Department of Finance Financial Statements

Year ended March 31, 2003

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AUDITOR'S REPORT

To the Minister of Finance

I have audited the statement of financial position of the Department of Finance as at March 31, 2003 and the statements of operations and changes in financial position for the year then ended. These financial statements are the responsibility of the management of the Department. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

Alberta Finance establishes the corporate government accounting policies and reporting practices including the following policy that is an exception from Canadian generally accepted accounting principles. Capital assets costing less than \$15,000 have been expensed in the year acquired and have not been recognized as an asset in the accompanying statement of financial position. The effect of this is that capital assets are understated by approximately \$1,894,000 as at March 31, 2003 and expenses are overstated by approximately \$104,000 for the year ended March 31, 2003.

In my opinion, except for the effects of the matter discussed in the preceding paragraph, these financial statements present fairly, in all material respects, the financial position of the Department as at March 31, 2003 and the results of its operations and the changes in its financial position for the year then ended in accordance with Canadian generally accepted accounting principles.

[Original Signed]

Fred J. Dunn, FCA Auditor General

Edmonton, Alberta May 23, 2003

Statement of Operations

YEAR ENDED MARCH 31, 2003

		In thousands	
	20	003	2002
	Budget	Actual	Actual
	(Schedule 4)		
Revenues (Schedules 1 and 2)			
Internal government transfers	\$ 319,830	\$ 280,243	\$ 153,376
Taxes	400	1,702	1,014
Transfers from Government of Canada	4,030	4,055	4,434
Investment income	166,987	202,109	239,332
Fees, permits and licences	19,548	17,313	16,511
Transfers from government enterprises	-	19,549	186
Other	102,285	103,382	4,866
	613,080	628,353	419,719
Expenses - directly incurred (Note 2b and Schedule 21) Voted (Schedules 2, 3 and 5)			
Ministry support services	4,912	5,284	4,348
Fiscal planning and accountability	8,298	7,760	7,186
Pensions, insurance and financial institutions	2,920	3,079	2,542
Treasury management	3,224	3,076	2,288
Debt servicing costs - school construction	70,706	70,675	80,463
· ·	90,060	89,874	96,827
Statutory (Schedules 3 and 5)		<u> </u>	· · ·
Farm credit stability program	910	821	1,506
Pension liability funding	66,900	68,334	67,286
Debt servicing costs	506,000	403,583	694,000
Valuation adjustments (Schedule 6)	(6,650)	80,799	(42,638)
•	567,160	553,537	720,154
Write-down of capital assets	-	-	16
	657,220	643,411	816,997
Net operating results	\$ (44,140)	\$ (15,058)	\$ (397,278)

The accompanying notes and schedules are part of these financial statements.

Statement of Financial Position

MARCH 31, 2003

	In tho	usands
	2003	2002
Assets		
Cash and temporary investments (Schedule 8)	\$ 724,998	\$ 1,428,901
Accounts and accrued interest receivable (Schedule 9)	267,571	210,390
Portfolio investments (Schedule 10)	3,042,266	3,068,737
Loans and advances to government entities (Schedule 11)	1,346,036	1,249,518
Other loans, advances and investments (Schedule 12)	48,690	80,752
Capital assets (Schedule 13)	518	698
	\$ 5,430,079	\$ 6,038,996
Liabilities		
Bank overdraft	\$ 777,775	\$ 1,016,212
Accounts and accrued interest payable (Schedule 14)	187,499	405,987
Unmatured debt (Schedule 15)	6,913,168	8,512,043
Pension obligations (Schedule 16)	962,247	880,898
Other accrued liabilities (Schedule 17)	613,912	781,608
	9,454,601	11,596,748
Net Liabilities		
Net liabilities at beginning of year	(5,557,752)	(9,177,876)
Net operating results	(15,058)	(397,278)
Net transfer from general revenues	1,548,288	4,017,402
Net liabilities at end of year	(4,024,522)	(5,557,752)
	\$ 5,430,079	\$ 6,038,996

The accompanying notes and schedules are part of these financial statements.

Statement of Changes in Financial Position

YEAR ENDED MARCH 31, 2003

YEAR ENDED MARCH 31, 2003	In tho	usands
	2003	2002
Operating transactions		
Net operating results	\$ (15,058)	\$ (397,278)
Non-cash items included in net operating results		
Amortization on investments and debt, net		
Purchase and issue discounts	23,428	11,921
Foreign exchange losses (gains)	(50,509)	107,932
Net income on investments valued at equity	(351)	(310)
Amortization and write-down of capital assets	211	168
Valuation adjustments	80,799	(42,638)
	38,520	(320,205)
Increase in receivables	(57,205)	(97,843)
Increase (decrease) in payables, including pension obligations	(204,295)	128,561
Cash used for operating transactions	(222,980)	(289,487)
Investing transactions		
Disposals of portfolio investments	5,591,617	4,410,615
Portfolio investments purchased	(5,573,527)	(5,363,972)
Repayments of loans and advances	(0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,0,	(5/555/27.2)
Government entities	1,983,246	2,402,501
Other	34,127	55,922
Loans and advances	31,127	33,722
Government entities	(2,076,734)	(2,532,777)
Other	(439)	(1,434)
Purchase of capital assets (Schedule 5)	(31)	(353)
Disposals of capital assets	(51)	(333)
Cash used for investing transactions	(41,741)	(1,029,494)
Financing transactions		
Debt issues	9,750,275	6,552,576
Debt retirement	(11,332,170)	(8,166,057)
Voted non-budgetary disbursements to	(,00=,,0)	(0).00,007
settle obligations (Schedule 5)	(167,138)	(95,382)
Net transfer from general revenues	1,548,288	4,017,402
Cash (used for) provided by financing transactions	(200,745)	2,308,539
cash (asca 161) provided by illiantening dansactions	(200), 13)	2/300/333
Net cash (used) provided	(465,466)	989,558
Cash and temporary investments, net of bank		/
overdraft, at beginning of year	412,689	(576,869)
Bank overdraft, net of cash and temporary investments, at end of year	\$ (52,777)	\$ 412,689
	7 (32,777)	¥ 112,007

The accompanying notes and schedules are part of these financial statements.

