March 9, 2006 Our Ref. 56326

Mr. Jack McGee President Justice Institute of British Columbia 715 McBride Blvd New Westminster BC V3L 5T4

Dear Mr. McGee:

Education and skills are critical to achieving long term economic and social success. Government has recognized this fact in its first Great Goal for the decade ahead:

"Make British Columbia the best-educated, most literate jurisdiction on the continent".

British Columbia's post-secondary system, working in partnership with government, will play a key role in meeting this goal.

On behalf of the Minister of Advanced Education, I am writing to provide you with information regarding government's priorities relating to the post-secondary education system, the Ministry of Advanced Education's (AVED) goals and objectives, and your institution's budget and accountabilities for 2006/07-2008/09.

I. OVERVIEW

Government's Strategic Plan clearly articulates the importance of education, and research and innovation. A complete copy of the plan is available at the following website:

http://www.bcbudget.gov.bc.ca/2006/stplan/

AVED's 2006/07-2008/09 Service Plan flows from the Government Strategic Plan, and identifies Ministry goals, objectives, strategies, performance measures and targets. A copy of the Service Plan is available at:

http://www.bcbudget.gov.bc.ca/2006/sp/ae/

AVED remains committed to the Strategic Investment Plan – a rolling six year Plan for post-secondary education – as its primary focus. Specifically, this initiative is designed to increase participation in post-secondary education in every region of the province; to target key program areas that will support economic and social priorities of government; and to enhance under-represented learners' access to post-secondary education.

2006/07 marks the half-way point of the initial six year Plan and is an appropriate time to take stock of the progress of the Plan and to start discussions concerning the second six year phase to ensure government can achieve its education goals by 2015/16. Attachment 1 provides an update on the three components of the Strategic Investment Plan.

Achieving the goal to "make BC the best-educated, most literate jurisdiction on the continent" requires the post-secondary education system to continue adapting and moving to a higher level of excellence.

While the Strategic Investment Plan is the fundamental building block for access, the Ministry and government are embarking on a process of change for the Ministry called Evolving AVED which involves recognizing our new mandate of research, technology and innovation, as well as opportunities for new partnerships within our post-secondary system.

We want to thank you for your input into Evolving AVED this past fall. Out of this process, the Ministry will be adopting a new cultural goal, formalizing a set of key values and adopting a new organizational structure to enhance our daily interactions both within the Ministry and with our partner institutions and students/learners. The new structure will focus on promoting a community of learners and a vibrant economy in British Columbia.

The recent Throne Speech and Budget highlighted a number of projects particularly relevant to our emerging Research and Innovation (R&I) Strategy. We will continue to work on the R&I Strategy, especially the component support for graduate students: seat funding, scholarships and internships.

We will also continue to work on other priorities including improvements to Student Financial Assistance programs, Aboriginal post-secondary education and adult literacy/life-long learning. The Ministry will also be advancing policy work in the area of private post-secondary quality assurance.

Government tuition policy to limit tuition fee increases to the rate of inflation will continue. Institutions are also encouraged to reflect the spirit of the tuition limit policy in setting mandatory fee increases. When planning the introduction of new mandatory fees, institutions are asked to consult with students, their board of governors and the Ministry.

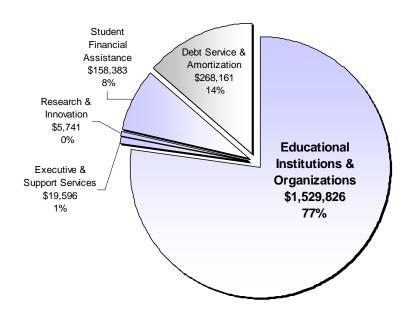
The recent Throne Speech and Budget highlighted several one-time opportunities for the system which include the Natural Resources and Applied Sciences Research Endowment (\$50 million); Genome BC funding (\$45 million one-time); the Digital Media Education Centre (\$40.5 million - part one-time and part endowment); Alzheimer Research Funding (\$15 million); and, a Cancer Prevention Research Chair (\$4 million).

