

Financial Services Commission

## A Statistical Perspective On Pension Plans Registered In Saskatchewan

**Pensions Division** 

# Saskatchewan

#### **Table of Contents**

	Page
Introduction	1
Statistical Highlights	2
Funding Defined Benefit Plans	7
Contact Information	19

## Introduction

The statistics reported in the Statistical Trends section were derived from Annual Information Returns filed with the Pensions Division in 2004 and 2005 for plan year ends from January 1, 2004 to December 31, 2004, inclusive.

The Funding Defined Benefits Plans section is based on the most recently filed actuarial valuation for each defined benefit plan registered with the Pensions Division. As actuarial valuations are required to be filed every third year, some of the valuation statistics date as far back as January 1, 2002.

This report focuses on the plans registered with the Pensions Division. It should be noted, however, that a substantial number of Saskatchewan members participate in plans that are not regulated by the Division. Many plans are registered with another provincial pension authority or the federal government. Several plans are not supervised by any pension authority.

At the beginning of 2005, 201,499 Saskatchewan workers participated in 1,281 employer-sponsored pension plans:

Saskatchewan Worker Participation in Pension Plans									
Jurisdiction of Registration # of Plans # of Members									
Saskatchewan Pensions Division	401	139,793							
Another provincial pension authority	697	25,294							
Federal government	173	20,763							
Not supervised by pension authority	10	15,649							
Total	1,281	201,499							

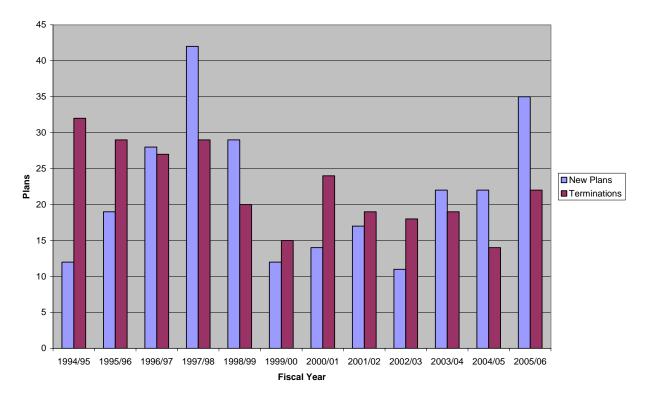
About 49% of paid workers in Saskatchewan participate in a registered pension plan. Nationally, the comparable rate is 39%. Saskatchewan has a higher than average proportion of its paid workers in the public sector where coverage is close to universal. The coverage rate in the private sector is in the range of 25% to 30%. About 64% of the 201,499 plan members work for a public sector employer.

In Canada, about 18% of plan members participate in a defined contribution or money purchase plan. In Saskatchewan, about 44% of members belong to such plans.

## **Statistical Highlights**

Fiscal Year	New Plans Registered	Plan Terminations Reviewed	Annual Information Returns Reviewed	Plan Amendments Registered
1994/95	12	32	382	370
1995/96	19	29	397	370
1996/97	28	27	362	153
1997/98	42	29	366	215
1998/99	29	20	407	235
1999/00	12	15	410	190
2000/01	14	24	399	201
2001/02	17	19	362	281
2002/03	11	18	399	226
2003/04	22	19	366	151
2004/05	22	14	388	123
2005/06	35	22	366	250

**Division Activity** 



# of Active Members by Size of Pension Plan for the Period January 1, 2004 to December 31, 2004								
Member Ranges	# of Members	# of Plans	Average Members Per Plan					
1 - 10	375	127	3					
11 - 15	339	26	13					
16 - 20	433	24	18					
21 - 50	2,341	70	33					
51 – 100	3,024	44	69					
101 – 200	3,062	21	146					
201 – 300	4,759	19	250					
301 – 400	2,020	6	337					
401 – 500	2,307	5	461					
501 – 600	2,682	5	536					
601 – 1000	8,987	12	749					
1001 – 2000	9,504	7	1,358					
2001 – 3000	2,007	1	2,007					
3001 – 4000	3,972	1	3,972					
4001 – 5000	4,246	1	4,246					
5001 – 10000	0	0	0					
10001 and over	99,562	5	19,912					
Totals	149,620	374	400					
Previous Year	148,987	378	394					

The table is based on annual information returns filed for plan years ending in 2004 and includes plans registered in Saskatchewan with some members employed in other provinces, but excludes 12 plans with no active members.

Membership is concentrated in a few plans. The three largest plans accounted for 52% of the total number of members and five plans held 66% of all members. Twenty-seven plans (7% of the total number of plans) had 86% of the total number of members.