Notes to the 2002-03 Department of Finance Financial Statements

NOTE 1 AUTHORITY AND PURPOSE

The Department of Finance (the Department) operates under the authority of the Government Organization Act, Chapter G-10, Revised Statutes of Alberta 2000.

The Department's core businesses are to establish the fiscal framework and facilitate sound fiscal planning and decision-making, foster an effective accountability framework, manage financial assets and liabilities prudently, foster access to comprehensive and competitive financial products and services and pension plans, and to administer the regulatory framework to reduce the risk of financial loss to pension plan members, depositors and policyholders.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND REPORTING PRACTICES

The recommendations of the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants are the primary source for the disclosed basis of accounting. Recommendations of the Accounting Standards Board of the Canadian Institute of Chartered Accountants, other authoritative pronouncements, accounting literature, and published financial statements relating to either the public sector or analogous situations in the private sector are used to supplement the recommendations of the Public Sector Accounting Board where it is considered appropriate.

These financial statements are prepared in accordance with the following accounting policies that have been established by government for all departments.

A) REPORTING ENTITY

The reporting entity is the Department, which is part of the Ministry of Finance and for which the Minister of Finance is accountable. Other entities reporting to the Minister of Finance include Provincial Judges and Masters in Chambers Reserve Fund, Supplementary Retirement Plan Reserve Fund, Alberta Insurance Council, Alberta Municipal Financing Corporation, Alberta Pensions Administration Corporation, The Alberta Government Telephones Commission and its subsidiaries, Alberta Treasury Branches and its subsidiaries, Credit Union Deposit Guarantee Corporation and its subsidiary S C Financial Ltd., N.A. Properties (1994) Ltd. and Gainers Inc. The activities of these organizations are not included in these financial statements.

The Ministry Annual Report provides a more comprehensive accounting of the financial position and results of operations for which the Minister of Finance is accountable.

All departments of the Government of Alberta operate within the General Revenue Fund (the Fund). The Fund is administered by the Minister of Finance. All cash receipts of departments are deposited into the Fund and all cash disbursements made by departments are paid from the Fund. Net transfer from general revenues is the difference between all cash deposits by other departments and all cash disbursements made on their behalf by the Department of Finance.

B) BASIS OF FINANCIAL REPORTING

Revenues

All revenues are reported on the accrual method of accounting.

NOTE 2 (continued)

Internal Government Transfers

Internal government transfers are transfers between entities within the government reporting entity where the entity making the transfer does not receive any goods or services directly in return.

Dedicated Revenue

Dedicated revenue initiatives provide a basis for authorizing spending. Dedicated revenues must be shown as credits or recoveries in the details of the Government Estimates for a supply vote. If actual dedicated revenues are less than budget and total voted expenses are not reduced by an amount sufficient to cover the deficiency in dedicated revenues, the following year's expenses are encumbered. If actual dedicated revenues exceed budget, the Department may, with the approval of the Treasury Board, use the excess revenue to fund additional expenses on the program. Schedule 2 discloses information on the Department's dedicated revenue initiatives.

Expenses

Directly Incurred

Directly incurred expenses are those costs the Department has primary responsibility and accountability for, as reflected in the government's budget documents.

Directly incurred expenses include:

- amortization of capital assets.
- pension costs which comprise the cost of employer contributions for current service of employees during the year and additional government contributions for service relating to prior years.
- valuation adjustments which include changes in the valuation allowances used to reflect financial
 assets at their net recoverable or other appropriate value. Valuation adjustments also represent the
 change in management's estimate of future payments arising from obligations relating to guarantees,
 indemnities, pension obligations, loans repayable from future appropriations, and accrued employee
 vacation entitlements.

Incurred by Others

Services contributed by other entities in support of the Department's operations are disclosed in Schedule 21.

Assets

Financial assets of the Department are limited to financial claims, such as advances to and receivables from other organizations, employees and other individuals.

Portfolio investments are carried at cost. Realized gains and losses on disposals of these investments are included in the determination of net operating results for the year. Where there has been a loss in value of an investment that is other than a temporary decline, the investment is written down to recognize the loss. The written down value is deemed to be the new cost.

NOTE 2 (continued)

Loans are reported at their face value except for loans made on significantly concessionary terms which are discounted by the amount of concessions. The amount of the discount is amortized to revenue over the term of the loan, except when the collectibility of either the principal or interest related to the loan transaction is not reasonably assured. The stated value of loans is estimated to approximate fair value.

Investments are recorded at cost, except for investments in wholly owned provincial corporations operating as commercial enterprises which are valued on an equity basis. Where there has been a loss in value of an investment that is other than a temporary decline, the investment is written down to recognize the loss. The written down value is deemed to be the new cost.

Assets acquired by right are not included. Capital assets of the Department are recorded at historical cost and amortized on a straight line basis over the estimated useful lives of the assets. The threshold for capitalizing new systems development is \$100,000 and the threshold for all other capital assets is \$15,000.

Liabilities

Liabilities include all financial claims payable by the Department at fiscal year end.

Debentures included in unmatured debt are recorded at the face amount of the issue less unamortized discount, which includes issue expenses and hedging costs.

Income or expense on interest rate swaps and forward interest rate agreements used to manage interest rate exposure is recorded as an adjustment to debt servicing costs. The exchange gain or loss on the foreign exchange contracts used to manage currency exposure is deferred and amortized over the life of the contract.

Foreign Currency

Assets and liabilities denominated in foreign currency are translated at the year end rate of exchange.

Foreign currency transactions are translated into Canadian dollars using average rates of exchange, except for hedged foreign currency transactions which are translated at rates of exchange established by the terms of the forward exchange contracts.

Exchange gains and losses that arise on translation of fixed term foreign currency denominated monetary items are deferred. Amortization of deferred exchange gains and losses and other exchange differences on unhedged transactions are included in the determination of net operating results for the year.

Net Liabilities

Net liabilities represents the difference between the value of assets held by the Department and its liabilities.

Measurement Uncertainty

Estimates are used in accruing revenues and expenses in circumstances where the actual accrued revenues and expenses are unknown at the time the financial statements are prepared. Uncertainty in the determination of the amount at which an item is recognized in financial statements is known as measurement uncertainty. Such uncertainty exists when there is a variance between the recognized amount and another reasonably possible amount, as there is whenever estimates are used.