II. BUDGET ALLOCATIONS

AVED's 2006/07-2008/09 Budget

AVED's budget is \$1,981.7 million for 2006/07, \$70.2 million higher than the 2005/06 budget. By 2008/09, government will invest an additional \$186 million into the post-secondary education system.

The following chart and table show the breakdown of the Ministry's and the Educational Institutions and Organizations' (EIO) budgets and full-time student equivalent (FTE) allocations for 2006/07.



EIO Budget	\$Ms	FTEs*
Universities –		
Operating Grants	830.9	84,999
Colleges,		
University		
Colleges and		
Institutes Operating		
Grants	596.7	84,998
Sub-total	1,427.6	169,997
Operating Grants		
Annual Capital	65.8	
Allowance		
Targeted and Other	53.4	
Total EIO Budget	1,529.8	169,997

Reflects enrolment reporting method.

Preliminary AVED budgets for 2007/08 (\$2,057.2 million) and 2008/09 (\$2,097.5 million) are provided for planning purposes and are subject to change given that funding is voted by the Legislature on an annual basis.

Your institution's specific transfers and FTE allocations over the next three fiscal years are provided in Attachment 2. Additional details regarding operating transfers and other funding allocations affecting your institution are provided in Attachment 3.

Targets for 2007/08 and 2008/09 are provided for planning purposes. I am pleased to confirm that the Ministry will be making changes to enhance the responsiveness of the budget process. In support of the 2007/08 budget process, the Ministry will embark on a new process that supports early planning (May-June), further consultation (September-October) and decisions (February-March). We are working with the relevant coordinating groups to develop a process that works for all of us.

III. ACCOUNTABILITY FRAMEWORK

The Accountability Framework identifies the performance measures for the public post-secondary system. The performance measures were developed in consultation with institutional representatives, in particular the Accountability Framework Advisory Committee and the Performance Measures Working Group. The non-FTE targets were also developed with input from the Performance Measures Working Group. Institutional performance measures and targets for 2006/07-2008/09 are provided in Attachment 4.

Performance is planned and reported through institutional service plans and reports. Institutional Service Plans for the period 2006/07-2008/09 should be submitted to the Minister via the Ministry, and available on your website, by May 19, 2006. The core content remains virtually the same as last year, with a few performance measure changes. To assist in developing the Institutional Service Plan for 2006/07-2008/09, support material (core content; list of performance measures; Guidelines and Templates; and the Standards Manual) will be sent to your Service Plan Contact, and are also available at:

http://www.aved.gov.bc.ca/accountability/

The results from last year's Institutional Service Plan (2005/06-2007/08) are to be reported in your 2005/06 Institutional Service Plan Report. These are to be submitted to the Minister via the Ministry, and available on your website, by July 14, 2006 (except for institutions in transition that may be advised otherwise). To assist in developing your Institutional Service Plan Report, support material for this document will also be sent to your Service Plan Contact.

IV. REPORTING REQUIREMENTS

Attachment 5 summarizes the reports that institutions are asked to submit in accordance with the Budget and Accountability letter. If unanticipated issues arise, please be advised that the Ministry may require supplemental reports from your institution.

V. SUMMARY

Budget 2006/07 represents a significant step forward in the evolution of the post-secondary system. Continuing the course of supporting access through the Strategic Investment Plan, bold new approaches for research and innovation, and the upcoming post-secondary system review, will help the post-secondary education system ensure that British Columbia is in fact the best-educated, most literate jurisdiction on the continent.

Thank you for your continuing cooperation in working with the Ministry and other system partners in providing students with an accessible, affordable, high quality and relevant post-secondary education.

Sincerely,

Original signed by

Moura Quayle Deputy Minister

Attachment 1 – Strategic Investment Plan Update

Attachment 2 – Institutional 2006/07-2008/09 Operating Transfers

Attachment 3 – Additional Information

Attachment 4 – 2006/07 – 2008/09 Performance Targets

Attachment 5 – 2006/07 Reporting Requirements

pc: Mr. Bruce Hall, Chair of the Board Justice Institute of British Columbia

Ms. Carol Baert, Vice-President, Finance and Administration and Bursar Justice Institute of British Columbia

ATTACHMENT 1 Strategic Investment Plan Update

Information regarding the three components of the Strategic Investment Plan (SIP) are provided below.

