FINAL TERMS OF REFERENCE

ENVIRONMENTAL IMPACT ASSESSMENT (EIA) REPORT

FOR THE

SUNCOR ENERGY INC.

VOYAGEUR PROJECT

Approximately 25 km North of Fort McMurray, Alberta

ISSUED BY: ALBERTA ENVIRONMENT

DATE: December 22, 2004

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1.0 INTRODUCTION

1.1 Scope of the Environmental Impact Assessment (EIA) Report

The purpose of these Terms of Reference is to identify for the public and Suncor Energy Inc. (Suncor), the information required by federal, provincial and municipal government agencies for an Environmental Impact Assessment (EIA) report.

The EIA report shall be prepared in accordance with these Terms of Reference and the environmental information requirements prescribed under the *Environmental Protection and Enhancement Act* (EPEA) and Regulations, and the *Oil Sands Conservation Act* (*OSCA*) and any other federal legislation which may apply to the Project. The EIA report will:

- a) assist the public and government in understanding the environmental and socio-economic consequences of the Project's development, operation and reclamation plans and will assist Suncor in its decision-making process;
- b) address:
 - i) project impacts, including cumulative impacts;
 - ii) mitigation options; and
 - iii) residual effects relevant to the assessment of the Project including, as appropriate, those related to other industrial operations.
- c) discuss possible measures, including established measures and possible improvements based on research and development to:
 - i) prevent or mitigate impacts;
 - ii) assist in the monitoring of environmental protection measures; and
 - iii) identify residual environmental impacts and their significance including cumulative and regional development considerations. As appropriate for the various types of impacts,
 - iv) discussion of impact predictions should be presented in terms of magnitude, frequency, duration, seasonal timing, reversibility, and geographic extent; and
 - v) include tables that cross-reference the report (subsections) to the EIA Terms of Reference.
- d) include a glossary of terms to assist the reader in understanding the material presented; and
- e) the EIA report will form part of Suncor's application to the Alberta Energy and Utilities Board (EUB). A summary of the EIA report will also be included as part of the EUB Application document.

1.2 Public Consultation

Suncor's public consultation program will facilitate communication with members of the public and industry who may be affected, directly or indirectly, by the Project and will provide them with an opportunity to participate in the Environmental Assessment process. The EIA report will document the results of the public consultation program (see Section 10) and will provide environmental information to address the issues raised.

The consultation requirement for the EIA report does not give any party additional rights or status with the EUB or during the EPEA and *Water Act* approval processes. Status and rights in those approval processes are determined by the applicable governing legislation.

1.3 **Proponent's Submission**

Suncor is responsible for the preparation of the EIA report and related applications. The EIA report will be based upon these Terms of Reference and issues raised during the public consultation process. The EIA report will include a glossary of terms and a list of abbreviations to assist the reader in understanding the material presented. The EIA report will include tables

that cross-reference the report (subsections) to the EIA Terms of Reference and to any current applications submitted pursuant to the EPEA and *Water Act* and appropriate federal statutes.

2.0 **Project Overview**

The Proponent and Lease History

Provide the name of the proponent; corporate profile, an overview of the Project, the key environmental, resource management and economic issues that are important for a public interest decision and the results of the Environmetal Assessment. Identify those responsible for the development, management and operation of the Project. Provide a brief history of Suncor's exploration and operations in the oil sands area.

The Project Area and EIA Study Area

The Principal Development Area (PDA) includes all lands subject to direct disturbance from the Project and associated infrastructure, including access and utility corridors. For the PDA, provide:

- a) the legal land description;
- b) the boundaries of the PDA;
- c) a map that identifies the locations of all proposed development activities in Phase 1 and the general areas of development for subsequent project phases; and
- d) a map showing the area proposed to be disturbed in relation to existing topographic features, township grids, wetlands, watercourses and waterbodies.

Study Areas for the EIA report include the PDA and other areas based on individual environmental components where an effect from the proposed development can reasonably be expected. Provide:

- e) the rationale used to define Local and Regional Study Areas (see also Section 4.2), considering the location and range of probable project and cumulative effects including those related to regional or cumulative effects consistent with the direction of the Cumulative Environmental Management Association (CEMA)/Regional Sustainable Development Strategy (RSDS) process where possible; and
- f) illustrate boundaries and identify Local and Regional Study Areas chosen to assess impacts on maps of appropriate scale.

Project Components and Development Schedule

Provide a development plan and overview of the project components proposed for approval, including:

- a) the phases of development;
- b) rates and total volume of bitumen recovery;
- c) field maintenance operations;
- d) processing facilities;
- e) buildings;
- f) transportation infrastructure; and
- g) utility corridor.

Provide an outline and/or drawings of the project components and activities including:

- h) temporary structures;
- i) processing/treatment facilities;
- j) buildings and infrastructure (roads, pipelines and utilities);
- k) transportation and access routes;

- 1) containment structures such as berms and retention ponds;
- m) water source wells and intakes;
- n) aggregate resources and other road construction material required and on-site availability;
- o) types and amounts of waste materials, waste storage area and disposal sites;
- p) activities associated with development of the area, operations, reclamation and development;
- q) closure; and
- r) proposed method of product transportation to markets.

Provide a development schedule outlining the proposed phasing, sequencing and duration of components, including:

- s) pre-construction;
- t) construction;
- u) operation;
- v) decommissioning;
- w) reclamation;
- x) a detailed schedule for any reclamation and related activities envisaged during the first decade of operations; and
- y) the key factors controlling the schedule and uncertainties.

Project Need and Alternatives

Discuss the need for the Project and consider the implications of not going ahead with the Project, specifically addressing the following:

- a) any alternative means of carrying out the Project that are technically and economically feasible and where applicable indicate their potential environmental effects and impacts;
- b) compare identified alternatives to the Project and the anticipated environmental effects and impacts of the alternatives. Discuss reasons for not selecting any identified alternatives; and
- c) identify potential co-operative development opportunities for the Project; and implications resulting from a delay in proceeding with the Project or any phase of the Project.

3.0 Regulatory Review

Provide the following:

- a) identify the environmental and other specific regulatory approvals, policy directives and legislation that are applicable to the Project at the municipal, provincial and federal government levels;
- b) identify resource management, planning or study initiatives pertinent to the Project and discuss their implications; and
- c) identify and delineate major components of the whole Project and identify those being applied for and constructed within the duration of approvals under the:
 - i) Environmental Protection and Enhancement Act (EPEA);
 - ii) Water Act;
 - iii) Public Lands Act (PLA);
 - iv) Canada Fisheries Act; and
 - v) Navigable Waters Protection Act.

3.1 EIA Summary

Provide a summary of the results of the EIA report including:

- a) the project components and development activities which have the potential to affect the environment;
- existing conditions in the Study Area, including existing uses of lands, resources and other activities which have potential in combination with proposed development activities, to affect the environment;
- c) the environmental effects which are anticipated; including cumulative considerations;
- d) proposed environmental protection plan(s), mitigation measures and monitoring; and
- e) residual effects.

Identify the environmental, cultural, and socio-economic impacts of the Project including the regional, temporal, and cumulative effects. Impact significance should be explained in terms of magnitude, extent, duration, frequency and reversibility. Where possible, predictions are to be quantified.

Include suitable maps, charts and other illustrations to identify the components of the Project, the existing conditions, and the environmental and the socio-economic implications of the development.

Discuss the key environmental issues important for the achievement of sustainable environmental and resource management. Differentiate between emerging issues with ongoing uncertainties, with quantifiable and significant environmental consequences and issues that can be mitigated through available technology and with existing management approaches. Describe how ongoing uncertainties and emerging issues will be addressed.

4.0 **Project Description and Management Plans**

The scope and detail of the project description information shall be sufficient to allow quantitative assessment of the environmental consequences. If the scope of information varies among components or phases of the Project, Suncor shall provide a rationale demonstrating that the information is sufficient for EIA purposes, and identify how information gaps will be addressed.

Describe the project components, infrastructure and activities. Discuss the alternatives considered, the alternative selection process, the potential effects that activities and infrastructures may have on the environment and the natural resources to be used for the Project. Outline the management plans to minimize the discharge of pollutants, manage wastes, reclaim disturbed lands and waterbodies, optimize resource use and monitor environmental effects.

Describe all of the activities and components of the Project that are proposed for approval. Provide outlines of the relevant management plans for these activities.

Technical information required in this Section may also be required for federal and provincial government approvals (see Appendix). Information required in this Section may be provided in other parts of Suncor's submission(s) provided that the location of the information is appropriately referenced in the EIA report.

4.1 **Project Need and Alternatives Considered**

Discuss the need for oil sands development on the leases, the alternatives to the Project and the potential alternative of not proceeding with development. Include the following:

- a) an analysis of the alternative means of carrying out the Project that are technically and economically feasible and where applicable indicate potential environmental effects;
- b) provide the rationale for the decisions made by Suncor about project alternatives and the status of any ongoing analyses, including a discussion of the options not chosen and the rationale for their exclusion;
- c) contingency plans if major project components or methods prove to be unfeasible or do not perform as expected;
- d) the implications of a delay in proceeding with the Project, or any phase of the Project; and
- e) potential cooperative development opportunities for the Project (e.g., shared infrastructure, and the implications of the Project for ongoing regional management and research initiatives).

