

Office of the Auditor General 1888 Brunswick Street Suite 302 Halifax, Nova Scotia, B3J 3J8

Bus: (902) 424-5907 Fax: (902) 414-4350

Auditor's Report

To the Members of the Legislative Assembly of Nova Scotia; and To the Minister of Finance

I have audited the consolidated statement of net assets available for benefits and accrued pension benefits net of deficiency of the Nova Scotia Teachers' Pension Fund as at December 31, 2004 and the consolidated statement of changes in net assets available for benefits for the year then ended. These consolidated financial statements are the responsibility of the Fund's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In my opinion, these consolidated financial statements present fairly, in all material respects, the net assets available for benefits and accrued pension benefits net of deficiency of the Fund as at December 31, 2004 and the changes in net assets available for benefits for the year then ended in accordance with Canadian generally accepted accounting principles.

S. R. Salman

E. Roy Salmon, FCA Auditor General

Halifax, Nova Scotia April 8, 2005

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	2004	2003 (Restated – see Note 3)
NET ASSETS AVAILABLE FOR BENEFITS	(000's)	(000's)
Assets		
Investments (Note 5) Receivable from the Province of Nova Scotia (Note 1) Contributions receivable Employees' Employers' Accrued income Net investment transactions outstanding Prepayment and sundry receivables Cash Total assets	\$ 3,882,820 36,461 1,276 4,196 11,583 1,072 546 <u>1,963</u> 3,939,917	\$ 3,661,083 59,178 1,246 4,789 11,504 - 440 <u>974</u> 3,739,214
Liabilities Real estate mortgages (Note 6) Net investment transactions outstanding Accounts payable Total liabilities	14,728 	7,061 22,928 29,989
Net assets available for benefits	<u>\$ 3,900,396</u>	<u>\$ 3,709,225</u>
ACCRUED PENSION BENEFITS NET OF DEFICIENCY Accrued pension benefits (Note 7) Deficiency (Note 7) Accrued pension benefits net of deficiency	\$ 4,774,410 (874,014) <u>\$ 3,900,396</u>	\$ 4,591,045 (881,820) <u>\$ 3,709,225</u>

Approved:

Prohunda

Trustee - Minister of Finance

See accompanying notes to consolidated financial statements.

PROVINCE OF NOVA SCOTIA NOVA SCOTIA TEACHERS' PENSION FUND CONSOLIDATED STATEMENT OF CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS FOR THE YEAR ENDED DECEMBER 31, 2004

	2004	2003 (Restated – see Note 3)
	(000's)	(000's)
Increase In Assets		
Investment activities (Note 5) Interest - Receivable from Province of Nova Scotia	\$ 323,776 <u>3,657</u> <u>327,433</u>	\$ 465,686 5,544 471,230
Contributions Employers' - matched Employees' - matched Employers' - unmatched - Province Employees' - unmatched Transfers from other pension plans	55,323 55,323 1,898 <u>1,576</u> 114,120	53,765 53,765 15,977 1,598 <u>1,160</u> 126,265
Total increase in assets	441,553	597,495
Decrease In Assets Benefits paid Operating expenses (Note 8) Refund of contributions and interest and transfers to other pension plans Total decrease in assets	238,106 9,194 <u>3,082</u> 250,382	219,795 7,890 <u>3,282</u> 230,967
Increase in Net Assets	191,171	366,528
Net Assets Available for Benefits at Beginning of Year as previously reported	3,719,809	3,350,712
Prior Period Adjustment (Note 3)	(10,584)	(8,015)
Net Assets Available for Benefits at Beginning of Year as restated	3,709,225	3,342,697
Net Assets Available for Benefits at End of Year	<u>\$ 3,900,396</u>	<u>\$ 3,709,225</u>

See accompanying notes to consolidated financial statements.

1. Authority and Description of Plan

The Teachers' Pension Fund (the "Fund") was established by the Teachers' Pension Act (the "Act"). It is the funding vehicle for the Teachers' Pension Plan (the "Plan"), a pension plan which covers public school and community college teachers. The detailed provisions of the Plan, including pension eligibility criteria and benefit formulas are also contained in the Act and in the Regulations made under the Act.

