

2004 - 2005

### Saskatchewan 3<sup>rd</sup> Quarter Financial Report

The Hon.
Harry Van Mulligen
Minister of Finance

General Revenue Fund Update



# 3<sup>rd</sup> Quarter Financial Report | GRF Update

### 3<sup>rd</sup> Quarter Financial Report General Revenue Fund Update

### FINANCIAL OVERVIEW

To the end of the third quarter of 2004-05, the General Revenue Fund (GRF) balance before Fiscal Stabilization Fund (FSF) transfer is forecast to be up \$31.7 million from Mid-Year. The transfer to the FSF is up \$31.7 million, yielding a \$289.3 million surplus, unchanged from Mid-Year.

Total revenue is forecast to be \$7,519.5 million, up \$113.1 million from Mid-Year.

Operating expense is forecast to be \$6,398.4 million, up \$81.4 million from Mid-Year.

Debt servicing costs are forecast to be \$590.0 million, unchanged from Mid-Year.

The Fiscal Stabilization Fund balance is forecast to be \$607.8 million at the end of 2004-05. This forecast reflects the \$366.0 million FSF balance at the end of 2003-04 being increased by the 2004-05 third quarter forecast deposit of \$241.8 million.

Debt is forecast to be \$11.1 billion – a decrease of \$57.3 million from Mid-Year.

Government debt is forecast to be \$7.6 billion, down \$31.7 million from Mid-Year.

Crown corporation debt is forecast to be \$3.5 billion – a decrease of \$25.6 million from Mid-Year.

2004-05 GRF Financial Summary

		2004-05	JKI	Financial	ı Su	mmary						
		Budget	N	1id-Year	3 <sup>ro</sup>	d Quarter		Chang	e fr	om		
	E	stimate*	P	Projection		Forecast Budget		Budget Mi		id-Year		
				(mill	(millions of dollars)							
Revenue	\$	6,590.5	\$	7,406.4	\$	7,519.5	\$	929.0	\$	113.1		
Operating Expense		6,147.5		6,317.0		6,398.4		250.9		81.4		
Operating Surplus		443.0		1,089.4		1,121.1		678.1		31.7		
Debt Servicing		614.0		590.0		590.0		(24.0)		-		
Pre-FSF Balance		(171.0)		499.4		531.1		702.1		31.7		
FSF Transfer		171.1		(210.1)		(241.8)		(412.9)		(31.7)		
Surplus	\$	0.1	\$	289.3	\$	289.3	\$	289.2	\$	0.0		

<sup>\*</sup> As a result of the Further Estimates, \$13.0 million was added to the original Budget Estimate for both Operating Expense and the FSF Transfer.

### REVENUE UPDATE

To the end of the third quarter, provincial revenue is forecast to be \$7,519.5 million, up \$113.1 million from Mid-Year.

Revenue Reconciliation (millions of dollars)	n
Mid-Year Projection	7,406.4
Own-Source Revenue Change	S
CIC Dividend	+75.0
Potash	+40.5
Individual Income Tax	+16.7
Oil	-23.7
Other	-0.8
Total Own-Source Change	+107.7
Federal Transfers Change	+5.4
Total Change	+113.1
3 <sup>rd</sup> Quarter Forecast	7,519.5

Own-source revenue is forecast to be \$5,966.1 million, up \$107.7 million from Mid-Year, primarily due to a \$75.0 million increase in the dividend from Crown Investments Corporation (CIC).

The GRF dividend from CIC is forecast to be \$268.0 million – an increase of \$75.0 million from the Mid-Year projection. The increase is due to an improvement in CIC's 2004 financial results. The additional \$75.0 million is being allocated to provide assistance to farmers through the full funding of the Canadian Agricultural Income Stabilization (CAIS) program.

Potash revenue is forecast to be \$248.6 million – an increase of \$40.5 million from Mid-Year – primarily due to an increase in forecast prices and sales volumes, partially offset by increased production costs.

Individual Income Tax revenue is forecast to be \$1,327.0 million, an increase of \$16.7 million from Mid-Year. The increase is due to higher-than-expected assessment results for the 2003 taxation year.

Oil revenue is forecast to be \$846.9 million - a decrease of \$23.7 million from Mid-Year. Although the forecast for West Texas Intermediate (WTI) has increased from \$40.05 U.S. per barrel at Mid-Year to the current forecast of \$43.12 U.S. per barrel, almost 50 per cent of Saskatchewan's oil is "heavy" and this oil commands a lower price than light sweet crude oil. Since Mid-Year, the difference between the average price forecasts of light and heavy oil has increased to the current outlook of about \$14.00 U.S. per barrel. In addition, the impact of a higher U.S.-Canada exchange rate since Mid-Year has decreased oil revenue. Oil production levels are slightly higher since Mid-Year.

Transfers from the federal government are forecast to be \$1,553.4 million, an increase of \$5.4 million from Mid-Year.

- Equalization-related payments are forecast to be \$581.6 million, unchanged from Mid-Year.
- Other net changes in federal transfers total \$5.4 million.

## 3<sup>rd</sup> Quarter Financial Report | GRF Update

### EXPENSE UPDATE

To the end of the third quarter, provincial expense is forecast to be \$6,988.4 million, up \$81.4 million from Mid-Year.