4.2 **Project Components and Site Selection**

Describe the nature, size, location and duration of the components of the Project including, but not limited to, the following:

- a) the oil sands area required to support the life of the Project;
- b) the bitumen extraction, bitumen upgrading and associated facilities, tailings management, overburden storage areas, chemical storage locations and any off-site facilities;
- c) dewatering and water control facilities, processing/treatment facilities and temporary structures;
- d) buildings and infrastructure, transportation, utilities, access routes, storage areas and mining operations;
- e) the type and amount of solid and liquid waste materials and the location of those waste storage and disposal sites;
- f) the location of components on a site development plan and the proposed phasing and sequencing of components and development phases. Include a development schedule, explaining:
 - i) timing of key construction, operational, reclamation and de-commissioning activities;
 - ii) expected duration of each development phase for the life of the Project; and
 - iii) key factors controlling the schedule and uncertainties related to the Project.
- g) the total land area disturbed during each stage of the Project, a projection of the maximum amount of disturbance at any given moment, and a stewardship target that minimizes the amount of land area to be disturbed at any one time during project development;
- h) the environmental implications of alternative mining methods considered, including approaches to minimize the size and duration of disturbances;
- potential cooperative ventures with other oil sands operators and other resource users (minerals and forestry) to minimize the environmental impact of the Project or the environmental impact of regional oil sands development. Discuss how Suncor will work to develop such cooperative opportunities and identify a timeframe for their implementation to minimize the environmental impact of the Project. Identify environmental implications of lease boundary agreements with adjacent operators and indicate plans to address any lease boundary issues that may arise;
- j) the activities to date, but not limited to, resource delineation through seismic activity and core hole drilling programs; and
- k) how Suncor has incorporated both community information and elements of Traditional Ecological Knowledge (TEK) into project design and mitigation.

Discuss the site selection process including:

 the process and factors that were considered in evaluating and delineating the oil sands ore body to determine the preferred locations for the mine, in-situ infrastructure, plant site and associated processing facilities and upgrader facility;

- m) siting factors versus existing activities or other resources and the need to either adjust the development or relocate the existing activity; and
- n) the rationale for selecting the proposed sites and how the technical, geotechnical and environmental criteria were considered in decision-making.

Include a discussion of the following:

- o) Suncor's efforts to use existing seismic lines and linear corridors and describe the types and spatial extent of any additional disturbance resulting from project development;
- p) the planned accomodations for all of the workforce during construction and operations, including plans to minimize disturbance and provide for site reclamation after construction is complete; and
- q) how surface disturbance (extent and duration) will be minimized, including co-operation with other developments.

Provide the following:

- r) maps showing the location of existing and proposed project facilities and infrastructure;
- s) a map showing all existing surface leases and clearings including exploration clearings and illustrate how these areas will be used for project development to minimize additional disturbance;
- t) a map showing all existing seismic lines and other linear corridors; e.g., pipeline and utility corridors and traplines; and
- u) maps that show the locations of development components relative to all terrestrial components; including, but not limited to, soils, topography, waterbodies, vegetation, wildlife habitat, watersheds and wetlands and traditional land use areas of Aboriginal peoples.

4.3 **Process Selection and Description**

Provide material balances, flow diagrams and descriptions of the processes to be used for each production stage of development under normal operating conditions (annual average calendar day rates) and at maximum expected rates (stream day rates). Describe oil sands mining and bitumen extraction, bitumen upgrading and associated facilities.

Document and discuss the following:

- a) an analysis of the alternative technologies that are technically and economically feasible and indicate the potential effects considered;
- b) the project inputs, such as energy and water, including the sources of these inputs, and the outputs such as emissions and chemical wastes; including the short- and long-term fate of these outputs (recycling, disposal);
- c) the energy and process efficiency of the technologies chosen;
- d) the effect of technology on tailings characteristics; e.g., quantity, quality, generation and storage requirements, air and water discharges, water requirements, chemical and hydrocarbon waste streams, bitumen recovery and effects to reclamation programs; and
- e) opportunities to reduce surface disturbance, emissions, chemical and hydrocarbon wastes and energy consumption through structural and process integration of mining and extraction facilities and processes, or through other means.

4.4 Materials Handling

Identify the location and amount of all on-site and adjacent storage associated with bitumen production, including storage of chemicals, products, by-products, intermediates and associated wastes. Explain containment and environmental protection measures with reference to relevant provincial and federal guidelines. Outline Suncor's plans for coke and sulphur storage both

short-term and long-term and indicate all options that were considered for reuse and export of these products.

4.5 Utilities and Transportation

Describe the project energy requirements, associated infrastructure and other infrastructure requirements. Discuss the following:

- a) the steps taken to integrate the needs of other stakeholders into the location and design of access infrastructure to reduce and manage overall environmental impacts from resource development;
- b) reducing or mitigating visual impact during construction and operation of infrastructure;
- c) how public access to, or within the Project area or lease, will be managed during different development phases of the Project;
- d) the impact of increased vehicle traffic on Highway 63 and roads in the oil sands development area, considering other existing and planned developments and operations in the region including what measures will be taken to reduce traffice and enhance vehicle safety on Highway 63;
- e) any expected change in traffic volume by Average Annual Daily Traffic (AADT) and any seasonal variability in traffic volume (include mitigation measures);
- f) provide the results of consultations with the local transportation authorities;
- g) the sources, location and availability of road construction and reclamation materials. Estimate the volume of materials needed and the availability of materials in the area. Discuss how the Project will affect aggregate reserves that may be located on Suncor leases and in reserves within the region. Provide a plan of how these potentially-affected reserves will be salvaged and stockpiled with input provided by Alberta Transportation and Alberta Sustainable Resource Development;
- h) the options considered for supplying the power required for the Project and the environmental implications, including opportunities to increase the energy efficiency of the Project with the use of waste heat or cogeneration of heat and electrical power; discuss the amount and source of energy required for the Project;
- i) discuss the options considered for supplying the thermal energy and electric power required for the Project and their environmental implications;
- j) describe any crossings of watercourses or waterbodies required (with appropriate maps and diagrams). Include:
 - i) timing;
 - ii) construction standards or methods; and
 - iii) environmental protection plans.
- k) discuss the route or site selection criteria for any linear or other infrastructure development or modification and provide the rationale for selecting the proposed alignment and design;
- describe access corridors needed and/or planned by other resource stakeholders including those responsible for Forest Management Areas and other timber Quota holders, and those under consideration by the Regional Issues Working Group. Describe how their needs are accommodated to reduce overall environmental impact from resource development. Describe the steps taken to integrate their needs into the location and design of the access infrastructure;

- m) the availability of materials in the area. Discuss how the Project will affect aggregate reserves that may be located on Suncor leases and reserves in the region. Provide a plan of how these potentially-affected reserves will be salvaged and stockpiled with input provided by Alberta Transportation and Alberta Sustainable Resource Development; and
- n) discuss secondary and cumulative effects that may result from linear development such as increased hunter, angler and other recreational access and facilitated predator movement.

Identify the probable natural gas source and the likely pipeline, electrical power transmission and access routes to the Project. If regional infrastructure is required, identify who is likely to be responsible for installation and approval of these facilities. Identify and locate all projected and related linear right-of-ways and any potential river and stream crossings and discuss the adequacy of their design with respect to spill prevention. Discuss contingency plans for spill response and any environmental risks associated with product releases or management practices.

4.6 Water Supply, Water Management and Wastewater Management (See Appendix)

Provide the following information for the Project:

- a) the annual and seasonal water balance prior to the project development and the expected water balance during project operations. Discuss assumptions made or methods chosen to arrive at the water balances;
- b) process and potable water requirements for both normal and emergency operating situations and any seasonal or annual variability throughout the life of the Project; and non-potable construction, start-up, normal and emergency operating situations, decommissioning and reclamation. Include a description of the criteria and rationale for selecting the preferred source;
- c) how these requirements will be met, the various supply options considered (including on-site storage) and the rationale for choosing the preferred option. Reference as appropriate, technical information required in a *Water Act* Application;
- d) the variability in the amount of water required on an annual and seasonal basis as the Project is implemented and report the expected cumulative effects on water losses/gains due to the project operations, the location of sources/intakes and associated infrastructure; e.g., pipelines, for water supply;
- e) proposed well locations and depths for groundwater withdrawals;
- f) raw water treatment requirements;
- g) measures for ensuring efficient use of water, including alternatives to reduce freshwater consumption such as water minimization, use of brackish water, recycling and other conservation techniques;
- h) the impact of low flow conditions and instream flow needs (IFN) on water and wastewater management strategies including contingency plans for water sourcing or management alternatives to manage potential low flow withdrawal restrictions;
- i) indicate options for using non-potable groundwater and provide the criteria used to assess the feasibility of its use; and
- j) discuss potential cooperation with other oil sand companies with regard to water-related infrastructure and managment including, but not limited to, water intakes, pipelines, water storage and withdrawals.

