

**Bulletin SST 020** 

ISSUED: JANUARY 1982 REVISED: MARCH 2005

### Containers, Labels and Packing Materials

Social Service Tax Act

This bulletin outlines the application of social service tax (PST) to purchases of containers, labels, and packing materials.

The 2004 Budget amended the *Social Service Tax Act* (retroactive to February 17, 1998) to clarify how tax applies to reusable containers such as pop bottles, beer bottles and crates. Prior to this amendment, containers designed to be returned and reused were taxable to the seller of the product even if they weren't returned for reuse. Now, only containers which meet certain criteria, such as being subject to a deposit, are taxable. Sellers of products may apply for a refund of tax paid if the containers are used to deliver products to an out-of-province location that is not part of a collection and re-distribution system that includes British Columbia.

Unless a specific exemption exists, tax must be paid on containers, labels, and packing materials by the final consumer.

The information in this bulletin is provided for your convenience and guidance and is not a replacement for the legislation. The *Social Service Tax Act* and Regulations can be found on the web at www.gov.bc.ca/sbr

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## WHAT CONTAINERS AND PACKING MATERIALS ARE TAXABLE?

#### When Tax Applies

Sellers of packaged products are considered to be the final consumers of containers and packing materials and are required to pay tax on the purchase price when the containers or packing materials are used in the following circumstances:

- for handling the merchandise before delivery;
- for providing a service rather than for selling merchandise (other than eligible packaging material used to return an item that has received a taxable service. Please see the section below, "How Does Tax Apply to Packaging-Related Services?);
- for sales and deliveries of merchandise where the seller retains ownership; or
- when they are capable of being returned and reused (see directly below for further information).

## **Examples of Containers and Packing Materials that are Taxable**

Containers and packing materials that are taxable on their purchase price include the following.

- Barrels, drums, pallets, and carboys that are reusable and returnable to the shipper, or require a deposit from the customer (customer's deposit is not subject to tax).
- Liquor, beer and pop bottles that are returnable to a re-distribution system that includes British Columbia.
- Bottle hangers and cardboard collars for soft drink bottles, used as advertising and not permanently affixed to the product.
- DVD and cassette cases provided to protect leased DVDs and videocassette tapes.
- Envelopes used to transport film(s) to processing labs.
- Floor bearing pieces and guide rails affixed to railway cars.
- Pick up sheets for use in bakeries, restaurants, etc.
- Railway car covers and Vabar Paper to keep dust levels down.

### Returnable and Reusable Containers

Container purchases are taxable to the seller of the packaged products when their customer is able to return the container in which the product is held to the seller. Tax applies to the purchase of these containers because the seller retains an interest in the container after the sale or lease of the product being packaged.

Taxable containers include pop and beer bottles and pallets that can be returned and reused. This applies to any returnable and reusable container purchased, brought, sent, or received in the province for use by the seller of the packaged product.

Tax is payable by the seller of a product on containers if:

- the purchaser of the product pays a deposit, credit, penalty or replacement charge to encourage return of the container for reuse;
- the seller continues to have an interest in the container after the sale of the product;
- the container can be returned to the seller; or
- the product is sold in a place where there is a program designed to collect the container

for reuse by the seller, or other participants in the program.

## Refunds on Beer Bottles Shipped out of the Province

British Columbia, Alberta, Saskatchewan and Manitoba participate in a re-distribution system. Beer bottles shipped out-of-province may qualify for a refund of tax paid if the product was shipped outside these jurisdictions.

**More Info: Bulletin GEN 008**, Refunds of Overpayment of Tax

## WHAT CONTAINERS AND PACKING MATERIALS ARE EXEMPT?

### **Criteria for Exemption**

Containers and packing materials are considered to form part of merchandise sold, and may be purchased exempt from tax, when both of the following conditions are met.

- They are purchased by a seller of the merchandise for use in the shipment or delivery of merchandise sold by that person, and
- The packaging materials become the property of the buyer of the merchandise without any additional charge.

Packaging materials may be purchased tax-exempt by sellers of products who use containers and packing materials in this manner.

If the seller makes their own containers for use as described above, the materials used to make the containers may also be purchased tax-exempt, provided they become a necessary part of the container produced.

