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AUTOMOBILE INSURANCE RATE BOARD

PROFIT REVIEW SESSIONS

Before Board Panel:

- Alfred H. Savage - Board Chairman
- Harry Gough - Vice-Chair
- Ted Zubulake - Board Member
- William Moore - Board Member
- Harry Gough, QC - Board Member
- Lewis Klar, QC - Board Member
- Merle Taylor, CMA - Board Member
- David White - Board Member
- Susan Steeves - Board Member
- Patti Grier - Board Member
- David Marshall - Board Member

HELD AT:

McDougall Centre  
Calgary, Alberta  
November 10th, 2006  
Day 3 of 3

APPEARANCES

1  
2 Jack Donahue )Board Counsel  
3 David Simpson (np) )Facility Association  
4  
5 Norma Nielson (np) )  
6 David Chan (np) )  
7  
8 Diane Brickner (np) )Peace Hills Insurance  
9 Jamie Hotte (np) )  
10 Melvin Yellowbird (np) )  
11  
12 Grant Miner (np) )Aviva Canada  
13 Chris Townsend (np) )  
14  
15 Steve Whitelaw (np) )Dominion of Canada  
16 Doug Hogan (np) )General Insurance  
17 )Company  
18  
19 Frank Bomben (np) )Co-operators General  
20 Katie Suljak (np) )Insurance Company  
21  
22 Chris Daniel (np) )TD Meloche Monnex  
23 Rick Evans (np) )  
24 Craig Alexander (np) )  
25 Francois Faucher (np) )

1 APPEARANCES (Con't)

2 Jim Rivait (np) ) IBC

3 Jane Voll (np) )

4 Grant Kelly (np) )

5 Richard Phillips (np) )

6 Sharon Tennyson (np) )

7 Richard Derrig (np) )

8 Richard Gauthier (np) )

9

10 Shawn DeSantis (np) ) Royal SunAlliance

11 Saskia Matheson (np) )

12 Thomas Little (np) )

13 Brad Hardie (np) )

14 Merle Taylor (np) ) AIRB Consumer

15 ) Representative

16

17 Jetse de Vries (np) ) ING

18 Martin Beaulieu (np) )

19 Don Fox (np) )

20 Bill Premdas (np) )

21

22 Derek Tupling ) Allstate

23 Ajay Pahwa )

24 Doug Young ) TD Newcrest

25 Joel Baker ) MSA Research

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1 --- Upon commencing at 9:01 a.m.

2

3 THE CHAIRPERSON: All right. Derek,  
4 you're going to introduce this morning?

5

6 PRESENTATION BY ALLSTATE:

7 MR. DEREK TUPLING: Yes, I am, sir.  
8 Thank you very much, and I'd first like to begin by  
9 thanking the Board for providing the Allstate Canada  
10 group of companies with the opportunity to be here today,  
11 to participate in these Hearings and to provide our  
12 perspective and some input into this very important  
13 discussion and topic.

14 THE CHAIRPERSON: You've been a bear for  
15 punishment. You've been here since the start. You were  
16 here --

17 MR. DEREK TUPLING: Observing intently,  
18 yes.

19 THE CHAIRPERSON: -- and never left.

20 MR. DEREK TUPLING: Yes. My name is  
21 Derek Tupling and I'm the manager of external affairs of  
22 the Allstate Canada Group of Companies and I'm joined  
23 here today by Ajay Pahwa who is our Vice President and  
24 Chief Risk Officer.

25 Our presentation is broken up into two (2)

1 components. I'm going to just provide some overview and  
2 some perspective in terms of the organization and then  
3 Ajay will move into the more technical aspect of it in  
4 terms of ROE and providing some of our suggestions and  
5 recommendations.

6                   So, just to begin, then. The Allstate  
7 Canada Group of Companies is a -- is a multi-channel  
8 producer and distributor of home and auto insurance  
9 across Canada. We have community-based agents, we have a  
10 broker representatives, we sell directly on line and also  
11 through our customer contact centre at 1-800-ALLSTATE.

12                   The Allstate Canada Group of Companies  
13 comprises three (3) different and separate companies.  
14 The first and obvious one is Allstate Insurance Company  
15 of Canada. We have fifty-three (53) agents across  
16 Alberta and we're the twentieth largest insurer in the  
17 province with over \$60 million in direct written premium  
18 last year.

19                   Pembroke Insurance Company. We have  
20 twelve (12) brokers across Alberta and we had \$2.8  
21 million in direct written premium last year, in 2005.

22                   And Pafco Insurance Company which is a --  
23 a non-standard company. It's an alternative market for  
24 high risk drivers; hasn't had the opportunity to be  
25 introduced yet in Alberta although we are obviously

1 looking for an opportunity to do so down the line.

2                   From our perspective, we believe that the  
3 insurance industry was healthier and more competitive  
4 last year and more stable in 2005.

5                   Our feeling is that rates, and certainly  
6 in our case, rates did continue to fall voluntarily in  
7 most cases, and there were more new products and services  
8 that were introduced right across the country. I think  
9 it's important to -- to note that consumers are  
10 benefiting from these changes and from reforms that have  
11 happened, not just here in Alberta but right across the  
12 country.

13                   One of our -- one of our -- a key message  
14 is and one of the things we're striving to work towards  
15 as we work today and then move into the future is to  
16 mitigate this roller coaster ride of rate fluctuation.  
17 The situation that we incurred as an industry in 2001 and  
18 2002, quite frankly from our perspective, was  
19 unacceptable and we take obviously some responsibility  
20 for that.

21                   And going forward, we want to -- we don't  
22 want to go back to that type of situation. So we're  
23 actively looking internally to see what more we can do  
24 for our customers, and obviously working with governments  
25 and boards, such as yourself, to make sure that -- that

1 we're delivering an affordable and high quality insurance  
2 product to consumers.

3                   One of the other points I'd like to make  
4 as well is that, as I said, while ensuring that consumers  
5 are charged a reasonable and appropriate premium, it's  
6 equally important to ensure that companies do have the  
7 flexibility to operate and to -- to operate in a  
8 competitive market.

9                   I think that's one of the other pieces  
10 that -- that we feel is important as well. And we're  
11 seeing that, too.

12                   Moving on. As far as the background goes,  
13 it's been alluded to in the past by IBC or in previous  
14 hear -- or previous presentations here the last couple  
15 of days by IBC and others that over the past twenty-seven  
16 (27) years there have been no fewer than four (4)  
17 distinct earning cycles which have generated rate  
18 fluctuation and an ROE return fluctuation up and down.

19                   But we know that the latest cycle which  
20 began in 1998 yielded the lowest return for the insurance  
21 industry over any previous period of time.

22                   It's no secret -- it's no secret that the  
23 insurance industry is cyclical. We've illustrated that  
24 or tried to illustrate that; others -- other  
25 organizations have done that as well. And that cyclical



1 nature has put increasing costs -- results in increasing  
2 costs and -- and pressures put on the system.

3 I think the past six (6) years, especially  
4 for us or for our organization, provides an excellent  
5 snapshot of that up and down motion and the pressures  
6 that both consumers and insurers face.

7 And so at that point what I'd like to do  
8 is now turn it over to Ajay and he'll take you over some  
9 of this perspective from our organization over the past  
10 six (6) years and then move into where we're -- where we  
11 see the industry going in the future.

12 MR. AJAY PAHWA: Good morning. I thought  
13 I'd take a few minutes to talk about Allstate's financial  
14 results for the past few years.

15 Beginning in 2000, there were serious  
16 concerns as to whether companies were willing to put  
17 their capital at risk in such an unstable environment.

18 For example, during that time, ACG's ROE  
19 was 5.5 percent, some ten (10) points below what our  
20 shareholders -- shareholders were expecting on their  
21 return. In 2001, it dropped further by 10 percent -- ten  
22 (10) points to a return of minus 4 1/1 percent and then  
23 in 2002, the ROE fell again to the lowest point in the  
24 Company history to minus 9.6 percent.

25 To put it another way, for every one

1 dollar (\$1) collected in premium 2001, a dollar ten  
2 (\$1.10) incurred in claims and expense was paid. In  
3 2002, this grew to a dollar thirteen (\$1.13). Allstate  
4 was on the verge of going out of business in Canada, but  
5 once Allstate hit bottom the only place to go was up.

6           The long road back was not a smooth one  
7 for consumers or insurers. The insurance environment in  
8 2001 and 2002 produced much higher, much tighter  
9 underwriting criteria and forced companies to limit  
10 exposure in an effort to recover and achieve the reforms  
11 in markets all across Canada.

12           2003 provide -- to be the beginning of a  
13 turnaround as Allstate ROE bounced back to 14.2 percent.  
14 2004 and '5 also produced a healthy return -- healthy ROE  
15 return of 30 percent and 32.9 percent, respectively.

16           However, a few years' of mod -- a few  
17 years' of moderate success does not erase a decade of  
18 instability and sub-par financial results. Despite the  
19 positive recovery in the past couple of year -- couple of  
20 years, Allstate's average ROE in the past six (6) years  
21 was a modest 11.4 percent.

22           More importantly, I'd like to stress that  
23 the returns earned by ACG in the past two (2) years are  
24 not sustainable. Just as the competitive market drove  
25 ROE up, it will drive ROE down as well.

1                   By comparison, ACG's average ROE between  
2 2001 and 2005 was 12.6 percent. And as a comparison, at  
3 the same time the banks were earning 13.8 percent, RBC at  
4 16 1/2 percent and Loblaws at 17.6 percent.

5                   Over the same time period the ROE for the  
6 entire industry was only at 10.3 percent. When ROE's  
7 fluctuate, so do -- so too do rates.

8                   In 2002, when Allstate's ROE was at its  
9 lowest point, our auto rates were at their peak. It was  
10 noted during the annual -- annual adjustment hearings  
11 that between 2000 and 2004, Allstate auto rates in  
12 Alberta increased on average by approximately 12 percent.  
13 As ROE improved over the course of 2003, '4 and '5, auto  
14 rates have fallen dramatically in all of Alberta and  
15 right across Canada.

16                   This chart illustrates how rate increases  
17 were needed during the 2000/2004, while at the same time  
18 our ROE was at the all time low of minus 9.6 percent  
19 which is here, so it's the twelfth, as we're going  
20 through.

21                   As our ROE returned to levels demanded by  
22 our shareholders, rates have dropped by 6 percent in  
23 2004, a further 15 percent in 2005, another 2 percent in  
24 2006.

25                   The financial results outlined for ACG

1 illustrate how volatile and unpredictable the insurance  
2 industry can be. More specifically, it provides a  
3 foundation which supports Allstate's position on the  
4 question of an appropriate target level of ROE.

5           Every company is unique. No two (2)  
6 insurance companies are exactly the same. There are a  
7 number of factors that set companies apart. For example:  
8 the type of insurer, mutual versus stock; the products  
9 that are offered, personal lines only versus commercial  
10 and personal; geographical distribution; concentration  
11 risk appetite; use of re-insurance; customer service and  
12 claims handling; are just primary examples of what  
13 differentiates one (1) insurer from another.

14           These factors are an integral component of  
15 an organization's effort to attract consumers by  
16 delivering a high quality product and to achieve an ROE  
17 that shareholders demand as a result of the risk of the  
18 operation.

19           Thus no one (1) single target or range  
20 will meet the expectations of every insurer.

21           The unique nature of the insurance product  
22 creates an inherent risk and volatility for insurers as  
23 the cost for any one (1) policy won't be known for many  
24 years ahead. This -- there may not be any losses or  
25 there might be a loss or a claim worth millions of

1 dollars.

2                   There are many techniques and methods used  
3 to estimate what -- the cost with accuracy, but even with  
4 sophisticated techniques there are a considerable amount  
5 of volatility. Companies require flexibility to respond  
6 to situations based on the nature of their operation and  
7 the best interests of their customers.

8                   Determining insurance rate is a  
9 prospective and complex process which is as equally as  
10 prospective and complex a process of determining  
11 insurance company's ROE.

12                   Moreover, there are numerous methodologies  
13 used by insurers to determine the ROE that they're  
14 required to operate and maintain and attract capital. No  
15 single rate or range is appropriate for every insurer.