Provide a Water Management Plan; document and discuss the following:

 k) site runoff volumes and containment, erosion control, groundwater protection, muskeg dewatering, mine pit dewatering and the discharge of aqueous contaminants; slumping area, groundwater seepage potable water and produced water;

- 1) factors used in the design of water management facilities, including expected flood levels and flood protection;
- m) permanent or temporary alterations or realignments to waterbodies and wetlands;
- n) measures for ensuring efficient use of water including alternatives to reduce freshwater consumption such as water use minimization, recycling, and conservation;
- o) permanent or temporary alterations or diversions to watercourses and wetlands including bogs, fens and other waterbodies; and
- p) potential downstream impact if water is removed from local surface waterbodies.

Provide a Wastewater Management Plan; describe and discuss:

- q) the source, quantity and composition of wastewater streams from each component of the proposed operations (e.g., oil sands mining, bitumen extraction, bitumen upgrading and associated facilities) for all project conditions, including normal, start-up, worst case and upset conditions;
- r) the design of facilities that will handle, treat and store wastewater streams and the type and quantity of any chemicals used in wastewater treatment, including measures taken in the design to prevent or minimize potential impacts to the environment;
- s) the options for wastewater treatment, as well as, the rationale for selecting the preferred options, including a discussion of options not chosen and the rationale for their exclusion;
- t) the options for the disposal of wastewater in the context of best management practices and best available technologies (including zero liquid discharge), as well as, the rationale for choosing the preferred options;
- u) how produced water generation will be managed and how make-up water requirements and disposal volumes will be minimized;
- v) discharges to the surrounding watershed from existing and reclaimed sites, including the tailings management areas and end pit lakes and the management strategy for handling such releases;
- w) the potable water and sewage treatment systems for both the construction and operation stages; and
- x) a monitoring plan for wastewater releases, including frequency of sampling and parameters to be measured and rationale.

4.7 Air Emissions Management

Identify and describe emission sources for the Project, including point and area sources, fugitive emissions (including tailings management areas) and mining vehicles. Estimate the range of emissions from all sources identified above for normal, worst case and upset conditions. Discuss the following from a management perspective:

- a) potential odorous or visual emissions;
- b) the amount and nature of any acidifying emissions, as well as, probable deposition areas and effects to soils, vegetation and waterbodies;
- c) emissions associated with slash burning;
- d) the emission control technologies proposed for the Project in the context of available technologies. Discuss the following:
 - use of low oxides of nitrogen NO_x technology for turbines and boilers having regard for the Canadian Council of Ministers of the Environment (CCME) National Emissions Guidelines for Stationary Combustion Turbines and CCME National Emissions Guideline for Commercial/Industrial Boilers and Heaters;
 - ii) fugitive emissions control program to detect, measure and control emissions and odours from equipment leaks having regard for the CCME Code of Practice for Measurement and Control of Fugitive VOC Emissions; and the CCME Environmental Guidelines for

Controlling Emissions of Volatile Organic Compounds from Above Ground Storage Tanks;

- iii) use of technology to meet or do better than CCME Environmental Guidelines for Controlling Emissions of Volatile Organic Compounds from Aboveground Storage Tanks and Alberta Environment Guidelines for Secondary Containment for Aboveground Storage Tanks;
- iv) sulphur recovery or acid gas re-injection or flue gas desulphurization to reduce sulphur emissions having regard for current EUB sulphur recovery guidelines ID 2001-3;
- v) emergency flaring scenarios and proposed measures to ensure flaring events are minimized having regard for EUB Guide 60 and design criteria to ensure that flares operate at high efficiency;
- vi) gas collection, conservation and technology for vapour recovery for the Project's air emissions;
- vii) technology or management programs to minimize the direct emissions and secondary formation of particulate matter and trace metals of concern having regard to the provisions of the Canada Wide Standard for particulate matter; and
- viii) monitoring programs Suncor will implement, or participate in, to assess air quality and the effectiveness of mitigation during project development and operation. Discuss how these systems are compatible with regional multi-stakeholder air initiatives, and how Suncor plans to incorporate air quality monitoring programs into the management of air emissions from their facility.

4.7.1 Greenhouse Gas Emissions and Management

Provide the following:

- a) the expected annual and total greenhouse gas (GHG) emissions over the construction, operation and decommissioning phases of the Project;
- b) the Project's marginal contribution to total provincial and national GHG emissions on an annual basis;
- c) the intensity of GHG emissions per unit of product produced and discuss how it compares with similar projects and technology performance;
- d) how the project design and GHG management plans have taken into account the need for continuous improvement with respect to GHG emissions and their consideration of the National *Climate Change Plan for Canada* and *Alberta's Climate Change Action Plan*; and
- e) Suncor's overall GHG management plans, any plans for the use of offsets, (nationally or internationally) and the expected results of implementing the plans.

4.8 Hydrocarbon, Chemical and Waste Management

Characterize and estimate the volumes of hydrocarbon and chemical waste streams generated by the Project. Identify how each waste stream will be managed. Demonstrate that the selected options for waste management are consistent with current regulatory practice and best industry practice. Provide the following information:

- a classification of the wastes generated and a characterization of each stream under the EPEA Waste Management Regulations; demonstrate that the selected practices for the plant and field operations comply with provincial and federal regulations including EPEA's Waste Control Regulation and Alberta Environment's Hazardous Waste Storage Guidelines;
- b) the location, nature and amount of on-site hydrocarbon storage. Discuss containment and other environmental protection measures; demonstrate how selected practices comply with the provincial and federal regulations including EUB Guide 55 - Storage Requirements for Upstream Petroleum Industry;

- c) a listing of chemical product consumption for the Project. Identify products containing substances that are designated Canadian Environmental Protection Act (CEPA) toxic chemicals, are on the Priority Substances List (PSL 2), the Accelerated Reduction/Elimination of Toxics list (ARET), and those defined as dangerous goods pursuant to the federal *Transportation of Dangerous Goods Act*. Classify the wastes generated and characterize each waste stream under the Alberta Environment User's Guide for Waste Managers; on the National Pollutant Release Inventory (NPRI), or Track 1 substances targeted under Environment Canada's Toxic Substances Management Policy; for virtual elimination from the environment due to their persistent, bio-accumulative and toxic nature;
- d) in general terms, how chemical products will be stored and managed to ensure employee health and safety, and environmental protection;
- e) the chemical make up and quantity of drilling wastes produced by the Project;
- f) the management plan for exploratory drilling wastes, produced tailings, overburden and other mining wastes, as well as, for any by-products. Include evaluations to minimize fine fluid tailings production, considering mining methods and proposed extraction processes;
- g) the strategy for on-site waste disposal versus off-site waste disposal and an analysis of environmental implications of proposed options. Identify the location of on-site waste disposal areas, including industrial landfills. Identify on- and off-site waste treatment areas; and
- h) how the principles of pollution prevention, waste minimization and recycling have been incorporated into the project design. Discuss methods and technologies to reduce waste quantities to the lowest practical levels.

4.9 Environmental Management System and Contingency Plans

Summarize key elements of Suncor's Health, Safety and Environmental management system and discuss how it will be integrated into the Project. Provide the following information:

- a) corporate policies and procedures, operator competency training, spill and air emission reporting procedures and emergency response plans;
- b) plans to prevent or minimize the production or release into the environment of substances that may have an adverse effect;
- c) a conceptual contingency plan that considers environmental effects associated with operational upset conditions, such as serious malfunctions or accidents;
- d) discuss confidences inherent in mitigation strategies, including how Suncor intends to address low frequency, high consequence events;
- e) the procedures specified in the emergency response plan to deal with potential negative impacts and public communication procedures;
- f) quality assurance and quality control (QA-QC) programs Suncor plans to implement to ensure the ongoing operation of environmental management systems meet regulatory standards (such as the CCME leak detection and repair program) and how their QA-QC program compares to industry best management practices;
- g) environmental monitoring done independently by Suncor in addition to monitoring performed in conjunction with other stakeholders and publicly available monitoring information. Provide a comprehensive summary of all proposed monitoring, research and other strategies or plans to minimize, mitigate and manage any potential adverse effects; and
- h) describe new monitoring initiatives that may be required as a result of the Project and outline Suncor's commitment to adaptive environmental management.

4.10 Adaptation Planning

Describe the flexibility built into the plant design and layout to accommodate future modifications required by any change in emission standards, limits and guidelines. Discuss any follow-up programs and adaptive management considerations.