NOTE 2 (continued)

Measurement uncertainty that is material to these financial statements exists in provisions for pensions and loans and advances. The nature of the uncertainty in these items arises from several factors such as the effect on accrued pension obligations of actual experience compared to assumptions, and the effect on loans and advances of actual collectibility and changes in economic conditions. While best estimates have been used for reporting items subject to measurement uncertainty, management considers that it is possible, based on existing knowledge, that changes in future conditions in the near term could require a material change in the recognized amounts. Near term is defined as a period of time not to exceed one year from the date of the financial statements.

NOTE 3 VALUATION OF FINANCIAL ASSETS AND LIABILITIES

Fair value is the amount of consideration agreed upon in an arm's length transaction between knowledgeable, willing parties who are under no compulsion to act.

The fair values of cash and temporary investments, accrued interest, receivables, bank overdraft, payables and other accrued liabilities are estimated to approximate their book values.

Public fixed-income securities included in portfolio investments are valued at the year end closing sale price, or the average of the latest bid and ask prices quoted by an independent securities valuation company.

Fair values of loans and advances are not reported due to there being no organized financial market for the instruments and it is not practicable within constraints of timeliness or cost to estimate the fair values with sufficient reliability.

The fair value of unmatured debt is an approximation of its fair value to the holder.

At the year end, the fair values of assets and liabilities denominated in a foreign currency are translated at the year end exchange rate.

NOTE 4 RISK MANAGEMENT

A) LIABILITY MANAGEMENT

The objective of the Department's liability management program is to achieve the lowest cost on debt within an acceptable degree of variability of debt servicing costs. In order to achieve this objective, the Department manages four risks - interest rate risk, currency exchange risk, credit risk, and refinancing risk. The Department manages these four risks within approved policy guidelines. The management of these risks and the policy guidelines apply to the Department's unmatured debt, excluding debt raised to fund requirements of provincial corporations and regulated funds. Debt of provincial corporations and regulated funds is managed separately in relation to their assets.

The Department decided in February 2001, in light of the current debt reduction environment, that the most effective liability risk management strategy would be to allow existing debt instruments to mature in accordance with their terms.

B) ASSET MANAGEMENT

Portfolio investments are used to repay debt as it matures and to provide funding for the capital plan.

NOTE 5 COMMITMENTS

(in thousands)

A) CREDIT UNION ACT

The Credit Union Deposit Guarantee Corporation, operating under the authority of the Credit Union Act, guarantees the repayment of all deposits with Alberta credit unions, including accrued interest. The Credit Union Act provides that the Province, through the Department, will ensure that this obligation of the Corporation is carried out. As at December 31, 2002, credit unions in Alberta held deposits totalling \$7,583,130 (2001 \$6,941,026). Substantial assets are available to safeguard the Department from risk of loss arising from its potential obligation under the Act.

B) OTHER COMMITMENTS

Commitments to outside organizations in respect of contracts entered into before March 31, 2003 amounted to \$491 (2002 \$102). These commitments will become expenses of the Department when terms of the contracts are met. Payments in respect of these contracts and agreements are subject to the voting of supply by the Legislature.

NOTE 6 CONTINGENCIES

(in thousands)

Set out below are details of contingencies resulting from guarantees, indemnities and litigation, other than those reported as liabilities and shown in Schedule 17.

Any losses arising from the settlement of contingencies are treated as current year expenses.

A) INDEMNITIES AND DEBENTURE, DEPOSIT AND LOAN GUARANTEES

The Province's indemnity to fund interest to the extent necessary on \$335,000 of debentures issued by SC Financial Ltd. to credit unions in exchange for stabilization preferred shares of the credit unions expired on October 31, 2002.

Guaranteed liabilities at March 31, 2003 of government entities amounting to \$16,455,757 (2002 \$15,564,275), and other guarantees amounting to \$43,150 (2002 \$73,518) are analyzed in Schedules 18 and 19 respectively. These schedules are included with the financial statements because payments under debenture and loan guarantees are a statutory charge on the Department.

Payments under the guarantee of Alberta Treasury Branches deposits would also be made by the Department, under authority of a supply vote.

B) LEGAL ACTIONS

At March 31, 2003, the Department is a defendant in nine legal claims (2002 ten legal claims). The claims have specified amounts totalling approximately \$55,807 (2002 \$273,879). Two claims amounting to \$227 (2002 none) are covered by the Alberta Risk Management Fund.

The resulting loss, if any, from these claims cannot be determined.

NOTE 7 TRUST FUNDS UNDER ADMINISTRATION (in thousands)

The Department administers trust funds that are regulated funds consisting of public money over which the Legislature has no power of appropriation. Because the Province has no equity in the funds and administers them for the purpose of various trusts, they are not included in the Department's financial statements.

As at March 31, 2003, trust funds under administration were as follows:

	2003	2002
Local Authorities Pension Plan Fund	\$ 8,049,940	\$ 9,058,058
Public Service Pension Plan Fund	3,400,249	3,864,447
Universities Academic Pension Plan Fund	1,446,909	1,697,905
Management Employees Pension Plan Fund	1,329,315	1,490,696
Special Forces Pension Plan Fund	894,183	1,020,063
Regional Health Authorities and various health		
institutions construction accounts	419,765	511,871
Other	113,797	93,632
	\$ 15,654,158	\$ 17,736,672

NOTE 8 DEFINED BENEFIT PLANS (in thousands)

The Department participates in the multiemployer pension plans, Management Employees Pension Plan and Public Service Pension Plan. The Department also participates in the multiemployer Supplementary Retirement Plan for Public Service Managers. The expense for these pension plans is equivalent to the annual contributions of \$1,090 for the year ended March 31, 2003 (2002 \$983).

At December 31, 2002, the Management Employees Pension Plan reported a deficiency of \$301,968 (2001 surplus of \$5,338) and the Public Service Pension Plan reported an actuarial deficiency of \$175,528 (2001 actuarial surplus of \$320,487). At December 31, 2002, the Supplementary Retirement Plan for Public Service Managers had an actuarial surplus of \$6,472 (2001 actuarial deficiency of \$399).