ſ

Contributions to Supervised Plans for Period January 1, 2004 to December 31, 2004							
MEMBER CONTRIBUTIONS							
Required member contributions Additional voluntary contributions	\$ 280,325,399 <u>10,877,761</u>						
Total member contributions	\$ <u>291,203,160</u>						
EMPLOYER CONTRIBUTIONS							
Required employer contributions Less termination/death forfeitures used Less surplus assets used Net current service contributions	\$ 370,018,646 (475,410) <u>(27,558,010)</u> \$ <u>341,985,226</u>						
Unfunded liability special payments Solvency deficiency special payments Pre-1993 special payments Total special payments	<pre>\$ 54,803,767 38,387,814 <u>112,369</u> \$ 93,303,950</pre>						
Total employer contributions	\$ <u>435,289,176</u>						
TOTAL CONTRIBUTIONS	\$ <u>726,492,336</u>						
PREVIOUS YEAR	\$ <u>595,733,279</u>						

The table is based on annual information returns filed for plan years ending in 2004 and includes plans registered in Saskatchewan with some members employed in other provinces.

Fewer plans are using surplus assets. Twenty-six plans reported using surplus assets totalling \$27,558,010 in 2004 compared to 29 plans which reported the use of surplus assets totalling \$28,650,795 in 2003.

Special payments to amortize unfunded liabilities and solvency deficiencies have increased substantially since the last report. In 2004, special payments totalling \$93,303,950 were reported compared to special payments of \$24,914,589 reported in 2003.

# of Active Members and Market Value by Pension Plan Type for Period January 1 to December 31, 2004							
Plan Type	# of Plans	# of Members	Market Value				
Final Average	17	20,469	2,901,898,028				
Average Best	15	46,605	5,517,040,291				
Career Average	11	2,242	148,533,241				
Flat Benefit	21	6,914	466,737,472				
Composite	0	0	0				
Hybrid	4	748	49,150,452				
Designated Plan	82	138	37,114,531				
Subtotal	150	77,116	\$9,120,474,015				
Defined Contribution	224	72,504	7,395,426,864				
Total	374	149,620	\$16,515,900,879				

The table is based on annual information returns filed for plan years ending in 2004and includes plans registered in Saskatchewan with some members employed in other provinces, but excludes 12 plans with no active members.

Defined benefit plans were, on average, bigger than defined contribution plans. 60% of the pension plans were defined contribution, but those plans contained 52% of the total plan members and 44% of the total assets.

Table 5

# of Active Members by Market Value of Pension Plan for the Period January 1, 2004 to December 31, 2004									
Market Value Range # of Members # of Plans Total Market Value Average Market Val									
Under \$100,000	354	27	\$1,239,242	\$45,898					
Under \$500,000	1,493	135	\$37,278,573	\$276,138					
Under \$1 million	1,715	54	\$38,000,485	\$703,713					
Under \$5 million	4,980	72	\$151,505,072	\$2,104,237					
Under \$10 million	3,057	21	\$158,075,228	\$7,527,392					
Under \$100 million	19,703	46	\$1,343,488,275	\$29,206,267					
Under \$500 million	9,885	11	\$2,235,912,268	\$203,264,752					
Under \$ 1 billion	8,871	3	\$2,218,661,898	\$739,553,966					
\$ 1 billion and over	r 99,562 5 \$10,331,739,838 \$2,066,347,96								
Total	149,620	374	\$16,515,900,879	\$44,160,163					

As at December 31, 2004, five plans had assets exceeding \$1 billion. Those five plans represented about 1% of plans registered with the Pensions Division and held 67% of plan members and 63% of the total market value of all plans.

#### **Funding Defined Benefit Plans**

You will note that the membership data on the next page does not reconcile to that reported in the Statistical Highlights section. The data in this section is from current actuarial valuations filed with the Division. The Statistical Highlights section uses data obtained by the Annual Information Returns covering the period January 1, 2004 to December 31, 2004.