4.11 Reclamation and Closure (see Appendix)

Provide a comprehensive, conceptual, progressive closure plan for the Project. Outline reclamation concepts and objectives, proposed end land use objectives and consultation process and other factors necessary for this plan to be implemented. Discuss the following:

- a) residual effects and their environmental consequences including uncertainties associated with reclamation;
- b) consideration of baseline information with respect to land capability, vegetation, commercial and non-commercial forest, forest productivity, recreation, wildlife, birds, fisheries, aesthetics and land use resources;
- c) efforts to identify and address knowledge gaps;
- d) reclamation sequencing for each phase of development;
- e) re-establishment of topography, watercourse and vegetation communities to natural function and appearance that are integrated with the surrounding landscape and adjacent land disturbances. Include in the discussion out-of-pit structure design, riparian areas and other developments, and the return to equivalent land capability that existed prior to the project development, including forest productivity and wildlife habitat;
- f) document the return of equivalent land capability through the application of management strategies for reclamation. Discuss where equivalent capability cannot be achieved and why;
- g) reforestation plan at the ecosite phase level to achieve at minimum, equivalent commercial forest landbase;
- h) a conceptual schedule for the return of the forest resource landbase by area, species and productivity;
- i) restoration of traditional land uses;
- j) soil replacement and revegetation; and
- k) end pit lakes, wetlands and other components of the reclaimed landscape.

Discuss how the Suncor closure plan will:

- return land to the equivalent capability for the range of users and uses that existed prior to the project development having regard for regulatory requirements and stakeholder end land use preferences. Describe what reclamation performance indicators will be used to ensure this requirement will be met;
- m) incorporate the resources and values identified in the Fort McMurray/Athabasca Oil Sands Sub-regional Integrated Resource Plan (IRP) into the closure plan; and
- n) address the issues raised by the Cumulative Environmental Management Association (CEMA) and the Regional Sustainable Development Strategy for the Athabasca Oil Sands (RSDS).

Describe how the closure plan will achieve the desired final landform through the integration of mine planning, development and reclamation goals within the IRP for reclamation to natural landforms.

Describe the aquatic components of the closure landscape, including streams, wetlands and end pit lakes. Discuss issues related to the design of a self-sustaining and productive aquatic

ecosystem, including implications of the selected tailings technology. Explain the process and activities Suncor will undertake to address issues of uncertainty surrounding the long-term ecological viability of end pit lakes. Include a hydrological analysis of the closure landscape, including an assessment of performance uncertainties and discussion of contingency plans should performance not match expectations. Contrast the pre-development aquatic ecosystem to the closure ecosystem.

Describe how the closure plan incorporates topographical diversity, size and extent of vegetation and wetland types into the final design. Identify the closure plan goals for biodiversity. Explain how achieving biodiversity goals will promote end land use that has equivalent land capability. Discuss the compatibility of these two goals.

Discuss plans to monitor biodiversity in the reclaimed landscape, considering the use of control sites as benchmarks for comparison with reclaimed areas, and using Alberta Biodiversity Monitoring Program protocols. Using the biotic and abiotic pre-disturbance assessment factors, compare pre-disturbance to post-disturbance biodiversity.

4.12 Participation in Regional Cooperative Efforts

Discuss Suncor's current and planned involvement in regional cooperative efforts that address environmental and socio-economic issues associated with regional development, including the CEMA, the Wood Buffalo Environmental Association (WBEA), the Regional Aquatics Monitoring Program (RAMP) and their working groups. Include Suncor's participation in regional air, water and other environmental monitoring programs, health studies, research, TEK and socio-economic studies.

Describe how Suncor intends to use information from CEMA, WBEA, RAMP, and Canadian Oil Sands Network for Research and Development (CONRAD) to design mitigation measures for cumulative effects, regional monitoring programs or research programs.

Describe how Suncor will contribute to the effective design and implementation of proposed mitigation measures, monitoring programs and research programs within these regional cooperative efforts.

5.0 Environmental Assessment

Define assessment scenarios including:

- a) a Baseline Case, which includes existing environmental conditions, existing and approved projects or activities;
- b) an Application Case, which includes the Baseline Case plus the Project; and
- c) a Planned Development Case (PDC), which includes past studies, existing and anticipated future environmental conditions, existing projects or activities, plus other planned projects or activities.

Note: For the purposes of defining assessment scenarios, "approved" means approved by any federal, provincial or municipal regulatory authority. "Planned" is considered any project or activity that has been publicly disclosed prior to the issuance of the terms of reference or up to six months prior to the submission of the Project Application and EIA report, whichever is sooner.

The EIA report will include the following basic environmental information requirements for the three assessment scenarios:

- a) quantitative and qualitative information about the environment and ecological processes in the Study Area(s), including relevant information presented in previous environmental assessments and an overview of trends or uncertainties arising from that review;
- b) a description of any deficiencies or limitations in the existing environmental database, its impact on the analysis and any appropriate follow-up;
- c) discussion of the reliability of data, including synthetic data, used in the EIA, including any modelling exercises. Include a discussion on the potential range of model results based on variability of the data used. Describe plans for ongoing model parameter updates and model validation;
- d) information about the human activities in the Study Area(s) and the nature, size, location and duration of their potential interactions with the environment; e.g., land disturbance, discharges of substances, changes to access status and any significant effect the Project may have on the present and future capacity of renewable resources;
- e) information about ecological processes and natural forces that are expected to produce changes in environmental conditions; e.g., forest fires, flood or drought conditions and predator-prey population cycles;
- f) the demonstrated use of appropriate predictive tools and methods, consistent with CEMA, WBEA and RAMP initiatives, to enable quantitative estimates of future conditions with the highest possible degree of certainty;
- g) definition of the system employed to classify and evaluate the effects associated with the Project. The classification system will include qualitative and quantitative descriptions of the effects, having regard for direction, magnitude, geographic extent, duration, reversibility, frequency and uncertainty (CEAA Responsible Authority's Guide). The evaluation system will rank the consequences of the effects measured quantitatively against management objectives or baseline conditions and described qualitatively with respect to the views of the proponent and stakeholders;
- h) management plans to prevent, minimize or mitigate adverse effects and to monitor and respond to expected or unanticipated conditions, malfunctions or accidents, including any follow-up plans to verify the accuracy of predictions or determine the effectiveness of mitigation plans; and
- i) a discussion of residual effects and their environmental consequences, having regard for regional management initiatives.

5.2 Modelling and Predictions

Document any assumptions used to obtain modelling results and other predictions submitted as part of the EIA report. Clearly identify the limitations of the model(s) including sources of error and relative accuracy.

5.3 EIA Study Areas

5.1

The EIA Study Area shall include the PDA and associated infrastructure, as well as, the spatial and temporal areas of individual environmental components outside the PDA boundaries where an effect can be reasonable expected. The EIA Study Area includes both Regional and Local Study Areas.

Illustrate boundaries and identify the Study Areas chosen to assess impacts. Define temporal and spatial boundaries for the Study Area(s). Maps of these areas shall include township and range lines for easy identification and comparisons with other information within the EIA report.

Describe the rational and assumptions used in establishing the Study Area boundaries, including those related to cumulative effects.

5.4 Cumulative Environmental Effects Assessment

Assess and discuss the cumulative environmental effects that are likely to result from the Project in combination with other existing, approved and planned projects in the region that could reasonably be considered to have a combined effect. Include industrial projects, as well as, activities associated with land use and infrastructure.

Explain the approach and methods used to identify and assess cumulative impacts, including cooperative opportunities and initiatives undertaken to further the collective understanding of cumulative impacts. Provide a record of all assumptions, confidence in data and analysis to support conclusions. Describe deficiencies or limitations in the existing database on environmental components and propose measures to deal with resultant uncertainties.

Provide a record of all assumptions. Discuss confidence in data and provide an analysis to support conclusions.