## **Examples of Containers and Packing Materials that are Exempt**

Provided they are not capable of being reused and returned (as discussed earlier), and subject to the criteria for exemption above, containers and packing materials which qualify for exemption include the following:

- Airbags included with the container delivered to the customer
- Bags and sacks made of plastic and paper
- Barrels, carboys, and drums that are sold with the product and are not returnable to the shipper
- Boxes, cartons, and crates
- Cans, plastic drink bottles or beer bottles

that are not intended for re-use, even though they are returnable for refund, are not subject to tax on the original purchase by the soft drink manufacturer

- Disposable cups, plates, utensils, carry-out trays, and bags, that are sold with the product and are only meant to be used once
- Dunnage materials used to support and protect cargo during transport
- Film print "wallet" envelopes, used for the return of finished film prints to the customer
- Materials used to manufacture containers that become the property of the purchaser including nails, staples, cardboard, wood, glue, gummed tape, or other products used to seal containers
- Pallets designed to be used only once, and which are not returned to the shipper
- Pots of compressed peat moss, fibre, plastic, and other materials used to facilitate delivery of plants and sold with the product
- Strapping wire for bundling lumber for resale to a customer
- Tape, twine, and other materials used for binding containers

In addition, there is a specific exemption for milk bottles, when used to sell milk at retail and the bottles are returnable to and reusable by a dairy.

# ARE COMPRESSED GAS CYLINDERS (OXYGEN & ACETYLENE CONTAINERS) TAXABLE?

Cylinders used to hold compressed gases may or may not be taxable, depending on how the supplier charges the customer for the use of the cylinder. When a supplier consistently charges a fee for the use of cylinders (not a refundable deposit), tax applies to the total charge to the customer. The supplier is not required to pay tax on cylinder purchases.

When the supplier provides a free period of use, and a charge is levied as penalty for late return, tax does not apply to the late return charge. In this case, the supplier must pay tax on cylinder purchases.

## WHAT IF THE CONTAINERS ARE PROVIDED WITH LEASED ITEMS?

The application of tax to containers provided with leased goods is similar to that for containers provided with goods that are purchased.

If the container provided with the leased goods is not returned to the lessor, but is kept by the lessee (e.g., a plastic or paper bag), the lessor may buy the items without paying of tax.

However, if the containers **are** returned to the lessor, (e.g., DVD and video cassette cases provided with rented DVDs and videotapes), the purchase of the container by a lessor is considered to be for the lessor's business use. As such, lessors are required to pay tax on the purchase price of returnable containers.

## ARE LABELS USED BY VENDORS TAXABLE?

### Labels that are Exempt from Tax

Effective March 31, 1999, labels purchased by manufacturers, sellers, or lessors, are exempt from tax if:

- they are attached to goods for sale or lease;
- remain with the product after the sale or lease.

Labels that are removed from the item before it is sold or leased are taxable.

### Labels That Are Self-Manufactured

Materials used in the self-manufacture of labels are taxable. Therefore, items such as paper, cloth, ink used by a business to make labels for its own use cannot be purchased exempt from tax.

## How Does Tax Apply To Packaging-Related Services?

Whether tax applies to packaging services and materials depends on if:

- a taxable service has been performed by a service provider on the goods being packaged;
- there is a charge for the service; and
- the goods being packaged are already owned by the customer.

## Goods on which a Taxable Service has been Performed

If a taxable service is provided to goods owned by a customer, packaging materials (such as boxes, wrapping paper, and bags) for the return of the merchandise may be purchased tax-exempt by the service provider, as long as the packaging materials are not returned to, and re-used by, the service provider.

More Info: Bulletin SST 018, Taxable Services

### **Crating Charges**

When a customer purchases goods from a seller, and a separate or extra charge is made for crating, wrapping, or packaging the merchandise prior to delivery, the charge is subject to tax. Such charges are taxable because they form part of the total price paid by the customer to take possession and ownership of the goods. In this case, the seller may purchase materials for providing this service without paying tax, provided the materials are not returnable to, and reusable by, the seller.

However, if there is no separate or extra charge for this packaging service, the seller must pay tax on the purchase price of the materials used in crating, wrapping, or packaging the merchandise prior to delivery.

Charges for crating, wrapping, or packaging goods already owned by the customer are not taxable. Therefore, the person providing the crating service is required to pay tax on the purchase of the crating and packaging materials.

## PRODUCTION MACHINERY AND EQUIPMENT EXEMPTION

Some businesses that package their customers' products also manufacture their own packaging materials. The machinery and equipment used to manufacture the packaging is eligible for the Production Machinery and Equipment exemption, provided the requirements to qualify for the exemption are met.

Machinery and equipment used to place the customer's products in the packages does not qualify for exemption because it is not part of a manufacturing process.

More Info: Bulletin SST 054, Manufacturers

### **NEED MORE INFO?**

This bulletin is provided for convenience and guidance. If you still have questions call us at 604 660-4524 in Vancouver or toll-free at 1 877 388-4440 elsewhere in Canada or refer to the legislation.

Information is also on the web at www.gov.bc.ca/sbr While there, you can subscribe to our free electronic update service.

References: Social Service Tax Act, Sections 8, 11, 18(8), 70(e), 76(1)(c), 76(1)(h), 76(4), 87(1) and

Regulation 2.54