1. Increasing Opportunities – the original six year SIP was to add 25,000 spaces by 2009/10. In 2005/06, government announced an additional 3,000 spaces in 2010/11. The Ministry remains committed to this plan which includes operating funds, capital funds and student financial assistance funding.

a. Operating Funding: Seat Allocation

Based on softening enrolment in some areas of the province due primarily to improved economic conditions, and higher than anticipated demand in other areas, some minor reallocations have been made for 2006/07 to better meet current demand. Additional reallocations will be considered for 2007/08 based on continued monitoring of enrolment trends. The Ministry will also undertake a consultative process to determine whether the post-secondary education system should continue to expand beyond 2010/11 and what measures could be taken to enhance participation in regions with relatively low participation rates.

The Ministry continues to encourage institutions to share information and experiences in addressing common challenges (e.g., student attrition, space/faculty shortages, practicum placement shortages, satellite initiatives or consortiums, and on-line learning). By working together, institutions can support operational efficiencies and common goals.

The Ministry also encourages institutions to continue to allocate spaces to programs supporting occupations facing labour shortages in the immediate and long term.

b. Capital Funding

As a component of each institution's operating transfer, the Annual Capital Allowance (ACA) for maintenance, renovation and upgrade projects is intended to be in addition to, not a replacement of, existing levels of operating expenditures on site and buildings.

Your institution's 2006/07 ACA allocation is included in Attachment 2.

Treasury Board requires that the Ministry be able to demonstrate accountability with regard to ACA expenditures. Within the parameters outlined above, ACA spending is generally at the discretion of institutions. However, the use of capital reserves, based on multi-year ACA plans, is encouraged. In addition, projects that have an impact on facility capacity should be discussed with Ministry staff prior to the commitment of funds. ACA funds should not be used for expansion projects that add to an institution's space inventory, or for replacement projects. Projects of this nature should be included in an institution's debt service capital submission to the Ministry.

The debt service and amortization cost of new capital construction must be managed within the Ministry's approved operating budget. Therefore, capital investment will remain constrained and will in large part be targeted to institutions receiving significant levels of full-time equivalent growth.

Please be aware that regardless of the nature of the funding or accounting treatment, capital project procurement should follow Provincial guidelines set out in the *Capital Asset Management Framework*, located on the internet at:

http://www.fin.gov.bc.ca/tbs/camf_guidelines.pdf

c. Student Financial Assistance

Affordability is a key component to the access intent of the Strategic Investment Plan. The Ministry and the Federal Government continue their efforts to make progress in this area by addressing unmet student need through increased lending limits and addressing excess graduating debt through targeted grants and loan reduction and loan forgiveness programs. Over the next 3 years the Ministry is committed to investing \$487.2 million in student financial assistance programs and has increased the BC Student Loan Program's transaction budget to over \$300 million a year. To protect the integrity of this investment made by taxpayers Institutions must continue to comply with the legislative and policy requirements of the BC Student Assistance Program. Further, Institutions in British Columbia have played an important role in ensuring that family finances do not prevent eligible students from pursuing a post-secondary education. It is critical that this support be maintained and, where possible, enhanced. The Ministry continues to monitor this investment through the student outcomes, accountability framework and institution financial statements because equality of opportunity remains an important principle guiding its post-secondary education policies. A related initiative, the monitoring of repayment rates for government student loans of students of public and private post-secondary institutions, is being implemented Canada-wide as an additional indicator of institutional investment in administrative, academic and financial assistance to high needs students.

2. Targeting Investment – institutions, working closely with community partners, are best positioned to determine program mix. The SIP will, however, continue to allocate a portion of new growth to key provincial priorities including health programs and on-line learning. Community and provincial partnerships are critical to address the needs of existing and emerging skills shortages to support economic and social priorities. This discussion will be part of the 2007/08 Budget Process and Consultation between the Ministry and the post-secondary system.