5.5 Climate, Air Quality and Noise

Describe air quality in the Study Area(s) and any anticipated environmental changes for air quality. Review emission sources identified in Section 4.7 and model direct emissons for normal, worst case and upset conditions. Discuss the following:

- a) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- b) baseline climatic conditions, including the type and frequency of meteorological conditions that may result in poor air quality;
- c) fate and effects of appropriate air quality parameters including, but not limited to, sulphur dioxide (SO₂), hydrogen sulphide (H₂S), Total Reduced Sulphur Compounds (TRS), total hydrocarbons (THC), oxides of nitrogen (NO_x), volatile organic compounds (VOC), individual hydrocarbons of concern in the THC and VOC mixtures, particulates (PM₁₀ and PM_{2.5}), secondary particulate matter, trace metals, acid deposition and ground-level ozone;
- d) estimates of ground-level concentrations of the appropriate air quality parameters, include frequency distributions for air quality predictions in communities and sensitive receptors; and include an indication of maximum and 99.9 percentile for hourly predictions (98 percentile for any modelling predictions);
- e) any expected changes to particulate deposition or acidic depositions patterns;
- f) justification of models used, model assumptions and any model shortcomings or constraints on findings. Discuss the meteorological data model input set used to run the models and provide a rationale for the choice of data set;
- g) completion of the modelling in accordance with Alberta Environment's *Air Quality Modelling Guidelines* (March 2003);
- h) for acid deposition modelling, provide deposition data predictions including magnitude and location of predicted maximum levels for all areas within the 0.25 keq/ha/yr and 0.17/keq/ha/yr Potential Acid Input (PAI) isopleth; include analysis of PAI deposition levels consistent with the CEMA acid deposition management framework;
- i) the regional, provincial and national objectives for air quality that were used to evaluate the significance of emission levels and ground-level concentrations, including the Canada Wide Standard for particulates and ozone (O_3) ;
- j) predicted air quality compared with the appropriate air quality guidelines available;

- k) any implications of the expected air quality for environmental protection and public health including:
 - i) sensitive aspects in the receiving environment which are likely to be exposed to air quality and deposition changes (receptors include human, animal and vegetation);
 - ii) the likely exposure levels, either acute or chronic, experienced by receptors, their effects and the ability of receptors to recover from those effects;
 - iii) the potential for decreased air quality, including odours; and
 - iv) implications for the sustainability of regional air quality within emerging regional objectives.
- air quality impacts resulting from the Project and their implications for other environmental resources, including habitat diversity and quantity, vegetation resources, water quality and soil conservation; how air quality impacts resulting from the Project will be mitigated;
- m) ambient air quality monitoring that will be conducted during the Project;
- n) baseline noise levels. Identify components of the Project that will affect noise; and
- o) the results of a noise assessment based on operations, as specified by EUB ID 99-08, Noise Control Directive, including potentially affected people and wildlife. Provide an estimate of the noise resulting from the development, their implications and proposed mitigation measures.

5.5.1 Climate Change

Discuss the following:

- a) review and discuss existing studies and information on climate change and the local and/or regional inter-provincial/territorial changes to environmental conditions resulting from climate conditions, including trends and projections where available;
- b) identify stages or elements of the Project that are sensitive to changes or variability in climate parameters. Discuss what impacts the change to climate parameters may have on elements of the Project that are sensitive to climate parameters; and
- c) comment on the adapatability of the Project in the event the region's climate changes. Discuss any follow-up programs and adaptive management considerations.

5.6 Land Use, Access to Public Lands and Aggregate Resource Conservation

Describe land use and access to public lands and the availability of aggregate resources in the Study Area(s). Explain the significance of land use changes for regional land management, aggregate resource conservation, other industrial uses in the region, the maintenance of traditional lifestyles, and recreational uses. Provide information on land uses and seasonal variations. Discuss the following:

- a) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- b) unique sites or special features in the Study Area(s), such as Natural Areas or Environmentally Significant Areas. Discuss any impacts of the Project on these features. Indicate the location and values of other protected areas, if present;
- c) the existing land uses, including the metallic and industrial minerals development, oil sands development, tourism, forestry, fishing, hunting, cultural and traditional use and outdoor recreation;
- d) access to fish, wildlife and vegetation resources for existing and potential domestic, traditional and recreational activities;
- e) how access by traditional land users, Suncor employees and the public will be managed;
- f) the nature, location and duration of anticipated land use changes;
- g) the land use, resource management, planning and applicable directives as they relate to the Project;

- h) whether and to what extent, the development is consistent with the intent of the applicable land use and resource management and planning directives. Identify:
 - i) the relevant boundaries for the application of guidelines and objectives, including management areas, sub-areas and relevant ecosytem classifications with functional linkages mapping;
 - ii) mitigation or research requirements proposed to satisfy the applicable guidelines; and
 - iii) the proposed setbacks from waterbodies and watercourses with regard for applicable guidelines and management objectives. Discuss the rationale for the location of proposed facilities in the context of the proposed setbacks.
- i) the existing recreational use including traffic counts, destination and activity analysis and the implications of the Project on those activities in all seasons, during and after, development activities;
- j) the aggregate resources impacted by the mine development. Discuss the quantity and quality of aggregate resources and any mitigation necessary to conserve the resource;
- k) the process for addressing other users, such as trappers and holders of Forest Management Agreements (FMA) and Timber Quota holders. Determine the impact of development on these uses and identify possible mitigation strategies; and
- 1) how reclamation and closure planning processess, completed or underway, will replace existing land use potential considering the recommendations of applicable guidelines.

5.7 Terrestrial and Aquatic Ecosystems

Describe ecosystem characteristics in the Study Area(s). Explain the significance of any anticipated environmental changes for ecosystem integrity. Include the sustainability of biodiversity, critical wildlife sites and fisheries habitat, wildlife corridors, habitat quality, and productivity and potential changes to wildlife populations. Discuss the existing use of plants and animals in traditional lifestyles, recreational pursuits and industrial activities and, if appropriate, provide the locations of these sites.

5.7.1 Biodiversity

Determine a suite of biotic and abiotic biodiversity indicators for terrestrial and aquatic ecosystems that characterize naturally functioning ecosystems in the Study Area(s) and represent broader taxonomic assemblages. In addition:

- a) discuss the selection process and rationale used to select biotic and abiotic biodiversity indicators;
- b) within selected taxonomic groups, discuss the regional presence and abundance of species in each ecosite phase or ecological type;
- c) provide species lists and summaries of observed and estimated species richness and evenness. Baseline information collected in each terrestrial and aquatic vegetation community will be accompanied by sufficient plots in each ecosite phase to provide reliable data using a suitable proportional sampling method and to provide a measure of biodiversity on baseline sites that are representative of the proposed reclamation ecosites;
- d) rank each ecological unit for biodiversity potential by combining measures of species richness, overlap in species lists, importance of individual species or associations, uniqueness and other appropriate measures. Describe the techniques used in the ranking process;
- e) discuss the contribution of the Project to any anticipated changes in the Cumulative Environmental Management Association, Sustainable Ecosystem Working Group (CEMA SEWG) Management Unit 5 and regional biodiversity as appropriate;
- f) discuss implications of the Project's incremental contribution to habitat fragmentation on biodiversity with regard to regional levels of habitat fragmentation in CEMA SEWG Management Unit 5 and regional biodiversity as appropriate;

- g) identify and describe Suncor's participation in regional biodiversity programs (e.g., Alberta Biodiversity Monitoring Program) that will allow for the collection and submission of baseline information in a timely manner and the development of management objectives;
- h) discuss pre- and post-project topography, soil and parent material conditions and their contribution to biodiversity; and
- i) discuss aquatic and terrestrial ecosystem diversity.

5.7.2 Geology, Soils, Terrain

Describe the bedrock and surficial geology, soils and terrain in the Study Area(s). Where appropriate, use maps, cross-sections and figures to illustrate these features. Explain the significance of any changes for the regional landscape, biodiversity, productivity, ecological integrity, aesthetics and the future use of the regional landscape area. Discuss the following:

- a) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- b) the overburden geology and minerology;
- c) the distribution of soil types in the proposed project areas using appropriate soil survey procedures as outlined in the Soil Survey Handbook, Vol. 1 (Agriculture Canada, 1987);
- d) the soil survey maps should show approximate soil inspection and sampling locations corresponding to appropriate survey intensities in the footprint areas. The soil survey report should include necessary landscape and soil characteristics for land capability ratings;
- e) the sensitivity and buffering capacity of the local and regional soil types to potential acid deposition from the proposed development and the predicted deposition patterns;
- f) the predicted acidifying impacts to soils resulting from the Project with reference to local studies, current guidelines and management objectives for acidifying emissions consistent with the CEMA acid deposition management framework; Using modelled predictions of acid deposition patterns from the Project to assess the potential acidification impact on soils in the Local and Regional Study Areas. Discuss the potential cumulative effects of acid deposition as related to this project and suggest possible mitigation actions;
- g) the implications of environmental effects on ecosystem sustainability and regional management, including:
 - i) any constraints or limitations to achieving vegetation restoration including wetlands based on anticipated soil conditions and topgraphy;
 - ii) an assessment of soil types for reclamation suitability and the approximate volume of suitable soil materials for reclamation;
 - iii) the potential for soil erosion and measures to minimize the effects of any such erosion; and
 - iv) any other issues that will affect the soil capability of the Study Areas or the reclaimed landscape and the mitigation measures proposed.
- h) an estimate of the effects of surface disturbance on geological features and soils, including:
 - i) the type and extent of changes to the pre-development topography;
 - ii) the overburden characteristics in relation to the needs of post-mining reclamation programs; and
 - iii) an assessment and a map of the pre- and post-disturbance land capability and resiliency of the Project Area and a description of the changes to land capability classes resulting from the Project.