16                   It is Allstate's -- ACG's position that  
17 the industry-wide ROE average or range will drastically  
18 reduce a customer's ability to choose an insurer, it'll  
19 stifle competition between companies, and potentially  
20 drive companies out of the Alberta market.

21                   Therefore and respectfully, the Allstate  
22 Canada Group strongly advocate that insurance industry-  
23 wide ROE average a range not be implemented in Alberta.

24                   The rate determination model used by  
25 Allstate is a discounted cashflow approach. This -- the

1 DCF method takes several factors and values and discounts  
2 them to a common time and period to determine the  
3 appropriate premium levels. The DCF method is commonly  
4 used by insurers. While it's the preferred method for  
5 Allstate it's not likely the method used by every  
6 insurer.

7                   There are six (6) components in our model  
8 which are premium to surplus ration, investment returns,  
9 tax rates, losses, underwriting expense, and claims  
10 expense.

11                   Firstly, premium to surplus ratio is  
12 subjective and is dependent on the level of risk that  
13 comprises the company's portfolio. The higher the  
14 surplus ratio, the less capital used to support the  
15 underlying business.

16                   However, it is important to note that a  
17 company's entire surplus is available if necessary to  
18 support the insurance operation in every province in  
19 which they do business.

20                   It's not as simple as allocating a portion  
21 of the company's surplus to Alberta because it doesn't  
22 lead -- doesn't limit the company's exposure to that  
23 amount. If loss and loss expenses exceed premium  
24 investment income, the entire capital of the company is  
25 at risk to settle customer claims, no matter what line of

1 business it is in or where it happens.

2                   This is what the insurance business is all  
3 about. Whether it's a snowstorm in Southern Ontario, ice  
4 storm in Quebec, hurricane in Nova Scotia, or heavy  
5 rainfall in Edmonton, ACG surplus is available to respond  
6 regardless of where is happens.

7                   If companies were limited -- limited to  
8 earning -- a specific return in one (1) province, it  
9 would significantly hamper an insurer's ability to  
10 fulfill its commitment to its customers. Insurers need  
11 to have the flexibility to earn a reasonable rate of  
12 return in every province in order for there to be where  
13 customers need them the most.

14                   The second component is investment  
15 returns. These are returns generated by funds supplied  
16 by policyholders as well as shareholders.

17                   The third component is losses. These are  
18 the most difficult to estimate due to the uncertainty of  
19 the -- and the volatility.

20                   Fourthly, loss expenses are also need to  
21 be considered, as well as underwriting expenses which are  
22 broken down into variable and fixed.

23                   And finally tax rates, which are used to  
24 convert returns to an after tax basis.

25                   These are the six (6) components that

1 Allstate uses and considers in determining the overall  
2 rate level needed by the Company to achieve the target  
3 profit.

4                   From the discounted cashflow model -- is  
5 used to convert the results of a premium.

6                   Each individual company must show in the  
7 development of their rate level that they have utilized  
8 an appropriate method based on its own operations and  
9 capital requirements. Therefore, a reasonable approach  
10 for the Board would be to enable individual companies to  
11 use accepted methodology to determine expected returns  
12 which meet the specific needs of the individual companies  
13 on their operations.

14                   To gain a better understanding, I thought  
15 I'd provide a simple example of calculations involved and  
16 the inputs.

17                   So these are the inputs that we're using  
18 here as our simple example here. Premium to surplus  
19 ratio, one point five (1.5) to one (1), after tax ROE of  
20 sixteen point nine three (16.93).

21                   Now that is the actual return that our  
22 shareholders are expecting from us. This is based on the  
23 Fama/French 3 Factor model which is essentially using the  
24 capital model, which was discussed in detail the last  
25 couple of days here.



1 Allstate has a complete document showing  
2 the derivation of the sixteen point nine three (16.93)  
3 and I'd be pleased to provide that if the Board so needs  
4 to. The whole derivation is available.

5 We've got, just again as a variable, loss  
6 cost estimated at a hundred dollars (\$100); variable  
7 expense, twenty-five dollar (\$25), function of premium;  
8 fixed expense of ten dollars (\$10); loss adjustment  
9 expense of 10 percent; risk rate at 5 percent; market  
10 rate of seven and a half ( $7 \frac{1}{2}$ ) and the present value  
11 factor of nine point (9.) -- point nine two five (.925)

12 With all these inputs, it deals -- gives  
13 you this cashflow model which looks a little daunting, I  
14 agree, but it's really simply all we're trying to do is,  
15 we're trying on the left side of the equation, looking at  
16 the premiums received, add the returns we're expecting on  
17 investment on equity, subtract losses and expense, and  
18 equate the right side of the formula to the after tax  
19 return on equity of the sixteen point nine three (16.93).

20 All this factor is doing -- it's just  
21 grossing it back up to make it a pre-tax basis.

22 So, the idea is to solve for 'P' in this  
23 equation here. Going through the algebra and the math,  
24 the premium becomes a hundred and sixty-nine dollars  
25 (\$169). And once you have that, with all the inputs, it

1 equates to a loss ratio of 60 percent; expense ratio of  
2 31 percent; combined ratio of ninety-one (91) which leads  
3 to an underwriting margin of 9 percent.

4 I realise this is a simple example, but I  
5 just thought I would walk you through some of the inputs  
6 and how they're being derived in our model.

7 Another question asked by the Board was  
8 what was the impact of the impending change in the  
9 insurance financial reporting.

10 Effective January 1st, 2007 insurance  
11 companies are required to record their assets at market  
12 value rather than historically record them at amortized  
13 or book value. This was -- essentially convert all  
14 unrealized capital gains or losses into realized capital  
15 gains or losses.

16 Insurers will be required to designate all  
17 investment into three (3) buckets: held to maturity,  
18 available for sale, and held for trading.

19 For time wise I know you guys have heard  
20 of this in the last couple of days of various buckets and  
21 how they are defined, so I just want to say that at ACG  
22 we're still reviewing what option best fits our -- our  
23 business model. But based on our initial reviews,  
24 regardless of what option is selected, our equity  
25 position is going to increase due to converting our

1 unrealized gains to realized gains.

2                   So, how should these issues be handled in  
3 the context of the overall regulation of automobile  
4 insurance and ratemaking?

5                   The competitive market place can be  
6 allowed to operate to the advantage of consumers in  
7 Alberta -- sorry, what, yeah -- right, in Alberta without  
8 an ROE target level or range.

9                   Over the past couple of years, increased  
10 competition has benefited Alberta drivers with lower  
11 rates and greater choice in the market. For example,  
12 last year alone Allstate and Pembridge made some eighteen  
13 (18) changes to their respective automobile insurance  
14 product, including new discounts and positive changes to  
15 the underwriting criteria, in an effort to make it more  
16 attractive to consumers.

17                   In addition, a number of enhancements were  
18 also made to the property line products, as well as  
19 improvements to the speciality line products such as  
20 motorcycles and snowmobiles.

21                   Introducing an ROE target level or range  
22 would hamper the insurer's ability to introduce measures  
23 such as these that obviously benefit consumers and thus  
24 provide the consumer with less choice in the marketplace.  
25 Not only do these move -- illustrate the competitiveness

1 that exist in Alberta, but they're also a strong  
2 indication of ACG's commitment to servicing consumers in  
3 the Alberta market.

4 Consumers deserve the freedom and  
5 flexibility to find a coverage that is most appropriate  
6 for them and the most appropriate price. And insurers  
7 should have the flexibility to earn the right to be the  
8 insured choice for the consumers.

9 To add context, I thought it would be  
10 helpful to, in my discussion, to talk about experience  
11 from another jurisdiction, namely New Jersey.

12 New Jersey regulators, for the last thirty  
13 (30) years tried to fix the insurance industry with  
14 regulation after regulation. This started in 1972 in  
15 which the rates were rolled back, no-fault insurance and  
16 strict price regulation were introduced.

17 This led to a downward, destructive spiral  
18 in which 2002 was the breaking point for the industry.  
19 At that point forty (40) insurers had exited the market,  
20 consumers spent a lot of time shopping for insurance, and  
21 all this created availability crisis for auto insurance  
22 in that state.

23 As a comparison, new Jersey had 47 percent  
24 fewer companies selling auto insurance than Illinois and  
25 one-third (1/3) fewer than New York and Pennsylvania.

1                   Five (5) out of the six (6) largest  
2 insurers in the US were not selling insurance in New  
3 Jersey. Finally, in 2002 -- 2003, New Jersey's governor  
4 enacted a comprehensive package of reforms that enabled  
5 consumers choice and allowed competition back in the  
6 marketplace.

7                   Some of the highlights and benefits of the  
8 reforms were excess profits. Before to -- before the  
9 reforms, insurance companies -- insurance companies were  
10 only allowed to earn 3.5 percent excess -- 3.5 percent  
11 profit based on premium written. However, with the  
12 reforms, this restriction was removed and now companies  
13 are able to earn an operating income based on what is  
14 needed to support their own capital.

15                   Secondly, the reforms improved the prior -  
16 - prior rate approval process and increased an expedited  
17 rate approval limit from 3 percent to 7 percent.  
18 Underwriting rules and criteria was changed in that the  
19 take-all-comers rule was suspended if the individual  
20 company reached their target growth or cap growth as well  
21 as a take-all-comers rule was going to be phased out over  
22 five (5) years.

23                   And, finally, new regulation allowed  
24 territorial rate revisions without territorial subsidies  
25 that had occurred in the past.

1                   On a more personal note, after one (1)  
2 year of reform, Allstate had finally experienced a halt  
3 to its shrinking neighbourhood offices in New Jersey,  
4 also hired a hundred and twenty (120) new employees.

5                   Allstate loss market share in New Jersey,  
6 but for all the right reason. Increased competition led  
7 to more choices and availability to the consumers.

8                   In addition, the reforms also had these  
9 positive results: a 185 million was put back in the  
10 pockets of New Jersey drivers; new insurance company was  
11 created at Mercury General; AIG decided to -- decided to  
12 change its exit strategy from New Jersey; and Geiko, the  
13 fifth largest insurer, entered the market.

14                   Back here customers will also play a very  
15 important role in determining the health and stability of  
16 the insurance system. With a wide array of companies  
17 competing for business, customers would naturally  
18 gravitate to those -- would naturally gravitate to those  
19 providing the service and products that they feel are  
20 good value.

21                   There are many consumers who consciously  
22 protect themselves and understand what they expect from  
23 their insurance company and they have -- and willing to  
24 pay more -- more for better service, better relationships  
25 and better products.

1                   The competition for capital is -- is  
2 global and is stiff. Handcuffing insurer's ability to  
3 attract capital by implementing an ROE target or range  
4 jeopardizes the health and stability of the marketplace  
5 that has been evolving in Alberta since 2003.

6                   It is no secret that if equity investors  
7 do not see the potential to earn the required return on  
8 their investments, they will turn to an alternate  
9 investment with returns that are appropriate. As a  
10 result, the potential for companies leaving the market  
11 because of the lack of capital to support the operation  
12 becomes a very frightening possibility.

13                   I trust the proceeding has provided the  
14 Board with some insight on how ACG calculates and arrives  
15 at a target ROE. While the method may be used by another  
16 organization, the factors that are used, the application  
17 and the outcome will be vastly different.

18                   Imposing one (1) methodology or one (1)  
19 target on some sixty (60) insurers operating in Alberta  
20 contradicts the spirit in capital enterprise that has  
21 become synonymous with the province.

22                   Therefore and respectively, the Allstate  
23 Canada Group strongly advocates that an industry-wide ROE  
24 average or range not be implemented in Alberta.

25                   That's the end of our presentation and

1 we're happy to answer any questions and...

2 THE CHAIRPERSON: Yes.

3

4 QUESTIONS BY BOARD:

5 MR. LEWIS KLAR: I just have a question  
6 and a comment on this. The comment is that, you know,  
7 for two and half (2 1/2) days we've been hearing how the  
8 market works and competition works and regulation  
9 doesn't. But we've also been hearing how the market  
10 didn't work and that's why we have regulations. In other  
11 words, you've -- your own presentation indicates how  
12 volatile it was.

13 How do you reconcile those two (2)  
14 arguments, that the market works, but it wasn't working,  
15 and now is working, with regulation?