3. Making Connections – collectively, we support a well-functioning system that maximizes benefits to learners. The Ministry will continue to work with institutions and partner ministries to identify specific barriers to participation – particularly in rural areas of the province – and to develop and adjust policy measures to support literacy and Aboriginal learners. The Ministry has developed a proposed strategy for Aboriginal post-secondary education and will be consulting on that strategy over the coming months. Development also continues on BCcampus, the provincial collaborative approach to on-line learning. The Ministry recognizes the importance of the transfer system which is an outstanding feature of British Columbia's post-secondary system. We encourage institutions to continue to work collaboratively to ensure new spaces are allocated in a manner that supports and enhances the transfer system. Access to developmental programs such as adult basic education, adult special education and English language training continue to be a priority, as is support for students with disabilities to participate in our post-secondary education and training system.

Attachment 2

JUSTICE INSTITUTE OF BRITISH COLUMBIA

2006/07 - 2008/09 Operating Transfers and Overall Recalibrated Student FTE Targets

	20	2006/07		2007/08		2008/09		9	
Justice Institute of BC Operating Transfers	FTEs		\$	FTEs		\$	FTEs		\$
AVED FTEs/Operating Grants *	2,302	\$	6,611,324	2,303	\$	6,618,524	2,304	\$	6,625,724
Change from Prior Year	20	\$	227,355	1	\$	7,200	1	\$	7,200
Annual Capital Allowance (ACA) **		\$	356,803			TBD			TBD

^{*} The overall student FTE targets for the AVED Operating Grant include specific student FTE targets as follows. All FTEs have been recalibrated.

Specific Student FTE Targets (Recalibrated FTEs)

		Ministry	CIP	20	06/07	20	007/08	20	08/09
	Justice Institute of BC	Code	Code	Change	Total	Change	Total	Change	Total
(A3)	On-line Learning Public Administration	ONLI	44.0401	ı	4	-	4	1	4
	Total Specific Student FTE Targets			•	4	-	4	-	4

 $(A3) = See \ Attachment \ 3 \ for \ further \ details \ on \ these \ allocations.$

^{**} ACA is determined on an annual basis, so is shown as TBD in 2007/08 and 2008/09.

Attachment 3

JUSTICE INSTITUTE OF BRITISH COLUMBIA (JIBC)

Additional Information

Regarding 2006/07 – 2008/09 Operating Grants and Student FTE Targets

This attachment provides additional context and information related to your institution's operating grant and student full-time equivalent (FTE) targets outlined in Attachment 2.

TARGETING INVESTMENT

On-Line Learning

The 2006/07 institutional operating grants and student FTE targets include provision for student FTEs towards government's commitment to strengthen on-line access throughout the province. On-line student FTEs must be delivered in accordance with the criteria outlined in an email sent on behalf of Mr. Ken Armour, Director, Universities and Research Branch, on December 7, 2005 regarding the allocation of on-line student FTEs. Institutions have the flexibility to reallocate FTEs among the targeted on-line programs, provided that the overall institutional target for on-line learning is met.

MAKING CONNECTIONS

Aboriginal Special Projects Funding

Funding for Aboriginal Special Projects will be available in 2006/07, but has not been included as part of the operating grant. Details regarding this funding will be provided separately.

OTHER PROGRAMS AND INITIATIVES

AVED and the JIBC have been jointly working with the JIBC's client ministries to develop a more stable funding model. As a result, the client ministries are moving to multi-year agreements and contracts. An October 2005 Memorandum of Understanding between AVED and the Ministry of Health makes AVED responsible for the administration and funding of the JIBC's paramedic training for 2005/06 and 2006/07.

As outlined in last year's budget letter, AVED reviewed utilization rates and FTE targets under the Strategic Investment Plan and has made minor adjustments to student FTE targets in 2006/07. A total of 20 FTEs have been allocated to the JIBC.