5.7.3 Vegetation

Describe and map vegetation communities in the EIA Study Area(s), using, as appropriate, the Alberta Vegetation Inventory (AVI) Standard AVI 2.1, *The Field Guide to Ecosites of Northern*

Alberta (Beckingham and Archibald, 1996) and the Alberta Wetland Inventory Standards Manual (AWI) Version 1.0. Discuss the following:

- a) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- b) ecosite phases based on their potential to support rare plant species, traditionally used species, old growth forests or other communities of restricted distribution, e.g., fens. Verify the presence of species of rare plants and the ecosistes in which they are found using recommended survey methods. Discuss any potential effects the Project may have on rare plants or endangered species, as listed by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC) and the Alberta Natural Heritage Information Centre (ANHIC), for each landscape unit;
- c) the species associated with each ecosite phase and address:
 - i) special status plant species (rare, threatened or endangered);
 - ii) species which are important to wildlife as food or shelter or are indicator species for environmental effects. Include an estimation of the relative abundance of these species;
 - iii) the importance of the size, distribution and variety of vegetation units assessed in habitat suitability indices for wildlife and riparian habitat and for ecosystem function, in general;
 - iv) the importance of wetland species within landscape units for local and regional habitat, sustained forest growth, the hydrologic regime and water quality;
 - v) determine the rarity or abundance of peatlands and other wetland types from a regional, provincial and national perspective; and
 - vi) vegetation species used for food, medicinal and cultural purposes.
- d) the sensitivity to disturbance of each of the vegetation communities and their ability to be restored in this region, the techniques used to estimate sensitivity to disturbance and reclamation (e.g., sensitivity to air emissions), particularly for those communities for which a high degree of uncertainty currently exists around potential and methods for successful reclamation;
- e) the nature, size, distribution and timing of changes to vegetation communities, including the effects of air emissions and groundwater changes;
- f) the significance of the changes to vegetation for:
 - i) the availability and quality of plants for traditional, food, medicinal and other cultural purposes;
 - ii) the sustainability of peatlands and other wetlands in conjunction with other project induced variations in air quality, hydrology, water quality and quantity, habitat quality and wildlife populations;
 - iii) the area of productive and non-productive forest land base that will be disturbed and taken out of production during the life of the Project. Discuss by species and productivity, ecosite phase and age class and include any other information needed to amend the appropriate FMA. Describe Suncor's plans for the return of pre-disturbance forest ecosites by area, species and productivity;
 - iv) ecosystem fragmentation;
 - v) introduction of non-native plant species on native species composition and potential plant changes to communities;
 - vi) the area and distribution of all vegetation communities existing prior to the project development and expected at closure, including relative percent change in those communities; and
 - vii) habitat diversity and quantity, water quality, erosion potential, soil conservation, recreation and other uses, both at baseline and closure.

- g) Suncor's plans to mitigate the adverse effects of site clearing and other development activities and operations on vegetation, including rare plant species. Discuss the potential for special status species to be restored; and
- h) discuss how environmental plans for the Project will address applicable provincial and federal policies for wetlands.

5.7.4 Wildlife

Describe existing wildlife resources (amphibians, reptiles, birds and terrestrial and aquatic mammals), their use and potential use of habitats in the Study Area(s). Document the anticipated changes to wildlife in the Study Area(s). Discuss the following:

- a) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- b) the criteria and selection process for wildlife indicator species;
- c) wildlife species composition, distribution, relative abundance, seasonal movements, key habitat area corridors and requirements and general life history requirements; and
- d) current field data, using recognized sampling protocols, for all species of concern, including those listed by Alberta (at risk, may be at risk, and sensitive list species in the *General Status of Alberta Wild Species 2000*, or update) and federal *Species at Risk Act* (endangered, threatened, and special concern species).

Provide an impact assessment for wildlife indicators and listed wildlife species in the Study Area including:

- e) potential adverse impacts on wildlife populations, habitat use, availability and quality and food supply during all phases of the Project;
- f) habitat loss, abandonment, reduced effectiveness, fragmentation or alteration as it relates to reduced reproductive potential and recruitment for regional wildlife populations over the life of the Project and time required to recolonize and sources for recolonization. If habitat models are used to evaluate impacts, the models will be modified/calibrated by comparing model predictions with wildlife data from the Study Areas;
- g) the spatial and temporal changes to habitat (type, quality, quantity, diversity and distribution) and to wildlife indicator species distribution, relative abundance, movements, habitat availability and the potential to return the area to pre-disturbed wildlife habitat and population conditions, including:
 - i) anticipated effects on wildlife as a result of changes to air, water, including both acute and chronic effects on animal health; and
 - ii) anticipated effects on wildlife due to improved or altered access into the area; e.g., vehicle collisions with wildlife, obstructions to daily or seasonal movements, noise and hunting mortality during operations and after project closure.
- h) map the changes in habitat fragmentation anticipated from the Project and other planned activities;
- i) how Suncor shall provide for the protection or replacement of riparian habitats, interconnectivity of such habitat and the unimpeded movement by wildlife species using the habitat; and
- j) discuss the use of setbacks to provide for the protection of riparian habitats, interconnectivity of such habitat and the unimpeded movement by wildlife species using the habitat.

Provide the following information:

k) identify residual impacts to wildlife and wildlife habitat and discuss their significance in the context of local and regional wildlife populations; and

- a strategy and mitigation plan to minimize impacts on habitat and wildlife populations through the life of the Project and to return productive wildlife habitat to the area, considering:
 - i) habitat enhancement measures and a schedule for the return of habitat capability to areas impacted by the Project;
 - ii) consistency of the plan with applicable regional, provincial and federal wildlife habitat objectives and policies;
 - iii) the need for access controls or other management strategies to protect wildlife during and after project operations;
 - iv) monitoring programs to assess wildlife impacts from the Project and the effectiveness of mitigation strategies and habitat enhancement measures;
 - v) environmental management procedures that Suncor will use should monitoring indicate that mitigation measures are unsuccessful;
 - vi) the deterrent systems that will be incorporated into the Project to reduce the impacts on birds attracted to open ponds or wastewater ponds;
 - vii) an assessment of the timeframe required to develop habitat of suitable quality and quantity on reclaimed lands, and the effects on re-colonization for each species identified; and
 - i) potential impacts on traditional use of wildlife.

5.7.5 Groundwater (See Appendix)

Describe baseline groundwater conditions and map the groundwater regime in the Study Areas. Discuss the following:

- a) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- b) any new hydrogeological investigations, including methodology and results;
- c) justification of hydrogeological models used for the assessment, including any model shortcomings or constraints on findings and how any limitations were addressed;
- d) the suitability of on-site waste disposal and supporting geotechnical information;
- e) the potential for hydraulic connection between geological zones affected by the Project (e.g., disposal, bitumen production, groundwater production and the land surface;
- f) surrogate parameters to be used as indicators of potential aquifer contamination including, but not limited to, total phenols, dissolved organic carbon, total extractable hydrocarbons, chlorides, sulphides, benzene, toluene, ethylbenzene and xylenes (BTEX) and trace elements, including arsenic;
- g) the potential for changes in the groundwater regime and the effects of these changes, including:
 - i) potential changes in groundwater quality resulting from project operations;
 - ii) the effects from the Project and cumulative effects on local and regional groundwater regimes, including vertical gradients and aquifer recharge rates and changes resulting from any proposed diversion;
 - iii) include an inventory of all groundwater users. Identify water use conflicts and proposed resolutions;
 - iv) the potential impact of decreased recharge to aquifers under prolonged drought conditions and the potential impacts of groundwater withdrawal due to project activities under such conditions;
 - v) the effect of groundwater withdrawal/dewatering and its implications for other environmental resources, including habitat diversity and quantity, surface water quality and quantity, vegetation, wetlands and soil saturation;

- vi) a numerical model to obtain a long-term prediction of the effects due to groundwater withdrawal/dewatering;
- vii) the inter-relationship of the groundwater to the surface water and the potential for impacts on water quality and quantity due to recharge from and discharge to local waterbodies and wetlands;
- viii) the probability of re-injecting mine depressurization water from the aquifer beneath the bituminous sands, the target aquifer segment, its location and capacity to absorb and release injected water, the potential for contaminant migration in groundwater from, and its impact on receiving surface waters; and
- h) a conceptual plan, implementation program, and contingency plan for the protection of groundwater resources.

Provide the following information:

- major aquifers, aquitards and aquicludes, and groundwater flow direction and velocity. Include Quaternary deposits and bedrock formations down to and including the bitumen producing zones and any disposal zones;
- j) the lithology, stratigraphic and structural continuity, thickness, hydraulic properties and groundwater quality of the geologic units in the Study Area(s);
- k) maps and cross-sections that include groundwater table and piezometric surfaces based on identifiable groundwater systems and accurate data sources, such as drill holes; and
- potential aquifers for any deep disposal of wastewater. Characterize any formations chosen for deep well disposal, including water quality, chemical compatibility and containment potential within the disposal zones.