16 MR. DEREK TUPLING: I think when you -- I  
17 think when you look at some of the specific changes and  
18 some of the specific goals that were desired by the  
19 Government at the time that needed to be changed and some  
20 of the -- some of the issues that needed to be addressed,  
21 that regulation certainly does play an important role in  
22 -- in the system. And it has a role to play and we -- we  
23 appreciate that and we respect that, and we -- we look  
24 forward to working with regulators to -- to address those  
25 issues.



1                   However, I think there are some -- some  
2 other aspects that allow the competitive market to  
3 operate in a system that benefits consumers. And there  
4 are just a couple of specific examples.

5                   And this ROE issue or the issue of profit  
6 level would certainly be one (1) of them, where we feel  
7 that it's not as specific as introducing a cap on minor  
8 injuries or -- or addressing issues dealing with -- with  
9 -- compensating chiropractors or issues that -- that are  
10 that specific that can be addressed with regulation or  
11 with -- with legislation.

12                   This is one (1) topic in particular where  
13 we believe and we feel that the competitive market can  
14 operate and that, you know, what works for -- what works  
15 for Allstate might not work for Dominion and might not  
16 work for ING and might not work for -- for other  
17 organizations and that consumers will see that down the  
18 line.

19                   So those prices will -- will --

20                   MR. LEWIS KLAR: That's not getting to my  
21 question. As Mr. Donahue said yesterday, we're not here  
22 to regulate the ROE of insurance -- of insurance  
23 companies. We're here to -- to consider the appropriate  
24 premium price every year during our annual review  
25 process.

1 MR. DEREK TUPLING: Hmm hmm.

2 MR. LEWIS KLAR: And one (1) component  
3 that we use and that is the underwriting profit.

4 MR. DEREK TUPLING: Hmm hmm.

5 MR. LEWIS KLAR: Now if you look at your  
6 six (6) factors if I can -- and perhaps you can help me  
7 understand this. Your six (6) factors in determining  
8 your premium every year are -- are premium to surplus  
9 ratio, investment returns, tax rates, underlying losses,  
10 and claims expenses.

11 We don't seem to include any premium --  
12 any -- any underwriting profit -- any underwriting profit  
13 on that premium, is that correct?

14 Am I correct in -- in understanding it  
15 that way?

16 MR. AJAY PAHWA: Well that's -- we're  
17 working backwards. We're looking for a target ROE and it  
18 works backwards to determine the profit.

19 MR. LEWIS KLAR: Well let me is -- is --  
20 are those six (6) components the six (6) components you  
21 use to set the premiums every year?

22 Is that what you were saying?

23 MR. AJAY PAHWA: Yes.

24 MR. LEWIS KLAR: And -- and --

25 MR. AJAY PAHWA: But they -- sorry, go

1 ahead.

2 MR. LEWIS KLAR: And in those six (6)  
3 components is there -- is there in there somewhere a -- a  
4 profit -- profit on that -- on -- not on your investments  
5 or on your surplus or on -- on what you do with the  
6 premiums once you -- once you get it and were -- you  
7 invest it for three (3) years or for a certain amount of  
8 years --

9 MR. DEREK TUPLING: Yeah.

10 MR. LEWIS KLAR: -- is there a profit on  
11 that premium that you include?

12 MR. AJAY PAHWA: Well, it's in there --  
13 inherently in there. When you're looking at the ROE  
14 target, are you working backwards to determine what the  
15 appropriate premium would be. You're using the implied  
16 value when you're taking a discounted value of the cash  
17 flow, basically. So it's inherently built in there.

18 MR. LEWIS KLAR: Okay. Perhaps --  
19 perhaps Ted will have to --

20 MR. TED ZUBULAKE: Maybe you show that --  
21 you show that chart again, where you had the numbers  
22 there --

23 MR. AJAY PAHWA: That one there?

24 MR. TED ZUBULAKE: What you're saying is  
25 you -- based on those factors, those assumptions, that

1 leads you, I think you said to a 9 percent underwriting  
2 margin.

3 MR. AJAY PAHWA: That -- for this example  
4 here, yes.

5 MR. TED ZUBULAKE: For that example. But  
6 -- but so that's -- that's -- that 9 percent is  
7 equivalent to the Board's current 5 percent.

8 MR. AJAY PAHWA: That's what I'm saying.  
9 But we're working -- we're not using the profit, we work  
10 backwards with the ROE assumptions and go through the  
11 model to determine. So it would be equivalent to that  
12 underwriting margin of 9 percent. That's -- that's what  
13 it comes down to.

14 But we don't have an explicit -- we don't  
15 say we want 9 percent or 5 percent. With the inputs that  
16 we used based on our ROE assumption, premium to surplus  
17 ratio and whatnot, that's what the bi-product of the  
18 results are.

19 THE CHAIRPERSON: Further questions?

20 MR. DAVID WHITE: I just got one (1)  
21 question. Outside of -- is has to deal with the all-  
22 comers rule. I guess the point is, the only thing I see  
23 that you think that should be regulated is controlling  
24 your costs when it comes to the caps. What other part --  
25 you know, what other part do you see needs to be

1 regulated?

2                   Because we don't want to -- you know,  
3 don't regulate profits, don't regulate the all-comers  
4 rule, but thank you for doing the caps; but I don't see  
5 where you see any other role.

6                   MR. DEREK TUPLING:    I -- I'm not sure --  
7 I'm not sure -- you're suggesting that based on -- you're  
8 suggesting that there's no other role for the regulator?

9                   MR. DAVID WHITE:    Well, just from your  
10 presentation it -- it just seems like the only role the  
11 regulator has in your mind is, in the interest of  
12 Albertans, is to provide the cap to limit expenses for  
13 companies.

14                   MR. DEREK TUPLING:    Well, I think -- I  
15 think the regulator plays an important role in providing  
16 information and education about the auto insurance  
17 product just as much as we do. We share that  
18 responsibility.

19                   MR. DAVID WHITE:    But that's -- but  
20 that's not really a true regulatory function. I mean,  
21 it's something we do but it's not a true regulate -- it's  
22 not something --

23                   MR. DEREK TUPLING:    No, no, absolutely  
24 not. But -- but there are specific -- like I said I  
25 think there are specific examples of goals that the

1 Government try to achieve -- that needed to achieve just  
2 as insurers needed to achieve when reforms were  
3 introduced, that -- that were specific that could be  
4 addressed in regulation or could be addressed in  
5 legislation.

6 A company's ability to operate in a  
7 competitive market might not necessarily be one of those  
8 specific issues that needs to be addressed in regulation  
9 or in legislation. That would be the point that we  
10 would --

11 MR. DAVID WHITE: The other comment I'd  
12 make too is I think, you know, the industry, I think they  
13 do a better job of educating consumers too because, you  
14 know, two (2) years of record profits now, every  
15 presenter has wanted us to increase the underwriting  
16 margin or something that way.

17 Perhaps you guys could do a little bit of  
18 the heavy lifting too in terms of educating consumers  
19 towards the ends that you're looking for, why you need  
20 profits, the insurance cycle, rather than sort of  
21 throwing it to us and saying we need this. But, you  
22 know, a little more cooperative venture would be helping?

23 MR. DEREK TUPLING: I -- I agree. I -- I  
24 agree with you wholeheartedly. And we -- and as I said  
25 just a minute ago, we share in that responsibility and we

1 -- and we do take that very seriously and we're obviously  
2 working in conjunction with the IBC trying to do our best  
3 to inform and educate our consumers about our product,  
4 what it is that they -- about our product and the  
5 services that we provide, and putting that into context,  
6 in terms of this is why we charge the premium that we do,  
7 this is the services that we provide.

8                   And we -- we certainly are looking for  
9 opportunities to make sure that our consumers and our  
10 customers, more importantly, are educated and are  
11 informed about the product that they're purchasing from  
12 us.

13                   THE CHAIRPERSON:    Ted...?

14                   MR. TED ZUBULAKE:    First -- yes.  I think  
15 the Board would appreciate a copy of the -- the  
16 documentation that arrives at that sixteen (16) -- that  
17 target profit or target rate of return on equity.

18                   Again, for 2 1/2 days, the Board has heard  
19 a number of presenters like yourselves comment on the --  
20 the issue of profit.  However, the Board's mandate is  
21 very specific.  Our -- our goal at these Hearings is --  
22 is quite specific and that is what number basically comes  
23 after -- what number do we plug into that formula, the  
24 ratemaking formula that -- that the Board utilizes to  
25 come up with the industry-wide adjustment?  What profit

1 loading do we put in there?

2 And Allstate like other presenters has --  
3 have come back and told the Board first, don't regulate -  
4 - first, don't regulate at all --

5 MR. DEREK TUPLING: Yeah.

6 MR. TED ZUBULAKE: -- secondly, don't  
7 regulate profits, which the Board isn't doing, and third,  
8 no one (1) single number is appropriate and fourth, you  
9 gone a step further, a range is inappropriate.

10 But we need a number. What do you suggest  
11 the Board use for that industry-wide adjustment?

12 MR. AJAY PAHWA: I'd like to echo what  
13 Dominion was saying yesterday; have a range -- or a limit  
14 there where -- or a value where if it becomes public to  
15 the -- public domain there it becomes an excessive rate.  
16 It becomes almost embarrassing to the public side.

17 So have a wide enough range or wide enough  
18 number to our ceiling where it gets to the point where it  
19 gets really embarrassing for an individual insurance  
20 company to be operating at that level.

21 MR. TED ZUBULAKE: Yeah. And --

22 MR. AJAY PAHWA: And -- and you operate  
23 at that level it'll be self adjusting with a free  
24 enterprise --

25 MR. TED ZUBULAKE: But that's -- that was



1 my point. Now if the Board were to take that route --

2 MR. AJAY PAHWA: Yes.

3 MR. TED ZUBULAKE: -- you're saying  
4 you're confident enough in the -- in the competitive  
5 marketplace that companies will not all seek the highest  
6 possible rate, that they will work below that ceiling as  
7 you put it.

8 MR. AJAY PAHWA: In a competitive  
9 environment if everybody was doing it, you'll get more  
10 entrants coming in who would price it lower and then  
11 they'll just naturally gravitate to the more equilibrium  
12 price anyway.

13 But having said the way we're looking for  
14 it, it allows that flexibility when results go up and  
15 down, you have that range to --

16 MR. TED ZUBULAKE: Right. And -- but --  
17 but you also understand the purpose of the indust -- of  
18 the -- we take a profit margin, put it into the industry  
19 -- to the ratemaking form, but come up with -- we come up  
20 with an industry-wide adjustment, okay?

21 MR. AJAY PAHWA: Yes.

22 MR. TED ZUBULAKE: Now -- so, I'm going  
23 to say -- let's suppose the Board plugs in a 15 or 12  
24 percent ROE into that formula, it -- it's not saying that  
25 every company must operate at a 15 percent or at 12

1 percent or whatever the numbers are we -- it's -- if  
2 anything, it's kind of an average and the Board  
3 recognizes there are companies operating above that and  
4 below that.

5                   So what is wrong with taking -- again,  
6 you're advocating a ceiling -- a high margin in that,  
7 what's wrong with something closer to the average?

8                   MR. AJAY PAHWA:    No, I think we have --  
9 at the end of the day we like to be able to have no  
10 restriction which we think will not be able to operate --

11                   MR. TED ZUBULAKE:    Right. Right.

12                   MR. AJAY PAHWA:    -- at a closer level.  
13 And if it's excessive, with the new companies coming in,  
14 it will bring it down anyways, naturally. So it'll be a  
15 self- regulating and self-adjusting value anyway.

16                   MR. TED ZUBULAKE:    Okay. Thank you. One  
17 (1) last point. On -- on the -- the effect of the  
18 financial reporting changes --

19                   MR. AJAY PAHWA:    Yes.

20                   MR. TED ZUBULAKE:    -- in your example  
21 that we had on the board there a minute ago, you used --  
22 and I realize it's an illustrative example, but you used  
23 a premium surplus ration of one point five (1.5). And --  
24 and for arguments sake, let's suppose that -- that is the  
25 number that Allstate currently uses.

