STAFF PENSION PLAN FOR EMPLOYEES OF THE SASKATCHEWAN LEGAL AID COMMISSION

FINANCIAL STATEMENTS

For the Year Ended December 31, 2005



Provincial Auditor Saskatchewan

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AUDITOR'S REPORT

To the Members of the Legislative Assembly of Saskatchewan

I have audited the statement of net assets available for benefits of the Staff Pension Plan for Employees of the Saskatchewan Legal Aid Commission (Plan) as at December 31, 2005 and the statement of changes in net assets available for benefits for the year then ended. These financial statements are the responsibility of the Plan's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with Canadian generally accepted auditing standards. Those standards require that I plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In my opinion, these financial statements present fairly, in all material respects, the net assets available for benefits of the Plan as at December 31, 2005 and changes in net assets available for benefits for the year then ended in accordance with Canadian generally accepted accounting principles.

Regina, Saskatchewan March 2, 2006 Fed Wendel, CMA, CA Provincial Auditor

STAFF PENSION PLAN FOR EMPLOYEES OF THE SASKATCHEWAN LEGAL AID COMMISSION STATEMENT OF NET ASSETS AVAILABLE FOR BENEFITS As at December 31

	2005	2004
Assets		
Investments (Note 3)		
Forfeiture account	\$ 4.757	\$ 976
Guaranteed funds	3,216,501	3,152,631
Pooled funds	11,823,556	9,843,657
	15,044,814	12,997,264
Prepaid Expenses	4,039	7,344
Total assets, being		
Net Assets Available for Benefits		
(Statement 2)	\$ 15,048,853	\$ 13,004,608

(See accompanying notes to the financial statements)

STAFF PENSION PLAN FOR EMPLOYEES OF THE SASKATCHEWAN LEGAL AID COMMISSION STATEMENT OF CHANGES IN NET ASSETS AVAILABLE FOR BENEFITS For The Year Ended December 31

	2005	2004
Increase in Assets		
Investment income		
Interest	\$ 122,000	\$ 136,535
Current period change in market		
values of Pooled investments	1,239,139	599,919
Contributions		
Member's required	463,898	403,909
Member's voluntary	840	840
Employer's required	463,898	403,909
Total increase in assets	2,289,775	1,545,112
Decrease in Assets		
Administration expenses (Note 4)	52,680	49,293
Transfers and refunds	192,850	288,482
Total decrease in assets	245,530	337,775
Increase in net assets	2,044,245	1,207,337
Net assets available for		
benefits at beginning of year	13,004,608	11,797,271
Net Assets Available for Benefits		
at end of year (Statement 1)	\$ 15,048,853	\$ 13,004,608

(See accompanying notes to the financial statements)

STAFF PENSION PLAN FOR EMPLOYEES OF THE SASKATCHEWAN LEGAL AID COMMISSION NOTES TO THE FINANCIAL STATEMENTS December 31, 2005

Description of Plan

The following description is in summary only. For more complete information, reference should be made to the Plan document.

a) General

The Staff Pension Plan for Employees of The Saskatchewan Legal Aid Commission (Plan) is a defined contribution plan registered under *The Pension Benefits Act*, 1992 of Saskatchewan (the Act).

The Plan was established as the Staff Pension Plan for the Employees of the Saskatchewan Community Legal Services Commission on November 1, 1977. The Plan was amended and the new name created as at September 1, 1983.

b) Administration

Effective January 1, 1996, the Plan is administered and sponsored by a joint trustees arrangement. The joint trustees consist of four members, two appointed by The Saskatchewan Legal Aid Commission (Commission), and two appointed by C.U.P.E., Local 1949. Day-to-day administration is provided by the Commission for the Trustees.

Prior to January 1996, the Trustees had an agreement with the North American Life Assurance Company (NALAC) to serve as the Plan's investment agency, investment custodian, and record keeper. Effective January 1, 1996, NALAC amalgamated with the Manufacturers Life Insurance Company (Manulife Financial) and this agreement continues with Manulife Financial.

c) Contributions

All employees hired on or after January 1, 1996 contribute 5% of their earnings each year. Employees hired prior to January 1, 1996 contribute between 5% and 8% of their earnings. This amount is matched by the Commission. The Commission's contributions are vested after two years of service and all members' contributions made before 1994 are considered additional voluntary contributions. The Commission's contributions made before 1994 are considered required contributions and subject to the minimum requirements of the Act.