Collective Agreement Settlements (Extraordinary Mandate)

In 2005, the Minister of Finance approved an Extraordinary Mandate (EM) to permit a 1.5 percent increase in compensation for employees in public post-secondary institutions who were facing four consecutive years of no salary increases. Your institution's operating grant has been increased to recognize the annualized cost of your 2005/06 collective agreement(s) settled under the EM.

Funding for collective agreements settled under the new Negotiating Framework will be held centrally by government. Funding will be released as collective agreements are ratified and costed.

Attachment 4 Justice Institute of British Columbia Accountability Framework 2006/07 - 2008/09 Performance Targets

	Baseline Data for 2006/07	Performance Targets				
Performance Measure	Service Plan	2006/07	2007/08	2008/09		
Student spaces in public institutions	Data from 2004/05 Fiscal Year:					
Total Student Spaces	2,477 (2004/05 Actual)	2,302		0.004		
	2,282 (2005/06 Target)	2,302	2,303	2,304		
Total credentials awarded	1,293 (2004/05 3-yr avg.)	1,229	1,223	1,238		
Number and percent of public post- secondary students that are Aboriginal	Data from 2004/05 Academic Year:					
Total number (#)	409	Maintain or	Maintain or	Maintain or		
Percent (%)	1.3%	increase	increase	increase		
Skill development*	2005 Survey Data:					
Skill development (avg. %)	81.1%	Meet or	exceed benchma	ark (85%)		
Written Communication	69.7%					
Oral Communication	72.4%					
Group Collaboration	94.6%	Individual skills should contribute toward meeting skill development average benchma target of 85%				
Critical Analysis	88.3%					
Problem Resolution	85.9%					
Reading and Comprehension	79.8%					
Learn on your own	77.2					
Student assessment of quality of education	94.7% (2005 survey)	Meet or exceed benchmark (90%)				
Student assessment of quality of instruction*	94.8% (2005 survey)	Meet or exceed benchmark (90%)				
Student assessment of usefulness of knowledge and skills in performing job	81.0% (2005 survey)	Meet or exceed benchmark (90%)				
Student outcomes – unemployment rate	3.3% (2005 survey)	Maintain unemployment rate of former Justice Institute students below rate for persons with high school credentials or less				

^{*} The baseline and performance data for college sector outcome measures "Skill development" and "Student assessment of quality of instruction" are based on a five point scale that will be recalibrated to a four point scale to allow system level comparability. The recalibrated baseline and performance data will be provided for your 2005/06 Service Plan Report when it becomes available, and the baseline data will need to be restated in the 2006/07 Service Plan Report.

Attachment 5

2006/07 Reporting Requirements

Report	Description and Purpose	Ministry Contact	Due Date(s)				
Service Planning	Service Planning						
Annual Three-Year Institutional Service Plans	Each year, institutions are required to produce and make public a three-year Institutional Service Plan. The plan should be consistent with each institution's Budget and Accountability letter, should set out particular goals and objectives developed by each institution, and link the performance measures via the key criteria.	Janice Nakamura (250) 952-6567 Janice.Nakamura@gov.bc.ca	May 19, 2006				
Annual Institutional Service Plan Reports	Each year, institutions are required to produce and make public annual Institutional Service Plan Reports. The content will include reporting out on performance measures.	Janice Nakamura (250) 952-6567 Janice.Nakamura@gov.bc.ca	July 14, 2006				
Student Data							
Central Data Warehouse	Twice per year, colleges, university colleges and institutes are required to submit their student level data to the Central Data Warehouse.	Jacqui Stewart (250) 387-5029 Jacqui.Stewart@gov.bc.ca	May 31 and October 31, 2006				
University Administrative Data	Each year, universities provide data regarding performance measures, in accordance with the Standards Manual specifications. The data includes: aboriginal students, degree completion rates, number of licenses, patents and start-up companies; and highly qualified personnel. In addition, if it will not be available on the TUPC website by Dec 8, 2006, universities provide data on headcount, admissions GPA cut-offs, and credentials.	Janice Nakamura (250) 952-6567 Janice.Nakamura@gov.bc.ca	December 8, 2006				
FTE Reports	Audited FTE Enrolment Reports are used as the final measure for student FTE utilization rates and Service Plan reporting. Interim FTE Enrolment Reports are used to identify any challenges or issues, in the current year, for overall and targeted student FTE delivery.	Randy Brown (250) 387-2640 Randy.Brown@gov.bc.ca	Audited Student FTE Enrolments - May 15, 2006 Interim FTE Enrolment Reports Fall – October 27, 2006 Winter – February 16, 2007				