1 Will the -- will the new financial  
2 reporting requirements change your view of what that  
3 number should be for Allstate -- it -- given that one  
4 point five (1.5) is -- is your current number?

5 MR. AJAY PAHWA: Well first all, that one  
6 point five (1.5) isn't -- it was a typo. It should have  
7 been a one point three (1.3) but with the calculations  
8 were already done.

9 MR. TED ZUBULAKE: Okay. So whatever.  
10 But whatever that number is that Allstate's using now,  
11 will that number change going forward under the new  
12 financial reporting requirement?

13 MR. AJAY PAHWA: I don't think it'll  
14 drastically change. But at the end of the day after a  
15 few years it'll be -- results will almost at the same  
16 level where --

17 MR. TED ZUBULAKE: Right.

18 MR. AJAY PAHWA: -- between the realized  
19 and unrealized gains, will fall too --

20 MR. TED ZUBULAKE: Because I heard you  
21 say that you -- you thought that this would affect your  
22 equity.

23 MR. AJAY PAHWA: No, I'm saying the total  
24 equity, once we convert is as of January 2007, will  
25 naturally go up because the unrealized gains are being

1 now --

2 MR. TED ZUBULAKE: But it's a -- a one  
3 (1) shot --

4 MR. AJAY PAHWA: Yeah, it's a one (1)  
5 time thing for 2007.

6 MR. TED ZUBULAKE: Okay. Thank you.

7 MR. AJAY PAHWA: Yes.

8 THE CHAIRPERSON: Further questions?

9 Well, thank you very much. I want to  
10 thank you. And as you know, we have this complicated  
11 process to go through and we'll be certainly looking at  
12 your submission like the others and coming up with some  
13 conclusion.

14 So thank you for your time. We look  
15 forward to hearing from you at the rate hearings later  
16 this year.

17 MR. AJAY PAHWA: Absolutely. Thank you.

18 MR. DEREK TUPLING: I appreciate it.  
19 Thank you.

20 THE CHAIRPERSON: Thank you. Five (5)  
21 minutes.

22

23 --- Upon recessing at 9:35 a.m.

24 --- Upon resuming at 9:45 a.m.

25

1 THE CHAIRPERSON: Good morning. You're  
2 all by yourself this morning.

3 MR. DOUG YOUNG: I am here all by myself  
4 and I hopefully --

5 THE CHAIRPERSON: You've had the as low  
6 as two (2) but I think you've capped it --

7 MR. DOUG YOUNG: Oh yeah. Joel will --  
8 after me will be on his own too, so I -- I feel okay.

9 THE CHAIRPERSON: So would you introduce  
10 yourself and proceed?

11

12 PRESENTATION BY TD NEWCREST:

13 MR. DOUG YOUNG: Yes. My name is Doug  
14 Young and I'm from TD Newcrest. And the particulars of  
15 who I am and what I am and what I do is on the first  
16 slide and I'll delve a little bit more into detail in a  
17 few slides.

18 But I'd first like to again thank the  
19 Board for -- for asking me to come and present my views  
20 on -- on this topic. I think it's very interesting and  
21 fits right into what I do everyday when I'm looking at  
22 the property and casualty industry and the publicly  
23 traded prop -- property casualty insurers.

24 And just to be clear, obviously I'm coming  
25 at this from -- from an analyst perspective and not from

1 TD's insurance perspective. I know that -- that you do  
2 know that, but this is a very different approach that I'm  
3 coming at this because I do believe that TD Meloche  
4 Monnex was in here presenting as well.

5                   So I'll take it to Slide 2, just a bit  
6 about background on TD Newcrest and -- and what it is.  
7 It's an institutional brokerage operation of TD Bank  
8 which focusses on the equity sales and trading.

9                   Our clients are -- are primarily the  
10 institutions; there are large pension funds, mutual  
11 funds. And -- and we are the largest in terms of block  
12 trading for -- for our big clients and we do rank third  
13 in terms of overall research coverage by Brennon Woods  
14 (phonetic) which is an independent organization.

15                   So just -- before I go through into my  
16 views on some of the specific topics that I'm sure that -  
17 - it sounds like a lot of people have been hammering home  
18 in the last few days, and I just thought I -- I'd go back  
19 in terms of what I do and provide some context of what  
20 some -- some of the items that our clients are focussed  
21 on and why maybe the views of our clients might matter.  
22 And I think the last presenter touched on -- touched on a  
23 few of them.

24                   So for our -- for my particular role and  
25 I've been in this role for just over six (6) almost seven

1 (7) years now. It's getting longer and longer.

2                   You know, we go in and we -- we look at an  
3 industry. We kind of build an understanding of an  
4 industry, how it works, how it -- how the companies  
5 compete, how the -- what are key drivers. You know, we  
6 devise our financial projections and -- and we make  
7 recommendations whether this is a good sector to invest  
8 in and what company is in that sector to invest.

9                   And -- and what some of the items that our  
10 client -- our clients care about obviously is the growth  
11 in these sectors; is there a value opportunity, something  
12 the market is missing; are they earning a proper return  
13 on the invested capital; is there competitive advantages  
14 such as distributions, scale, ability to handle claims  
15 faster and so forth.

16                   More so -- lately a lot of people are  
17 looking at different catalysts and so acquisitions would  
18 be one. The cycle and hardening and softening cycle are  
19 -- are another one.

20                   And they also for us to properly measure  
21 the risks in these different industries and what those  
22 risks could mean for the sector and for the different  
23 companies.

24                   And -- and I guess why the views of our --  
25 our clients might matter, there's obviously -- they are a

1 source of capital for the insurance companies. You know,  
2 the valuations and the views of the market do have an  
3 impact upon their stock prices and on the cost of  
4 capital. And the owners do have a say in the direction  
5 what -- what these businesses and these insurers take in  
6 terms of how much capital they deploy to different market  
7 places.

8                   And just a -- to let you know as well,  
9 property casualty is one of the sectors that I -- that I  
10 do cover. I do cover a lot of few other sectors such as  
11 the life insurance, mutual fund sectors, publicly traded  
12 stockbrokers, stock exchanges, and a number of holding  
13 companies.

14                   So I look at a number of different  
15 financial organizations. And why I think that's  
16 important to know is that our clients are not only  
17 looking at the property and casualty insurance sector as  
18 a place to invest, but they're also looking at property  
19 and casualty compared to a lot of different sectors.

20                   And so they are competing for capital from  
21 -- for -- from a number of different -- different areas  
22 in the marketplace. And most of the companies we cover  
23 are Canadian companies but a lot of them do have US  
24 businesses; large US businesses as well.

25                   So we -- when I was asked to come and



1 present, it took me a little while to figure out what --  
2 what I was going to bring to the Board above -- beyond  
3 what I understand that -- that has come out of the last  
4 few days. And I'm sure you've seen so many graphs on --  
5 on the cost of capital and depicting ROE's versus the  
6 cost of capital and to that I will add my own.

7                   And I think you've heard more than a few  
8 textbook arguments around how to tabulate the true cost  
9 of equity capital and I'll keep my comments on that one  
10 brief.

11                   Rather I decided to put my analyst cap on  
12 and present my views similar to how I would if -- you  
13 know, a client were to come in and talk to me about the  
14 sector and I think including the discussions of the risks  
15 in the sector. And one of the big risks that we always  
16 talk about is, is the regulatory environment.

17                   And I outline in this slide exactly what  
18 we plan to cover today. We provide -- to go through just  
19 our measure of the industry ROE versus cost of capital.  
20 We're going to talk about the property and casualty cycle  
21 and -- and what -- how we look at it is there's been a  
22 destruction of value over the past ten (10) years, how we  
23 feel there's a potential for and there has been  
24 historically not -- not saying in Alberta, but in -- in  
25 many provinces and states there has been irrational

1 regulatory intervention that has hurt the industry.

2                   We -- we're going to address head-on the  
3 views on -- on capping industry profits and ROE's. I  
4 discuss what we believe are the potential pitfalls of not  
5 allowing insurers to earn the proper return and to  
6 provide from what our perspective is of the best outcome  
7 for I guess all constituents, consumers, the insurers,  
8 and the public.

9                   So this again is my take at the ROE versus  
10 the cost of equity capital. And I know again, you've  
11 seen more than a few of these graphs in many different  
12 forms but we thought we'd take our crack at it too.

13                   And what we're trying to show is how the  
14 industry ROE's compare to what we tabulated as a  
15 simplistic cost of equity capital from 1995 to present  
16 and on average the ROE's for the P&C sector, since '95,  
17 have been 9.9 percent. And I think even if we go back  
18 ten (10) to twenty (20) years, I don't think it deviates  
19 a great deal from that.

20                   We also include what we view as a cost of  
21 equity capital for the industry over this timeframe and -  
22 - and how we derive this using a CAPM model, and the  
23 details are on the bottom right of the -- of the business  
24 or of the chart.

25                   And we factor in the risks associated with

1 the property and casualty market by inputting different  
2 betas in to give us a range. And -- and at the end of  
3 2005 this range was 15 percent to 18.5 percent, and  
4 that's the cost of equity capital.

5           We don't want to get lost in the slide  
6 here. What we do believe is particularly important, is  
7 that over the time frame after deducting the cost of  
8 equity capital -- and you know, we have seen a  
9 destruction of -- of value. And what this tells us is  
10 that over the past 10 years the -- there's been risks  
11 that have been higher than -- that have been priced  
12 properly into the industry and -- and the prices that  
13 have been set.

14           So essentially in a nutshell the industry  
15 was not earning a sufficient return based on what we view  
16 as the sector risks.

17           So going to the property and casualty  
18 insurance cycle, and I think again this discussion was in  
19 with the -- with the last speaker as well, why has there  
20 been a destruction of value in this -- in this industry?  
21 And I think there's three (3) key ones that are very  
22 specific to the industry and then I think there's one  
23 that's outside of the industry control in our view.

24           The first is the increase competition  
25 which tends to rise as the capital levels increase and a

1 companies attempt to put more capital to work. It's a --  
2 and we've seen this historically and given the product  
3 differentiate -- differentiation is very difficult or  
4 historically hasn't been there specifically in the  
5 commercial side, typically the only way to -- to attract  
6 business is to -- to cut your pricing. So that's been  
7 one of the key ones and that's obviously within the --  
8 within the insurer's control.

9                   You now, we've also got higher investment  
10 returns. As interest rates increase or equity markets  
11 have gone up you've seen the insurers look for float to  
12 invest. And so we in turn have been willing to lower  
13 their prices because again, through that discussion --  
14 one of the questions in the last time, was that they're  
15 willing to give up on the underwriting profit to get that  
16 float and to make it -- the returns more in the  
17 marketplace than the interest rate side.

18                   Bad move if interest rates obviously make  
19 a market shift in the opposite direction.

20                   And I think historically there has been  
21 different points in the industry where the industry has  
22 misread trends. And so these obviously knocks against  
23 the industry and things that we view as risks.

24                   And the one that we view that -- that is  
25 outside of the industry's control obviously is -- is the

1 potential for regulatory intervention, and this is a  
2 topic we're going to discuss in a few slides.

3                   So for us with our analyst cap on, you  
4 know, the one (1) risk that we view is the biggest is the  
5 potential for the irrational regulatory intervention or  
6 constant changes in the rules that govern personal auto  
7 insurers.

8                   And, you know, through the industry stats  
9 and through our contacts in the industry and people that  
10 we've met and talked to, you know, we can keep tabs on  
11 the competitive forces in the marketplace.

12                   We can keep tabs on what the investment  
13 returns on -- are in. We can keep at least a decent tab  
14 on where frequency and severity are heading and what we  
15 don't know and what has historically have changed quite a  
16 bit is the rules that -- that have been put forth by the  
17 provincial regulators and how often these rules do get --  
18 do get changed.

19                   So for us, this is the number 1 risk that  
20 we look at when -- you know, as an unknown, when we look  
21 at this -- this sector. Just to be clear, we don't  
22 necessarily believe that regulation is -- is a bad thing,  
23 we just believe that over regulation and the constant  
24 change of the rules makes it very difficult for the  
25 industry to -- to earn an economic -- sorry, an economic

1 return. And we believe this leads to uncertainty,  
2 cyclicalities, and we believe under these scenarios, the  
3 industry and the insurer should be able to earn a higher  
4 rate of return on the capital deployed.