Members may make additional voluntary contributions which are not matched by the Commission.

d) Retirement, termination, or death

Upon retirement from employment, termination or death, a member's pension benefits, subject to vesting status, must be transferred from the Plan to another financial institution. Effective September 1, 2000, a member whose employment is terminated with the Commission must elect to transfer benefits from the Plan. If the member fails to make an election within 90 days after being provided with a statement outlining options and deadlines, the member's account will be transferred to a deferred life annuity which is not commutable. Effective April 1, 2002, a member eligible to retire may transfer funds from the pension plan directly to a prescribed RRIF, subject to spousal consent.

2. Significant Accounting Policies

These financial statements are prepared in accordance with Canadian generally accepted accounting principles. The following accounting policy is considered significant:

Investments:

Investments in Guaranteed funds are valued at cost plus interest earned on the funds which approximates market value.

Investments in Pooled funds are recorded at market value which are determined by reference to closing year end unit prices. Current period changes in value of Pooled funds are accounted for in the Statement of Changes in Net Assets Available For Benefits.

For investments held, fair value approximates quoted market values.

Interest income is recorded as earned.

Investments

The Plan allows participating members to invest in either the Guaranteed or Pooled funds. These funds offer a choice of different levels of income and growth, guarantees and risk taking.

The members' interest rate risk arises from the potential adverse consequences of interest rate changes on the value of the Plan's assets.

The members' credit risk for Guaranteed funds are minimal as all investments consist of Guaranteed Investment Certificates (GICs). For Pooled funds, the Trustee's Statement of Investment Policy and Goals¹ limits members' credit risk by regulating the aggregate and individual investments limits, by setting quality parameters of investments, and by setting constraints.

¹ The Trustee's Statement of Investment Policy and Goals is in accordance with *The Pension Benefits* Act, 1992 (Saskatchewan).

Individual Investment Limits

- No more than 15% of the fixed income portfolio may be invested in BBB rated bonds;
- Aggregate investments (stocks, bonds and short term investments) of any one issuer, other than the Government of Canada or a province, should not exceed 10% of the market value of the total portfolio held within any pooled fund; and
- No investment will be permitted in real estate or resource properties.

Quality of Investments

Plan assets will be invested in Pooled Funds that meet the following quality parameters:

- Investments in Canadian short-term notes and treasury bills will be rated R1low or higher by Dominion Bond Rating Services;
- Investments in Canadian bonds and debentures will be rated AAA, AA and A
 by Dominion Bond Rating Services. Investments in BBB bonds are also
 permissible, provided that the overall bond quality does not go lower than A;
- Investments in non-Canadian short-term notes, treasury bills, bonds and debentures will be restricted to securities meeting local rating service criteria comparable to those above for Canadian securities; and
- All investments will be made in accordance with the Code of Ethics and Standards of Practice of the CFA institute.

Constraints

- · No investment in "venture capital funds" shall be permitted;
- All investments will satisfy the criteria established by the Income Tax Act (Canada) and The Pensions Benefits Act, 1992 (Saskatchewan);
- No borrowing by the Plan sponsor or any other party involved in the management of the pension fund is allowed; and
- No derivative instruments such as options, futures, warrants can be used in a speculative manner but they will be allowed under a hedging strategy.

<u>Forfeiture Account:</u> This account represents non-vested benefits forfeited by terminated employees. This fund is made up of a current interest bearing account.

Guaranteed funds: The Guaranteed funds offered by the Plan are managed by Manulife Financial. These funds are made up of a current interest bearing account and GICs from 1 to 10 years in length.

<u>Pooled funds</u>: The Pooled funds are managed by various investment managers under contract with Manulife Financial. The Funds have no fixed interest rate and the Pooled funds return is based on the performance of the funds. These funds include investment in the following Manulife Financial Funds at December 31, 2005:

<u>Balanced Asset Allocation Fund</u>: This fund is managed to provide a balance between growth of capital and current income, with a greater emphasis on growth of capital. The fund will generally maintain 60% of its

investments in equity funds and 40% in bond funds, though each segment may vary up to 10% from time to time.

Conservative Asset Allocation Fund: This fund is managed to provide a high level of current income and capital preservation with some consideration given to growth of capital. The fund will generally maintain 80% of its investments in bond funds and 20% in equity funds, though each segment may vary up to 10% from time to time.

Aggressive Asset Allocation Fund: This fund is managed to provide a long- term growth of capital, with no consideration given to current income. The fund will generally maintain 100% of its investments in equity funds, though each segment may vary up to 10% from time to time.

Growth Asset Allocation Fund: This fund is managed to provide a longterm growth of capital, with some consideration given to current income. The fund will generally maintain 80% of its investments in equity funds and 20% in bond funds, though each segment may vary up to 10% from time to time.

Moderate Asset Allocation Fund: This fund is managed to provide a balance between current income and growth of capital, with a greater emphasis on income and capital preservation. The fund will generally maintain 60% of its investments in bond funds and 40% in equity funds, though each segment may vary up to 10% from time to time.

