees of the authority such information and explanations as may be necessary for the performance of the auditor's duties.

accounts and records.

| | | Health Authorities Act | Explanation |
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| | (2) | The employees of a district health authority shall promptly provide access, information and explanations to the auditor when requested. | Employees of the DHA must promptly provide the Auditor with the information and explanations necessary for the auditor to carry out her duties. |
| | | | Ministerial Audits |
| 36 | (1) | The Minister may at any time direct an audit or review of a district health authority or any program, facility or service of an authority by a person appointed by the Minister. | The Minister can request an audit of a DHA or any program of the DHA. The Minister can appoint the person to conduct the audit and that person shall have free access to all DHA records. |
| | (2) | The person appointed by the Minister to make an audit or review shall, for that purpose, have free access to all health records, books of account, securities, cash, documents, bank accounts, vouchers, correspondence and records of every description of the district health authority. | |
| | | | Audit Committee |
| 37 | (1) | A board of directors shall annually appoint an audit committee. | DHA boards must annually appoint an audit committee. |
| | (2) | The responsibilities of an audit committee include | See opposite for responsibilities of audit committee. |
| | (a) | detailed review of the financial statements of the district health authority with the auditor; | |
| | (c) | evaluation of internal control systems and any management letter with the auditor; | |
| | (d) | review of the conduct and adequacy of the audit; | |
| | (e) | such other matters as may be prescribed by the board of directors; | |

| | | Health Authorities Act | Explanation |
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| | (f) | such matters arising out of the audit as may appear to the committee to require investigation; and | |
| | (g) | such additional matters as may be prescribed as duties of an audit committee. | |
| СО | MMU | INITY HEALTH BOARDS | COMMUNITY HEALTH BOARDS |
| 38 | (1) | The community health boards established pursuant to the Regional Health Boards Act are continued and shall serve as community health boards pursuant to this Act. | Continuation The existing CHBs will be continued. |
| | (2) | The Minister shall, after consulting community health boards, determine which of the continued community health boards mentioned in subsection (1) shall operate under each district health authority. | The Minister, after consulting with the CHBs, will determine under which DHA a CHB will operate. |
| | (3) | For the purpose of subsection (2), the Minister may determine that a continued community health board operates under more than one district health authority. | The Minister may determine that a CHB should operate under more than one DHA. |
| | | | New CHBs |
| 39 | (1) | A district health authority may establish community health boards in addition to those continued pursuant to Section 38. | A DHA may establish new CHBs in addition to the already existing ones. Note: This section only applies to additional CHBs that may be established by DHAs. |
| | (2) | The district health authority shall, subject to any guidelines and criteria established by the Minister in the regulations, appoint the initial members of a community health board established pursuant to subsection (1) after such consultation with the residents of the community as the authority considers appropriate. | The DHA, subject to any guidelines and criteria established by the Minister in regulations, may appoint the initial members of a new CHB, after consultation with the residents of the community. |

| | | Health Authorities Act | Explanation |
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| | (3) | One third of the initial membership shall be appointed for a term of two years, one third shall be appointed for a term of three years, and the remaining one third shall be appointed for a term of four years. | In regards to new CHBs, 1/3 of the initial membership will be appointed for two years, 1/3 will be appointed for three years, and 1/3 for four years. |
| 40 | maxi com preso | re shall be a minimum of nine and a fimum of fifteen members of a munity health board unless otherwise cribed in the by-laws for the district th authority. | Number of Members CHBs must have 9 to 15 members unless otherwise prescribed in the DHA bylaws. Already established CHBs that have less than the minimum (9) or more than the maximum number of CHB members (15), can continue to operate with that number until the DHA adjusts the number of members, as appropriate. (See Section 78) |
| 41 | Each member of a community health board shall be ordinarily resident within the boundaries of the community. | | Eligibility CHB members must live within the boundaries of the community. There is no restriction on the minimum age for CHB representatives in keeping with recommendations made at the Law Amendments Committee of the Legislature. |
| 42 | (1) | Subsequent members of a community health board, whether continued pursuant to Section 38 or established pursuant to Section 39, shall serve a term of three years and shall be selected under an open and transparent selection process determined by the community health board in accordance with guidelines and criteria established by the Minister in the regulations. | Term of Office Note: This section applies to subsequent appointments to both continued CHBs and additional CHBs. CHB members, other than those first appointed to new CHBs, will serve a term of of 3 years. CHB members will be selected under an open and transparent process determined by the CHB in accordance with guidelines and criteria established by the Minister in the regulations (See Appendix 2). |

| | | Health Authorities Act | Explanation |
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| | | | |
| | (2) | No community health board member who has served two consecutive terms of three years or more may be re-elected, reappointed or selected again until at least two years after the expiry of the second term. | CHB members who have served two consecutive terms of three years or more cannot serve again until at least two years after the expiry of the second term. |
| | (3) | Terms are deemed to be consecutive if less than one year elapses between the expiry of the first term and the commencement of the next term. | Terms are consecutive if less than one year elapses between the expiry of the first term and the beginning of the second term. |
| | | | Boundaries |
| 43 | the I the b whice | strict health authority may, subject to Minister's approval, determine or alter boundaries of the community for the a community health board is onsible. | A DHA, with the Minister's approval, can determine or alter a CHB's boundary. |
| | | | Selection of Chairperson |
| 44 | | ommunity health board shall select its from among its members. | A CHB will select its chair from among its members. |
| | | | CHB Restrictions |
| 45 | A community health board shall not govern or manage the delivery of health services. | | CHBs will not govern or manage the delivery of health services. Therefore: All Financial accountability for the CHB is under the direct authority of the DHA |
| | | | DHA must be the employer of any support staff for a CHB |
| 46 | | ommunity health board is not a body | CHBs are not a body corporate |
| | corp | orate. | Therefore: |
| | | | Not a legal entity Cannot hire staff Cannot hold funds in their own right Cannot enter into a contract |

Users' Guide to the Health Authorities Act **Health Authorities Act** Explanation Reimbursement for Expenses CHB members may be reimbursed by Subject to the regulations and to any more the DHA for reasonable expenses restrictive policy adopted by the district incurred in the performance of their health authority, the members of a duties, subject to the regulations and any community health board may be more restrictive policy adopted by the reimbursed by the authority for the DHA. See Appendix 1, Section 7. reasonable expenses necessarily incurred by them in the performance of their duties. 48 A community health board shall **CHB** Responsibilities See opposite foster community development that encourages the public to actively participate in health planning and than responsibilities in respect of service delivery; 54. They represent the ongoing (b) construct a community profile that identifies the deficiencies and strengths of the community with also serve as the platform for CHB respect to factors that affect health, including income and social status, social support networks, education, school boards. employment, physical environments, inherited factors, personal health practices and coping skills, child development and health

(c) prepare and maintain an inventory of community-based health services delivered in the community;

services in the community;

- (d) assess community health needs and community-based health services in relation to those needs;
- (e) subject to the approval of the district health authority, make bylaws;
- (f) provide such other advice and assistance that the district health authority requests;
- (g) manage, or assist in the management of, community development grants on behalf of the

Note: These responsibilities are broader community health plans under Section background work that will be reflected in community health plans and they will cooperation with other sectors, such as Economic Development Agencies or

CHBs are advisory boards.

This clause allows CHBs to be involved in the management of pilot projects or other types of community projects.