The following description is a summary only. For more complete information, reference should be made to the Plan agreements.

Employee and employer contributions and investment earnings are credited to the Fund. Pensions, payments to terminating employees and administration expenses are charged to the Fund. The Minister of Finance is trustee of the Fund which is invested in federal, provincial, municipal and corporate securities which qualify as eligible investments under the Provincial Finance Act.

The Plan is funded by employee and matching employer contributions of 8.3% of salary up to the Year's Maximum Pensionable Earnings ("YMPE") per the Canada Pension Plan ("CPP") and 9.9% of salary above the YMPE. The basic pension formula is 2% for each year of pensionable service times the number of years of pensionable service. Pensions are integrated with CPP benefits at age 65. Pensions in pay are increased on January 1 of each year at a rate equal to the increase in the Consumer Price Index for Canada less 1%, to a maximum of 6%.

Plan members are eligible for a pension upon reaching any of the following criteria:

- 35 years of service;
- age 50 with 30 years of service (reduced pension);
- age 55 with an age plus pensionable service factor of 85 "Rule of 85";
- age 55 with two years of service (reduced pension);
- age 60 with 10 years of service;
- age 65 with two years of service.

On July 22, 1994 the Governor in Council authorized an early retirement program (ERP) for Plan members. Each employing school board and participating employer was required to pay into the Fund an amount in respect of each eligible teacher in the employ of the school board or participating employer who retired in accordance with these regulations. At December 31, 2004 the balance outstanding was \$36.1 million (December 31, 2003 - \$59.2 million). Order-in Council 2002-181 dated April 26, 2002 transferred responsibility for making these payments from the school boards to the Province. A new consolidated schedule of payments was set up retroactive to January 31, 2002. The last payment under this schedule will be made on July 31, 2008. There is also a remaining balance of \$0.3 million relating to APSEA, for which the Province has also taken over responsibility.

2. Summary of Significant Accounting Policies

(a) Basis of Presentation

These consolidated financial statements are prepared on the going concern basis and present the aggregate financial position of the Fund as a separate financial reporting entity. In the event there are insufficient funds within the Fund to make all payments required by the Act, the Province of Nova Scotia guarantees cash flow assistance with respect to the pension benefits in pay. These consolidated financial statements are prepared in accordance with Canadian generally accepted accounting principles.

(b) Consolidation

The Fund holds certain real estate investments through wholly-owned subsidiaries. The consolidated financial statements include the financial statements of the Plan, and its subsidiaries.

(c) Foreign Currency Translation

Transactions denominated in foreign currencies are translated into Canadian dollars at the rates of exchange prevailing on the dates of the transactions. The market value of foreign investments and cash balances held at year-end are translated at the rates in effect at the year-end date. The resulting gain or loss from changes in these rates is included in current period change in market value of investments.

(d) Investments:

(i) Investments are reported as of trade date and are stated at market value as at year end. Market value is the amount of the consideration that would be agreed upon in an arm's length transaction between knowledgeable, willing parties who are under no compulsion to act.

Money market securities, fixed income securities and equities are valued at quoted market prices.

Private equity values are estimated with appropriate valuation techniques and best estimates of managers or appraisers.

2. Summary of Significant Accounting Policies (continued)

- (ii) The derivative contracts held by the Fund at year-end are valued using quoted market indices. The gains or losses from derivative contracts are included in the realized and unrealized gains or losses on investments.
- (iii) Real estate is composed of income producing properties and real estate pooled funds. Unless recently acquired, properties are valued annually, by independent appraisers in accordance with generally accepted appraisal practices and procedures. This process utilizes discounted future cash flows. In estimating future cash flows certain assumptions are made with respect to future economic conditions and rates of return.

The fair value of any real estate which has been recently acquired is based on the purchase price.

(e) Investment income/loss

Investment income/loss includes interest, dividends and operating income/loss from real estate, which is recorded on the accrual basis. Also included are gains and losses that have been realized on disposal of investments and the unrealized appreciation and depreciation in the fair value of investments.

(f) Non-Investment Assets and Liabilities

The fair value of contributions receivable, accrued income, net investment transactions outstanding, sundry receivables, cash and accounts payable approximate their carrying amounts due to their short-term nature.