McLean Budden Fixed Income Fund: This fund is managed for a balance of security and growth over a period of at least four years. This fund invests in a diversified portfolio of high quality Canadian debt securities such as bonds, debentures and T-Bills.

<u>Seamark Balanced Fund</u>: This fund is managed to preserve capital and minimize market value fluctuations while generating superior long-term returns through capital gains augmented by current income. The fund invests in fixed income and equity investments.

McLean Budden Balanced Growth Fund: This fund is managed for a balance of security and growth. This fund invests in Canadian and foreign equities and fixed income securities issued by Canadian governments and corporations.

McLean Budden Canadian Equity Growth Fund: This fund is managed for a balance of security and growth over a period of at least four years. This fund invests in a diversified portfolio of Canadian stocks and convertible securities.

Seamark Canadian Equity Fund: This fund is managed to preserve and enhance capital through long-term capital gains with some current dividend income. The fund will invest primarily in Canadian equity securities.

McLean Budden Global Equity Fund: This fund is managed to provide a superior rate of return, primarily through capital appreciation. The fund invests in a diversified portfolio of 60-80 non-Canadian equities.

Fidelity Growth America Fund: The investment objective of this fund is to achieve long-term capital growth by investing primarily in equity securities of U.S. companies. The portfolio manager searches for investment opportunities by using Fidelity's traditional bottom-up investment style, selecting securities for the fund on a stock by stock basis.

Global Pooled U.S. Index Fund: The investment objective of this fund is to achieve investment results that approximate the total return of the S&P 500 Stock Index, one of the most well regarded benchmarks for the U.S. equity market.

<u>Seamark International Equity Fund</u>: This international stock fund invests in equity securities of companies domiciled outside of Canada and the United States.

Investments at December 31	Market Value	
	2005	2004
Forfeiture Account:		
Current Interest Deposit Account	\$4,757	\$976
Guaranteed funds:		
Current Interest Deposit Account	56,103	41,384
1 Year Term	344,546	362,660
2 Year Term	5,212	3,048
3 Year Term	234,673	198,385
4 Year Term	29,259	19,657
5 Year Term	2,519,723	2,511,780
10 Year Term	26,985	15,717
	3,216,501	3,152,631
Pooled funds:		
Asset Allocation		
Balanced Asset Allocation Fund	883,851	519,483
Conservative Asset Allocation Fund	393,761	344,953
Aggressive Asset Allocation Fund	231,524	149,541
Growth Asset Allocation Fund	75,534	24,803
Moderate Asset Allocation Fund	55,494	5,431
Canadian Money Market		
Canadian Money Market Fund		41,847
Elliott & Page Money Fund		3,614
Canadian Bond		
McLean Budden Fixed Income Fund	764,433	589,286

Investments at December 31	Market Value	
	2005	2004
Balanced		
Seamark Balanced Fund	2,931,988	2,748,925
McLean Budden Balanced Growth Fund	1,308,009	1,067,638
Canadian Equity		
McLean Budden Canadian Equity Growth Fund	2,691,615	1,458,686
Seamark Canadian Equity Fund	1,208,651	159,192
Global Pooled Canadian Index Fund		1,465,617
Global Equity		
McLean Budden Global Equity Fund	19,476	16,513
U.S. Equity		
Fidelity Growth American Fund	347,814	16,753
Global Pooled U.S. Index Fund	89,864	8,325
AGF American Growth Fund		369,552
International Equity		
Seamark International Equity Fund	821,542	853,498
	11,823,556	9,843,657
Total investments	\$ 15,044,814	\$ 12,997,264

4. Administration Expenses

The Plan has an agreement with Aon Consulting Inc. to help administer the annual operating expenditures associated with the Plan's administration. The Pension Plan Document allows for the payment of the following expenses from the pension fund:

- · The fees of the investment manager and fund custodian; and
- Any expenses reasonably and properly incurred by the Trustees in the administration and operation of the Pension Plan and Pension Fund.

Any forfeited amounts which arise shall be applied towards the payment of any fees and expenses incurred by the plan.

5. Related Party Transactions

Transactions with the Commission (a related party) and amounts due to or from it are described separately in these financial statements and the notes thereto.

The day-to-day administration provided by the Commission and Trustees are provided without charge to the plan.

6. Investment performance

The investment manager makes day-to-day decisions on whether to buy or sell investments in order to achieve the long-term performance objectives. The Trustees review the investment performance of the plan in terms of the performance of benchmark portfolio over 4 year rolling periods. The primary long-term investment performance objective for the entire portfolio is to out perform a benchmark portfolio.