The Department also participates in two multiemployer Long Term Disability Income Continuance Plans. At March 31, 2003, the Bargaining Unit Plan reported an actuarial deficiency of \$14,434 (2002 \$8,646) and the Management, Opted Out and Excluded Plan an actuarial deficiency of \$3,053 (2002 \$2,656). The expense for these two plans is limited to employer's annual contributions for the year.

NOTE 9 COMPARATIVE FIGURES

Certain 2002 figures have been reclassified to conform to 2003 presentation.

NOTE 10 APPROVAL OF FINANCIAL STATEMENTS

These financial statements were approved by the Corporate Secretary and the Deputy Minister of Finance.

Schedules to the 2002-03 Department of Finance Financial Statements

REVENUES Schedule 1

		In	thousands	
	20	003		2002
	Budget		Actual	Actual
Internal government transfers				
Lottery Fund	\$ 319,830	\$	280,243	\$ 153,376
Taxes				
Special broker tax	400		1,702	1,014
Transfers from Government of Canada				
Unconditional subsidy	4,030		4,055	4,434
Investment income				
Farm credit stability program	6,800		6,139	11,251
Other	 160,187		195,970	228,081
	166,987		202,109	239,332
Fees, permits and licences				
Deposit guarantee fee	18,206		15,988	15,234
Insurance companies, agents and brokers	250		224	226
Other	1,092		1,101	1,051
	19,548		17,313	16,511
Transfers from government enterprises				
The Alberta Government Telephones Commission	_		19,549	186
Other				
Alberta Municipal Financing Corporation	100,000		100,000	-
Sale of assets	-		3	6
Refunds of expenditure	550		275	2,070
Miscellaneous	1,735		3,104	2,790
	102,285		103,382	4,866
	\$ 613,080	\$	628,353	\$ 419,719

DEDICATED REVENUE INITIATIVES

Schedule 2

			In th	ousands		
			2	2003		
Fiscal planning and accountability	Dec	horized dicated venues	Dec	ctual licated renues	•	rtfall) (a)/ xcess
	\$	424	\$	249	\$	(175)
Treasury management		105		94		(11)
	\$	529	\$	343	\$	(186)

Following is a brief description of each dedicated revenue initiative:

- Fiscal planning and accountability: Provides accounting services to various public sector investment funds. Fees are based on cost recovery.
- Treasury management: Provides banking services to various public sector entities. Fees are based on cost recovery.

The revenue of these initiatives is included in the Statement of Operations in other revenues.

a) The shortfall is deducted from the current year's authorized budget, as disclosed in Schedules 4 and 5.

EXPENSES DETAILED BY OBJECT

Schedule 3

	In thousands					
		20	03			2002
		Budget		Actual		Actual
Voted						
Salaries, wages and employee benefits	\$	12,993	\$	13,253	\$	11,842
Supplies and services		7,624		7,168		5,969
Grants		70,706		70,675		80,463
Financial transactions and other		1,100		1,032		837
Amortization of capital assets		228		211		152
Total voted expenses before recoveries		92,651		92,339		99,263
Less recovery from support service						
arrangements with related parties (a)		2,591		2,465		2,436
	\$	90,060	\$	89,874	\$	96,827
Statutory						
Farm credit stability program	\$	910	\$	821	\$	1,506
Pension liability funding		66,900		68,334		67,286
Debt servicing costs		506,000		403,583		694,000
Valuation adjustments (Schedule 6)		(6,650)		80,799		(42,638)
	\$	567,160	\$	553,537	\$	720,154

a) The Department provides financial, administrative and human resource services to various departments and Offices of the Legislative Assembly. Costs incurred by the Department are recovered from the recipients of the services.

BUDGET Schedule 4

					In t	thousands				
							De	dicated	2	2002-03
	:	2002-03			2	2002-03	Re	Revenue		ıthorized
	E	stimates	Adjus	stments (a)		Budget	Sh	ortfall		Budget
Revenues										
Internal government transfers	\$	319,830	\$	-	\$	319,830	\$	-	\$	319,830
Other taxes		400		-		400		-		400
Transfers from Government of Canada		4,030		-		4,030		-		4,030
Investment income		166,987		-		166,987		-		166,987
Fees, permits and licences		19,548		-		19,548		-		19,548
Other		102,285		-		102,285		-		102,285
		613,080		-		613,080		-		613,080
Expenses										
Voted										
Ministry support services		4,912		-		4,912		-		4,912
Fiscal planning and accountability		8,298		-		8,298		(175)		8,123
Pensions, insurance and financial										
institutions		2,920		-		2,920		-		2,920
Treasury management		3,224		-		3,224		(11)		3,213
Debt servicing costs		70,706		-		70,706		-		70,706
		90,060		-		90,060		(186)		89,874
Statutory										
Farm credit stability program		910		-		910		-		910
Pension liability funding		66,900		-		66,900		-		66,900
Debt servicing costs		506,000		-		506,000		-		506,000
Valuation adjustments		350		(7,000)		(6,650)		-		(6,650)
•		574,160		(7,000)		567,160		-		567,160
		664,220		(7,000)		657,220		(186)		657,034
Net operating results	\$	(51,140)	\$	7,000	\$	(44,140)	\$	186	\$	(43,954)
Capital investment	\$	80	\$	-	\$	80	\$	_	\$	80

a) Adjustments consist of \$7,000 for pension provisions excluded from the Estimates.

