REQUEST FOR COMMENT

Notice of Proposed Amendments to National Instrument 31-101 — National Registration System and to National Policy 31-201 — National Registration System

Introduction

The Canadian Securities Administrators (the **CSA** or **we**) are publishing for comment proposed amendments to National Instrument 31-101 — *National Registration System* (**NI 31-101**) and to National Policy 31-201 — *National Registration System* (**NP 31-201**).

NI 31-101 and NP 31-201 are currently in force in all Canadian jurisdictions. The National Registration System (**NRS**) may be used by investment dealers, advisers, mutual fund dealers and their sponsored individuals in connection with their application for initial registration, amendments to registration or reinstatement of registration or for approval or review of certain sponsored individuals.

The purpose of the NRS is to improve the registration system through a mutual reliance process. Principles of mutual reliance are applied to the analysis of registration applications or applications for approval or review of investment dealers, advisers and mutual fund dealers and their sponsored individuals in order to reduce unnecessary duplication in the analysis of applications made in multiple jurisdictions or in subsequent jurisdictions.

Substance and Purpose of Proposed Amendments

Section 3.2(4) of NP 31-201 lists factors a firm filer should consider when selecting its principal regulator. In the CSA Staff Notice 31-308 issued on April 22, 2005 (the **Notice**), we indicated that the appropriate principal regulator will normally be the jurisdiction in which the firm's head office is located. If the firm selects a different jurisdiction as its principal regulator, the regulators will seek further information from the firm to substantiate the firm's decision.

Unless there are compelling reasons for the firm's principal regulator to be in a different jurisdiction, the regulators will exercise their discretion as described in section 3.3 of NP 31-201 to designate the jurisdiction in which the firm's head office is located as the firm's principal regulator.

The substance and purpose of the proposed amendments to NI 31-101 and NP 31-201 are to require that a firm filer select as its principal regulator the local securities regulatory authority or regulator in the jurisdiction where the filer's head office is located. In exceptional circumstances, factors other than the firm's head office may be considered when the firm filer applies for a change of principal regulator, as provided in the proposed amendment to section 3.3 of NP 31-201.

The proposed amendments are consistent with the selection of an issuer's principal regulator under:

- National Policy 43-201 Mutual Reliance Review System for Prospectuses and Annual Information Forms, and
- Multilateral Instrument 11-101 Principal Regulator System.

Summary of Proposed Amendments

The proposed amendments revise NI 31-101 and NP 31-201 to require that a firm filer select as its principal regulator the local securities regulatory authority or regulator in the jurisdiction where the filer's head office is located.

Authority for Proposed Amendments

In Saskatchewan, clause 154(1)(b) of *The Securities Act, 1988* (the **Saskatchewan Act**) authorizes the Saskatchewan Financial Services Commission (the **Saskatchewan Commission**) to make rules prescribing requirements in respect of applications for registration and the renewal, amendment, expiration or surrender of registration. Clause 154(1)(c) of the Saskatchewan Act authorizes the Saskatchewan Commission to make rules prescribing conditions of registration or other requirements for registrants or any category or subcategory of registrant.

Comments

Interested parties are invited to make written submissions with respect to these proposed amendments. Submissions received by March 1, 2006 will be considered. If you are not sending your submissions by e-mail, please include a diskette or CD containing your submission (in Windows format, Word)

Submissions should be addressed to all of the CSA members listed below:

Autorité des marches financiers Ontario Securities Commission Alberta Securities Commission British Columbia Securities Commission Saskatchewan Financial Services Commission

It is not necessary to send your comments separately to all CSA member authority authorities. Please send them to the following people. CSA staff will ensure they are sent to the other CSA members.

c/o John Stevenson Secretary to the Commission Ontario Securities Commission 20 Queen Street West, Suite 1903, Box 55 Toronto, ON M5H 3S8 Fax: (416) 593-2318

e-mail: jstevenson@osc.gov.on.ca

c/o Me Anne-Marie Beaudoin Directrice du Secrétariat Autorité des marchés financiers Tour de la Bourse 800, Square Victoria C.P. 246 Montréal (Québec) H4Z 1G3

Fax: (514) 864-8381

e-mail consultation-en-cours@lautorite.qc.ca

We cannot keep submissions confidential because securities legislation in certain provinces requires that a summary of the written submissions received during the comment period be published.