Highlights of the statistics on the funding of defined benefit plans include:

- The plans are relatively immature. Active members outnumber other beneficiaries by more than a 2 to 1 margin. (Table 6) The ratio of liabilities for active members to the liabilities for non-active members is 1.6 to 1.
- The funding of plans has deteriorated slightly since our last report, largely due to negative investment experience in 2001 and 2002 and a drop in long-term interest rates. The actuarial value of plan assets was \$8.5 billion compared with the actuarial value of plan liabilities of \$8.3 billion, meaning the system as a whole has a surplus of about \$179 million. (Tables 7 and 8) In our last report, the system was in surplus by about \$200 million.
- On a going concern basis, 124 plans had an unfunded liability compared to 53 plans with a surplus. Total unfunded liabilities of plans have grown from \$280 million to \$292 million, while total surplus assets of plans have fallen from \$499 million to \$470 million. Eleven plans accounted for 89 percent of the \$292 million in unfunded liabilities. (Tables 9 and 10)
- As well, the membership profile of plans with an unfunded liability has improved since our previous report. Previously, plans with an unfunded liability had 639 members and former members per plan, while plans with surplus had 934 beneficiaries per plan. Currently, plans with an unfunded liability have 497 members and former members, while plans with surplus assets have 1,028 beneficiaries per plan.
- Many of the designated plans carry an unfunded liability. (Table 9) By "a designated plan", we mean a plan that meets the criteria of section 8515 of the *Income Tax Regulations* (Canada). Such plans are generally for connected persons and senior executives. They often are established with significant past service liabilities and no assets. Designated plans now account for 61% of defined benefit plans registered with the Pensions Division.
- Designated plans must be funded in accordance with the rules prescribed under the *Income Tax Regulations* (Canada). Consequently, we have not included these plans in Tables 11 through Table 20. This is a change from our previous reports.

- The funded ratio of a plan is determined by dividing its actuarial assets by its accrued actuarial liabilities, where the actuarial valuation is based on the assumption that the plan is a going concern. A plan with a funded ratio of less than 1.00 has an unfunded liability. In our previous report, 46 percent of plan beneficiaries belonged to plans that had a funded ratio of 1.00 or more. Currently 52 percent of plan beneficiaries participate in plans with a funded ratio of 1.00 or more. We have excluded Designated Plans from Table 11 in this report.
- The solvency ratio of a plan also is calculated by dividing its assets by its liabilities, except that the values are determined as if the plan had terminated. Having insufficient assets on plan termination may result in a reduction of benefits; therefore, the solvency ratio is an important measure of risk. Forty-three percent of the plans meet this test of solvency compared to 57 percent in our previous report. In terms of membership, 74 percent of plan beneficiaries participate in a plan with a solvency ratio greater than 1.00. In our previous report, 81 percent of beneficiaries belonged to a plan having a solvency ratio greater than 1.00. We have excluded Designated Plans from Table 12 in this report.
- The actuarial method most frequently used by actuaries for determining the value of liabilities on a going concern basis is the unit credit method. The method was used in 80% of the valuations. We have excluded Designated Plans from Table 13 in this report.
- Assets were most frequently valued on a market value basis, with actuaries using market value or adjusted market value over 99 percent of the time. Pure market value was used 59% of the time. We have excluded Designated Plans from Table 14 in this report.
- The use of market value as a valuation basis has resulted in the market value of assets being about \$12 million higher than the actuarial value of assets This is a change from the previous report where the use of a valuation basis other than market value resulted in the actuarial value of assets exceeding the market value of assets by about 31 percent. We have excluded Designated Plans from Table 15 in this report.
- The current report shows that 32 percent of plans are now using GAM 94, as the basis for the assumption with respect to mortality. In the previous report, 66 percent of plans used the 1983 Group Annuity Mortality Table. We have excluded Designated Plans from Table 16 in this report.
- The long-term interest rate assumed by actuaries fell within a relatively tight range. Actuaries used between 6.50% and 7.0% in valuing about 70 percent of the plans. There are no valuations using an interest assumption above 7.0%. We have excluded Designated Plans from Table 17 in this report.

- Of the 34 plans that required a salary projection, 26 used a rate less than 5.0% per annum. Last report, 20 of 34 plans were valued with a salary assumption within this range. We have excluded Designated Plans from Table 18 in this report.
- Last report, 16 of 34 plans had a salary/interest spread of more than 2%. This report, 18 of 34 plans had a spread that exceeded 2%. We have excluded Designated Plans from Tables 19 and 20 in this report.

Table	6
-------	---

Membership of Defined Benefit Plans									
Plan Type	# of Plans	Active Members	Inactive Members	Deferred Members	Pensioners	Total Beneficiaries			
Final Average	17	20,648	1,432	2,825	8,238	33,143			
Average Best	18	49,103	1,925	3,843	12,007	66,878			
Career Average	11	1,843	0	420	476	2,739			
Flat Benefit	19	6,058	113	4,359	2,202	12,732			
Designated Plan	108	172	0	1	17	190			
Hybrid	4	460	81	52	119	712			
Totals	177	78,284	3,551	11,500	23,059	116,394			

The registration of Designated Pension Plans has risen significantly. These plans now account for 61% of defined benefit plans registered with the Pensions Division.