COMPARISON OF EXPENSES, CAPITAL INVESTMENT AND DISBURSEMENTS BY ELEMENT TO AUTHORIZED BUDGET

						II	n thousand	ls			
			002-03 Budget	Re	dicated evenue nortfall	Au	2002-03 Ithorized Budget		2002-03 Il Expense (a)	(xpended Over pended)
Voted E	xpenses and Capital Investment										
Progr	am 1 - Ministry Support Services										
1.0.1	Minister's Office	\$	283	\$	-	\$	283	\$	323	\$	(40)
1.0.2	Deputy Minister's Office		354		-		354		457		(103)
1.0.3	Corporate Services										
	- Operating Expense		3,893		-		3,893		4,168		(275)
	- Capital Investment		50		-		50		31		19
1.0.4	Communications		287		-		287		250		37
1.0.5	Standing Policy Committee on Econo	mic									
	Development and Finance		95		-		95		86		9
			4,962		-		4,962		5,315		(353)
Progr	am 2 - Fiscal Planning and Accountabili	ty									
2.0.1	Office of Budget and Management		8,298		(175)		8,123		7,760		363
Progr	am 3 - Pensions, Insurance and Financial Institutions										
3.0.1	Assistant Deputy Minister's Office		283		-		283		539		(256)
3.0.2	Financial Institutions Regulation		1,290		-		1,290		1,340		(50)
3.0.3	Financial Sector Policy		532		-		532		549		(17)
3.0.4	Pension Policy		531		-		531		391		140
3.0.5	Corporate Management Services to Alberta Municipal Financing										
	Corporation		284		-		284		260		24
			2,920		-		2,920		3,079		(159)
Progr	am 4 - Treasury Management										
4.0.1	Liability Management										
	- Operating Expense		1,850		-		1,850		1,748		102
	- Capital Investment		30		-		30		-		30
4.0.2	Banking and Cash Forecasting		1,374		(11)		1,363		1,328		35
			3,254		(11)		3,243		3,076		167
Debt 9	Servicing										
Grant	s for School Construction Debenture										
	Interest Payments		70,706		_		70,706		70,675		31
		\$	90,140	\$	(186)	\$	89,954	\$	89,905	\$	49
		٠ -	30,140	Ų	(100)	, 	09,534	٠ ٠	09,503	٠	49
	am Operating Expense	\$	90,060	\$	(186)	\$	89,874	\$	89,874	\$	-
Progr	am Capital Investment		80		-		80		31		49
		\$	90,140	\$	(186)	\$	89,954	\$	89,905	\$	49

a) Includes achievement bonus of \$643.

FINANCE ANNUAL REPORT — 2002-03 FINANCIAL STATEMENTS

Schedule 5 (continued)

		In	thousands		
	2002-03		2002-03		expended
	 Budget		Actual	(Ove	r Expended)
Statutory Expenses					
Farm credit stability program	\$ 910	\$	821	\$	89
Pension liability funding	66,900		68,334		(1,434)
Debt servicing costs	506,000		403,583		102,417
Valuation adjustments	 (6,650)		80,799		(87,449)
	\$ 567,160	\$	553,537	\$	13,623
Voted Non-Budgetary Disbursements					
Grants for school construction debenture					
principal repayment	\$ 89,754	\$	89,628	\$	126
Settlement of obligations under the credit					
union deficit financing agreement	78,000		77,510		490
	\$ 167,754	\$	167,138	\$	616

VALUATION ADJUSTMENTS Schedule 6

			ln t	thousands			
	2003				2002		
		Budget		Actual		Actual	
Pension provisions	\$	(7,000)	\$	81,349	\$	(9,560)	
Provision for employee benefits other than pensions		-		83		40	
Provision for doubtful accounts and loans		-		(27)		(36)	
Provision for guarantees and indemnities		350		(606)		(33,082)	
	\$	(6,650)	\$	80,799	\$	(42,638)	

				2003		2002
			Be	nefits and		
	_	Salary ⁽¹⁾	Alle	owances ⁽²⁾	Total	Total
Deputy Minister (3)(4)	\$	190,681	\$	55,426	\$ 246,107	\$ 227,414
Controller (4)(5)		137,778		36,225	174,003	116,088
Executives						
Acting Controller (5)		-		-	-	32,723
Assistant Deputy Minister - Pensions,						
Insurance and Financial Institutions (3)(6)		142,244		35,335	177,579	170,644
Executive Director, Treasury Management		130,418		31,103	161,521	136,601
Corporate Secretary (7)		111,775		25,425	137,200	127,489

- 1) Salary includes regular base pay, bonuses, overtime and lump sum payments.
- 2) Benefits and allowances include the government's share of all employee benefits and contributions or payments made on behalf of employees including pension, health care, dental coverage, group life insurance, short and long term disability plans, WCB premiums, professional memberships and tuition fees.
- 3) Benefits and allowances include the following vacation payments: Deputy Minister \$Nil (2002 \$5,874), Assistant Deputy Minister Pensions, Insurance and Financial Institutions \$Nil (2002 \$16,662).
- 4) Automobile provided, no dollar amount included in benefits and allowances figures.
- 5) The incumbent was appointed to the position of Controller on July 1, 2001. The position was not occupied for the first three months of 2001-02. The incumbent previously occupied the position of Acting Controller for the first three months of 2001-02.
- 6) The position was occupied by two individuals in 2002.
- 7) The incumbent's services are shared with the Department of Revenue and Executive Council which contribute their own share of the cost of salary and benefits. Full salary and benefits are disclosed in this Schedule.

CASH AND TEMPORARY INVESTMENTS

Schedule 8

	In the	In thousands			
	2003	2002			
Fixed-income securities (a)					
Corporate	\$ 574,360	\$ 1,263,876			
Deposit in Consolidated Cash Investment Trust Fund	123,249	151,939			
Cash in bank and in transit	27,389	13,086			
	\$ 724,998	\$ 1,428,901			

a) Fixed-income securities have an average effective yield of 3.0% (2002 2.8%) per annum. All of the securities have terms to maturity of less than three years (2002 less than two years).

ACCOUNTS AND ACCRUED INTEREST RECEIVABLE

	In thousands			
	 2003		2002	
Lottery Fund	\$ 72,243	\$	28,376	
Alberta Treasury Branches	61,401		45,416	
Accrued interest receivable	50,919		60,290	
Present value of future contributions from credit union system	47,043		53,831	
The Alberta Government Telephones Commission	24,572		5,023	
Swap accruals	11,259		16,446	
Other	 946		1,796	
	268,383		211,178	
Less allowance for doubtful accounts	812		788	
	\$ 267,571	\$	210,390	

PORTFOLIO INVESTMENTS Schedule 10

	In thousands							
		20	003		2002			
	Book		ook Fair Book		Fair			
		Value		Value		Value		Value
Fixed-income securities (a)								
Government of Canada, direct								
and guaranteed	\$	367,530	\$	367,797	\$	524,388	\$	526,842
Provincial, direct and								
guaranteed		1,224,589		1,230,691		1,133,220		1,147,521
Municipal		81,971		82,367		140,092		141,804
Corporate		1,368,176		1,366,784		1,271,037		1,277,853
	\$	3,042,266	\$	3,047,639	\$	3,068,737	\$	3,094,020

a) The Department's fixed-income securities are held to repay debt as it matures and to provide funding for the capital plan. The securities held have an average effective market yield of 3.4% (2002 3.3%) per annum. All (2002 98%) of the securities have terms to maturity of less than two years.