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| | | Health Authorities Act | Explanation |
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| | (h) | Minister or the district health authority, or with the approval of the Minister or the district health authority; and perform such other functions as the Minister may authorize in the regulations. | |
| 49 | | ommunity health board may establish sory committees. | Advisory Committees CHBs can establish advisory committees pursuant to By-laws. |
| 50 | (1) | The district health authority shall provide a community health board with administrative support services and technical health-planning support services. | Administrative Supports DHAs will provide CHBs with administrative support services and technical health-planning support services. The adequacy of the support is regulated by the requirement in Section 56(3) for a CHB support component in a DHA business plan. |
| | (2) | The district health authority may enter into contracts with any person for the purpose of subsection (1). | DHAs can enter into contracts with individuals for the purpose of providing the services described above. CHBs may not enter into contracts. |
| 51 | is per omit defar purp pow | member of a community health board resonally liable for anything done or sted to be done or for any neglect or all tin the <i>bona fide</i> exercise or sorted exercise in good faith of a ter conferred upon that member of the munity health board by this Act. | Exclusion of Liability CHB members are not personally liable for anything they have done or omitted in carrying out their duties provided it is not outside the confines of the Act. Note: The word "personally" has been added to make the provision the same as the equivalent provision [Section 26] for DHAs. |
| 52 | (1) | Whenever requested to do so by the Minister, the community health boards in a health district shall | Nominations for DHAs CHBs in a health district will strike a nomination committee including the CHB chair or designate of each CHB, to prepare a list of nominees for |

Health Authorities Act Explanation appointment to the DHA board and will strike a nomination committee submit the list of nominees to the including the chair or designate of Minister by the date requested. each community health board for the purpose of preparing a list of See Section 11(a) (ii) for details on the nominees for appointment to the DHA board. board of directors of the district health authority pursuant to subclause 11(a)(ii), and shall submit the list of nominees to the Minister by the date requested. In selecting nominees, the The nomination committee will use an nomination committee shall use an open and transparent process in open and transparent process in accordance with the guidelines and accordance with guidelines and criteria established by the Minister in the criteria established by the Minister regulations (See Appendix 2). The in the regulations and shall have nomination committee will have regard for the broad representation of regard to the need for broad communities in preparing the list of representation of communities in nominees. preparing the list of nominees. The Minister can ask the nominating (3) The Minister may request the committee to prepare a list of additional nominating committee struck nominees if the Minister considers it pursuant to subsection (1) to necessary to have more nominees to prepare and submit lists of consider. However, the Minister must additional nominees where the appoint two-thirds of the members from Minister considers it necessary to people nominated by CHBs. Also, given have a larger group of nominees to the Act allows the Minister to prescribe consider. criteria and guidelines for the nomination process, the Minister who asks for more names will reasonably be asked to explain why. This does not affect the Minister's power **(4)** This Section does not affect the to appoint the full membership of the Minister's power to appoint the full DHA on an interim basis, if the Minister membership of a board of directors has had to dismiss the previous DHA on an interim basis pursuant to members, as outlined in Section 63. subsection 63(4). 53 The DHA may dissolve a CHB, with the Subject to the approval of the Minister, a approval of the Minister, if the board board of directors may dissolve a considers it appropriate and 2/3 of the community health board in the health voting members present vote in favour of district if the board of directors considers it. it appropriate and two thirds of those voting members who are present and voting at a special meeting held for the purpose of dissolving the community

| | | Health Authorities Act | Explanation |
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| | | th board vote in favour of the olution. | |
| СО | MMU | UNITY HEALTH PLANS | Community Health Plans |
| 54 | (1) | A community health board shall develop a community health plan for each fiscal year of the district health authority, provide it to the district health authority of the health district and support the implementation at the community level of those components of the community health plan that are incorporated into the health-services business plan approved pursuant to Section 59. | CHBs will develop an annual community health plan for each fiscal year of the DHA. The plan will be submitted to the DHA. Note: The Act does not require the development of a completely new plan for each year. CHBs can submit updates or amendments to a plan from earlier years to satisfy this obligation. Additionally, CHBs in a district could submit plans together; and if there are aspects of CHB work that does not fit in the community health plan, the Act does not prevent CHBs from taking those aspects to the DHA or to other agencies, for example, the rural municipality. CHBs will support the implementation of those parts of the community health plan that are included in the DHA's approved health services business plan. Those details will be defined by DHAs and CHBs. |
| | (2) | The community health plan shall include | Contents of the community health plan. See opposite |
| | (a) | recommended priorities for the delivery of community-based health services; | |
| | (b) | demonstration that the recommended priorities have been established through community consultation; | |
| | (c) (d) | provisions identifying and making recommendations for the elimination of any unnecessary duplication of health services between district health authorities; and a list of the initiatives recommended by the community health board for | |

Health Authorities Act Explanation the improvement of the health of the community. DHAs will make information available to the CHBs to assist them in completing (3) For the purpose of assisting the their community health plans and community health board to make assessing the financial feasibility of recommendations pursuant to implementing the recommendations. clause (2)(a), the district health The failure of RHBs to do this was noted authority shall make available to the by the 1999 Report of the Auditor community such information that General. will assist the community health board in assessing the financial feasibility of implementing the recommendations. DHAs will ensure the CHB's community 55 A district health authority shall ensure that health plans are considered when community health plans are developed by preparing the district's health-services community health boards and considered business plan. DHAs must operate in the preparation of the health-services within available resources so a higher business plan. statutory duty would not be appropriate. Even so, Section 56(4) requires a DHA to explain to the Department of Health why it has not incorporated CHB input. **HEALTH-SERVICES BUSINESS PLANS HEALTH SERVICES BUSINESS PLANS** 56 **(1)** Each district health authority shall DHAs must prepare an annual healthprepare a health-services business services business plan covering the fiscal plan for each fiscal year. year. This is a minimum requirement and the Act does not preclude requirement for submission of multi-year plans. **(2)** The health-services business plan Cabinet must approve a DHA's healthprepared by each district health services business plan before it can be authority is subject to the approval implemented. The reason for cabinet approval is that DHA business plans, of the Governor in Council and collectively, will be an important part of shall not be implemented until the the provincial budgetary process. Governor in Council has approved **(3)** A health-services business plan shall Components of a health service business include plan: a district health services component (a) ► Health Services Component covering the level and mix of health **Human Resources Component** services needed in the health district Financial Component and how and where health services

► Community Health Board support

Explanation

are to be provided in the district;

- (b) a district human resources component for district health services to ensure the availability of a proper mix of human resources to support health services;
- (c) a district financial component to ensure the application of available financial resources to achieve district objectives and deliver health services;
- (d) a community health board support and development component outlining the district health authority's plan to support the activities of the community health boards; and
- (e) a capital plan that shall include
 - (i) a facilities management plan,
 - (ii) an explanation of the manner in which the capital that is proposed to be acquired relates to the delivery of health services, and
 - (iii) a description of capital items that the district authority intends to acquire or otherwise deal with, whether under the authority's budget or through donations given or purchases made by foundations.
- (4) A health-services business plan shall demonstrate that the district health authority has considered the community health plans provided to it and, where the health-services business plan does not provide for implementation of elements of a community health plan, shall set out the reasons for those elements not

and development component
 Capital Plan (includes capital financed by foundations).

This clause provides additional reassurance to CHBs that they will be provided with meaningful resources to do their jobs; see Subsection 50(1).

Health-services business plans must provide for implementation of community health plans. Where elements of a community health plan are not included in the health-services business plan, the reasons why must be provided.

Latitude must be given to DHAs because they are required to operate

| | | Health Authorities Act | Explanation |
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| | | being recommended for implementation. | within the resources allocated to them by the government and therefore, they cannot be bound in law to accept all CHB recommendations. The obligation to give an explanation will, however, prevent them from simply ignoring CHB recommendations. |
| | (5) | In considering whether to recommend approval of a proposed health-services business plan, the Minister shall have regard to the matters set out pursuant to subsections (3) and (4). | The Minister is required to consider the extent to which a health service business plan contains the required elements and the extent to which it incorporates community health plans or adequacy of reasons for not incorporating elements of community plans in deciding to recommend approval or rejection of the plan. |
| 57 | (1) | A proposed health-services business plan shall be submitted to the Minister for comment as required by the Minister. | DHAs will submit their proposed health- services business plans to the Minister for comment. |
| | (2) | Comments from the Minister on the proposed health-services business plan shall be forwarded to the district health authority within thirty days after the date it is received by the Minister. | The Minister's comments will be forwarded to the DHA within 30 days of the date it is received. |
| 58 | a fina Mini after | a district health authority shall submit al health-services business plan to the ster for approval within thirty days the date it receives comments from Minister pursuant to subsection 57(2). | Each DHA will submit a final health- services business plan to the Minister for approval within 30 days after the date it receives comments from the Minister on its draft health-services business plan. |
| 59 | (1) | The Minister may recommend that the Governor in Council approve the health-services business plan, or approve the plan with such amendments and conditions as the Minister recommends, or may refuse to recommend the plan for approval. | Cabinet can approve a DHA health- service business plan as is, approve the plan with changes recommended by the Minister, or refuse to approve the plan until such time as recommended changes are made. |
| | (2) | Where the Minister refuses to recommend a health-services business plan, the Minister shall provide reasons and the district | If a health-services business plan is not approved, the Minister will provide the DHA with the reasons. |