Questions

Please refer your questions to any of:

Jim Wahl
Manager, Registration & Compliance
Alberta Securities Commission
4th Floor, 300 - 5th Avenue S.W.
Calgary, AB T2P 3C4

Direct: (403) 297-4281 Fax: (403) 297-4113

E-mail:jim.wahl@seccom.ab.ca

Sandy Jakab Manager-Policy Capital Markets Regulation British Columbia Securities Commission P.O. Box 10142, Pacific Centre 701 - West Georgia Street Vancouver, BC V7Y 1L2 Direct: (604) 899-4869

Fax: (604) 899-4869 Fax: (604) 899-6814 E-mail:sjakab@bcsc.bc.ca

Douglas R. Brown General Counsel & Director - Legal, Enforcement & Registration The Manitoba Securities Commission 1130 - 405 Broadway Winnipeg, MB R3C 3L6

Direct: (204) 945-0605 Fax: (204) 945-0330

E-mail:doubrown@gov.mb.ca

Andrew Nicholson Director Market Regulation New Brunswick Securities Commission 606 - 133 Prince William Street Saint John, NB E2L 2B5

Direct: (506) 658-3021 Fax: (506) 658-3059

E-mail:andrew.nicholson@nbsc-cvmb.ca

Douglas J. Connolly
Director of Financial Services Regulation
Financial Services Regulation Division
Department of Government Services
Government of Newfoundland and Labrador
2nd Floor, West Block
Confederation Building
P.O. Box 8700
St. John's, NL A1B 4J6

Direct: (709) 729-2954
Fax: (709) 729-6187
E-mail:dconnolly@gov.nl.ca

Brian W. Murphy
Deputy Director, Capital Markets
Nova Scotia Securities Commission
Joseph Howe Building
2nd Floor, P.O. Box 458
Halifax, Nova Scotia B3J 2P8
Direct: (902) 424 4592

Direct: (902) 424-4592 Fax: (902) 424-4625

E-mail:murphybw@gov.ns.ca

David M. Gilkes, BA, MA, CFE Manager, Registrant Regulation Capital Markets Branch Ontario Securities Commission 18th Floor, 20 Queen Street West Toronto, ON M5H 3S8

Direct: (416) 593-8104 Fax: (416) 593-8240

E-mail:dgilkes@osc.gov.on.ca

Mark Gallant
Registrar of Securities
PEI Securities Division
Office of the Attorney General
P.O. Box 2000
95 Rochford Street
4th Floor, Shaw Building
Charlottetown, PE C1A 7N8

Direct: (902) 368-4552 Fax: (902) 368-5283 E-mail:mlgallant@gov.pe.ca

Maryse Pineault
Directrice des pratiques de distribution
Autorité des marchés financiers
800 square Victoria, 22e étage

C.P. 246, Tour de la Bourse Montréal, QC H4Z 1G3

Direct: (514) 940-2199 ext. 4781

Fax: (514) 864-7854

E-mail: maryse.pineault@lautorite.qc.ca

Dean Murrison
Deputy Director, Legal/Registration
Securities Division
Saskatchewan Financial Services Commission
6th Floor, 1919 Saskatchewan Drive
REGINA SK S4P3V7

Tel: 306 787-5879 Fax: 306 787-5899

email: dmurrison@sfsc.gov.sk.ca

Gary Crowe
Registrar of Securities
Legal Registries Division, Department of Justice
Government of Nunavut
P.O. Box 1000, STN 570
1st Floor, Brown Building
Iqaluit, NU X0A 0H0
Direct: (867) 975-6586

Fax: (867) 975-6594 E-mail:gcrowe@gov.nu.ca

M. Richard Roberts
Manager, Corporate Affairs
Registrar of Securities
Corporate Affairs / Community Services
Government of Yukon
P.O. Box 2703
2134 Second Avenue
Whitehorse, YT Y1A 5H6

Direct: (867) 667-5225 Fax: (867) 393-6251

E-mail:richard.roberts@gov.yk.ca

The text of the proposed amendments follow or can be found elsewhere on a CSA member website.

November 25, 2005