LOANS AND ADVANCES TO GOVERNMENT ENTITIES

	In thousands				
		2003		2002	
Agriculture Financial Services Corporation	\$	999,734	\$	888,191	
Alberta Social Housing Corporation		346,078		361,103	
Public Trustee		224		224	
	\$	1,346,036	\$	1,249,518	

OTHER LOANS, ADVANCES AND INVESTMENTS

Schedule 12

	In thousands			
	2003	2002		
Loans and advances				
Farm Credit Stability Act	\$ 41,889	\$ 73,263		
Board of Governors of the University of Alberta	2,018	2,342		
Pratt & Whitney Canada Ltd.	1,963	2,519		
University of Lethbridge Students' Union	786	948		
Implemented guarantees and indemnities	224	236		
Judgement debts	51	91		
Accountable advances	4	-		
	46,935	79,399		
Less allowance for doubtful loans and advances	276	327		
	46,659	79,072		
Investments				
N.A. Properties (1994) Ltd.	1,986	1,635		
Alberta Municipal Financing Corporation	45	45		
	2,031	1,680		
	\$ 48,690	\$ 80,752		

CAPITAL ASSETS Schedule 13

				In tho	usands			
			2	2003			2	2002
	Estimated		Accu	mulated	Ne	t Book	Ne	t Book
	Useful Life	Cost	Amo	rtization	V	alue	V	alue
Equipment	10 years	\$ 109	\$	109	\$	-	\$	_
Computer hardware and software	5 years	1,096		578		518		698
		\$ 1,205	\$	687	\$	518	\$	698

ACCOUNTS AND ACCRUED INTEREST PAYABLE

	In thousands			
	2003	2002		
Accrued interest on unmatured debt	\$ 167,944	\$ 227,135		
Investment purchases	-	146,407		
Other	19,555	32,445		
	\$ 187,499	\$ 405,987		

UNMATURED DEBT Schedule 15

			In thousands						
			2003		20	02			
	Effective Rate (a)(b)(c)	Modified Duration (d)	Book Value (a)	Fair Value (a)	Book Value (a)	Fair Value (a)			
	%	years							
Canadian dollar debt and fully hedged foreign currency debt Floating rate and short- fixed rate (e) Fixed rate long-term (f)	term 4.99	0.29 4.45	\$ 1,513,571 3,839,493	\$ 1,550,492 4,290,299	\$ 1,067,342 4,605,748	\$ 1,092,912 5,013,809			
	6.34	3.35	5,353,064	5,840,791	5,673,090	6,106,721			
Unhedged U.S. dollar deb Floating rate and short-									
fixed rate (e)	1.61	0.10	1,055,900	1,050,468	2,328,856	2,475,004			
Fixed rate long-term	6.68	1.19	504,204	553,938	510,097	593,097			
	3.24	0.48	1,560,104	1,604,406	2,838,953	3,068,101			
	5.68	2.72	\$ 6,913,168	\$ 7,445,197	\$ 8,512,043	\$ 9,174,822			

- a) Book value represents the amount the Department owes. Fair value is an approximation of market value to the holder. The book value, fair value and weighted average effective rate include the effect of interest rate and currency rate swaps. For non-marketable issues, the effective rate and fair value are determined by reference to yield curves for comparable quoted issues.
- b) Weighted average effective rates on unhedged U.S. dollar debt are based upon debt stated in U.S. dollars.
- c) Weighted average effective rate on total unmatured debt is on debt inclusive of deferred exchange losses on unhedged U.S. dollar debt (see note (g)).
- d) Modified duration is the weighted average term to maturity of the security's cash flows (i.e., interest and principal) and is a measure of price volatility; the greater the modified duration of a bond, the greater its percentage price volatility.
- e) Floating rate debt includes short-term debt, term debt with less than one year remaining to maturity, and term debt with interest rate reset within a year.
- f) Canadian dollar fixed rate debt includes \$678,696 (2002 \$678,696) held by the Canada Pension Plan Investment Fund.
- g) Unhedged U.S. dollar debt is translated into Canadian dollars at the March 31 noon exchange rate of \$1.47 per U.S. dollar (2002 \$1.59 per U.S. dollar). Deferred exchange gains on unhedged U.S. dollar debt amounted to \$23,457 at March 31, 2003 (2002 deferred exchange losses \$82,616). Amortization of deferred exchange gains amounted to \$50,105 for the year ended March 31, 2003 (2002 amortization of deferred losses \$106,627).

Schedule 15 (continued)

Debt principal repayment requirements at par in each of the next five years, including short-term debt maturing in 2003-04, and thereafter are as follows:

	In m	In millions		
	Total in Canadian Dollars	Unhedged in US Dollars		
2003-04	\$1,836	\$ 500		
2004-05	1,635	439		
2005-06	1,300	108		
2006-07	115	-		
2007-08	268	-		
Thereafter to 2016-17	1,754	-		
	\$6,908	\$1,047		

None of the debt has call provisions (2002 \$110,000).

Derivative financial instruments

The Department uses interest rate swaps and currency rate swaps and contracts to manage the interest rate risk and currency exposure associated with unmatured debt. In addition, forward interest rate agreements are used to manage interest rate exposure in the short term. Associated with these instruments are credit risks that could expose the Department to potential losses. Credit risk relates to the possibility that a loss may occur from the failure of another party to perform according to the terms of a contract. Credit exposure to counterparties is a fraction of the notional principal amount, as shown in the table below. The Department minimizes its credit risk associated with these contracts by dealing with only the most credit worthy counterparties.