Health Authorities Act Explanation health authority shall submit for approval a plan that addresses the problems identified by the Minister. (3) The Governor in Council may approve a health-services business plan recommended by the Minister for approval or for approval with amendments and conditions. The Minister shall inform each If a DHA is not notified of the approval **(4)** status of its health-service business plan district health authority if the by March 31, the day before the start of health-services business plan has the fiscal year to which the plan applies, been approved, approved with the DHA can expend up to 1/2 of the amendments or not approved, as total operating expenditures approved the case may be, and, where an for the previous fiscal year, until such authority is not so informed by time as the health-services plan is March 31st immediately preceding approved by the Governor in Council. the fiscal year for which the plan was prepared, the authority may expend funds not exceeding one half of the total operating expenditures provided in its plan for the previous fiscal year before the plan is approved by the Governor in Council. MINISTER'S DUTIES AND POWERS **MINISTER'S DUTIES AND POWERS** See Opposite In addition to the other duties contained in this Act, the Minister shall (a) be responsible for the strategic direction of the health-care system including the development, implementation and evaluation of Provincial health policy; The words "or ensure the development (b) develop or ensure the development of standards" reflect the reality that the of standards for the delivery of health expertise to develop standards must be services; heavily "borrowed" from the system. (c) monitor, measure and evaluate the quality, accessibility and comprehensiveness of health services; (d) conduct financial and human resource planning

Health Authorities Act Explanation administer the allocation of (e) available resources for the provision of health services; and (f) establish requirements for information systems used in the health-care system; 61 The Minister may determine the health services to be The Minister can determine the health (a) services provided by DHAs and the provided by the district health associated funding levels. authorities and the associated funding levels; The Minister can ask the DHAs to (b) require the district health authorities produce the following plans, in addition to prepare, in addition to the healthto the health-services business plans: services business plan, such plans, human-resource plans including human-resource plans, information management and information management and information technology plans. information technology plans, as the Minister considers appropriate; The Minister can determine the (c) determine the organization and organization of a DHA and its internal internal management of district management including: health authorities and may determine its organizational structures and organizational structures and management responsibilities management responsibilities, the appropriate levels of (ii) appropriate levels of administrative services; there is administrative services, always debate about what is or is not "administration", the issue is we need a common definition, as imperfect as it may be. the percentage of the total budget that (iii) the percentage of the total can be spent on administrative budget administered by district expenses health authorities that can be spent on administrative Note: Details pertaining to internal organization expenses; will be addressed to some extent in guidelines that will be provided to DHAs by the Department of Health. (d) subject to any enactment or an specify the DHA's accounting

practices. This clause is to ensure the

accounting policy of the Province,

| | Health Authorities Act | Explanation |
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| | specify any accounting practices and principles that must be followed by district health authorities in the administration of their finances. | consistent keeping of accounts so expenditures can be tracked consistently across the system and from year to year. Under regionalization, the common GL (General Ledger) of accounts was allowed to lapse. |
| 62 | The Minister may delegate to the Deputy Minister of Health or any employee of the Department of Health, the power or duty conferred or imposed on the Minister pursuant to subsection 21(1), Sections 30,31 and 33, subsection 34(4), Sections 36 and 60, clauses 61(b), (c) and (d) and Section 64. | Delegation of Powers The Minister can delegate his powers to the Deputy Minister of Health or DOH employees in relation to specific parts of the Act including: 21(1): financial reporting; content and frequency 30: capital approvals 31: deficit spending 33: borrowing subsection 34(4): content of audited financial statements 36: request for audit 60: the Minister's duties and powers such as I strategic direction of the health system I development of standards for health services I monitoring, measuring, and evaluating health services I financial and human resource planning I allocation of resources I requirements for health information systems 61(b): "other" DHA plans 61(c): organization of DHA and its internal management 61(d): DHA accounting practices |
| | | 64: Binding directions to DHAs |

| | | Health Authorities Act | Explanation |
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| 63 | (1) | The Minister may dismiss the members of a district health authority if the authority has requested the appointment of an official administrator to replace the authority or if the Minister | Official Administrator The Minister can dismiss DHA members if the board requests the appointment of an official administrator to replace it or if the Minister considers that: |
| | | considers that (a) the authority has contravened an agreement with the Minister; | the DHA contravened an agreement with the Minister or order by the Minister |
| | | (b) the authority has ceased to function; | the DHA has ceased to function the DHA has failed to pay its debts |
| | | (c) the authority has failed, or is about to fail, to pay any of its other debts or liabilities whatsoever when due; | - ' |
| | | (d) the authority has failed to comply with any order of the Minister or the Minister's delegate; | the DHA has failed to comply with an order of the Minister or Minister's delegate |
| | | (e) the authority is not properly exercising its powers or carrying out its duties; or | ► the DHA is not carrying out its duties |
| | | (f) it is in the public interest to dismiss the members of the authority. | it is in the public interest to dismiss the members |
| | (2) | Where the Minister dismisses the members of a district health authority, the Minister shall appoint an official administrator to take the place of the board of directors. | |
| | (3) | An official administrator appointed under this Section | Powers of Official Administrator See Opposite |

Health Authorities Act Explanation (a) has all of the powers and authority of the district health authority; (b) shall perform all of the duties of the authority; and (c) shall be paid the salary and expenses as determined by the Minister at the cost of the authority. The Minister can appoint new DHA members when he determines an official **(4)** When the Minister considers that an administrator is no longer required. official administrator is no longer required, the Minister shall provide for the appointment of new members to the district health authority. **Binding Directions** The purpose of this section is primarily Notwithstanding the duties and powers to give the Minister clear authority to provided to district health authorities ensure consistency between DHA pursuant to this Act, the Minister may activity and the overall direction of the give binding directions to a district health system. Protection for CHBs has also authority with respect to any matter the been added. Minister considers relevant to the exercise of the Minister's powers or discharge of The Minister can provide DHAs with the Minister's duties under this Act, binding directions on any matter the including directions for the purpose of Minister considers relevant including; ► DHA priorities and guidelines establishing priorities and guidelines (a) for the authority to follow in the exercise of its powers; coordinating the work of the DHA in (b) co-ordinating the work of the regards to the overall objectives and district health authority with the strategic direction of the health-care objectives and strategic direction of system the health-care system in the Province in order to achieve the best possible results and to avoid duplication of effort and expense; ensuring Provincial health objectives (c) ensuring the achievement of Provincial objectives and health are achieved services; and

| | | Health Authorities Act | Explanation |
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| | (d) | ensuring the proper discharge by the authority of its duties and powers regarding the boundaries, composition, membership, formation and support of community health boards. | ► support of CHBs |
| | OVIN NTRI | ICIAL HEALTH-CARE ES | PROVINCIAL HEALTH CARE CENTRES |
| 65 | | IWK-Grace and the Queen Elizabeth e provincial health-care centres. | The two Provincial Health Care Centres (PHCCs) are the IWK-Grace and the Queen Elizabeth II. |
| 66 | (1) | A provincial health-care centre shall continue to plan, manage, monitor and evaluate the delivery of the specialized health services it is delivering at the time this Act comes into force and shall deliver such other specialized health services for which it is made responsible pursuant to this Act. A provincial health-care centre shall deliver health services in the health district in which it is located and elsewhere in accordance with the health-services business plan referred to in Section 69. | The PHCCs will continue to manage the specialized health services they were responsible for prior to this Act. They will also deliver the other specialized services they have been made responsible for in the Act. A PHCC will deliver health services in the health district in which it is located and elsewhere. In the Capital Health District, the DHA, Nova Scotia Hospital and the PHCCs will prepare and submit a joint health-services business plan. |
| 67 | (1) | Notwithstanding the Nova Scotia Hospital Act and the Queen Elizabeth II Health Sciences Centre Act, the Minister shall appoint the same persons to be the members of the board of directors of the Capital District Health Authority, the members of the Board of Management of the Nova Scotia Hospital and the members of the Board of Directors for the Queen Elizabeth II and the chair of the board of directors of the Capital District Health Authority shall be | Board Members The board of the Capital District DHA, the QEII and the Nova Scotia Hospital will be comprised of the same individuals. |