Table 7	Table 7 Total Plan Liabilities by Plan Type							
Type of Plan	# of Plans	Active Members	Total Ben.	Ongoing Liabilities	Average Per Plan	Average Per Active Member	Average Per Ben.	
Final Average	17	20,648	33,143	\$2,563,764,410	\$150,809,671	\$124,165	\$77,355	
Average Best	18	49,103	66,878	\$5,099,945,213	\$283,330,290	\$103,862	\$76,257	
Career Average	11	1,843	2,739	\$115,778,324	\$10,525,302	\$62,821	\$42,270	
Flat Benefit	19	6,058	12,732	\$478,913,353	\$25,205,966	\$79,055	\$37,615	
Designated Plan	108	172	190	\$48,863,025	\$452,435	\$284,087	\$257,174	
Hybrid	4	460	712	\$16,117,132	\$4,029,283	\$35,037	\$22,636	
Total	177	78,284	116,394	\$8,323,381,457	\$47,024,754	\$106,323	\$71,510	

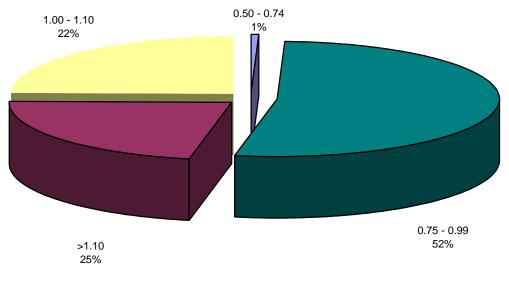
Table 8         Actuarial Value of Plan Assets by Plan Type								
Type of Plan	# of Plans	Active Members	Total Ben.	Plan Assets	Average Per Plan	Average Per Active Member	Average Per Ben.	
Final Average	17	20,648	33,143	\$2,613,312,559	\$153,724,268	\$126,565	\$78,850	
Average Best	18	49,103	66,878	\$5,264,661,114	\$292,481,173	\$107,217	\$78,720	
Career Average	11	1,843	2,739	\$111,165,074	\$10,105,916	\$60,317	\$40,586	
Flat Benefit	19	6,058	12,732	\$456,046,146	\$24,002,429	\$75,280	\$35,819	
Designated Plan	108	172	190	\$40,096,519	\$371,264	\$233,119	\$211,034	
Hybrid	4	460	712	\$16,657,404	\$4,164,351	\$36,212	\$23,395	
Total	177	78,284	116,394	\$8,501,938,816	\$48,033,553	\$108,604	\$73,044	

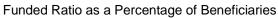
Table 9 Unfunded Liabilities by Plan Type							
Plan Type	# of Plans	Active Members	Total Ben.	Unfunded Liabilities	Average Per Plan	Average Per Active Member	Average Per Ben.
Final Average	8	6,444	10,429	\$90,170,950	\$11,271,369	\$13,993	\$8,646
Average Best	5	30,515	42,423	\$145,445,200	\$29,089,040	\$4,766	\$3,428
Career Average	7	931	626	\$9,530,034	\$1,361,433	\$10,236	\$15,224
Flat Benefit	12	4,359	7,712	\$35,320,270	\$2,943,356	\$8,103	\$4,580
Designated Plan	91	155	169	\$11,354,497	\$124,775	\$73,255	\$67,186
Hybrid	1	147	234	\$115,054	\$115,054	\$ 783	\$ 492
Total	124	42,551	61,593	\$291,936,005	\$2,354,323	\$6,861	\$4,740

Table 10	Surplus Assets by Plan Type						
Plan Type	# of Plans	Active Members	Total Ben.	Surplus Assets	Average Per Plan	Average Per Active Member	Average Per Ben.
Final Average	9	14,204	22,714	\$139,719,099	\$15,524,344	\$9,837	\$6,151
Average Best	13	18,588	24,455	\$310,161,101	\$23,858,546	\$16,686	\$12,683
Career Average	4	1,217	1,808	\$4,916,784	\$1,229,196	\$4,040	\$2,719
Flat Benefit	7	1,699	5,020	\$12,453,063	\$1,779,009	\$7,330	\$2,481
Designated Plan	17	17	21	\$2,587,991	\$152,235	\$152,235	\$123,238
Hybrid	3	313	478	\$655,326	\$218,442	\$2,094	\$1,371
Total	53	36,038	54,496	\$470,493,364	\$8,877,233	\$13,055	\$8,634