Interest rate swaps involve the exchange of a series of interest payments, either at a fixed or floating rate, based upon a contractual or notional principal amount. An interest rate swap agreement based upon a notional amount involves no exchange of underlying principal. The notional amount serves as the basis for determining the exchange of interest payments. At March 31, 2003, interest rate swap agreements were being used primarily to convert fixed interest rate payments to floating rates.

Cross currency interest rate swaps involve both the swapping of interest rates and currencies.

FINANCE ANNUAL REPORT — 2002-03 FINANCIAL STATEMENTS

Schedule 15 (continued)

The following table summarizes the Department's derivative portfolio and related credit exposure. Notional amount represents the amount to which a rate or price is applied in order to calculate the exchange of cash flows. Replacement cost represents the cost of replacing, at current market rates, all contracts which have a positive market value.

	In thousands						
	20	03	2002				
	Notional	Replacement	Notional	Replacement			
	Amount	Cost	Amount	Cost			
Interest rate swaps	\$ 1,906,000	\$ 24,491	\$ 2,493,000	\$ 28,818			
Cross currency interest rate swaps	536,000	-	1,070,000	-			
	\$ 2,442,000	\$ 24,491	\$ 3,563,000	\$ 28,818			

PENSION OBLIGATIONS Schedule 16

Because the pension plans referred to in Note 8 are multi-employer, the Department has no obligations in respect of pension plans for its employees.

However, in respect of other public sector pension plans, the Department has pension obligations as described below.

	In thousands		
	2003	2002	
Obligations to pension plans for current and former employees and Members of the Legislative Assembly			
Public Service Management (Closed Membership) Pension Plan (a)	\$ 695,785	\$ 630,281	
Members of the Legislative Assembly Pension Plan (b)	49,323	47,437	
	745,108	677,718	
Obligations to pension plans for employees of organizations outside the government reporting entity			
Universities Academic Pension Plan (c)	157,134	151,203	
Special Forces Pension Plan (c)	60,005	51,977	
	217,139	203,180	
	\$ 962,247	\$ 880,898	

- a) The Public Service Management (Closed Membership) pension plan provides benefits to former members of the Public Service Management pension plan who were retired, were entitled to receive a deferred pension or had attained 35 years of service before August 1, 1992. The costs of all benefits under the plan are paid by the Department.
- b) The Department has a liability for payment of pension benefits under a defined benefit pension plan for Members of the Legislative Assembly. Active participation in this plan was terminated as of June 1993, and no benefits can be earned for service after this date.

Schedule 16 (continued)

c) Under the Public Sector Pension Plans Act, the Department has obligations for payment of additional contributions under defined benefit pension plans for certain employees of post-secondary educational institutions and municipalities. The plans are the Universities Academic and Special Forces plans.

For Universities Academic, the unfunded liability for service credited prior to January 1, 1992 is being financed by additional contributions of 1.25 per cent of pensionable salaries by the Department, and such percentages by employers and employees as will fund equally the remaining amount, as determined by the plan valuation, over the period ending on or before December 31, 2043. Current service costs are funded by employers and employees.

For Special Forces, the unfunded liability for service credited prior to January 1, 1992 is being financed by additional contributions in the ratio of 45.45 per cent by the Department and 27.27 per cent each by employers and employees, over the period ending on or before December 31, 2036. Current service costs are funded by employers and employees. The Act provides that payment of all benefits arising from pensionable service prior to 1994, excluding post-1991 cost of living adjustment benefits, is guaranteed by the Province.

Pension obligations are based upon actuarial valuations performed at least triennially using the projected benefit method prorated on services. The assumptions used in the valuations were adopted after consultation between the pension plan boards, the government and the actuaries, depending on the plan, and represent best estimates of future events. Each plan's future experience will inevitably vary, perhaps significantly, from the assumptions. Any differences between the actuarial assumptions and future experience will emerge as gains or losses in future valuations. Gains and losses are amortized over the expected average remaining service lives of the related employee groups.

Information about the economic assumptions used in the most recent actuarial valuations is provided below for each plan. Demographic assumptions used in the valuations reflect the experience of the plans.

		Investment Rate of		
	Latest	Return	Rate	Return
Plan	Valuation	%	%	%
Public Service Management (Closed Membership) Pension Plan	December 31, 2002	3.0	3.0	6.0
Members of the Legislative Assembly Pension Plan	March 31, 2003	3.0	3.0	6.0
Universities Academic Pension Plan	December 31, 2000	3.0 4.0	3.5	7.5
Special Forces Pension Plan	December 31, 2001	3.75	3.25	7.0

These actuarial valuations indicated a deficiency of net assets over actuarial present value of accrued benefits. Including deferred adjustments, unfunded liabilities were extrapolated to March 31, 2003.

A separate pension plan fund is maintained for each pension plan except for the Members of the Legislative Assembly plan. Pension plan fund assets are invested in both marketable investments of organizations external to the government and in Province of Alberta bonds and promissory notes.

FINANCE ANNUAL REPORT — 2002-03 FINANCIAL STATEMENTS

OTHER ACCRUED LIABILITIES Schedule 17

	In thou	ısands
	2003	2002
Future funding to school boards to enable them to		
repay debentures issued to the Alberta Municipal Financing Corporation	\$ 608,135	\$ 697,763
Guarantees and indemnities (Schedule 19)	3,601	3,721
Vacation entitlements	1,757	1,674
Future funding to settle obligations under the credit union		
deficit financing agreement	-	78,000
Other	419	450
	\$ 613,912	\$ 781,608

GUARANTEED DEBT OF GOVERNMENT ENTITIES

Schedule 18

					In thousands				
	He	ld by:							
	Department of Finance		Alberta Heritage Savings Frust Fund	Others			Total 2003	Total 2002	
Debentures									
Alberta Municipal									
Financing Corporation	\$	160,000	\$ _	\$	3,671,081	\$	3,831,081	\$	3,590,816
Alberta Social Housing									
Corporation		346,077	100,037		81,651		527,765		548,249
		506,077	100,037		3,752,732		4,358,846		4,139,065
Deposits									
Alberta Treasury									
Branches		7,888	-		12,089,023		12,096,911		11,425,210
	\$	513,965	\$ 100,037	\$	15,841,755	\$	16,455,757	\$	15,564,275

Guarantees include principal borrowings only and exclude guaranteed interest, the amount of which is not determinable.