Health Authorities Act Explanation the chair of the Board of Management of the Nova Scotia Hospital and the members of the Board of Directors for the Queen Elizabeth II. The IWK Grace will retain its current board but that could change in the future **(2)** Notwithstanding the *Izaak Walton* to allow it to have the same board of Killam-Grace Health Centre Act, the directors as the Capital Health District Minister may appoint the same DHA, the QEII, and the Nova Scotia persons who are appointed to be Hospital. members of the board of directors for the Capital District Health Authority to be the members of the Board of Directors for the IWK-Grace and, in that case, the chair of the board of directors of the Capital District Health Authority shall be the chair of the Board of Directors for the IWK-Grace. 68 When making appointments to the board **(1)** The Minister shall, when making for the Capital District Health Authority, appointments pursuant to subclause the QEII, NS Hospital and the IWK 11(a) and Section 67 have regard to Grace (if applicable), the Minister is the Provincial scope and mandates required to ensure adequate of the Nova Scotia Hospital, the representation of the provincial Queen Elizabeth II and the IWKmandates of these organizations. The Grace. vehicle for doing this is the one-third of the board membership selected by the Minister. Joint Health Services Business Plan In the Capital Health District, the DHA, 69 **(1)** The Capital District Health Nova Scotia Hospital and the PHCCs Authority, the Nova Scotia will prepare and submit a joint health-Hospital and the provincial healthservices business plan. The plan will care centres shall prepare and provide for the delivery of communitysubmit a joint health-services based health services and the specialized business plan in accordance with services offered by the PHCCs. Sections 56 to 59 that provides for the delivery of both community-This requirement includes the IWK based health services and Grace, whether or not it retains a specialized health services by the separate board. provincial health-care centres. The main objective of a common For greater certainty, the business plan is to ensure the PHCCs' preparation of the joint healthplans for community health services in services business plan referred to in

| Health Authorities Act | Explanation |
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| subsection (1) fulfils the obligation of the Capital District Health Authority to prepare and submit a health-services business plan pursuant to Sections 56 to 59. | the Capital Health District match the plans of the DHA. |
| 70 (1) A provincial health-care centre and the Nova Scotia Hospital are not district health authorities for the purpose of Sections 4 to 10, 19,28, 38 to 51, 53 to 55 and 71 to 81. (2) Unless the Minister makes the appointments referred to in subsection 67(2), the IWK-Grace is not a district health authority for the | Parts of the Act Not Applicable to PHCCs and NS Hospital The parts of the Act that do not apply to the Provincial Health Care Centres and the Nova Scotia Hospital are listed below: Sections 4-10: establishment of health districts and DHAs; Section 19: objects of a DHA. (PHCCs and NS Hospital continue with the objects they already have); Section 28: holding property: (PHCCs and NS Hospital have this power under their own Acts); Sections 38-51: CHB provisions-(PHCCs and NS Hospital are not responsible for the establishment and operation of CHBs); Sections 53-55: dissolution of CHBs and preparation of CHB community health plans; Sections 71 to 81: transitional provisions, mostly related to transfer of employees from RHBs to DHAs; Parts of the Act Not Yet Applicable to IWK Grace Sections 11-17 and 52, pertaining to CHB nomination of DHA board members, do |
| purpose of Sections 11 to 17 and Section 52. | not apply to the IWK Grace until such time as its board of directors is comprised of the same individuals that govern the DHA, QEII and Nova Scotia Hospital. |
| TRANSITIONAL PROVISIONS | Transitional Provisions |

Health Authorities Act

Explanation

- 71 Where the boundaries of a health district are the same as the boundaries of a health region established pursuant to the *Regional Health Boards Act* that is repealed by this Act,
 - (a) all assets and liabilities of the regional health board established for that health region, including all employee benefits and entitlements, become the assets and liabilities of the district health authority for the health district;
 - (b) all employees of the regional health board become employees of the district health authority;
 - (c) the continuity of employment of the employees of the regional health board is not broken by the effect of clause (b);
 - (d) the district health authority is substituted for the regional health board with respect to any agreement to which the board was a party;
 - (e) every employee of the district health authority who was an employee of a regional health board immediately before the coming into force of this Act is employed by the district health authority on the same terms and conditions as to salary and benefits as those under which the employee was an employee at the regional health board and until changed by collective agreement or contract of employment;
 - (f) every employee of the district health authority who was an employee of a regional health board is deemed to have been employed by the district health authority for the same period of employment that the employee

The following information applies to the Capital District Health Authority.

Assets and liabilities of Central RHB are transferred to the Capital DHA.

All RHB employees will become employees of the DHA.

RHB employees will not experience any loss of continuity in employment due to being transferred to the DHA.

Any agreements involving the RHB will be transferred to the DHA.

| | | Health Authorities Act | Explanation |
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| | (g) (h) | was credited with as an employee of the regional health board; benefits accumulated by an employee at the regional health board while employed at the regional health board are vested in the employee and the employee is entitled to receive those benefits from the district health authority; the district health authority is a transferee for the purpose of | |
| | | Section 31 of the <i>Trade Union Act</i> and, without limiting the generality of the foregoing, (i) the district health authority is bound by successor rights as determined pursuant to the <i>Trade Union Act</i> , and (ii) subject to the <i>Trade Union Act</i> , the district health authority and the employees of the district health authority, who are covered by collective agreements, are bound by the collective agreements as if the district health authority were a party to them; and | |
| | (i) | the district health authority is a successor employer for the purpose of the <i>Pension Benefits Act</i> . | |
| 72 | enco estab | re the boundaries of a health district mpass a part of a health region blished pursuant to the Regional Health district Act that is repealed by this Act, | The following information applies to all DHAs that encompass part of a former RHB. It applies to all RHBs except the Capital District Health Authority. RHB boundaries no longer apply. |
| | (a) | all assets and liabilities of the regional health board established for that health region, including all employee benefits and entitlements, | The assets, liabilities, and all employee benefits and entitlements of the former RHB that relate to the part of the health region that now forms a health district |

Health Authorities Act

Explanation

that relate to that part of the health region become the assets and liabilities of the district health authority for the health district, subject to the determination of the Minister of any question about what is an appropriate allocation of assets and liabilities among district health authorities for health districts replacing parts of the health region; will be transferred to the DHA. Any question about the appropriate allocation of assets and liabilities will be decided by the Minister.

(b) all employees of the regional health board who are employed in that part of the health region become employees of the district health authority subject to the determination of which district health authority is the appropriate employer for the employees by

All RHB employees will become employees of the DHA, once the DHA to which they will be assigned has been determined.

(i) agreement between authorities and employees where the employees are not represented by unions,

For RHB employees that are not part of a union, the process for determining which DHA an employee will be assigned to will be determined by an agreement between the DHA and the employee.

(ii) agreement between authorities and unions, or

For employees that are unionized, the process for determining which DHA an employee will be assigned to will be determined by an agreement between the DHA and the union or a court order or other tribunal with jurisdiction to deal with the matter.

(iii) an order of a court or other tribunal with jurisdiction to deal with the matter;

RHB employees will not experience any loss of continuity in employment due to being transferred to the DHA.

(c) the continuity of employment of the employees of the regional health board is not broken by the effect of clause (b);

Any agreements involving the RHB will be transferred to a DHA. The Minister will determine which DHA the agreements will be transferred to for all matters except those involving unionized employees.