5           For us, obviously Ontario is the -- the  
6 key example that we always go back to. It's -- it's --  
7 of what can happen when the industry misreads trends.  
8 And I -- yeah we'll -- I'll give you -- it's the insurers  
9 fault on that side. But more to -- more importantly for  
10 us, it's when industry guidelines continually change.

11           In the left graph we -- we include the  
12 loss ratios, direct written premiums, and the net written  
13 premium for the Ontario personal auto market.

14           And through the 1990's there were  
15 obviously three (3) changes implemented by FSCO that  
16 initially helped to lower loss ratios through the mid  
17 '90's. However the -- the type of no-fault insurance  
18 adopted allowed certain participants to learn how to work  
19 the system and to their benefit, and the lack of response  
20 to immediately address this eventually led to an increase  
21 in the loss ratios, and subsequently higher prices at the  
22 end of the '90's and the early 2000's.

23           And this, coupled with a failure of the  
24 facility association prices to -- to increase along with  
25 the industry prices, led to pretty dire straits for the

1 industry and for consumers. And it was not until FSCO  
2 implemented changes through Bill 198 that we saw the loss  
3 ratios come down and prices fall. That's obviously one  
4 (1) example.

5 The other example, and it was mentioned in  
6 the last presentation, was -- was New Jersey. It's an  
7 extreme example but it is a real example, I think.

8 In 1972 no-fault insurance was introduced  
9 to combat the hardening conditions and rate rollbacks  
10 were implemented. This led to more than a few insurers  
11 leaving the state and the residual market was created to  
12 make sure all drivers could find coverage. And by the  
13 last 1980's the residual market was running at a pretty  
14 big loss which was obviously picked up by the industry.

15 And prices need to increase to offset  
16 these losses but the regulator pursued various forms of  
17 rate suppression. And insurers could either curb the  
18 amount of business they wrote or -- or left -- or leave  
19 altogether.

20 And in 1998 the auto insurance cost  
21 reduction Act pushed to contain the tort and medical cost  
22 inflation. The market obviously stabilized but insurers  
23 were forced to reduce prices and -- immediately, and the  
24 cost savings were to come in the future but it was  
25 unknown.





1 the last slide, reforms can lead to short term  
2 improvements. But in our view the long-term outcome is  
3 still unknown, and especially given some of the events  
4 that are -- that are going on that we know of today which  
5 we'll -- we'll talk about in -- in the next slide.

6           Some of the concerns that -- and some of  
7 the developments that -- that we look at and we try to --  
8 to track in terms of judging the -- the regulatory risk  
9 in the marketplace, and there's a few items, obviously  
10 the size of the -- of the rate grid which represents I  
11 believe roughly 20 percent of premiums and 15 percent of  
12 insured risks, and -- and how is the experience of this  
13 going to unfold as it matures?

14           And I also believe that the drivers that  
15 were not intended to be on the grid are getting on the  
16 grid. And so I think this is one (1) risk that we try to  
17 keep as best we can a tab on. We saw what happened with  
18 the Facility Association in Ontario and it's obviously  
19 one that we want to make sure that we're as -- as best we  
20 can, on top of.

21           There are constitutional challenges in  
22 Alberta and the Maritimes against minor injury caps and I  
23 think if -- if these were to succeed I think there would  
24 be some significant impacts for the industry and for the  
25 regulator, as well. We're obviously sitting here at the

1 hearings for the -- in terms of looking at the  
2 profitability for the industry and -- and what the  
3 outcome will be. It'll -- it will be interesting to see  
4 for us and -- and the ongoing review of personal auto  
5 guidelines and -- and what's the outcome going to be?

6                   So we're watching all of these very, very  
7 closely, but in our view these are -- are uncertainties  
8 that we must consider.

9                   Going into the capping of profits or -- or  
10 the notion of capping profits in ROE's, I guess the --  
11 the idea of setting percent of premiums or ROE's, for us  
12 we just -- we struggled with -- with the idea for some  
13 time of how we'd ever come up with a specific number.  
14 And this leads us to our conclusion of we just don't  
15 believe that there is a magic number for everybody in the  
16 industry and we believe there's a few reasons why.

17                   Number 1. I mean, we're not sure how in  
18 an industry where the cost of goods sold are unknown,  
19 that you'd ever drive in an ROE cap or a range. I guess  
20 that's the first point I'd make.

21                   And the second. We looked for other  
22 industries that had ROE caps and obviously the one is --  
23 that comes to mind is utilities which are often subject  
24 to the ROE caps. And the problem we have here is that a  
25 property and casualty insurer, in our view, is not

1 similar to a utility. And we sat down and chatted with  
2 our utility analyst before we came out.

3           And whereas the utility typically looks --  
4 locks in the future revenues through long-term contracts  
5 and has a good handle on what the costs will be, you  
6 know, a property and casualty insurer sets prices  
7 annually, and as we've shown prices can change  
8 drastically and -- and the end claims expenses are  
9 unknown.

10           But we'd also argue that the risks for a  
11 property and casualty insurer are also greater, a result  
12 of the -- the previously mentioned points, but also from  
13 a litigation perspective and unknowns such as  
14 catastrophic and weather-related losses.

15           And lastly, I think utilities tend to be  
16 monopolies, whereas the property and casualty insurance  
17 market is very competitive. And this is a point that  
18 we'll talk to on the next slide.

19           So then we looked at the rest of our  
20 financial services companies in -- in the universes we  
21 look at, and none of which are -- I guess are subjected  
22 to profit or ROE caps and -- and operate in pretty  
23 competitive marketplaces. And these include the banks,  
24 the life insurers, and the mutual fund companies.

25           And -- and in now way are we saying they

1 should be subjected to ROE caps or profit regulation, but  
2 this is the group that we judge the property and casualty  
3 insurance against when we're -- when we're looking at  
4 places for our clients to put their money.

5           And lastly, I guess, I look at the ROE's  
6 that the industry has produced over the last ten (10)  
7 years, twenty (20) years, and it's been 9.9 percent on  
8 average. And I guess it's -- why would you want to  
9 implement a cap on an industry that's obviously been --  
10 been able to keep the ROE's under -- at fairly low  
11 levels.

12           Going to -- to Slide 12, the competitive  
13 pressures in our view should keep the -- should keep the  
14 ROE's in check. And -- and I guess from our perspective,  
15 why in such a competitive market does a profit or ROE cap  
16 need to exist is the question that we looked at.

17           And as we've shown in -- in this slide,  
18 there are ample personal auto insurance providers and  
19 half of the top ten (10) are mutual companies, which are  
20 less focussed let's say on maximizing ROE's and profits  
21 than maybe -- than a publicly traded insurance company;  
22 more focussed on maybe providing the necessary services  
23 and their policyholders -- and owners. You know, but we  
24 believe this group also will keep ROE's in check.

25           And we'll move onto the next slide, and

1 just talking about some of, in our view, what we believe  
2 some of the costs of not allowing insurers to earn a  
3 proper return on capital could be. And this is not a  
4 specific, just to the property and casualty insurance  
5 sector, but would be for any particular sector. In our  
6 view the risks are -- are pretty significant. I think  
7 they could stifle innovation.

8           And I -- and I look at the -- why would an  
9 industry want to bring you products to a market? Why  
10 would a company work hard to lower their costs and  
11 implement new technology, interface, or offer a  
12 differentiated product when they're unable to earn, I  
13 guess, a proper return on these investments.

14           And the second, more than a few insurers  
15 would likely pull out of the market if they weren't able  
16 to earn a -- a proper return. I think the service levels  
17 -- levels could suffer significantly and we saw that in  
18 New Jersey and ultimately we'd be left with a less  
19 competitive market in -- in our view. And I think this  
20 would lead to greater market instability.

21  
22           In our view the extreme example -- we'll  
23 point back to New Jersey where between '93 and 2003 a  
24 significant number of insurers pulled out of that market.  
25 Availability was scarce and the poor customer service was

1 viewed by some as good for the bottom line and I think  
2 that's a very challenging place to go to for an industry.  
3 Again, an extreme example but I think one that's very  
4 real and interesting to look at.

5                   On the next slide we -- we provide an  
6 excerpt from an AM Best article, which we found very  
7 interesting and talked -- talked about the New Jersey  
8 market and in our view the takeaway was that while  
9 extreme, you know, we do believe the experience in New  
10 Jersey provides a real example of what happens when  
11 insurers are not allowed to earn a proper return or any  
12 return at all.

13                   And again I think it's a very extreme  
14 example but one that -- that we tried to understand to a  
15 greater degree when we look at the industry.

16                   And for us, you know, with our analyst cap  
17 on the -- the best outcome in our view, you know, we  
18 don't believe there is one (1) ROE that is suitable for  
19 the industry. We believe returns are best set by  
20 participants and we believe the competitive pressures  
21 will keep ROE's in check.

22                   We like to see a market with a light  
23 regulatory touch. Again we are not against regulation by  
24 any stretch of the imagination where insurers with a  
25 competitive advantage are able to reap financial rewards

1 and in turn this could lead to greater product innovation  
2 and so forth. And we believe this environment would lead  
3 to less uncertainty, greater market stability, and -- and  
4 a more stable pricing environment.

5 And the last one is our disclaimer that my  
6 legal department required me to put in. So that's my  
7 presentation. It's probably very short versus what  
8 you've heard over the last few days and I'll leave it at  
9 that and I'm not sure if there's any specific questions.

10 THE CHAIRPERSON: Okay, Doug, I'll ask if  
11 there are questions. Yes?

12

13 QUESTIONS BY BOARD:

14 MR. BILL MOORE: Doug, thank -- thank you  
15 for coming. Who or -- we don't have that many publicly  
16 traded companies here but who actually owns them,  
17 primarily insurance or primarily pension funds,  
18 endowments?

19 MR. DOUG YOUNG: It's a good question and  
20 if you look at ING, obviously the parent company still  
21 owns 70 percent --

22 MR. BILL MOORE: Hmm hmm.

23 MR. DOUG YOUNG: -- so 30 percent is  
24 publicly held. And there are some pretty significant  
25 institutional owners that are in there that have bought

1 when -- when it did come to market. You know, what that  
2 exact percent is it's difficult to tabulate but I  
3 wouldn't be surprised to see half of that being big  
4 institutional money managers. I won't -- and I know a  
5 few of them that I do talk to that are -- are big -- big  
6 owners of the firm. I won't name names but they're very  
7 focussed on this industry.

8                   And these are also institutional investors  
9 in Canada and in the US that have invested in these  
10 companies so it's more of a global investment community  
11 that is -- that is looking at these companies.

12                   MR. BILL MOORE: So at that level of  
13 investor they get a pretty close scrutiny through people  
14 like you?

15                   MR. DOUG YOUNG: Absolutely.

16                   MR. BILL MOORE: To a large extent in  
17 your profession, your colleagues, your competitors, you,  
18 to a large extent, drive the prices of shares.

19                   MR. DOUG YOUNG: Yeah, we -- the -- I --  
20 I don't know if you saw yesterday but ING obviously  
21 reported their results and the stock did fall  
22 significantly and I think it's -- you know the concerns  
23 that we see from our clients and the people that are  
24 buying and selling stocks is what's happening in -- in  
25 the cycle and what's happening in -- in the regulatory



1 environment in the personal auto side and -- and the big  
2 markets obviously being in Ontario and Alberta. Those  
3 would be the two (2) big, big concerns that are -- that  
4 are really front and centre in a lot of our clients'  
5 views.

6                   And absolutely when there is uncertainty  
7 in the marketplaces and you see the stock drop, the cost  
8 of capital for these companies does increase.

9                   MR. BILL MOORE:    During the -- during the  
10 period of -- of value destruction as you -- as you more  
11 or less phrased it, did the total shareholders' returns  
12 in -- in those years also reflect the fact that -- that  
13 these companies were making less than their cost of  
14 capital?

15                   MR. DOUG YOUNG:    Well, it's tough -- it's  
16 tough to measure in Canada because really ING is fairly  
17 new to being a publicly traded company, Northbridge is  
18 fairly new to being a publicly traded company, and -- and  
19 Kingsway has been around for a lot longer but I wouldn't  
20 say that's really a company that's representative of --  
21 of the Canadian property and casualty insurance market.  
22 So it's very difficult to plot out through the different  
23 cycles what happens to the stock prices in -- in Canada.