FINANCE ANNUAL REPORT — 2002-03 FINANCIAL STATEMENTS

Schedule 18 (continued)

The net asset positions from the most recent financial statements of government entities with guaranteed liabilities are reported below.

			In thou	ısands		
Entity	Date	Date Position		2002		
Alberta Municipal Financing Corporation	December 31, 2002	Shareholders' equity	\$ 26,740	\$ 132,802		
Alberta Social Housing Corporation	March 31, 2003	Surplus	\$ 307,199	\$ 306,588		
Alberta Treasury Branches	March 31, 2003	Equity	\$ 790,937	\$ 592,033		

OTHER GUARANTEES (a) Schedule 19

				Expiry
		2002	Date	
Farm Credit Stability Act (b)	\$	43,061	\$ 72,602	2011
Centre for Engineering Research Inc.		1,553	1,950	2005
University of Calgary		1,134	1,194	2016
Rural utilities loans		973	1,450	2015
Small Business Term Assistance Act		30	43	(c)
		46,751	77,239	
Less estimated liability (Schedule 17)		3,601	3,721	
	\$	43,150	\$ 73,518	

a) Authorized loan guarantee limits decline as guaranteed loans are repaid.

The lender takes appropriate security prior to issuing a loan to the borrower which is guaranteed by the Province. The security taken depends on the nature of the loan. Interest rates are negotiated with the lender by the borrower and typically range from prime to prime plus two per cent.

No new program guarantees are being issued under the following Acts: Farm Credit Stability Act, Rural Utilities Act and the Small Business Term Assistance Act.

- b) The expiry date shown is the latest expiry date for guaranteed loans under the program.
- c) Loans have expired or are in the process of realization of security.

RELATED PARTY TRANSACTIONS

Related parties are those entities consolidated in the Province of Alberta's financial statements. Related parties also include management in the Department.

As explained in Note 2(a), the Department is responsible for managing all departments' cash transactions. As a result, the Department engages in transactions with its own funds and agencies and with all other departments and their funds and agencies in the normal course of operations.

The Deputy Minister of Finance is a director of Alberta Pensions Administration Corporation and Alberta Municipal Financing Corporation. Alberta Pensions Administration Corporation is wholly owned and Alberta Municipal Financing Corporation is 70% owned by the Government of Alberta, through the Department. The Deputy Minister of Finance did not receive any benefit during the year, in cash or in kind, as a result of these directorships.

The investment in Alberta Municipal Financing Corporation is recorded at cost (see Schedule 12) because the Corporation has the power to pay its retained earnings, which amounted to \$26,676,000 at December 31, 2002 (2001 \$132,738,000), to municipal and other shareholders which have borrowed money from the Corporation. During the 2002-03 fiscal year, the Department paid \$160,284,000 (2002 \$175,845,000) to the Corporation by way of grants to school boards to satisfy their interest and principal repayment obligations in respect of school board debentures. These amounts are not included in the table below as school boards are not related parties. The investment in Alberta Pensions Administration Corporation is not significant, either on a cost or an equity basis.

The Department and its employees paid or collected certain taxes and fees set by regulation for permits, licences and other charges. These amounts were incurred in the normal course of business, reflect charges applicable to all users, and have been excluded from this Schedule.

FINANCE ANNUAL REPORT — 2002-03 FINANCIAL STATEMENTS

Schedule 20 (continued)

The Department had the following transactions with related parties recorded at the amount of consideration agreed upon between the related parties.

		In thousands								
	Entities in the Ministry					Othe	r Enti	ties		
		2003		2002		2003	2002			
Revenues										
Transfers	\$	119,549	\$	186	\$	280,243	\$	153,376		
Interest		10,321		1,616		69,722		68,851		
Charges for services		16,301		15,466		175		256		
	\$	146,171	\$	17,268	\$	350,140	\$	222,483		
Expenses										
Cost of services	\$	77	\$	69	\$	3,157	\$	3,125		
Assets										
Accounts receivable	\$	86,005	\$	50,439	\$	72,247	\$	28,376		
Accrued interest receivable		1,911		1,693		15,050		13,757		
Portfolio investments		160,000		160,000		-		-		
Loans, advances and investments		2,031		1,680		1,345,812		1,249,294		
•	\$	249,947	\$	213,812		1,433,109	\$	1,291,427		
Liabilities										
Accounts and accrued interest payable	\$	19	\$	-	\$	175	\$	-		

The above transactions do not include support service arrangement transactions disclosed in Schedule 3.

The Department also had the following transactions with related parties for which no consideration was exchanged. The amounts for these related party transactions are estimated based on the costs incurred by the service provider to provide the service. These amounts are not recorded in the financial statements but are disclosed in Schedule 21.

	ı	Entities in t	he Min	istry	Other Entities			
	2003			2002	2003	2002		
Expenses - incurred by others								
Accommodation	\$	-	\$	-	\$ 1,173	\$	921	
Legal services		-		-	408		964	
	\$	-	\$	-	\$ 1,581	\$	1,885	

	In thousands										
	Ministry Support Services		Fiscal Planning and Accountability		Pensions, Insurance and Financial Institutions		Treasury Management		Debt Servicing Costs and Other		Total
Expenses ⁽¹⁾	\$	5,284	\$	7,760	\$	3,079	\$	3,076	\$ 543,413	\$	562,612
Expenses - incurred by others											
Accommodation		402		251		484		36	-		1,173
Legal services		28		61		292		27	-		408
		430		312		776		63	-		1,581
Valuation adjustments											
Vacation pay		57		2		3		21	-		83
Doubtful accounts		-		-		-		(27)	-		(27)
Other		-		-		-		-	80,743		80,743
		57		2		3		(6)	80,743		80,799
2003 Total	\$	5,771	\$	8,074	\$	3,858	\$	3,133	\$ 624,156	\$	644,992
2002 Total	\$	4,886	\$	7,540	\$	3,462	\$	2,365	\$ 800,613	\$	818,866

¹⁾ Expenses - directly incurred as per Statement of Operations, excluding valuation adjustments.