5.7.6 Surface Water

Discuss baseline hydrological conditions in the Study Area(s). Identify project activities that may affect surface water during all stages of the Project, including site preparation, construction, operations, reclamation and decommissioning. Provide an inventory of all surface water users in the Study Area(s). Discuss the following:

- a) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- b) the impacts of water withdrawals. Include cumulative effects and consider emergency operating and low-flow conditions;
- c) the effect on vegetation, wildlife, fish and fish habitat of withdrawing water from the Athabasca River or any other potential surface water source to meet the requirements for the Project during a range of seasonal flow regimes;
- d) the potential impact of any alteration in flows, including all temporary and permanent stream realignments or other disturbances, their extent and duration. Discuss proposed mitigation measures;
- e) buffers to be provided and their rationale and effectiveness;
- f) the pre- and post-disturbance alignment and condition of all ephemeral and permanent streams and waterbodies, including those created by the Project. Consider:
 - i) the 1:100 year flood level, including the potential for flooding during heavy precipitation events and spring runoff. Address the effects of probable maximum flood and precipitation events on ponds, containment structures and infrastructure; and
 - ii) other activities in the watersheds affected by the Project that, together with the proposed development, have potential to influence water quantity; e.g., existing and approved oil sands activities and commercial timber harvesting programs.
- g) Suncor's planned mitigation to prevent or minimize potential impacts, addressing:

- i) how permanent stream realignments and other disturbances can enhance existing or rebuilt streams to increase habitat productivity for aquatic resources and recreational potential;
- ii) measures to reduce impacts to waterbodies and wetlands;
- iii) regional initiatives such as the CEMA Water Working Group that address water management plans and impacts affecting sustainability of the local watershed(s), outline Suncor's participation in these inititives; and
- iv) a monitoring program to identify hydrological impacts and to assess performance of water management systems.

Describe the existing and anticipated water quality of waterbodies. Discuss the following:

- h) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- baseline water quality data, its seasonal variation and relationship to flow and other controlling factors. Consider appropriate water quality parameters; e.g., temperature, pH, conductivity, cations and anions, metals, dissolved oxygen, suspended sediment, dissolved solids, nutrients and other oil sands water contaminants, such as naphthenic acids;
- j) describe baseline sediment quality including, but not limited to, particle size, carbon content, organics, metals, sediment toxicity, and oil sands sediment contaminants, such as PAHs;
- k) project activities that may influence water quality. Place them in context with natural forces that affect water quality and how, where and when they will act to change water quality;
- 1) calculate probability distributions for concentrations in any surface water receiving site drainage, discharges, or groundwater influenced by proposed activities;
- m) water quality conditions in reclaimed waterbodies and any other waterbodies potentially affected by the Project. Include:
 - i) the impacts on sediments and compare data with the *Canadian Interim Sediment Quality Guidelines*;
 - the potential effects of project and cumulative acidic deposition on water quality, aquatic biota and habitat conditions of surface waterbodies. Identify waterbodies that are sensitive to acid deposition;
 - iii) the potential for seasonal variations in acid input to waterbodies (spring acid pulse);
 - iv) any water quality implications of the tailings deposits, including the amount and quality of water or leachate released, their permeability and groundwater characteristics;
 - v) other activities in the watersheds affected by the Project that, together with the proposed development, have potential to influence water quality; e.g., existing and approved oil sands activities and commercial timber harvesting programs. Discuss the potential changes in water quality anticipated from these other activities during the life of the proposed development. Consider their magnitude, extent, timing, duration and significance; and
 - vi) water quality of the reclamed site.
- n) a comparison of existing and predicted water quality, using as appropriate, the Surface Water Quality Guidelines for Use in Alberta, the Canadian Water Quality Guidelines and relevant United States Environmental Protection Agency Guidelines. Consider the recommended procedures described in the document entitled: "Protocol to Develop Alberta Water Quality Guidelines for Protection of Freshwater Aquatic Life";
- o) proposed mitigation plans; for any monitoring implemented for the Project, justify the selection of monitoring locations, and the integration of these sites into an overall aquatic assessment and monitoring program. Identify any cooperative monitoring and assessment initiative(s), such as with regional stakeholders, that Suncor may consider joining;

- p) the residual effects for each stage of the Project, including post-reclamation. Predict and describe water and sediment quality conditions and suitability for aquatic biota in constructed waterbodies, such as end pit lakes; and
- q) proposed water quality monitoring programs for metals and other relevant substances; e.g., polycyclic aromatic hydrocarbons (PAHs). Consider seasonality, sampling medium (water, sediment, biota) and other factors, such as, waterbodies sampled, sample sites, precipitation and runoff levels, downstream and point-source discharges.

5.7.7 Aquatic Resources

Describe the existing aquatic resources; e.g., fish and benthic invertebrates, their use and potential use of associated habitats in watercourses, wetlands and other waterbodies in the Study Areas. Document the anticipated changes to aquatic resources in the Study Areas. Discuss the following:

- a) the selection criteria used to determine the Study Area(s), including information sources and assessment methods;
- b) current field data, using recognized sampling protocols, for all sensitive species, including those listed by Alberta Environment (at risk, may be at risk, and sensitive list species in the *General Status of Alberta Wild Species* 2000, or update) and federal *Species at Risk Act* (endangered, threatened, and special concern species);
- c) historical and current studies on fish and other aquatic resources in the Local Study Area;
- d) the criteria and selection process for key indicator species;
- e) the life stages and requirements for key species and what, if any, effects the Project will have on them;
- f) the aquatic biological resources in waterbodies affected by the Project, including composition, distribution, relative abundance, critical or sensitive seasonal habitat use and movement patterns;
- g) the implications of any construction, operation and reclamation activities in the Study Area(s) for aquatic biological resources and habitat. Clarify how stream alterations, changes to substrate conditions, stream flow conditions and water quality may affect these resources and habitat;
- h) the nature of the potential effects, their duration; whether they are site-specific, local or regional in spatial extent; and the mitigation measures and habitat enhancement techniques that will be implemented to prevent or minimize any anticipated adverse effects. Discuss:
 - the potential for tainting of flesh, survival of eggs and fry, chronic or acute health effects, changes in the invertebrate community and food base; and increased stress on fish populations from release of contaminants, sedimentation, flow alterations, and temperature and habitat changes;
 - ii) potential impacts on riparian areas in the Local Study Area that could impact aquatic biological resources;
 - iii) potential for increased fishing pressure that could result from increased use of the area and increased access in the area; and
 - iv) potential impacts on traditional use of fisheries resource.
- the implications of potential effects on fish productivity and the need for access controls or other management strategies to protect the resources. Discuss plans to offset any incremental loss in the productivity. Indicate how environmental protection and compensation plans for the Project will address applicable provincial and federal policies for fish habitat, including the 'No Net Loss Guiding Principle';
- j) programs to monitor aquatic habitat quality and the effectiveness of mitigation strategies;
- k) environmental management procedures should monitoring indicate that mitigation strategies are not effective;

- 1) how increased habitat productivity for aquatic resources can be incorporated into permanent stream realignments and any other associated developments;
- m) any monitoring programs that have been, or will be, conducted in cooperation with other oil sands operators or multi-stakeholder initiatives to identify and manage effects from the Project and to confirm the effectiveness of mitigation strategies employed; and
- n) residual impacts on aquatic resources and their significance in the context of local and regional aquatic resources, including fisheries.

6.0 Environmental Monitoring

Describe environmental monitoring and reporting that Suncor will undertake to verify and manage predicted effects, confirm performance of mitigative measures and improve environmental protection strategies to further the understanding of the Project's impact on the environment. Discuss the following:

- a) all monitoring activities and initiatives that Suncor is proposing to conduct independently of other stakeholder activities in the region including a discussion of how such monitoring activities are compatible with regional monitoring initiatives;
- b) all monitoring activities that Suncor is proposing to conduct collaboratively with other stakeholders. Include the role that Suncor anticipates taking in each of the programs;
- c) any monitoring activities that may be conducted outside Alberta to confirm that the Project does not impact directly or indirectly on sensitive receptors outside of Alberta; and
- mechanisms for sharing results, reviewing findings and adjusting programs should monitoring identify unanticipated consequences of Suncor's operations or mitigation plans, including:
 - i) corporate adaptive management strategies;
 - ii) steps that Suncor will take to involve regulators and public stakeholders; and
 - iii) steps to communicate unanticipated conditions to regional management forums if regional environmental conditions may be affected.

7.0 Public Health and Safety

Describe those aspects of the Project that may have implications for public health or the delivery of regional health services. Determine whether there may be implications for public health arising from the Project. Discuss the following:

- a) the data and methods Suncor used to assess impacts of the Project on human health and safety;
- b) the potential health implications of the compounds that will be released to the environment from the proposed operation in relation to exposure limits established to prevent acute and chronic adverse effects on human health;
- c) cumulative health effects that are likely to result from the Project in combination with other existing, approved and planned projects (projects that have been advanced to the public disclosure stage);
- d) the potential for contamination of fish relative to fish consumption guidelines including the potential for bioaccumulation;
- e) the potential for changes to air, water and soil quality and the bioaccumulation of contaminants in natural food sources, increasing human exposure to contaminants;
- f) anticipated follow-up work, including regional cooperative studies. Identify how such work will be implemented and coordinated with ongoing air, soil and water quality initiatives;
- g) potential health and safety impacts due to higher regional traffic volumes and the increased risk of accidental leaks and spills; and

h) health and safety concerns raised by stakeholders during consultation on the Project.