24                   What we have done is we've looked at the  
25 US market because that -- there have been publicly traded

1 companies for a longer period of time and absolutely you  
2 tend to see the stocks ebb and flow with the market cycle  
3 and you see the -- the valuation multiples ebb and flow  
4 with the market cycle to some degree.

5                   You know, the market does realize that  
6 they're not going to pay top dollar when we're  
7 approaching the peak of the cycle so you're going to see  
8 a contraction of multiples and you -- and they're not  
9 going to pay bottom dollar for the -- for the companies  
10 when the cycle goes down so you'll see an expansion of  
11 the multiples, but generally you see -- speaking you will  
12 see a fluctuation in the stock price as we move our way  
13 through the -- through the different market environments.

14                   MR. BILL MOORE:    We had a presentation  
15 yesterday from a -- from a UK insurer and they -- they  
16 purport to have in place a very sophisticated capital --  
17 capital allocation model that --

18                   MR. DOUG YOUNG:    Okay.

19                   MR. BILL MOORE:    -- will dictate where  
20 the capital is going to go by line of business and by  
21 geography.  Would that -- would that be fairly typical of  
22 -- of a -- how -- how the large insurer or -- or even of  
23 -- of your clients when you're -- when you or they are  
24 trying to allocate where their capital are going are they  
25 becoming more and more sophisticated in that?

1                   MR. DOUG YOUNG:    Oh, absolutely and  
2 they're becoming more global too and so if you're seeing  
3 a -- you know something happened in Canada, they'll take  
4 their money and they'll -- they'll go into different  
5 marketplaces and -- whether it be into the coastal  
6 regions in the US where we're seeing prices go through  
7 the roof, you know, they'll take -- they'll try to invest  
8 or take advantage of a market-hardening condition such as  
9 that.

10                   The -- again it's -- you know, because a  
11 lot of the capital in Canada is tied up by foreign  
12 insurers that are operating in -- in Canada and it's such  
13 a small part of lot of these foreign insurers' overall  
14 business it's sometimes I think maybe -- maybe it gets  
15 lost in -- in the wash in terms of allocating capital in  
16 and out to some degree because they are very small --

17                   MR. BILL MOORE:    Hmm hmm.

18                   MR. DOUG YOUNG:    -- operations but  
19 important, too. Don't get me wrong on that front, but --  
20 but very small so...

21                   MR. BILL MOORE:    One (1) -- one (1)  
22 argument I've heard is that historically they were so  
23 small that the parent didn't pay much attention to them  
24 but -- but with a more -- a much more focussed effort on  
25 allocating capital more precisely --

1 MR. DOUG YOUNG: Hmm hmm.

2 MR. BILL MOORE: -- they probably aren't  
3 going to be ignored from now on.

4 MR. DOUG YOUNG: Absolutely. I think the  
5 times definitely have changed in five (5) -- ten (10)  
6 years ago and I'm no expert, I wasn't around five (5) to  
7 ten (10) years ago but I knew a lot of people that were  
8 and just the mentality behind the management teams that  
9 are running some of these companies and the requirements  
10 that are being imposed upon some of these management  
11 teams whether it be the publicly traded ones or even the  
12 private ones or the -- the ones that are foreign  
13 subsidiaries, I think there's more of a -- a focus on --  
14 on maintaining stability and -- and being smart than  
15 maybe just going out and writing as much business as you  
16 possibly can.

17 That said, I think the market probably  
18 said that ten (10) years ago or five (5) years ago too so  
19 we'll see if it actually bears out.

20 MR. BILL MOORE: Thank you.

21 MR. LEWIS KLAR: You understand we're  
22 regulating only a -- a piece of the property and casualty  
23 insurance.

24 MR. DOUG YOUNG: Yeah.

25 MR. LEWIS KLAR: We're regulating third

1 party liability for bodily injury claims --

2 MR. DOUG YOUNG: Hmm hmm.

3 MR. LEWIS KLAR: -- and accident  
4 benefits. Now, I can understand why there could be a --  
5 a large degree of unpredictable -- unpredictability,  
6 uncertainty in property and casualty in general, --

7 MR. DOUG YOUNG: Hmm hmm.

8 MR. LEWIS KLAR: -- catastrophic  
9 occurrences, floods, ice storms, Katrina, et cetera. But  
10 it seems to me and perhaps you can help me understand  
11 this, that in this segment that we are regulating it  
12 would seem to me fairly predictable risks. Firstly, risk  
13 assessment is -- is quite sophisticated in terms of  
14 assessing risks.

15 Secondly, the -- the frequency and  
16 severity of claims, bodily injury claims, can be fairly  
17 closely tracked on an annual basis. There's already a  
18 cap and I'm not talking about the government's cap; we're  
19 talking about a judicial cap --

20 MR. DOUG YOUNG: Hmm hmm.

21 MR. LEWIS KLAR: -- in Canada on non-  
22 pecuniary damages.

23 MR. DOUG YOUNG: Yeah.

24 MR. LEWIS KLAR: So there's a very small  
25 limit beyond pecuniary damages the courts can award.

1 There -- there's hardly any use of punitive damages in  
2 Canadian tort law and negligence claims. There's a very  
3 small use of juries.

4 And Canadian courts generally are quite  
5 conservative in damage awards --

6 MR. DOUG YOUNG: Absolutely.

7 MR. LEWIS KLAR: -- and assessments. So  
8 can --can we understand why I keep on hearing how risky  
9 and how uncertain the claims for third part bodily injury  
10 are in Canada?

11 How can they really -- how can they be so  
12 dramatically different on a year-to-year basis  
13 considering all these factors which I just mentioned?  
14 What is going to be the catastrophe that -- that turns a  
15 year into a --

16 MR. DOUG YOUNG: Yeah.

17 MR. LEWIS KLAR: -- into a major loss?

18 MR. DOUG YOUNG: Let's have a look at  
19 Ontario as a prime example and it's why I brought the --  
20 this slide back up and -- and I think if you look at the  
21 Quebec model they -- you know, the -- the Government  
22 takes in that -- that side of -- of the insurance whereas  
23 the property and casualty or the property and physical  
24 damage is the one that's outsourced the -- to the -- to  
25 the insurers and the publicly traded insurers and so

1 forth.

2 MR. LEWIS KLAR: But Quebec's a no-fault  
3 model?

4 MR. DOUG YOUNG: Yeah.

5 MR. LEWIS KLAR: So there's no -- so  
6 Quebec is an actually regulated system. There's no --  
7 there's no uncertainty at all because --

8 MR. DOUG YOUNG: Hmm hmm.

9 MR. LEWIS KLAR: -- the -- the damages  
10 are paid according to a compensation scheme --

11 MR. DOUG YOUNG: Yeah.

12 MR. LEWIS KLAR: -- fixed just like  
13 Workers' Compensation?

14 MR. DOUG YOUNG: Yeah.

15 MR. LEWIS KLAR: Okay.

16 MR. DOUG YOUNG: I don't think -- I look  
17 at Ontario and I think it's -- it was -- it was one (1)  
18 of the biggest drivers of the problems that happened in  
19 Ontario at the end of the '90s was the bodily injury and  
20 the accident benefits side of the equation and part of  
21 that was because the way it was set up and because  
22 practitioners and different individuals that were part of  
23 the system were able to work the system to the detriment  
24 I think of the insurance industry.

25 And it caused and cost, I think, the rest

1 of the -- the industry and consumers as well and  
2 obviously that has been curbed with Bill 198 and so  
3 that's a huge, huge benefit to that but historically  
4 speaking when I look at the industry, that was a -- that  
5 was a big risk for the industry.

6 MR. LEWIS KLAR: Well, you know, I don't  
7 want to get into the details. First there's -- there's -  
8 - as you know there's controversy about whether it was  
9 bodily injury claims which actually drove up insurance  
10 price and we know --

11 MR. DOUG YOUNG: Hmm hmm.

12 MR. LEWIS KLAR: -- we know the famous  
13 Ernst & Young study and --

14 MR. DOUG YOUNG: Yeah.

15 MR. LEWIS KLAR: -- and that. But, you  
16 know, my experience, I tell you, my experience with --  
17 with Tort law and in the automobile accident field  
18 certainly doesn't -- doesn't convince me at all. I mean  
19 certainly because of the structure of our judicial system  
20 and the way --

21 MR. DOUG YOUNG: Yeah.

22 MR. LEWIS KLAR: -- they way our claims  
23 work here --

24 MR. DOUG YOUNG: Yeah.

25 MR. LEWIS KLAR: -- it doesn't -- it



1 doesn't convince me at all that there -- there's a high  
2 level of uncertainty, that there should be a high level  
3 of uncertainty, but that -- you know, I just wanted your  
4 opinion --

5 MR. DOUG YOUNG: Yeah. No, and -- and I  
6 --and you know it's funny. When I picked up the industry  
7 overall one (1) of the things that I praised Canada about  
8 versus the US was the -- the fact that -- the control on  
9 tort costs in Canada versus the US. It's very, very  
10 different and talking to let's say some of the insurance  
11 companies that have trucks that do long haul trucking  
12 insurance and they have it across Canada and the -- the  
13 business that goes into the US is very, very, very  
14 different risks. And so --

15 MR. LEWIS KLAR: And that -- and that's  
16 why perhaps these American examples which we hear -- we  
17 heard from the American academics, et cetera, from  
18 different states. I mean the systems are completely  
19 different in many respects and I -- I think people have  
20 to understand the conservatism and the -- and the  
21 constancy of the Canadian system.

22 MR. DOUG YOUNG: It's still a -- there is  
23 a cycle to it and that's what we look at and I think  
24 there is a component of that cycle; that's all those  
25 different components that we went through and I think

1 that -- but you're right from -- from a tort perspective.  
2 But I -- I would also say I think that tort cost in the  
3 US is built into the premium and the prices that are set  
4 there, too. So it's -- yeah, no, I don't disagree with  
5 your point that the Canadian marketplace from a tort  
6 perspective is very -- more stable let's say than the US  
7 marketplace.

8 MR. LEWIS KLAR: In that cycle of  
9 insurance. I'm not talking about all insurance, just  
10 that segment which we regulate.

11 MR. DOUG YOUNG: Yeah.

12 MR. DAVID WHITE: I just had one (1)  
13 question. If you're ICC, medium-size company, that's  
14 auto insurance how would the provinces rate in terms of a  
15 good place to do business given the regulatory and  
16 economic environments?

17 MR. DOUG YOUNG: Well, I think that right  
18 now it's -- if I look at the changes that have been made,  
19 Ontario is -- is a really good marketplace to be in  
20 presently and -- and the industry has made a lot of  
21 changes and a lot of reforms that have worked positively  
22 for -- for the consumers and for the industry. I think  
23 that -- that would be one (1) point.

24 Now, and -- and the two (2) big markets,  
25 it's - you know is -- is Alberta and -- and Ontario that

1 represents the lion's share of the personal auto market  
2 that can be written by private -- private companies in --  
3 in Canada.

4                   So -- and I don't -- you know, I look at  
5 the -- the environment that you have in Alberta and I  
6 would say it's a pretty good environment today because of  
7 the changes that have been made historically and the  
8 reforms that have been made historically so I would say  
9 there seems to be a little bit more uncertainty out in  
10 New Brunswick at this point in time. We'll see how  
11 things evolve there.

12                   But that's how -- but that's kind of how I  
13 would look at it. Ontario and Alberta would be the two  
14 (2) ones -- provinces that I would look at and I think  
15 the market and -- and the reforms that have been put  
16 through are benefiting the industry and benefiting the  
17 consumers I think as well.

18                   THE CHAIRPERSON:    Ted?

19                   MR. TED ZUBULAKE:    Yes. You and -- you  
20 and others have shown that the kind of historical return  
21 on equity from P&C insurance has been around 10 percent  
22 going back --

23                   MR. DOUG YOUNG:    Hmm hmm.

24                   MR. TED ZUBULAKE:    -- ten (10), fifteen  
25 (15), twenty (20), thirty (30) years.



1 would say to you I think this is the average and I think  
2 there are some companies that stick out and some  
3 companies that outperform the industry and -- because not  
4 only do they have sale advantage but they have a  
5 competitive advantage whether it be distribution or there  
6 would be from an actuarial perspective and -- and so  
7 these are companies that don't operate I guess at 9.9  
8 percent on average.