(g) Contributions

Basic contributions from employers and members due to the Plan as at the end of the year are recorded on an accrual basis. Service purchases that include but are not limited to leaves of absence and transfers from other pension plans are recorded when received.

(h) Benefits

Benefit payments to retired members, commuted value payments and transfers to other pension plans are recorded in the period in which they are paid. Accrued benefits are recorded as part of accrued actuarial liabilities.

2. Summary of Significant Accounting Policies (continued)

(i) Use of estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of changes in net assets available for benefits during the year. Actual results could differ from these estimates.

(j) Financial Instruments

The Fund's financial instruments include cash, contributions receivable, receivable from the Province of Nova Scotia, investments, net investment transactions outstanding, accounts payable and real estate mortgages. It is management's opinion, unless otherwise noted, that the Fund is not exposed to significant interest, currency or credit risks from its financial instruments.

The Fund's short-term financial instruments, consisting of cash, contributions receivable, receivable from the Province of Nova Scotia, net investment transactions outstanding, and accounts payable are carried at cost which, due to their short-term nature, approximates their fair value. Investments and real estate mortgages are carried at fair value as described in notes 2 and 3 and are subject to interest, currency and credit risks as described in note 4.

3. Prior Period Adjustment

Calculations of accrued income for fixed income securities, as stated in financial statements for prior years, were found to contain errors relating to real return bonds. These errors were corrected, and accrued investment income amounts were restated in these financial statements. The net assets available for benefits were reduced by \$8.0 million as at December 31, 2002. The increase in net assets for years 2004 and 2003 was reduced by \$2.4 million and \$2.6 million respectively and is included in these financial statements.

Accordingly, certain comparative figures have been restated from those previously reported in order to properly account for accrued investment income.

4. Agreement to Address Unfunded Liability

On November 25, 1993, the Act was amended to incorporate the terms of an agreement signed May 13, 1993 between the Nova Scotia Teachers' Union and the Province of Nova Scotia to address the unfunded liability in the Plan.

4. Agreement to Address Unfunded Liability (continued)

As part of this agreement the Province agreed to pay \$300 million into the Fund. By July 18, 1997 the Province had paid the amount in full.

The Province also agreed to make payments over a ten year period equal to \$10 million per year in 1993, increased by 7.5% per year. This commitment is set out in Schedule B of the Teachers' Pension Act (Note 6). The last payment under Schedule B was received in August 2003.

Under the terms of the agreement a review of the Plan's financial status was to be carried out in 2003. The Teachers' Pension Partners Board established a committee (2003 Review Committee) to undertake this review.

5. Investments and Derivatives

The investment objectives of the Plan are to provide long-term security of pension benefits to members and to minimize any increases in contributions required by members and the employer. A strategy of investing in assets of Canadian and foreign equities, bonds, debentures, mortgages and money market securities is aimed at achieving these objectives.

(a) Market value of investments and related income before allocating the effects of derivative contracts.

	As at <u>December 31, 2004</u>		For the <u>Year</u>	As a <u>December</u>		For the <u>Year</u>
	Assets	%	Income *	Assets	%	Income (Loss) * (Restated)
	(000's)		(000's)	(000's)		(000's)
Money market	\$ 594,905	15.4	\$ 9,062	\$ 536,195	14.7	\$ 10,417
Fixed income Canadian	1,142,958	29.4	92,288	1,096,223	29.9	87,606
Fixed income US fund	39,878	1.0	(1,436)	-	-	-
Equities						
Canadian	1,170,589	30.2	183,111	1,115,246	30.5	242,494
US	584,266	15.0	8,606	578,837	15.8	57,160
Other foreign	233,986	6.0	2,069	279,114	7.6	25,929
Real estate – Canadian	53,498	1.4	2,497	9,356	0.3	301
Real estate – Pooled fund	54,947	1.4	4,104	37,537	1.0	2,468
Derivatives	7,793	0.2	23,379	8,575	0.2	39,285
Other			96			26
	<u>\$3,882,820</u>	<u>100.0</u>	<u>\$ 323,776</u>	<u>\$ 3,661,083</u>	<u>100.0</u>	<u>\$465,686</u>

Includes realized gains of \$120.7 million (realized losses of \$6.6 million – 2003) and unrealized gains of \$76.0 million (\$327.6 million – 2003)

5. Investments and Derivatives (continued)

(b) Derivative contracts

Derivatives are financial contracts, the value of which is 'derived' from the value of underlying assets or interest or exchange rates. Derivatives provide flexibility in implementing investment strategy.