(d) the district health authority for the health district is substituted for the regional health board with respect to any agreement to which the board was a party in relation to the part of the health region that the health district encompasses and, in the case of any agreement other than an employment or collective

Users' Guide to the Health Authorities Act **Health Authorities Act** Explanation agreement, the Minister shall determine which authority is substituted for the board for each such agreement and may direct one of the authorities to carry out the agreement on behalf of the others according to terms determined by the Minister; (e) every employee of a district health authority determined pursuant to clause (b) who was an employee of a regional health board immediately before the coming into force of this Act is employed by that district health authority on the same terms and conditions as to salary and benefits as those under which the employee was an employee at the regional health board and until changed by collective agreement or contract of employment; (f) every employee of a district health authority determined pursuant to clause (b) who was an employee of a regional health board is deemed to have been employed by that district health authority for the same period of employment that the employee was credited with as an employee of the regional health board; (g) benefits accumulated by an employee at the regional health board while employed at the regional health board are vested in the employee and the employee is entitled to receive those benefits from the district health authority determined pursuant to clause (b); (h) the district health authority determined pursuant to clause (b) is a transferee for the purpose of

Section 31 of the Trade Union Act and, without limiting the generality

of the foregoing,

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Health Authorities Act Explanation "Cape Breton Healthcare Complex", become the assets and liabilities of the district health authority for the health district in which those hospitals are located; Employees of those organizations will become employees of the DHA. (b) all employees of those hospitals, including any persons employed by those hospitals collectively carrying on operations under the name "Cape Breton Healthcare Complex", become the employees of the district health authority Employees will not experience any loss referred to in clause (a); of continuity in employment due to being transferred to the DHA. (c) the continuity of employment of the employees referred to in clause (b) is not broken by the designation of those hospitals; (d) every employee of the district health authority who was an employee of a hospital designated by the regulations immediately before the coming into force of this Act is employed by the district health authority on the same terms and conditions as to salary and benefits as those under which the employee was an employee at the hospital and until changed by collective agreement or contract of employment; (e) every employee of the district health authority who was an employee of a hospital designated by the regulations is deemed to have been employed by that district health authority for the same period of employment that the employee was credited with as an employee of the hospital; (f) benefits accumulated by an employee of a hospital designated

contracting under the name "Cape Breton Healthcare Complex".

Health Authorities Act Explanation by the regulations while employed at the hospital are vested in the employee and the employee is entitled to receive those benefits from the district health authority; (g) the district health authority is a transferee for the purpose of Section 31 of the Trade Union Act and, without limiting the generality of the foregoing, (i) the district health authority is bound by successor rights as determined pursuant to the Trade Union Act, and subject to the Trade Union Act, the district health authority and the employees of the district health authority, who are covered by collective agreements, are bound by the collective agreements as if the district health authority were a party to them; and (h) the district health authority is a successor employer for the purpose of the Pension Benefits Act. Any agreements involving the Cape **(2)** Where the hospitals referred to in Breton Health Care Complex will be transferred to the DHA. Specific need for subsection (1) are designated by the this provision was the lack of a distinct regulations, notwithstanding any corporate status for the Complex, but the special or general Act of the practical reality that it was operating as Legislature, the district health an organization. authority referred to in clause (1)(a) is substituted for those hospitals with respect to any agreement to which those hospitals were parties, including any agreements entered into by those hospitals collectively carrying on operations and

Health Authorities Act

Explanation

- **75 (1)** In this Section,
 - (a) "Board of the Nova Scotia Hospital" means the Board of Management of the Nova Scotia Hospital;
 - (b) "employee at the predecessor
 Hospital" means a person employed
 at the Nova Scotia Hospital
 immediately before this Act comes
 into force and
 - (i) appointed in accordance with the *Civil Service Act* as an officer or employee required by the Board of the Nova Scotia Hospital for the proper conduct, management and operation of the Hospital,
 - (ii) employed by the Board of the Nova Scotia Hospital or by the Minister as provided for by the Governor in Council, or
 - (i) otherwise employed by the Board of the Nova Scotia Hospital or the Minister;
 - (c) "Hospital" means the Nova Scotia Hospital after the coming into force of this Act;
 - (d) "predecessor Hospital" means the Nova Scotia Hospital before the coming into force of this Act.
 - (2) On the coming into force of this Act,
 - (a) every employee at the predecessor Hospital ceases to be a person appointed in accordance with the Civil Service Act and becomes an

Note: The NSGEU asked that the NS Hospital and NS Hospital employees be moved from the civil service to the "Trade Union Act", like all other hospitals and hospital employees. The NS Hospital is the last hospital in the province staffed by government employees and the changes proposed by NSGEU would change that by making the hospital, like all other hospitals, an employer on its own under the "Trade Union Act".

Because the change would put the hospital and its employees in the same position as all other hospitals and hospital employees, government was able to agree to the proposed additional provisions. These provisions are consistent with those used to transfer the VG Hospital to the QEII. The provisions protect the civil service collective agreements as applicable to NS Hospital employees by making them collective agreements under the "Trade Union Act".

The new provisions mean that NS
Hospital employees will, like all other
hospital employees, be protected under
the successor rights provisions of the
Trade Union Act, should there be any
changes in future to the status of the
Hospital as employer.

| | Health Authorities Act | Explanation |
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| | employee of the Hospital; | |
| (b) | the continuity of employment of the employees of the predecessor Hospital is not broken by the effect of clause (a); | |
| (c) | the <i>Civil Service Act</i> and regulations made pursuant thereto and the <i>Civil Service Collective Bargaining Act</i> do not | |
| | apply to employees of the Hospital; | |
| (d) | every employee at the predecessor Hospital is employed by the Hospital on the same terms and conditions of employment as those under which the employee was employed by the predecessor Hospital until changed by collective agreement or contract of employment; | |
| (e) | every employee at the predecessor Hospital is deemed to have been employed by the Hospital for the same period of employment that the employee was credited with as an employee at the predecessor Hospital; | |
| (f) | benefits accumulated by an employee while employed at the predecessor Hospital are vested in the employee and the employee is entitled to receive those benefits from the Hospital; | |
| (g) | the Hospital is bound by a collective agreement concluded pursuant to the <i>Civil Service Collective Bargaining Act</i> in relation to the employees at the predecessor Hospital as if it were a party to the collective agreement as the employer and as if the collective agreement were concluded pursuant to the <i>Trade</i> | |

Health Authorities Act Explanation *Union Act* by a bargaining agent certified pursuant to that Act; (h) for greater certainty, the Hospital is a transferee for the purpose of Section 31 of the Trade Union Act and, without limiting the generality of the foregoing, the Hospital is bound by successor rights as determined pursuant to the Trade Union Act; (i) each employee of the Hospital who was an employee within the meaning of the *Public Service* Superannuation Act before this Act came into force and each employee at the predecessor Hospital in a bargaining unit whose collective agreement provided for participation in the Public Service Superannuation Plan before the coming into force of this Act is deemed to continue to be a person employed in the public service of the Province for all purposes of the Public Service Superannuation Act and service in the employment of the Hospital is deemed to be service in the public service of the Province; (j) subject to any applicable collective agreement or contract of employment, each employee at the predecessor Hospital who was covered by the Nova Scotia Public Service Long Term Disability Plan before this Act came into force or was included in a bargaining unit whose collective agreement provided for long term disability benefits under the Nova Scotia Public Service Long Term Disability Plan is deemed to continue to be a person to whom the Nova Scotia Public Service Long Term Disability