Report	Description and Purpose	Ministry Contact	Due Date(s)					
Program Information	Program Information							
ABE and ESL Articulation Committee updates	AVED receives annual updates from the Adult Basic Education articulation committee and the English as a Second Language articulation committee. AVED enters the changes in each respective handbook and posts on the Ministry website. Updates include course additions, deletions or changes in these program areas at each college and university college.	Cheryl Bell (250) 356-7700 Cheryl.Bell@gov.bc.ca	ESL Updates – Before January 1, 2007 ABE Updates - June 1, 2006					
Financial Data		1						
GRE Quarterly Reports	 Information required for inclusion of post-secondary institutions into the government reporting entity. Supports production of the Quarterly Reports. 	Colin Fowler (250) 387-1950 Colin.Fowler@gov.bc.ca	1st Quarter YTD - July 21, 2006 2 nd Quarter YTD - October 20, 2006 3 rd Quarter YTD - January 10, 2007					
GRE Forecast Reports	 Information required for inclusion of post-secondary institutions into the government reporting entity. Supports production of the Quarterly Reports. 	Colin Fowler (250) 387-1950 Colin.Fowler@gov.bc.ca	1 st Quarter - August 4, 2006 2 nd Quarter - October 25, 2006 3 rd Quarter - January 12, 2007					
Draft Financial Statements and Appendix C	Supports production of the Public Accounts.	Colin Fowler (250) 387-1950 Colin.Fowler@gov.bc.ca	April 24, 2006					
Audited Financial Statements	Supports production of Public Accounts and meets the requirements of the post-secondary Acts governing the preparation of annual reports.	Colin Fowler (250) 387-1950 Colin.Fowler@gov.bc.ca	May 25, 2006 (1 copy to OCG, 2 copies to AVED).					
Summary Schedule of Revenues and Expenditures	The Summary Schedule of Revenues and Expenditures is based on financial statement information and provides key comparative data for the public post-secondary system.	Colin Fowler (250) 387-1950 Colin.Fowler@gov.bc.ca	June 9, 2006					

Report	Description and Purpose	Ministry Contact	Due Date(s)
Financial	The Ministry of Advanced Education is responsible for	Bruce Smith	June 30, 2006
Information Act	collecting and reviewing the financial information	(250) 356-9818	1) Audited Financial Statements
Report	required under the Financial Information Act.	Bruce.Smith@gov.bc.ca	
			<u>September 29, 2006</u>
	Link for reference material:		1) Schedule of Debts
	http://www.fin.gov.bc.ca/ocg/fmb/FIA/fia.htm		2) Schedule of Guarantee and
			indemnity agreements
			3) Schedule of Remuneration and
			Expenses
			4) Schedule of Payments for the
			Provision of Goods and Services
			5) Management Responsibility for
			Financial Reporting
Federal/Provincial	Under the terms of the Labour Market Agreement for	Marissa Thola	September 29, 2006
Agreement Report	Persons with Disabilities (LMAPD), institutions are	(250) 387-6174	September 25, 2000
Form	required to report to the Ministry, expenditures made	Marissa.Thola@gov.bc.ca	
	and the total number of students with disabilities who		
	were provided with support services through the Adult		
	Special Education, Interpretive Services and Disability		
	Services Grants programs. Shareable expenditures are		
	cost-shared with the Federal government. A revised		
	format for this report is being developed with the		
	institutions and will be communicated under separate		
	cover.		