Money market-to-equity swaps have been used during the year to adjust the asset mix.

Bond futures are contractual agreements to buy or sell the financial instrument at the contracted date and price. Bond futures have been used to adjust duration and risk profile during the year.

The Fund is exposed to credit-related losses in the event of non-performance by counterparties to derivative financial instruments. In order to mitigate this risk, the Fund:

- deals only with highly rated counterparties, with whom International Swap and Derivative Association agreements have been executed, normally major financial institutions with minimum credit standard of "A" rating, as supported by a recognized credit rating agency; and
- enters into derivatives only for the purpose of managing risk.

Credit risk represents the maximum amount that would be at risk as at the reporting date if the counterparties failed completely to perform under the contracts, and if the right of offset proved to be non-enforceable. Credit risk exposure on derivative financial instruments is represented by the receivable replacement cost of contracts with counterparties, less any prepayment collateral or margin received, as at the reporting date.

5. Investments and Derivatives (continued)

The following table provides details of the derivative money market-to-equity swap contracts outstanding as at December 31, 2004.

Notional <u>Principal</u>	Original <u>Term</u>	Credit Rating of <u>Counterparty</u>	<u>Equity Index</u>	BA Index	Market <u>Value</u>
(000's)					(000's)
20,503 42,399 64,382 <u>91,366</u> <u>\$218,650</u>	1.0 yrs 1.0 yrs 1.0 yrs 1.0 yrs	AA(low) AA(low) AA(low) AA(low)	S&P/TSE60 S&P/TSE60 S&P/TSE60 S&P/TSE60 S&P/TSE60	CAD-BA-CDOR CAD-BA-CDOR CAD-BA-CDOR CAD-BA-CDOR	\$ 752 775 2,634 <u>3,632</u> <u>\$ 7,793</u>

Notional amounts of these derivative contracts represent the volume of outstanding transactions and serve as the basis upon which the return from and the market value of the contracts are determined.

Money market-to-equity swap contracts are denominated in Canadian dollars and are reset quarterly.

5. Investments and Derivatives (continued)

(c) Market value of investments and related income after allocating the effect of derivative contracts.

	As at <u>December 31, 2004</u>		For the <u>Year</u>	As a December		For the <u>Year</u>
	Assets	%	Income (Loss) *	Assets	%	Income (Loss) * (Restated)
	(000's)		(000's)	(000's)		(000's)
Money market	\$ 375,437	9.7	\$ 5,269	\$ 343,644	9.4	\$ 5,806
Fixed income Canadian	1,142,958	29.4	92,427	1,096,223	29.9	87,416
Fixed income US fund	39,878	1.0	(1,436)			
Equities						
Canadian	1,397,850	36.1	210,144	1,316,372	36.0	286,580
US	584,266	15.0	8,606	578,837	15.8	57,160
Other foreign	233,986	6.0	2,069	279,114	7.6	25,929
Real estate – Canadian	53,498	1.4	2,497	9,356	0.3	301
Real estate – Pooled fund	54,947	1.4	4,104	37,537	1.0	2,468
Other			96			26
	<u>\$ 3,882,820</u>	<u>100.0</u>	<u>\$ 323,776</u>	<u>\$ 3,661,083</u>	<u>100.0</u>	<u>\$ 465,686</u>

Includes realized gains of \$120.7 million (realized losses of \$6.6 million – 2003) and unrealized gains of \$76.0 million (\$327.6 million – 2003).

(d) Investment Risk Management

Risk management relates to the understanding and active management of risks associated with all areas of the business and the associated operating environment. Investments are primarily exposed to foreign currency, interest rate volatility, market and credit risk. The Fund has set formal policies and procedures that establish an asset mix among equity, fixed income and real estate investments, require diversification of investments within categories, and set limits on the size of exposure to individual investments and counterparties. In addition, derivative financial instruments are used, where appropriate, to assist in the management of these risks.