Plan applies; and

| | | Health Authorities Act | Explanation |
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| | (k) | the obligations and liabilities of the predecessor Hospital in respect of those employees are the obligations and liabilities of the Hospital, including all employee benefits and entitlements. | |
| 76 | (2) | Subject to subsection (2), upon the establishment of a district health authority, all physicians, who at the time of the establishment of the authority held hospital privileges at a hospital in the health district, continue to hold the same hospital privileges for that hospital only until such time as the privileges would otherwise expire, subject to any limitations to which the hospital privileges were subject and subject to the right of the authority to vary, revoke or suspend hospital privileges in accordance with its bylaws. Subsection (1) does not apply to privileges at the IWK-Grace, the Queen Elizabeth II or the Nova | Physicians who held privileges at a hospital within a district, prior to the establishment of a DHA, will continue to hold the same hospital privileges for that hospital until such time as the privileges would otherwise expire. This does not apply to hospital privileges at the IWK-Grace, the Queen Elizabeth II or the Nova Scotia Hospital because these corporations continue to exist and were not part of the RHB structure. |
| | | Scotia Hospital. | Foundations |
| 77 | agree estal foun | withstanding any enactment, trust or ement by which a foundation is blished with respect to a hospital, the dation shall, as the foundation iders appropriate, | This section ensures that the change from RHBs to DHAs is not interpreted to mean a change in the objects of a Foundation from a particular hospital to a DHA. Until changed by the Foundation, the objects of each Foundation continue to be in support of the hospital the Foundation was established to support. |
| | (a) | continue to use its funds to benefit the hospital or for other charitable purpose for which the foundation is established; or | Only if a hospital for which a Foundation was established ceases to operate would the Act substitute support of the DHA for support of the hospital, but even then, not if the instrument establishing the Foundation precludes this substitution. |
| | (b) | where the hospital is no longer | This section guarantees the institutional independence of Foundations. |

| | Health Authorities Act | Explanation |
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| | operated as a hospital or no longer exists, use its funds to benefit the health services of the district health authority responsible for the area formerly served by the hospital subject to the terms of any trusts relating to the use of those funds. | Note: Foundations are required to give the DHA audited statements (Section 79). DHAs are required to include Foundation financed capital in capital plans (sub-section 56(3). |
| 78 | Notwithstanding Section 40, where a community health board continued pursuant to Section 38 consists of a number of members that does not comply with the limits referred to in Section 40, the board may continue to operate with that number of members until the district health authority adjusts the number of members by appointing more members or fewer members to produce compliance with that Section. | Number of CHB Members Already established CHBs that have less than the minimum (9) or more than the maximum number of CHB members (15), can continue to operate with that number until the DHA adjusts the number of members, as appropriate. |
| GE 79 | NERAL A foundation that uses its funds to benefit a district health authority or a hospital located in the health district for which that authority is established shall annually provide that authority with copies of its audited year-end financial statements. | GENERAL Foundations will provide DHAs with copies of their audited year-end financial statements. Note: Recommended in 1999 Report of the Auditor General. |
| 80 | District health authorities are hospitals for purpose of Sections 60 and 61 of the <i>Evidence Act</i> . | Sections 60 and 61 of the <i>Evidence Act</i> protect a witness in a legal proceeding from testifying about a peer-review process that occurs in a hospital. These sections attempt to ensure that peer-review processes remain confidential in a court proceeding. |
| 81 | Notwithstanding Section 5 of the <i>Hospitals Act</i> , in the event of a conflict between this Act or the regulations and any enactment respecting a hospital, this Act and the regulations prevail. | This section of the Health Authorities Act overrides Section 5 of the Hospitals Act as there are some provisions in this Act that we want to prevail over the Hospitals Act if there is a conflict (e.g. if there are provisions in both Acts that deal with financial matters). Note: Section 5 of the "Hospital Act" provides that if there is a conflict between the "Hospitals Act "and any |

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| | Health Authorities Act | | Explanation |
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| | | | other Act, the "Hospitals Act" prevails. |
| 82 | purp | rict health authorities are hospitals for cose of the <i>Health Act</i> , the <i>Revenue Act</i> , for the application of the <i>Sales Tax</i> | The Health Act, Revenue Act and Sales Tax Act all refer to "hospitals" in certain provisions but the term is not defined. Section 82 ensures that DHAs are considered "hospitals" for the purposes of these Acts. |
| 83 | | ion 19 of the <i>Hospitals Act</i> does not y to a district health authority. | Section 19 limited the number of board appointments that could be made by Cabinet to 1 person. |
| | | | Regulations That May Be Made by Cabinet |
| 84 | (1) | The Governor in Council may make regulations | Regulations that may be made by Cabinet include: |
| | (a) | designating one or more areas of the Province as a health district and determining its name; | Designating health districts. |
| | (b) | determining or altering the boundaries of a health district; | DHA boundaries. |
| | (c) | establishing a district health authority and determining or changing its name; | Establishing a DHA and naming it. |
| | (d) | establishing additional district health authorities and determining their names; | Establishing additional DHAs and naming them. |
| | (e) | annexing the whole or any part of a health district to another health district; | Annexing the whole or any part of a DHA and giving it to another DHA. |
| | (f) | providing for the dissolution of a district health authority and all matters consequent to the dissolution; | Dissolving a DHA. |
| | (g) | providing for the dissolution, division, amalgamation or reconstitution of a district health authority for the purpose of Section | Dissolving, dividing, amalgamating, or reconstituting a DHA. |

| | Health Authorities Act | Explanation |
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| | 7 including regulations;(i) prescribing its membership and the manner of appointment of | DHA membership and appointment process. |
| | members, | Naming or renaming a DHA. |
| | (ii) naming or renaming it, | |
| | (iii) vesting in it such powers, rights, privileges, functions and duties as the Governor in Council considers advisable; | DHA powers, rights, and duties that would be additional to those stated in the Act. |
| (h) | prescribing services to be made available to every resident of the Province; | Health services available to every Nova Scotian. |
| (i) | prescribing the number of voting and non-voting members on the board of directors of each district health authority; | Number of DHA voting and non-voting members. |
| (j) | revoking the corporate and medical staff by-laws made prior to the coming into force of this Act for the hospitals referred to in subsection 24(5) and replacing them with by-laws made pursuant to Sections 22 to 24; | Replacing medical staff by-laws for the QEII, IWK-Grace, NS Hospital and Cape Breton Health Care Complex with the DHA by-laws. |
| (k) | prescribing the terms of office of members of a district health authority; | Term of Office for DHA members. |
| (1) | prescribing a procedure for removing a member of a district health authority; | Removing a DHA member. Reimbursement for expenses of DHA |
| (m) | respecting the reimbursement for expenses of members of a district health authority or a community health board; | members. |
| (n) | prescribing responsibilities of a district health authority; | DHA responsibilities. |
| (o) | designating hospitals for the | The four hospitals making up the Cape Breton Healthcare Complex are not |

| | Health Authorities Act | Explanation |
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| | purpose of this Act; | currently part of the RHB structure and therefore need to be "designated" to become part of a DHA as they will not automatically "transfer" like other assets from an RHB to a DHA. |
| | | DHA duties and functions. |
| (p) | authorizing the duties and prescribing the functions of a district health authority; | Definition of terms. |
| (q) | defining any word or expression used but not defined in this Act; | Standard "Boiler plate" found in most Acts. |
| (r) | further defining any word or expression used in this Act; | Other |
| (s) | respecting any matter that the Governor in Council considers necessary or advisable to carry out effectively the intent and purpose of this Act. | The Minister may make regulations for the following: |
| (2) | The Minister may make regulations | |
| (a) | prescribing the reporting requirements for any borrowing of | Reporting requirements for the borrowing of funds. |
| | funds; | CHB selection and appointment. |
| (b) | establishing guidelines and criteria respecting the selection and appointment of members of a community health board; | Number of voting members on a DHA |
| (c) | respecting the number of voting members of a board of directors who hold office or employment in the service of the authority or any hospital or service of the authority or who have privileges at any hospital in the health district for the purpose of subsection 13(3); | board who hold office, are employed by a DHA or have medical privileges. Guidelines and criteria for nomination of |
| (d) | establishing guidelines and criteria respecting the selection of nominees for appointment to the boards of directors of district health | 2/3 of DHA members. (See regulations in Appendix 2) |

