CSA/ACVM

Canadian Securities Autorités canadiennes Administrators en valeurs mobilières

NOTICE AND REQUEST FOR COMMENT

Consequential Amendments Arising from the Proposed Repeal and Replacement of National Instrument 44-101 Short Form Prospectus Distributions

Proposed Amendments to National Instrument 44-102 Shelf Distributions, National Instrument 44-103 Post-Receipt Pricing, National Policy 43-201 Mutual Reliance Review System for Prospectuses and Annual Information Forms and National Instrument 51-101 Standards of Disclosure for Oil and Gas Activities

January 7, 2005

Overview

We, the Canadian Securities Administrators (CSA), are publishing this notice in conjunction with the Notice and Request for Comment on the proposed repeal and replacement of National Instrument 44-101 *Short Form Prospectus Distributions*, Form 44-101F3 *Short Form Prospectus* and Companion Policy 44-101CP (collectively, the "Proposed Short Form Rule"). The Proposed Short Form Rule is intended to replace the current short form prospectus distribution rule and related forms and companion policy (collectively, the "Current Short Form Rule") that came into effect in all CSA jurisdictions on December 31, 2000. It will more fully integrate the disclosure regimes for the primary and secondary securities markets, and will address deficiencies or ambiguities in the Current Short Form Rule that we have identified over the past four years. Finally, we have proposed revisions to the qualification criteria that would broaden issuer access to the short form system.

A number of other national instruments build on the foundation of the Current Short Form Rule, or make reference to some of its requirements. As a consequence of the proposed repeal of the Current Short Form Rule and its replacement with the Proposed Short Form Rule, the CSA also propose to amend the following national instruments:

- National Instrument 44-102 *Shelf Distributions* ("NI 44-102") and the related Companion Policy 44-102CP;
- National Instrument 44-103 *Post-Receipt Pricing* ("NI 44-103") and the related Companion Policy 44-103CP;
- National Policy 43-201 *Mutual Reliance Review System for Prospectuses and Annual Information Forms* ("NP 43-201"); and
- National Instrument 51-101 *Standards of Disclosure for Oil and Gas Activities* ("NI 51-101").

The proposed consequential amendments are summarized below. With this notice, we are publishing a version of each of NI 44-102, NI 44-103 and NP 43-201, marked to indicate the proposed consequential amendments. These documents can be obtained from websites of CSA members, including the following:

www.albertasecurities.com www.bcsc.bc.ca www.msc.gov.mb.ca www.gov.ns.ca/nssc/ www.osc.gov.on.ca www.lautorite.qc.ca www.sfsc.gov.sk.ca

Summary of Proposed Consequential Amendments NI 44-102

We propose to amend NI 44-102 to update cross-references and definitions to be consistent with the Proposed Short Form Rule and to make a few other minor changes. The more significant proposed amendments to NI 44-102 are as follows:

- Amending the eligibility criteria contained in Part 2 to clarify that an issuer must be eligible to use the short form prospectus system established under the Proposed Short Form Rule in order to file and use a shelf prospectus.
- Amending subsection 6.4(1) to require that a shelf prospectus supplement be filed only in the jurisdictions in which securities are being distributed under the supplement.
- Deleting section 7.3, which addresses the filing of auditors' comfort letters, consistent with the elimination from the Proposed Short Form Rule of any requirement for auditors' comfort letters.
- Deleting Part 10 *Transitional Shelf Procedures* as it is no long necessary to address transitional issues concerning NI 44-102's predecessor, National Policy 44.

We also propose to make corresponding changes to the related Companion Policy, including:

- Amending section 2.4 to provide additional guidance to issuers who propose to use the shelf procedures to distribute novel derivatives or asset-backed securities.
- Adding a new section 2.7 to provide additional guidance with respect to when an expert's consent must be filed under NI 44-102.
- Adding subsection (4) to section 3.1 to provide guidance as to how an issuer can increase the amount of securities that can be distributed under a previously filed shelf prospectus.

NI 44-103

We propose to amend NI 44-103 to update cross-references and definitions to be consistent with the Proposed Short Form Rule, to make other minor changes and to remove outdated transitional provisions. We also propose to make corresponding changes to the related companion policy.

NP 43-201

We propose to amend NP 43-201 to remove the provisions relating to the review and acceptance of annual information forms, and to make other minor changes to the policy. Annual information

forms filed under National Instrument 51-102 *Continuous Disclosure Obligations* ("NI 51-102") will be subject to the national continuous disclosure review program.

NI 51-101

We propose to amend the definition of "annual information form" in NI 51-101 so that it refers to the definition of "annual information form" in NI 51-102. We also propose to make corresponding changes to the guidance given in the related companion policy about annual information forms.

Local Instruments

In addition to the amendments to the national instruments discussed above, consequential amendments may also be required for local instruments in some jurisdictions. Securities regulatory authorities in those jurisdictions will publish amendments to local instruments separately.

Anticipated Costs and Benefits

We expect that the adoption of the Proposed Short Form Rule and the related consequential amendments will further enhance the efficiency of accessing capital for short form eligible reporting issuers. Harmonizing the short form system and related systems with the continuous disclosure rules will reduce costs of public securities offerings. There will be greater clarity regarding the application of the Proposed Short Form Rule and related instruments, including NI 44-102, and reduced circumstances requiring exemptive relief. To the extent that the amendments require additional disclosure, this disclosure will benefit investors to an extent that the benefit will outweigh the costs of these new requirements.

Alternatives Considered

No other alternatives were considered.

Unpublished Materials

No unpublished study, report or other written materials were relied on in proposing these amendments to existing national instruments.

Request for Comment

We request your comments on the proposed amendments to NI 44-102, NI 44-103, NP 43-201 and NI 51-101.

How to Provide Your Comments

Please provide your comments by April 8, 2005 by addressing your submission to the securities regulatory authorities listed below:

British Columbia Securities Commission Alberta Securities Commission Saskatchewan Financial Services Commission Manitoba Securities Commission Ontario Securities Commission Autorité des marchés financiers Nova Scotia Securities Commission

You do not need to deliver your comments to all of the CSA member commissions. Please deliver your comments to the three addresses that follow, and they will be distributed to all other jurisdictions by CSA staff.

Jo-Anne Bund, Co-Chair of the Prospectus Systems Committee Alberta Securities Commission 4th Floor, 300 – 5th Avenue S.W. Calgary, Alberta T2P 3C4 Fax: (403) 297-6156 e-mail: joanne.bund@seccom.ab.ca

Charlie MacCready, Co-Chair of the Prospectus Systems Committee Ontario Securities Commission 20 Queen Street West, Suite 1903, Box 55 Toronto, Ontario M5H 3S8 Fax: (416) 593-3683 e-mail: cmaccready@osc.gov.on.ca

Anne-Marie Beaudoin Directrice du secrétariat Autorité des marchés financiers Tour de la Bourse 800, square Victoria C.P. 246, 22^e étage Montréal, Québec H4Z 1G3 Fax: (514) 864-6381 e-mail: consultation-en-cours@autorite.qc.ca

If you are not sending your comments by e-mail, please send a diskette containing your comments (in DOS or Windows format, preferably Word).

We cannot keep submissions confidential because securities legislation in certain provinces requires that a summary of the written comments received during the comment period be published.

Questions

Please refer your questions to any of:

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