5. Investments and Derivatives (Continued)

(i) Interest rate risk

Interest rate risk refers to the fact that the Plan's financial position will change as market interest rates change. Interest rate risk is inherent in the nature of the pension plan business due to prolonged timing differences between cash flows related to the Plan's assets and cash flows related to the Plan's liabilities.

The value of the Plan's assets is affected by short-term changes in nominal interest rates and equity markets. Pension liabilities are exposed to the long-term expectation of rate of return on the investments as well as expectations of inflation and salary escalation. To meet these liabilities the Plan has established an asset mix policy of approximately 60% equities, 33% fixed income securities and 7% real estate. Long-term equity returns have historically shown high correlation with changes in inflation and salary escalation, while fixed income securities are sensitive to changes in nominal interest rates.

The following summarizes the maturities of fixed income securities as at December 31, 2004:

	2004				200	3		
	Within <u>1 year</u>	1 to 5 years	5 to 10 years	Over 10 years	<u>Total</u>	Average effective yield	<u>Total</u>	Average effective yield
	(000's)	(000's)	(000's)	(000's)	(000's)	%	(000's)	%
Money market Bonds and	\$594,905	\$ -	\$ -	\$ -	\$ 594,905	2.5	\$ 536,195	2.8
debentures	31,321	386,970	277,965	314,523	1,010,779	5.5	980,907	5.7
Real return bonds Fixed income	_	-	-	132,179	132,179	3.3	115,316	3.8
US Fund	518	9,451	26,918	2,991	39,878	5.9		-
Total	<u>\$626,744</u>	<u>\$396,421</u>	<u>\$304,883</u>	<u>\$449,693</u>	<u>\$1,777,741</u>		<u>\$1,632,418</u>	

The average effective yield reflects the estimated annual income of a security as a percentage of its year-end market value.

5. Investments and Derivatives (continued)

(ii) Market risk

Market risk is the risk that the value of an investment will fluctuate as a result of changes in market prices, whether those changes are caused by factors specific to the individual investment, or factors affecting all securities traded in the market. The Fund's policy is to invest in a diversified portfolio of investments, based on criteria established in the Statement of Investment Policies and Guidelines, and to utilize derivative financial instruments, which are designed to mitigate the impact of market risk.

(iii) Credit risk

Credit risk is the risk of loss in the event the counterparty to a transaction fails to discharge an obligation and causes the other party to incur a loss.

The Plan limits credit risk by purchasing fixed income securities with a credit rating of "BBB" and higher. In addition, the Plan limits derivative contract risk by dealing with counterparties that have a minimum "A" credit rating.

(iv) Foreign currency risk

Foreign currency exposure arises from the Plan's holding of equities denominated in foreign currency. From time to time some of this exposure will be hedged based on interest rate spreads or other economic fundamentals.

The Plan's currency exposure from net investment assets as at December 31, 2004 is summarized in the following table:

<u>Currency</u>	<u>2004</u>	<u>2003</u> (Restated)
	(000's)	(000's)
Canada	\$ 3,014,069	\$ 2,800,769
United States	658,464	626,270
Euro zone	49,882	82,773
Japan	69,134	31,939
United Kingdom	31,816	43,363
Other	59,051	81,359
Total	<u>\$ 3,882,416</u>	<u>\$ 3,666,473</u>

6. Real estate mortgages

Real estate mortgages have various terms to maturity to 2015 with each mortgage secured by a specific real property. Nominal rates range from 5.3% to 6.9%.

Scheduled principal repayments in each of the next five years, beginning January 1, 2005 are as follows:

2005	\$ 284
2006	306
2007	1,300
2008	306
2009	325
Thereafter	11,461
Total	<u>\$13,982</u>

The real estate mortgage payables are valued at fair value based on prevailing interest rates.