Health Authorities Act Explanation authorities A regulation of the Governor in (3) Council or of the Minister may apply to all persons or to a class of persons to whom this Act applies and there may be different regulations for different classes of persons. Regulations applicable to DHAs apply to **Provincial Health Care Centres unless** otherwise specified. **(4)** Regulations applicable to district health authorities apply to provincial health care centres in the same manner unless the application of the regulation to a provincial health care centre is specifically excluded in the regulation. **(5)** The exercise by the Governor in Council of the authority conferred by subsection (1) and the exercise by the Minister of the authority conferred by subsection (2) are regulations within the meaning of the Regulations Act. Repealing of Acts and Other Note: Sections 86 - 126, for the most part, Bayview Memorial Hospital Society, repeal Acts of incorporation of individual incorporated pursuant to the Societies Act, hospitals to avoid existence in law of is dissolved. competing corporate entities. The Strait-Richmond Area Hospital Society, incorporated pursuant to the *Societies Act*, is dissolved. 87 Chapter 91 of the Acts of 1950, The Aberdeen Hospital Act, is repealed. 88 Chapter 196 of the Acts of 1893, An Act to incorporate the All Saints Springhill Cottage Hospital Corporation of the Diocese of Nova Scotia, is repealed. Chapter 93 of the Acts of 1939, An Act to Incorporate Annapolis General Hospital, is repealed.

| | Health Authorities Act | Explanation |
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| 90 | Chapter 6 of the Acts of 1988, the Cape Breton Regional Hospital Act, is repealed. | |
| 91 | Chapter 2 of the Acts of 1978-79, the <i>Cobequid Multi-Service Centre Act</i> , is repealed. | |
| 92 | Chapter 98 of the Acts of 1950, the <i>Colchester Hospital Commission Act</i> , is repealed. | |
| 93 | Chapter 120 of the Acts of 1975, the Dartmouth Hospital Commission Act, is repealed. | |
| 94 | Chapter 137 of the Acts of 1925, An Act to Incorporate the Dighy General Hospital, is repealed. | |
| 95 | Chapter 97 of the Acts of 1947, An Act to Incorporate the Eastern Memorial Hospital, is repealed. | |
| 96 | Chapter 98 of the Acts of 1974, the Eastern Shore Memorial Hospital Commission Act, is repealed. | |
| 97 | Chapter 6 of the Acts of 1993, the Glace Bay Healthcare System Act, is repealed. | |
| 98 | Chapter 81 of the Acts of 1946, An Act to Incorporate "Guysborough Memorial Hospital", is repealed. | |
| 99 | Chapter 64 of the Acts of 1992, the <i>Hants Community Hospital Act</i> , is repealed. | |
| 100 | Chapter 7 of the Acts of 1993, the Health Services Association of the South Shore Act, is repealed. | |
| 101 | Chapter 126 of the Acts of 1973, the <i>Highland View Regional Hospital Act</i> , is repealed. | |
| 102 | Clause 2(f) of Chapter 208 of the Revised Statutes, 1989, the <i>Hospitals Act</i> , is amended by adding ", or means, where | |

Health Authorities Act Explanation the context requires, a body corporate established to operate a hospital, or a program approved by the Minister as a hospital pursuant to this Act or any other Act of the Legislature" immediately before the semicolon at the end of the clause. 103 Chapter 106 of the Acts of 1974, An Act to Incorporate Inverness Consolidated Memorial Hospital, is repealed. 104 Chapter 162 of the Acts of 1928, An Act to Incorporate the Kentville Hospital Association, is repealed. 105 Chapter 94 of the Acts of 1951, An Act to Incorporate the Lillian Fraser Memorial Hospital, is repealed. 106 Chapter 134 of the Acts of 1948, An Act to Incorporate Musquodoboit Valley Memorial Hospital, is repealed. 107 Chapter 100 of the Acts of 1959, the New Waterford Consolidated Hospital Act, is repealed. Chapter 98 of the Acts of 1951, An Act 108 to Incorporate North-Cumberland Memorial Hospital, is repealed. 109 Chapter 66 of the Acts of 1943, An Act to Incorporate the North Victoria Cottage Hospital, is repealed. 110 Chapter 311 of the Revised Statutes, 1989, the Northside Harbor View Hospital Act, is repealed. This removes from the NS Hospital Act 111 Section 7 of Chapter 313 of the Revised the appointment of a board with different Statutes, 1989, the Nova Scotia Hospital members than the Board for the Capital Act, is repealed and the following Section Health District and the QEII. substituted: There shall be a Board of Management of the Hospital. This removes from the "QEII Act" the

123

Chapter 109 of the Acts of 1947, An Act

Health Authorities Act Explanation 112 Sections 6 and 7 of Chapter 16 of the appointment of a board with different members than those provided for the Acts of 1995-96, the Queen Elizabeth II QEII in this Act. Health Sciences Centre Act, are repealed and the following Section substituted: The Corporation shall be managed by a Board of Directors. 113 Chapter 108 of the Acts of 1936, An Act to Incorporate The Queens General Hospital Association, is repealed. 114 Chapter 12 of the Acts of 1994, the Regional Health Boards Act, is repealed. 115 Chapter 104 of the Acts of 1977, the Roseway Hospital Act, is repealed. 116 Chapter 105 of the Acts of 1962, An Act to Incorporate Sacred Heart Hospital, and in the French Language Hôpital Du Sacre-Coeur, is repealed. 117 Chapter 144 of the Acts of 1975, the South Cumberland Memorial Hospital Act, is repealed. 118 Chapter 117 of the Acts of 1972, An Act to Incorporate St. Martha's Hospital, is repealed. 119 Chapter 84 of the Acts of 1946, An Act to Incorporate St. Mary's Memorial Hospital, is repealed. 120 Chapter 107 of the Acts of 1921, An Act Respecting "The Soldiers' Memorial Hospital, *Middleton*", is repealed. 121 Chapter 111 of the Acts of 1903, the Sutherland-Harris Memorial Hospital Act, is repealed. 122 Chapter 93 of the Acts of 1945, An Act to Incorporate Twin Oaks Memorial Hospital, is repealed.

| | Health Authorities Act | Explanation |
|-----|--|-------------|
| | to Incorporate Victoria County Memorial Hospital, is repealed. | |
| 124 | Chapter 227 of the Acts of 1920, the Western Kings Memorial Hospital Act, is repealed. | |
| 125 | Chapter 152 of the Acts of 1929, An Act to Incorporate the Westwood General Hospital Association, is repealed. | |
| 126 | Chapter 91 of the Acts of 1963, the <i>Yarmouth Regional Hospital Act</i> , is repealed. | |
| 127 | This Act comes into force on such day as the Governor in Council orders and declares by proclamation. | |
| | | |
| | | |

Appendix 1

Regulations Respecting District Health Authorities made by the Governor in Council pursuant to Section 84 of Chapter 6 of the Acts of 2000, the *Health Authorities Act*

Citation

1 These regulations may be cited as the District Health Authorities General Regulations.

Definitions

- 2 In these regulations,
 - (a) "Act" means the Health Authorities Act;
 - (b) "Capital District Health Authority" means the district health authority established pursuant to subsection 6(3) of the Act.

Health districts

3 There shall be 9 health districts for the Province with boundaries as described in Section

Boundaries

- 4 The boundaries and names for the 9 health districts are as follows:
 - (a) **District Health Authority 1 -** that area described within the boundaries of Lunenburg and Queens Counties;
 - (b) **District Health Authority 2** that area described within the boundaries of Shelburne, Yarmouth and Digby Counties;
 - (c) **District Health Authority 3 -** that area described within the boundaries of Annapolis and Kings Counties;
 - (d) **District Health Authority 4 -** that area described within the boundaries of Colchester County and the Municipality of East Hants except for that portion of the

Municipality described as follows:

beginning near Hillsvale, at the corner marking the most easterly point on the boundary between the Municipalities of East Hants and West Hants then southeasterly across the Municipa lity of East Hants to a corner point, near Lewis Mills, on the boundary between the County of Halifax and the Municipality of East Hants, then southwesterly and westerly along the boundary between the County of Halifax and the Municipality of East Hants, then northeasterly along the boundary between the Municipalities of East Hants and West Hants, to the point of

- (e) **District Health Authority 5** that area described within the boundary of Cumberland County;
- (f) **District Health Authority 6** that area described within the boundary of Pictou County;

- (g) **District Health Authority 7** that area described within the boundaries of Antigonish, Guysborough and Richmond Counties and the Port Hawkesbury and Inverness C Statistics Canada 1996 Census Subdivisions;
- (h) **District Health Authority 8 -** that area described within the boundaries of Victoria County, the Cape Breton Regional Municipality and the Whycocomagh 2, Inverness A and Inverness B Statistics Canada 1996 Census Subdivisions;
- (i) **Capital District Health Authority -** that area described within the boundaries of Halifax Regional Municipality and the Municipality of West Hants and the area within the boundaries of the Municipality of East Hants described as follows:

beginning near Hillsvale, at the corner marking the most easterly point on the boundary between the Municipalities of East Hants and West Hants, then southeasterly across the Municipality of East Hants to a corner point, near Lewis Mills, on the boundary between the County of Halifax and the Municipality of East Hants, then southwesterly and westerly along the boundary between the County of Halifax and the Municipality of East Hants, then northeasterly along the boundary between the Municipalities of East Hants and West Hants, to the point of beginning.