9                   That's the average for the industry but  
10 there are companies out there that do a good job and make  
11 a proper return on that capital that's deployed.

12                   MR. TED ZUBULAKE:    That means for some  
13 companies 9.9 percent return is -- is quite fine,  
14 otherwise why would they be in business all these years  
15 and that's what I'm --

16                   MR. DOUG YOUNG:    Well, there would be --

17                   MR. TED ZUBULAKE:    -- struggling with.

18                   MR. DOUG YOUNG:    And there would be --  
19 and there would be some that would operate below that.

20                   MR. TED ZUBULAKE:    And below that, yes.

21                   MR. DOUG YOUNG:    Absolutely.

22                   MR. TED ZUBULAKE:    Okay.

23                   MR. DOUG YOUNG:    And I think -- and I --  
24 I can't speak for -- for the mutuals but I -- maybe that  
25 would be one that profit maximization isn't one of their

1 particular goals and so maybe that would be one (1)  
2 sector or one (1) structure of a company that would write  
3 that business that would make a lower -- lower return  
4 whereas the other individual companies would want to get  
5 a higher return.

6 But no, it's -- it's one that I struggle  
7 with myself when I look at this industry and I look at  
8 that 9.9 percent and, you know, over -- through a cycle  
9 it's not that attractive.

10 MR. TED ZUBULAKE: Yeah. Thank you.

11 THE CHAIRPERSON: Well, Thank you, Doug,  
12 we appreciate you coming and I -- I heard you answer Bill  
13 to the effect that you influence the market value and I  
14 looked in my portfolio last night and I don't to keep you  
15 too long. I want you to get out and flog that market.

16 MR. DOUG YOUNG: I don't cover income  
17 trusts.

18 THE CHAIRPERSON: Thank you very much.

19 MR. DOUG YOUNG: Thank you.

20 THE CHAIRPERSON: Five (5) minutes.

21

22 --- Upon recessing at 10:21 a.m.

23 --- Upon resuming at 10:27 a.m.

24

25 THE CHAIRPERSON: All right. Are we

1 ready? Well, welcome. We're looking forward to hearing  
2 you presentation. You're the last of our three (3) days  
3 and I guess that the old saying the best comes last is I  
4 hope. So we're looking forward to your presentation.

5

6 PRESENTATION BY MSA RESEARCH:

7 MR. JOEL BAKER: I'm in the unenviable  
8 position of holding you back from your weekend, but I'll  
9 -- I'll do my best.

10 Good morning. My name is Joel Baker. I'm  
11 president and CEO of MSA Research Inc. of Toronto. I  
12 would like to thank the AIRB for inviting me to present  
13 our views on the Alberta auto insurance rate environment.

14 I'd like to preface my presentation by  
15 saying that unlike other presenters at these hearings I  
16 will not specifically be addressing the issue of  
17 appropriate target rates of return or the appropriate  
18 cost of capital for other insurers in Alberta. Instead  
19 I've been asked to focus my presentation on the  
20 perspective of rating agencies and our own views of the  
21 situation here.

22 First let's give you a bit of background  
23 on MSA. MSA is a Canadian independent analytical  
24 research firm that is focussed specifically on the  
25 Canadian insurance industry, focussed on the property,

1 casualty, and life sectors.

2 I founded it in 2004. MSA supplies  
3 analytical software and financial reports to  
4 approximately 90 percent of Canada's P&C insurers and  
5 reinsurers based on market share. Our clients also  
6 include equity analysts, all banco and investment  
7 bankers, all major audit and actuarial firms, academics,  
8 regulators, governments, agents and brokers, and writing  
9 agencies. We also have the occasional consumer ordering  
10 material from us.

11 Our analytical databases contain detailed  
12 financial information on approximately 97 percent of  
13 Canada's -- of Canadian insurers, market weighted.

14 MSA was founded by myself in March of  
15 2004. Prior to that I was the general manager of AM Best  
16 Canada Limited, AM Best's Canadian subsidiary, and before  
17 that I was general manager of Track Insurances Services  
18 Limited. AM Best purchased Track in '99 and renamed it  
19 AM Best Canada. AM Best eventually shut down its  
20 Canadian subsidiary in 2003 and after a few months I  
21 started up MSA.

22 Just a few ground rules on -- on what  
23 we're presenting here. Unless otherwise specified all  
24 the data comes from our databases. Unfortunately the  
25 regulatory statements that we rely on don't separate out



1 commercial versus private auto so we have to look at both  
2 together and we also excluded Lloyd's data because that's  
3 primarily commercial.

4 And the results are presented on a  
5 calendar year basis, thus losses from any given period  
6 include development and prior periods.

7 An outline on our presentation. We'll  
8 talk about rating agency perspectives, the view from MSA,  
9 historical and recent results, the Alberta auto  
10 contributions as a percentage of non-government auto in  
11 Canada, so what Alberta's feeding, in terms of premiums  
12 and claims, into the auto environment in Canada, looking  
13 at the big groups as they're gaining share here and  
14 potential areas of concern for the AIRB, the -- the  
15 market conduct regulators, and the driving public.

16 I'll turn my attention now to the rating  
17 agency perspectives. MSA is not a rating agency but  
18 we've -- I've had -- I have rating agency experience  
19 myself and I -- we have partnership with Standard and  
20 Poor's; I've discussed this with them.

21 A significant number of Canadian insurers  
22 carry financial strength ratings from one (1) or both of  
23 the main rating agencies, AM Best and Standard and  
24 Poor's. The agencies assign two (2) types of ratings to  
25 the market, interactive ratings and public information or

1 public data ratings.

2                   Interactive ratings involve an in-depth  
3 review of an insurer's financial position, market  
4 position, and business profile. Interactive ratings also  
5 involve in-depth meetings with management.

6                   Public data ratings on the other hand  
7 typically involve a quantitative external analysis of  
8 insurer's financials using only publicly available  
9 information.

10                   I will restrict my discussion here to  
11 interactive ratings as I believe they are more reflective  
12 of rating agency views when they are provided robust  
13 access to information and management.

14                   It is also very important to note that  
15 several large personal lines players in Canada are not  
16 currently rated by any company. The reason for this is  
17 that there's little demand for financial strength ratings  
18 from consumers of P&C insurance or from their brokers,  
19 little if any.

20                   For the most part, insurers -- for most  
21 insurers Alberta Auto represents a small part of their  
22 overall portfolio. While performance of this book is  
23 important in the rating review in most cases  
24 deterioration in Alberta Auto will not, on its own,  
25 trigger rating downgrade on large national players and

1 also agencies attempt to rate through the cycle. They  
2 don't rate one (1) year at a time. They look through the  
3 whole cycle and decide what rating can be maintained  
4 through the highs and lows of a cycle.

5           However, exposures to the uncertainties  
6 emanating from Alberta's other regime are certainly a  
7 concern for agencies, particularly for companies that are  
8 heavily exposed to this market. Only one (1) Alberta-  
9 based insurer is currently rated and the rating of that  
10 company reflects its overweight exposure to Alberta Auto.

11           When assigning ratings agencies  
12 traditionally support the ratings of the company's  
13 strengths while on the other hand they list a series of  
14 offsets explaining why a rating is not higher. In recent  
15 years the difficulties in various auto insurance markets  
16 have dominated the offset lists for personal lines and  
17 multi-line insurers.

18           As -- as I said earlier, Alberta Auto and  
19 so on would not be a reason for a downgrade for large  
20 national players, however, the uncertainties here qualify  
21 it to show up on the list of rates and offsets for rated  
22 personal lines players.

23           And here are a few quotes from the rating  
24 agencies themselves. I -- I asked Standard and Poor's to  
25 provide a quote and this is what they gave me:

1           "The Alberta Government's premium grid  
2           which was designed to bring about more  
3           affordable and -- and available auto  
4           insurance for young and inexperienced  
5           drivers does not reflect the economic  
6           reality for this driver class."

7           That's what Standard and Poor's provided.  
8           And the other following two (2) quotes come from AM Best  
9           press releases on ratings, and these are in the offset  
10          area.

11          The first one is:

12                 "AM Best remains concerned about the  
13                 effects that recent regulatory changes  
14                 in the Alberta auto -- automobile  
15                 insurance product will have upon the  
16                 long-term profitability."

17          And the next one is a more general one:

18                 "These rating strengths are partly  
19                 offset by rate restrictions imposed by  
20                 regulators on the automobile insurance  
21                 product in most provinces of Canada."

22          So the typical type of offsets in the  
23          rating reviews.

24          And now I'll turn my attention to our own  
25          view from MSA. The current environment in Alberta is of

1 some concern to MSA. We're particularly concerned about  
2 the sustainability of the grid cap and the cross-  
3 subsidisation in genders. The regime appears uncertain  
4 and unstable. Declining CAPM revenue while claim costs  
5 are less contained and non-grid risks are penalized while  
6 riskier drivers benefit from grid caps.

7           And the -- the standout flag for us is the  
8 unparallel size of the risk-sharing pools, particularly  
9 that one in the other grid risk pool. Both risk-sharing  
10 pools currently account for about 22 percent of premiums  
11 or 13.9 percent of private passenger vehicles. FAA  
12 expects us to decline slightly in the mid term, but I'm -  
13 - I'm uncertain about the longer term. We expect if --  
14 if results deteriorate the RSP's will grow. And  
15 overpopulation of RSP's typically indicate unhealthy  
16 market conditions.

17           I kind of liken it to a scenario. If you  
18 look at -- think about five (5) boats in a stormy lake  
19 that are leaking, the people bailing them out, and the  
20 rain's coming down, that's a scenario I see with growing  
21 risk sharing pools. You're throwing it out into the  
22 water but it comes back in through the hole as -- as you  
23 get your -- as you get your participation.

24           The grid benefits inexperienced new  
25 drivers by capping their cost of insurance below what is

1 economically warranted. Further, the grid not only  
2 caters to new drivers with clean records but also the  
3 risky drivers with records of at-fault accidents and  
4 convictions.

5                   Insurers have been taking various  
6 approaches to dealing with the imbalance, following, just  
7 a few. They see -- perceive underpriced business in the  
8 pool. They attempt to offset underpriced business by  
9 gains on non-grid risks, optional coverages and, to the  
10 extent possible, in other lines of business, or they just  
11 reduce their exposures as much as possible if they find -  
12 - if they feel that the business is underpriced.

13

14                   (BRIEF PAUSE)

15

16                   MR. JOEL BAKER: Here I'd like to touch  
17 on AIRB's interest in determining what the appropriate  
18 target level of profitability for insurers should be. My  
19 observations are general in nature. My observations are  
20 general.

21                   The ROE target -- cost of capital is very  
22 difficult to determine, as you've seen I'm sure in the  
23 past few days. The product is immature and experience as  
24 it's evolving is hard to price. And then there's a  
25 conflict between Prudential capital requirements -- and

1 the lower levels the companies want to maintain to  
2 achieve higher returns.

3 I believe if -- if a target is set it  
4 should be a -- a -- viewed over a cycle and not annually.  
5 Investment use should be taken into account. And the  
6 other issues are capitalization levels and capital  
7 provider requirements vary by company types, mutuals  
8 versus stock or foreign-owned, or multi-line versus  
9 personal-line companies. And it's difficult to translate  
10 ROE targets to a loss ratio, combined ratio target.

11 Other areas of concern. Should the  
12 Charter challenge on a cap for pain and suffering claims  
13 go against the industry, we would expect some upheaval.  
14 The question is rather hypothetical and we'd expect  
15 appeals, but if the ruling went successfully against the  
16 cap on a retroactive basis previously closed claims would  
17 re-open and costs would climb dramatically. Results  
18 would be -- results would be impaired and the economic  
19 underpinning of the regime would be weakened further.

20 Some estimate that the claim costs would  
21 climb somewhere between twenty (20) and 30 percent. And  
22 there are charter challenges against similar caps in  
23 other provinces. If -- one would be concerned that if a  
24 cap was overruled in one province, that could spill over  
25 to others.