7. Accrued Pension Benefits

Actuarial valuations of the Fund are required every year by the Act, and provide an estimate of the accrued pension benefits (Fund liabilities) calculated using various economic and demographic assumptions, based on membership data as at the valuation date. The Plan's consulting actuaries, Mercer Human Resources Consulting, performed a valuation as at December 31, 2004 and issued their report in June 2005. The report indicated that the Plan had an unfunded liability of \$874.1 million (December 31, 2003 - \$871.2 million).

The following table reflects the unfunded liability as at December 31, 2004 and as at December 31, 2003 after the prior period adjustment.

	<u>2004</u>	<u>2003</u>
	(000's)	(000's)
Actuarial value of assets:	\$3,900,396	\$3,709,225
Accrued pension benefits:	4,774,410	4,591,045
Unfunded liability:	<u>(\$ 874,014)</u>	<u>(\$ 881,820)</u>

7. Accrued Pension Benefits (continued)

Reconciliation of changes in accrued pension benefits:

	<u>2004</u>	<u>2003</u>
	(000's)	$(0\overline{00's})$
Accrued pension benefits at beginning of year	\$4,591,045	\$4,380,224
Interest on accrued pension benefits at 7.38%	338,704	323,151
Contributions and transfers from other pension plans	114,120	110,288
Contributions in excess of current service cost	(10,829)	(9,583)
Refunds of contributions and interest and transfers to other pension plans	(3,082)	(3,282)
Benefits paid	(238,106)	(219,795)
Net impact of experience gains and losses relating to accrued pension benefits	(17,442)	10,042
Accrued pension benefits at end of year	<u>\$4,774,410</u>	<u>\$4,591,045</u>

The actuarial valuation projects liabilities for each member on the basis of service earned to date and the employee's projected five year average salary at the expected date of retirement. The projected unit credit method was adopted for the actuarial valuation to determine the current cost and actuarial liability.

The major economic and demographic assumptions used in the valuation are as follows:

	Valuation December 31, 2004	Valuation <u>December 31, 2003</u>
Inflation	3.0% per annum	3.0% per annum
Average Salary Increase	0.5% per annum real plus merit ranging from 0.0% to 2.75%	0.5% per annum real plus merit ranging from 0.0% to 2.75%
Real Rate of Return on Investments	4.25% per annum	4.25% per annum
Average Retirement Age	 60% - Retire at earliest date first eligible for an unreduced pension 40% - Retire at the earliest of: - age 65; - 35 years of service; or - age 60 with 10 years of service 	 60% - Retire at earliest date first eligible for an unreduced pension 40% - Retire at the earliest of: - age 65; - 35 years of service; or - age 60 with 10 years of service
Mortality	1994 Group Annuitant Mortality Table projected to 2000 using scale AA	1994 Group Annuitant Mortality Table projected to 2000 using scale AA

There have been no changes in the major actuarial assumptions and methodology used for the 2004 valuation as compared to the 2003 valuation.

8. Operating Expenses

The Fund is charged with administrative and certain other expenses incurred on behalf of the Fund by the Department of Finance. The following is a summary of these operating expenses.

	<u>2004</u>	<u>2003</u>
	(000's)	(000's)
Plan Administration Professional services Salaries Supplies and services Travel Other	\$270 768 215 10 <u>97</u> <u>\$1,360</u>	
Investment Expenses Investment management fees Professional services Salaries Supplies and services Travel Other		
Total Operating Expenses	<u>\$ 9,194</u>	<u>\$ 7,890</u>

9. Related Party Transactions

Investments held in the Fund include debentures of the Province of Nova Scotia with a total market value of \$34.7 million (0.9% of total assets) as at December 31, 2004 (\$34.9 million (0.9% of total assets) as at December 31, 2003).

10. Subsequent Event

The 2003 Review Committee (see Note 4) developed two proposals, one of which was approved by a majority of voting members of the Union in March 2005.

The approved proposal replaces the Minister of Finance as trustee, implementing a new

10. Subsequent Event (continued)

Corporate Trustee with a Board of Directors, the latter being jointly comprised of both Union and Province representatives. To improve funding levels, the Province is required to make a \$ 142 million contribution to the Plan and future Indexing is now tied to the Plan's funded position as determined by its actuarial funding valuation. The Union and the Province are in the process of signing the 2005 Agreement to finalize the terms of the proposal.