Membership

- 5 Pursuant to clause 11(a) of the Act, the board of directors for
 - (a) a district health authority other than the board of directors of the Capital District Health Authority shall be composed of 12 voting members consisting of
 - (i) 4 members appointed by the Minister, and
 - (ii) 8 members appointed by the Minister from among persons nominated by community health boards pursuant to Section 52 of the Act;
 - (b) the Capital District Health Authority shall be composed of 15 voting members consisting of
 - (i) 5 members appointed by the Minister, and
 - (ii) 10 members appointed by the Minister from among persons nominated by community health boards pursuant to Section 52 of the Act.
- 6 (1) A member of a board of directors shall be appointed to office for a term of 3 years.
 - (2) Despite subsection (1), upon the first appointment of a board of directors, the terms of office of its members shall be as follows:
 - (a) for a district health authority other than the Capital District Health Authority,
 - (i) of the 4 members appointed by the Minister pursuant to clause 5(a)
 - (A) 1 member shall be appointed for a term of 1 year,
 - (B) 1 member shall be appointed for a term of 2 years, and
 - (C) 2 members shall be appointed for a term of 3 years;

- (ii) of the 8 members appointed by the Minister pursuant to clause 5(b)
 - (A) 2 members shall be appointed for a term of 1 year,
 - (B) 3 members shall be appointed for a term of 2 years, and
 - (C) 3 members shall be appointed for a term of 3 years;
- (b) for the Capital District Health Authority,
 - (i) of the 5 members appointed by the Minister pursuant to clause 5(a)
 - (A) 1 member shall be appointed for a term of 1 year,
 - (B) 2 members shall be appointed for a term of 2 years, and
 - (C) 2 members shall be appointed for a term of 3 years,
 - (ii) of the 10 members appointed by the Minister from among persons nominated pursuant to clause 5(b)
 - (A) 3 members shall be appointed for a term of 1 year,
 - (B) 3 members shall be appointed for a term of 2 years, and
 - (C) 4 members shall be appointed for a term of 3 years.

Reimbursement of expenses

A member of a board of directors of a district health authority or a member of a community health board shall be entitled to reimbursement for reasonable expenses that the member incurs in carrying out duties as a board member, related to dependant care, travel, meals, accommodations, long distance telephone calls, faxes, and photocopies.

Appendix 2

Ministerial Regulations Pursuant to Clause 84(2)(D) of the *Health Authorities Act*

- 1 In these regulations,
 - (a) "Act" means the Health Authorities Act;
 - (b) "CHB" means a community health board established or continued pursuant to the Act;
 - (c) "DHA" means a district health authority as defined in the Act;
 - (d) "health district" means a health district established pursuant to the Act;
 - (e) "board of directors" means the board of directors of a DHA.
- 2 (1) A nomination committee for each DHA shall be established to include the Chair or designate of each CHB in the health district, including the Chair or designate of each CHB that is partly included in the health district.
 - (2) The nomination committee can expand its membership as it sees fit, provided the membership of the committee continues to provide for equitable representation of each CHB in the health district.
- 3 The role of the nomination committee is to
 - (a) establish or approve a process that is open, public, and transparent and consistent with these regulations by which the number of nominees required by the Minister are selected by the CHBs of the health district;
 - (b) subject to the Act and these regulations and in particular, to the need for broad representation of communities within the health district on the board of directors, allocate to each CHB of the health district a share of the nominations to the board of directors to be made by the CHBs of the health district;
 - (c) where the number of nominees selected by the CHBs of the health district is less than the number required by the Minister, select the number of additional nominees required by the Minister;
 - (d) ensure that the nominations made under (a) and (c) are forwarded to the Minister for consideration within the time frame required by the Minister.
- Where the nomination committee is required to select additional nominees pursuant to Section 3, the committee may make the required selections or adopt such process for further CHB or public input as the nomination committee sees fit, provided it satisfies the "open, public, and transparent process" requirement and these regulations.
- The process used by a CHB or the nomination committee for a health district for selecting nominees for appointment to a board of directors shall be open, public, and transparent in all respects, including
 - (a) subject to restrictions on eligibility found in the Act, the opportunity to be considered for nomination must be open to all members of the public;
 - (b) the opportunity to apply for consideration or to put forward the names of others for consideration must be publicly advertised prior to the selection of nominees;
 - (c) the criteria for selecting nominees must be included in the advertisement;

- (d) if the selection of nominees is to be made through a process that includes public input as to the relative suitability of various applicants for nomination, the process must be organized in such a way, including appropriate public advertisement, as to give members of the public an equal opportunity to decide whether or not to participate in the process;
- (e) no person who is being considered for nomination to a board of directors, whether the person is a member of a CHB or of the general public, shall participate in the nomination process or selection of nominees;
- (f) CHB members, by virtue of their membership on a CHB, must not be given any preference in the consideration of applicants for nomination;
- (g) the CHB may conduct confidential interviews with applicants for nomination as part of its process and it may hold meetings with representatives of particular communities regarding the representation of those communities on the board of directors without inviting the general public to those meetings;
- (h) the information about each applicant that serves as the basis on which nominees are selected will include the information submitted by or on behalf of the applicant, but the CHB may seek additional information about applicants as part of its process, provided that all information about an applicant that is relied on is available to the applicant on request;
- (i) every applicant for nomination who is not selected will be provided, on their request, with an explanation of the process and the basis for the selection of the nominees; and
- (j) the process to be used in selecting nominees must be established in writing prior to the commencement of the process and available on request to any member of the public, the DHA, the nomination committee or the Department of Health and any modifications to the process while in process should be of a minor nature only.
- 6 The nomination committee shall ensure that
 - (a) each CHB in the health district has the opportunity to nominate the minimum number of nominees that is the appropriate minimum number for the health district (which shall be at least one nominee) having regard to all relevant factors, including the number of nominees required, the number of CHBs in the health district and the distribution of population in the health district;
 - (b) the allocation of nomination opportunities between CHBs balances population distribution against other factors, including the need for broad representation of communities on the board of directors; and
 - (c) where the nomination committee is responsible for selecting nominations in addition to those selected by CHBs, that due regard is given by the nomination committee or the process put in place by the nomination committee to the need for broad representation of communities on the board of directors.

Criteria

- The opportunity to apply for nomination shall be equally open to all residents of the health district, including CHB members, subject to the following exclusions pursuant to Section 13 of the Act: being a member of the House of Assembly, a Member of Parliament, a Senator, a municipal councillor or a school board member.
- 8 A member of the board of directors shall
 - (a) have demonstrated community leadership or leadership potential;
 - (b) have knowledge of health issues and/or a willingness to learn;
 - (c) understand and be willing to accept the responsibility and accountability of being a member of a board of directors;
 - (d) be willing and able to commit the time necessary for the work of the board of directors;
 - (e) have the ability to work effectively as a member of a team; and
 - (f) have the ability to bring a useful perspective to the deliberations and work of the board of directors.
- Ocllectively, the members of a board of directors should possess a range of skills and attributes conducive to effectiveness in the conduct of business by the board of directors. and reflect the diverse makeup of a health district and therefore, the following are to be considered assets in the consideration of candidates for nomination:
 - (a) population characteristics such as age, gender, ethnicity, geography or membership in a disadvantaged group;
 - (b) prior experience on boards of governance; and/or
 - (c) expertise, skills, or experience in areas such as financial management, business, law, health care, health or other public policy, community development, education or communications.

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