1                   Whether ratings from rating agencies would  
2 be affected depends on many things, such as specific  
3 rulings and the costs and the allowable price adjusters  
4 and each insurer's specific financial position, but it  
5 would definitely be a negative.

6                   I, like many others, have some concerns  
7 about the cross-subsidization nature of the grid. While  
8 the -- the model has successfully suppressed insurance  
9 costs, it has done so at the expense of other  
10 policyholders in a manner that, in our view, is not  
11 dissimilar to a tax.

12                   I also question the long-term  
13 sustainability of the model, particularly if the RSP's  
14 grow and experience deteriorates as a consequence of  
15 claims inflation.

16                   Open competition would, in my opinion,  
17 better serve the driving public, perhaps with some  
18 explicit government financial programs for the benefit of  
19 young claims-free drivers.

20                   Now we'll turn to the slides depicting  
21 financial information. As you can see, Auto loss ratios  
22 in Alberta have come off the 2004 lows but still appear  
23 relatively tame to the introduction of the grid and the  
24 rate rollbacks. The only exception being personal  
25 accident and first party bodily injury claims. These



1 appear to be at a historical high through six (6) months  
2 of 2006. You can see that in the -- the red line there.

3 I must caveat that by stating that  
4 personal accident only comprises a small portion of the  
5 auto premium, about 5 percent, and results of six (6)  
6 months across companies have all -- have been all over  
7 the map. The total however is high. We'll continue to  
8 monitor this going into year end.

9 I say the results appear tame but that is  
10 not to say that they will remain that way as the product  
11 matures.

12

13 QUESTIONS BY BOARD:

14 MR. TED ZUBULAKE: Excuse me, sir?

15 MR. JOEL BAKER: Yes.

16 MR. TED ZUBULAKE: Are these reported  
17 numbers or developed numbers or --

18 MR. JOEL BAKER: These are as reported,  
19 as I indicated in my --

20 MR. TED ZUBULAKE: Okay. And you seem to  
21 have something here -- these last points for the -- you  
22 have second half of 2006 on this.

23 MR. JOEL BAKER: Yes. Yes. We get the  
24 data from the companies.

25 MR. TED ZUBULAKE: But how is that

1 possible?

2 MR. JOEL BAKER: How is what possible?

3 MR. TED ZUBULAKE: Are we in 2007 yet?

4 Did I miss the last three (3) months?

5 MR. JOEL BAKER: We're at --

6 MR. TED ZUBULAKE: You have the second  
7 half of 2006 data?

8 MR. JOEL BAKER: I have the six (6)  
9 months 2006 data.

10 MR. TED ZUBULAKE: The first six (6)  
11 months.

12 MR. JOEL BAKER: First six (6) months.

13 MR. TED ZUBULAKE: Well, I'm asking, it  
14 looks like you're at -- your points here go through the  
15 second half of the year.

16 MR. JOEL BAKER: We go through to six (6)  
17 months of 2006, through June 30th.

18

19 (BRIEF PAUSE)

20

21 MR. TED ZUBULAKE: Oh, these are  
22 quarters.

23 MR. JOEL BAKER: So we have 2005, 2006,  
24 first quarter of 2006, second quarter --

25 MR. TED ZUBULAKE: I am sorry. These are

1 quarters, right. Thank you.

2

3 CONTINUED BY MSA RESEARCH:

4 MR. JOEL BAKER: I'll go back. This  
5 slide shows -- this one here shows whether auto premiums  
6 generated in Alberta relative to all non-government auto  
7 premiums in Canada are in proportion to other claims  
8 generated in Alberta relative to other claims in Canada.

9 Wherever the blue line is above the dotted  
10 red line, Alberta was providing relatively more in the  
11 way of premiums than it was in claims. When the dotted  
12 line was above the blue line, Alberta was kicking out  
13 more in the way of claims than it was in premiums  
14 relative to Canadian market.

15 As you can see, between '93 and '95  
16 Alberta was generating between thirteen (13) and 13.5  
17 percent of auto premiums in Canada while generating  
18 slightly less than 13 percent of the claims. The  
19 situation reversed dramatically in '96 through '98 when  
20 Alberta generated dramatically less than its, quote-  
21 unquote, fair share of premiums relative to claims.

22 In the years '98 through 2000 premiums and  
23 claims were quite synchronized, diverging again in the  
24 years '99 to 2005. They seem now to be in sync again.

25 Adding this up over the years shows that

1 it is a wash. I came into this thinking probably that  
2 given all the turmoil in Alberta, that Alberta was  
3 kicking out more claims than its fair share, but the  
4 results came back showing that it's actually a wash over  
5 -- over time.

6 Alberta drivers have not consistently  
7 overpaid or underpaid relative to other jurisdictions in  
8 Canada. The general upward trend in the graph is a  
9 reflection of the growth in the Alberta population and  
10 the economy relative to the rest of Canada in the period.

11 This slide shows the rather dramatic  
12 growth of the top five (5) players in the Alberta auto  
13 market. The results are on a consolidated basis, so the  
14 AVIVA group, the Cooperators group, TD and Meloche Monnex  
15 group, Wawanesa on it's own, and ING Canada. Some of  
16 this is the result of general industry consolidation but  
17 part of it is attributable to the reduced participation  
18 by other players in the market.

19 The top five (5) wrote about 45 percent of  
20 the business in 2000, while they now write close to 55  
21 percent. In fact, the top four (4) write 50 percent now.  
22 The concentration of auto here is second only to that  
23 found in the Maritimes for provinces with private  
24 passenger auto regimes.

25 While the size and the scale of Alberta

1 economy is much larger than that in Newfoundland, PEI,  
2 Nova Scotia or New Brunswick -- sorry. While the size  
3 and scale of the Alberta economy is much large than that  
4 in Newfoundland, PEI and Nova Scotia, the Alberta -- the  
5 concentration here is higher. In New Brunswick the top  
6 five (5) groups command 46.5 percent of the market. We  
7 believe fragmentation is in decline.

8                   This slide depicts the historical  
9 performance of the top five (5) groups as compared to  
10 that of the industry. The black line being the industry.  
11 As you can see, the results are quite varied with ING and  
12 TD outperforming the market in most years. And as shown  
13 earlier we're seeing a light ramp-up in loss ratios going  
14 into the first six (6) months of 2006.

15                   This slide, which I believe is rather  
16 illustrative of the situation in Alberta, shows the top  
17 writers in the market. These are -- these seventeen (17)  
18 companies and groups write about 95 percent of the auto  
19 premiums in Alberta. The bars refer to the dollar  
20 amounts written, the right-hand axis, while the red line  
21 shows how much Alberta auto represented of each insurer's  
22 overall writings, all lines and all regions. The black  
23 bars are those of the top five (5) players.

24                   What this chart shows is the -- the only  
25 large players to have a -- a real large stake in Alberta

1 auto, representing more than 20 percent of their  
2 portfolio, was Wawanesa. The rest, although major  
3 players in the market, generate between 5 percent and 15  
4 percent of their overall writings here, while the two (2)  
5 indigenous writers that we have data for, AMA and Peace  
6 Hills, are much more exposed to developments in Alberta.

7           Now I'm turning to potential areas of  
8 concern. We believe that the regime is currently at what  
9 is known as the honeymoon stage and that the  
10 profitability in that period following a radical form  
11 typically overstates the long-term profitability as  
12 market forces adjust to the new reality. Also, the early  
13 data is too green for effective or accurate actuarial  
14 forecasting.

15           So we're not totally -- we don't totally  
16 trust the numbers that are coming out of 2005 or mid-year  
17 2006. We want to see a few more years of development  
18 before we can establish a -- an opinion on the  
19 profitability of the market.

20           Here are some potential areas for concern  
21 for the -- some more areas of concern. A reduction in  
22 competition or participation. If prospective risk-  
23 weighted returns are unattractive and are perceived as  
24 real regulatory risks and risks of participating in the  
25 RSP's are too high insurers will hesitate to come into

1 the market or work to reduce their exposure there. 55  
2 percent of the market is already controlled by the large  
3 five (5). Several insurers have reduced their  
4 participation or have effectively withdrawn.

5 Another area of concern is claims  
6 inflation. Claim inflation can arise from various  
7 sources, increased frequency, higher-end vehicles,  
8 increased cost of repairs, potential -- this is a  
9 potential, I -- I believe, is -- is serious -- the  
10 potential for less stringent claims handling for grid RSP  
11 business. If the company's throwing out the lion's share  
12 of its Alberta auto business into the pool, how much  
13 attention is it going to pay on the claims side versus if  
14 it was on its own books. And the potential for fraud.

15 Another area of concern is a downturn here  
16 will adversely affect the local carriers. They will feel  
17 the pain disproportionately. In the extreme but not  
18 farfetched scenarios their solvency or independence could  
19 be put at risk.

20 And that is the end of my presentation,  
21 but I'm open to questions.

22 THE CHAIRPERSON: Questions? No  
23 questions.

24

25 CONTINUED QUESTIONS BY BOARD:

1 MR. TED ZUBULAKE: I have --

2 THE CHAIRPERSON: You're up.

3 MR. TED ZUBULAKE: -- just one quick  
4 question.

5 The last speaker said that in his opinion  
6 the Ontario market environment is pretty good right now.  
7 Would you agree with that?

8 MR. JOEL BAKER: Yes. Yes.

9 MR. TED ZUBULAKE: Yes?

10 MR. JOEL BAKER: Yes.

11 MR. TED ZUBULAKE: That's what I wanted  
12 to know. Thank you.

13 MR. JOEL BAKER: I had a --

14 THE CHAIRPERSON: If there are no more  
15 questions --

16 MR. JOEL BAKER: -- I had an answer to  
17 the question that was asked earlier. I think I have an  
18 answer.

19 THE CHAIRPERSON: I think we wore your  
20 predecessor out with the questions.

21 MR. JOEL BAKER: There was a question  
22 about before the -- the reforms came into place the  
23 volatility was still there. That was a question earlier.  
24 I don't think the regulations -- lack of regulations  
25 would guarantee stability, just that the volatility can



1 arise from various sources and regulations is one of  
2 them.

3                   You can also have volatility when things  
4 are -- when costs are known you can still have volatility  
5 if pricing -- if you're one dollar (\$1) below the cost  
6 consistently, you can end up depleting your capital over  
7 time even if it's stable, if you can't price at the  
8 appropriate level even if it's stable.

9                   MR. LEWIS KLAR: My point was that one of  
10 the great things of the two and half (2 1/2) days was  
11 that we had sessions on economics and free market and --  
12 and everything -- free market -- competition -- that sort  
13 of ignores the fact that the only reason -- in the first  
14 place when this province and other provinces would prefer  
15 not to regulate, the only reason that regulations come  
16 into effect -- produce unavailability.

17                   So it was -- the theory of free market and  
18 how, if you have this free market it would work much  
19 better than regulations, but the reality is that it  
20 really ignores what actually happened, which is that it  
21 was the free market which drove jurisdictions into  
22 regulation.

23                   MR. JOEL BAKER: Right. When we look at  
24 it as if you rode out that period stability might have  
25 returned anyway as -- these claims -- the costs went --

1 ramped up as a result of losses in previous years.  
2 Things overreact. I mean, companies overreact and the  
3 industry overreacts in -- in some cases or under-reacts  
4 and the soft markets end up being compensated by a few  
5 years of very high rates and then eventually might come  
6 down on it's own, and -- when it may have come down on  
7 its own anyway. That's my perspective of it. But you  
8 can't -- you can't -- I don't think free markets are a  
9 panacea, that they would eliminate volatility.

10 THE CHAIRPERSON: Well, thank you very  
11 much. We appreciate your time and effort, as I  
12 mentioned, I don't want to repeat myself over and over  
13 but it's a complicated process and we'll be looking at --  
14 taking your presentation in full consideration.

15 Thank you very much.

16 The Board would retire to the other room.  
17 Ted has a few set up for us. When you're ready we'll  
18 retire to the other room, Ted.

19

20 --- Upon adjourning at 10:52 a.m.

21 Certified Correct,

22

23

24 \_\_\_\_\_  
Sue Zaharie

25