Table 11
----------

Funded Ratio (Assets/Liabilities)					
Funded Ratio	# of Plans	# of Beneficiaries			
0.50 - 0.74	6	657			
0.75 - 0.99	27	61,072			
1.00 - 1.10	24	25,779			
>1.10	12	28,696			
Total	69	116,204			



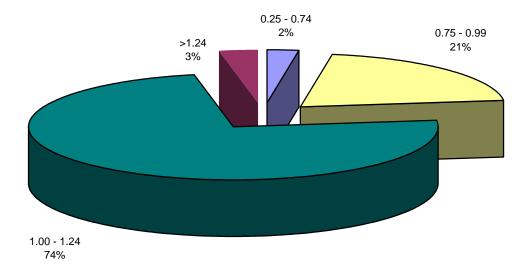


Note: Excludes Designated Plans

Г	a	b	le	1	2
---	---	---	----	---	---

.

Solvency Ratio (Assets/Liabilities)				
Solvency Ratio	# of Plans	# of Beneficiaries		
0.25 – 0.74	9	2,779		
0.75 – 0.99	30	24,117		
1.00 – 1.24	24	85,639		
>1.24	6	3,669		
Total	69	116,204		



Solvency Ratio as a Percentage of Beneficiaries

## Note: Excludes Designated Plans

Table 13	Method of Valuing Liabilities					
Plan Type	Final Average	Average Best	Career Average	Flat Benefit	Hybrid	Total
Method						
Projected Unit Credit	15	10	5	5	3	38
Unit Credit			6	10	1	17
Attained Age	2	6		2		10
Aggregate Cost						0
Entry Age		2		2		4
Total	2	18	11	19	4	69

Table 14		Method o	f Valuing A	ssets		
Plan Type	Final Average	Average Best	Career Average	Flat Benefit	Hybrid	Total
Method						
Book						0
Adjusted Book		1				1
Market	8	8	9	13	3	41
Adjusted Market	9	9	2	6	1	27
Blend of Book/Market						0
Total	17	18	11	19	4	69

Note: Excludes Designated Plans

Table	e 15
-------	------

Comparison of Market Value to Actuarial Value of Assets					
Plan Type	# of Plans	Market Value	Actuarial Value		
Final Average	17	\$2,604,383,003	\$2,613,312,559		
Average Best	18	\$5,285,721,524	\$5,264,661,114		
Career Average	11	\$111,973,089	\$111,165,074		
Flat Benefit	19	\$454,551,211	\$456,046,146		
Hybrid	4	\$16,953,404	\$16,657,404		
Total	69	\$8,473,582,231	\$8,461,842,297		

Mortality Table Used				
Table Used	# of Plans			
GAM 94 Static	12			
GAM 94 UP	30			
GAM 94 Adjusted	10			
GAM 94 GAR	3			
GAM 83	9			
GAM 83 Adjusted	5			
Total	69			

Note: Excludes Designated Plans

Table 17         Interest Assumption Used		
Rate	# of Plans	
5.25	1	
5.50	2	
5.75	3	
6.00	14	
6.25	5	
6.50	22	
6.75	4	
7.00	18	
Total	69	

Table 18Salary Assumption Used(Final Average and Average Best Plans)							
Rate	# of Plans						
2.50	1						
3.00	1						
3.25	2						
3.50	6						
3.75	2						
4.00	3						
4.10	1						
4.25	1						
4.50	8						
4.75	1						
5.00	5						
5.25	1						
5.39	1						
5.50	1						
Total	34						

Table 19

Spread Between Interest and Salary Assumptions (Final Average and Average Best Plans)							
Difference	# of Plans						
0.50	1						
1.00	2						
1.25	1						
1.50	2						
1.61	1						
1.75	1						
1.90	1						
2.00	7						
2.25	1						
2.50	6						
2.75	2						
3.00	3						
3.25	1						
3.50	3						
3.75	1						
4.00	1						
Total	34						

Differential	4.00	3.75	3.50	3.25	3.00	2.75	2. 50	2.25	2.00	1.90	1.75	1.61	1.50	1.25	1.00	0.50
Interest Rate																
5.25										1	1					1
6.00			1			1			1				1		1	
6.25							1	1								
6.50					3	1	1		3				1	1	1	
6.75				1												
7.00	1	1	2				4		3			1				
Total	1	1	3	1	3	2	6	1	7	1	1	1	2	1	2	1

Excludes Designated Plans

For additional information please contact:

Pensions Division Saskatchewan Financial Services Commission Suite 601, 1919 Saskatchewan Drive REGINA SK S4P 4H2

Tel: (306) 787-7650 Fax: (306) 787-9006

Web site: <u>www.sfsc.gov.sk.ca</u>

Prepared: August 2006