Provide the following information:

- i) existing agreements with area municipalities or industry groups such as, safety co-operatives, emergency response associations and municipal emergency response agencies;
- j) information on samples of selected species of vegetation known to be consumed by humans;
- k) a summary of Suncor's emergency response plan and mitigation plans to ensure workforce and public safety during construction, operation and reclamation of the Project. Include prevention and safety measures for wildfire occurrences, accidental release or spill of chemicals to the environment and failures of structures retaining water or fluid wastes; and
- 1) how local residents will be contacted during an emergency and the type of information that will be communicated to them.

8.0 Historical Resources and Traditional Land Use

Provide a general overview of the results of the Historical Resources Impact Assessment (HRIA) of the Project, including any previous heritage resource studies that have been conducted in the Study Area. Provide an outline of the historical resources program and schedule of field investigations that may be required to assess and mitigate the effects of the Project on historical resources. Discuss the vegetation and wildlife used for traditional, food, ceremonial, medicinal, and other purposes and any potential effects the Project may have.

Also, provide details of Suncor's consultation with Aboriginal groups to determine the effects on traditional use of the Local Study Area(s). Document any stakeholder concerns regarding the impact of the Project on the historical significance of the Study Area(s) and its current use by traditional users. Identify the existing and historical land users, including oil sands development, tourism, forestry, fishing, hunting, traditional plant harvesting, cultural use and outdoor recreation with specific regard given to the Aboriginal peoples. Determine the impact of development on these uses and identify possible mitigation strategies.

9.0 Socio-Economic Factors

Provide information on the socio-economic effects of the Project. Discuss the following:

- a) the selection of the Study Area(s), information sources and assessment methods;
- b) the number and distribution of people who may be affected by the proposal;
- c) the social impacts of the Project on the Study Area(s) and on Alberta, including:
 - i) local employment and training;
 - ii) local procurement;
 - iii) population changes;
 - iv) demands on local services and infrastructure;
 - v) regional and provincial economic benefits;
 - vi) trapping, hunting and fishing; and
 - vii) effects on First Nations and Metis; e.g., traditional land use and culture; and
 - viii) construction camps.
- d) the economic impacts of the Project on the Study Area(s) and on Alberta, having regard for capital, labour and other operating costs and revenue from services. In addition, discuss Suncor's policies and programs respecting the use of local, Alberta and Canadian goods and services. Provide an estimated breakdown of Alberta, other Canadian and non-Canadian industrial benefits from project management/engineering; equipment and materials; construction labour and total overall project;

- e) the employment and business development opportunities the Project may create for First Nations, Metis, local communities and the region. Provide a breakdown of the type of employment and number of employees with respect to the construction and operational workforces. Identify the source of labour for the proposed Project;
- f) strategies to mitigate socio-economic concerns raised by the Regional Municipality of Wood Buffalo and other stakeholders in the region. Include a discussion on the potential impacts to housing availability and the social ramifications of that impact. Document the work with other industry partners and the Regional Municipality to continue use and development of the urban population prediction model developed for baseline socio-economic purposes; and
- g) impacts of the proposed Project on potential shortages of affordable housing and the quality of health care services. Identify and discuss the mitigation plans to address these issues. Provide a summary of any discussions that have taken place with the Municipality and the Regional Health Authority concerning potential housing shortages and health care services respectively.

10.0 Public Consultation Requirements

Undertake a consultation program during the preparation of the EIA report including, but not limited to, the following stakeholders:

- a) residents in the Regional Municipality of Wood Buffalo;
- b) recognized land users of the Local Study Area(s);
- c) local First Nations and Metis communities that may be directly affected by the Project;
- d) industrial, recreational, and environmental groups and individuals expressing a formal interest in the Project;
- e) Federal, Alberta and Saskatchewan governments, and Alberta local municipalities;
- f) directly-affected communities outside of Alberta; and
- g) other operating or potential oil sands developers in the region.

Describe and document the public consultation program implemented within the EIA Study Area(s). Record any concerns or suggestions made by the public and demonstrate how these concerns have been addressed, or responded to. Discuss:

- h) how the concerns and issues identified by Suncor and stakeholders influenced the project development, design, impact mitigation and monitoring, or how it was addressed or discounted;
- i) the type of information provided and the issues discussed, including those that have been resolved and those that remain outstanding;
- j) in consideration of unresolved issues, the key alternatives which have been identified by Suncor and stakeholders for future consultations as well as mechanisms and timelines for that resolution;
- k) plans to maintain and support the public consultation process following completion of the EIA review; and
- 1) any agreements reached with stakeholder regarding Suncor's operations and activities.

APPENDIX

The following information is necessary to be submitted as part of the Application under the *Water Act* or the *Environmental Protection and Enhancement Act* (EPEA). It may not be necessary to be considered as part of the EIA report completeness decision-making process under Section 53 of EPEA. Upon review of the information submitted, a final determination will be made if it is necessary for the following information to be considered as part of the EIA report completeness decision.

Air Quality Assessment

Provide, via modelling maximum, ground-level concentration locations of NO2 and SO2 near the vicinity of the central processing facility, plant or project. Provide ground-level concentrations in 50 or 100 m increments extending out from the central processing facility to 2 or 5 km.

Water Supply, Water Management and Wastewater Management

Provide the following information for the Project:

- a) technical information on how the water requirements for the Project will be met;
- b) the design of facilities that will handle, treat and store wastewater streams;
- c) the type and quantity of any chemicals used in wastewater treatment;
- d) design details for the potable water and sewage treatment systems for both the construction and operation stages;
- e) source, quantity and composition of each wastewater stream from the existing and proposed facilities;
- f) NPRI, PSL1, PSL2, or ARET substances relevant to the Project;
- g) the discharge of aqueous contaminants (quantity, quality and timing) beyond plant site boundaries and the potential environmental effects of such releases;
- h) formations for the disposal of wastewaters, including:
 - i) formation characterization;
 - ii) hydrodynamic flow regime;
 - iii) water quality;
 - iv) chemical compatibility;
 - v) containment potential within the disposal zones; and
 - vi) injection capacity.
- i) the chemical composition of disposal waters;
- j) wastewater disposal alternatives;
- k) current and proposed monitoring programs; and
- 1) the principles that have been incorporated into the project design for pollution prevention, waste minimization and recycling.

Groundwater

Provide a detailed plan and implementation program for the protection of groundwater resources, addressing:

- a) groundwater monitoring program for early detection of potential contamination and assistance in remediation planning;
- b) groundwater remediation options to be considered for implementation in the event that adverse effects are detected; and
- c) a program to monitor the sustainability of groundwater production.

Conservation and Reclamation Plan

Provide the following information for the Project within the context of a 10 year EPEA approval period:

- a) a plan for the integration of mining, reclamation activities and closure planning within the approval period, and within the project life span. The plan should be consistent to that provided in the EUB application and demonstrate integration with the life of mine closure plan;
- b) a detailed schedule for annual mine and in-situ development plans, and related reclamation activities;
- c) a detailed conservation and reclamation plan including, but not limited to, the following:
 - i) a discussion of soil reclamation requirements and a table of pre-disturbance land capability classes and post-disturbance land capability classes, demonstrating a return of equivalent land capability for commercial forest production in the development areas;
 - ii) predicted landscape, soil horizon/layer sequences of reclaimed soils that are likely to achieve equivalent land capability for commercial forest production at the development areas and discuss the possible assumptions and limitations of such approaches;
 - iii) a description and tables for approximate calculation/rating for pre- and post-disturbance land capability classes at the development areas;
 - iv) a discussion and tables of approximate reclamation material balance to achieve postdisturbance land capability ratings as specified in c) i) and ii);
 - v) the criteria to be used in soil salvage for reclamation;
 - vi) an assessment of sources/availability of suitable reclamation materials based on predisturbance soil information;
 - vii) soil salvage plans indicating salvage areas techniques, depths, types, quality and volumes of soils to be salvaged, and planned use of the materials with reference to reclamation material balance. Discuss whether organic soil materials (LFH and/or peat) will be salvaged or removed;
 - ix) the storage and handling of soils and potential locations for soils stockpiles; and
 - x) methods to deal with potential soil compaction and contamination which includes planning to the ecosite phase level.
- d) a detailed description of the reclamation topography for all development areas, identifying contouring objectives, drainage restoration (surface and near-surface flow) and erosion control;
- e) a detailed reforestation plan that is integrated with soil and topography plans, that specify the ecosites and productivity proposed for the establishment of predevelopment capabilities for traditional land use, wildlife, commercial forestry, watershed and recreation; and
- f) possible mitigation options to reduce the potential impact from disturbance to key soil characteristics, re-vegetation practices, surface and groundwater properties.