Each member makes the investment selection of the member and Commission contributions. The Plan allows participating members to invest in either Guaranteed or Pooled funds. These funds offer a choice of different levels of income and growth, guarantees and risk taking.

The following is a summary of the Plan's investment performance at December 31, 2005 (2004):

	Actual Rate of Return 2005 (2004)(a)	One Year Average Investment Objective Return (b)	Rolling Four Year Average Rate of Return (b)	Rolling Four Yea Average Investment Objective Return (b)
GICs	Range during the		Not applicable	Not applicable
Daily	year: 0.525% to 0.775%			
Dany	(0.525% to 0.775%)			
1 year	1.825% to 2.875%	2.35%	4	
	(1.075% to 1.925%)	(1.63)%		
2 year	1.975% to 2.925%	(X307.750)		
85	(1.525% to 2.675%)			
3 year	2.325% to 3.275%	2.57%		
	(2.125% to 3.275%)	(2.23)%		
4 year	2.625% to 3.275%	DATE CONTROL		
255 	(2.325% to 3.525%)	272020		
5 year	2.825% to 3.275%	2.86%		
10	(2.825% to 4.025%)	(3.10)%		
10 year	3.225% to 3.725% (3.775% to 4.575%)			
Manulife Balanced Asset	11.52%	10,77%	7.71%	5.80%
Allocation Fund	(10.25%)	(8.42%)	(5.31%)	(2.42%)
, alcoulon i and	(10.2070)	(0.4270)	(3.5170)	(2.42/0)
Manulife Conservative	7.75%	7.02%	6.36%	5.84%
Asset Allocation Fund	(7.31%)	(6.53%)	(5.65%)	(5.08%)
Manulife Aggressive Asset	15.94%	18.42%	9.72%	8.15%
Allocation Fund	(13.58%)	(12.05%)	(6.32%)	(1.25%)
Manulife Growth Asset	13.61%	14.67%	8.71%	7.13%
Allocation Fund	(12.03%)	(10.35%)	(5.68%)	(2.01%)
Manulife Moderate Asset	9.67%	8.76%	7.05%	5.69%
Allocation Fund	(8.82%)	(7.24%)	(5.39%)	(3.76%)
Manulife McLean Budden	6.31%	6.46%	7.12%	7.25%
Fixed Income Fund	(7.67%)	(7.50%)	(7.72%)	(8.04%)
Manulife Seamark	9.63%	11.62%	5.52%	7.02%
Balanced Fund	(5.73%)	(9.93%)	(4.59%)	(3.58%)
Manulife McLean Budden	11.32%	11.62%	6.48%	7.02%
Balanced Growth Fund	(8.46%)	(9.93%)	(4.37%)	(3.58%)
Manulife McLean Budden	22.90%	24.13%	11.45%	12.06%
Canadian Equity Growth Fund	(11.83%)	(15.93%)	(6.12%)	(2.92%)

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	Actual Rate of Return 2005 (2004)(a)	One Year Average Investment Objective Return (b)	Rolling Four Year Average Rate of Return (b)	Rolling Four Year Average Investment Objective Return (b)
Manulife Seamark Canadian Equity Fund	19.93% (10.05%)	24.13% (15.93%)	12.04% (9.05%)	12.06% (2.92%)
Manulife McLean Budden Global Equity Fund	5.69% (5.47%)	6.74% (6.72%)	-0.07% (-3.11%)	-0.50% (-4.71%)
Manulife Fidelity Growth American Fund	8.02% (2.96%)	2.28% (3.09%)	-1.17% (-4.58%)	-3.89% (-5.39%)
Manulife Global Pooled U.S. Index Fund	1.31% (2.91%)	1.35% (2.99%)	-4.35% (-6.40%)	-4.13% (-6.08%)
Manulife Seamark International Equity Fund	6.12% (2.25%)	10.69% (12.64%)	-0.78% (-5.28%)	3.87% (-2.88%)
Manulife Canadian Money Market Fund ^a	(2.40%)	(2.30%)	(not available)	(3.10%)
Manulife Elliott & Page Money Fund °	(2.38%)	(2.30%)	(3.12%)	(3.10%)
Manulife Global Pooled Canadian Index Fund ^c	(14.45%)	(14.48%)	(2.52%)	(2.66%)
Manulife AGF American Growth Fund ^c	(-0.29%)	(3.09%)	 (-10.82%)	(-5.39%)

Rates of return are before deducting investment expenses. Source: Manulife Financial's web-site and Aon Consulting Inc.

b) Source: Aon Consulting Inc.

c) There is no investment performance reported on the fund for the current year. The fund was removed as an investment alternative in 2005, and any balance remaining in the fund was transferred to another predetermined investment alternative.