The increase from Mid-Year is due mainly to the following changes.

- Agriculture, Food and Rural Revitalization is forecast to be up \$101.1 million primarily to provide farmers with incremental benefits with respect to the CAIS program. The benefit for farmers will total \$210.0 million under the CAIS program in 2004-05. The increase is partially offset by savings in both the Bovine Spongiform Encephalopathy program and Crop Insurance, generated by lower-than-budgeted participation in these programs.
- Teachers' Pensions and Benefits is forecast to be \$14.0 million above Mid-Year reflecting changes in the projected number of teachers retiring.
- Saskatchewan Property Management Corporation is forecast to be \$7.0 million above Mid-Year due to a cash purchase of vehicles as opposed to leasing.
- Culture, Youth and Recreation is forecast to be \$5.1 million above Mid-Year primarily reflecting increased film production activity which has resulted in higher utilization of the Film Employment Tax Credit program.

- Public Service Pensions and Benefits is forecast to be \$4.5 million above Mid-Year due to higher employee benefit costs.
- Highways and Transportation is forecast to be \$4.1 million above Mid-Year primarily reflecting an increase in the winter snow and ice control program.

The increases are partially offset by a forecast decrease of \$55.1 million in Learning as education property tax relief will be expensed beginning in 2005-06 instead of 2004-05.

Servicing government debt is forecast to be \$590.0 million, unchanged from Mid-Year.

Expense Reconciliation (millions of dollars)								
Mid-Year Projection	6,907.0							
Operating Expense Changes Agriculture, Food and Rural								
Revitalization	+101.1							
Teachers' Pensions and Benefits	s +14.0							
Saskatchewan Property								
Management Corporation	+7.0							
Culture, Youth and Recreation	+5.1							
Public Service Pensions								
and Benefits	+4.5							
Highways and Transportation	+4.1							
Learning	-55.1							
Other net changes	+0.7							
Total Operating Expense Change	+81.4							
3 <sup>rd</sup> Quarter Forecast	6 6,988.4							

### DEBT UPDATE

The GRF borrows for government and Crown corporations.

Debt as reported in the Province's financial statements is comprised of:

- Gross Debt the amount of money owed to lenders; *less*,
- Sinking Funds the amount of money which has been set aside for the repayment of debt.

Debt plus guaranteed debt is used by most members of the financial community when analyzing creditworthiness. Debt as forecast in this Report includes guaranteed debt.

 Guaranteed Debt – the debt of Crown corporations and others that the Province has promised to repay if they are unable to do so.

Debt of the GRF at March 31, 2005 is currently forecast to be \$11.1 billion. This is \$57.3 million lower than the projection in the Mid-Year Report and \$710.1 million lower than the 2004-05 Budget estimate.

Government debt at March 31, 2005 is currently forecast to be \$31.7 million lower than projected in the Mid-Year Report and \$747.5 million lower than the Budget estimate.

Government Debt Reconciliation (millions of dollars)									
Budget Estimate	\$	8,356.9							
Higher GRF surplus		-289.2							
Deposit to the FSF		-381.2							
Lower working capital requirements Lower value of U.S. Dollar denominated debt		-30.6							
(76.31 cents to 79.12 cents)		-14.8							
Mid-Year Projection		7,641.1							
Deposit to the FSF		-31.7							
3 <sup>rd</sup> Quarter Forecast	\$	7,609.4							

Crown corporation debt is forecast to be \$3.5 billion at March 31, 2005. This is a decrease of \$25.6 million from the Mid-Year Report but \$37.4 million higher than the Budget estimate.

**Debt Summary** 

		Budget	Mid-Year			<sup>d</sup> Quarter	Change from				
As at March 31	]	Estimate	Projection			Forecast	Budget		M	id-Year	
				(milli	ons	of dollars)					
Crown Corporation Debt	\$	3,446.7	\$	3,509.7	\$	3,484.1	\$	37.4	\$	(25.6)	
Government Debt		8,356.9		7,641.1		7,609.4	(	(747.5)		(31.7)	
<b>Total Debt</b>	\$	11,803.6	\$	11,150.8	\$	11,093.5	\$ (	(710.1)	\$	(57.3)	

2004-05 Third Quarter Financial Report Province of Saskatchewan **General Revenue Fund Statement of Revenue** 

	Budget			Mid-Year	3	3 <sup>rd</sup> Quarter	Change			e from	
		Estimate		Projection		Forecast		Budget	N	1id-Year	
				rs)							
Corporation Capital	\$	357,300	\$	367,300	\$	367,300	\$	10,000	\$	_	
Corporation Income		249,800		267,000		257,700		7,900		(9,300)	
Fuel		363,100		363,100		363,100		_		-	
Individual Income		1,292,200		1,310,300		1,327,000		34,800		16,700	
Sales		1,016,700		991,700		991,700		(25,000)		_	
Tobacco		184,200		184,200		182,000		(2,200)		(2,200)	
Other		80,600		82,600		82,600		2,000		-	
Taxes	\$	3,543,900	\$	3,566,200	\$	3,571,400	\$	27,500	\$	5,200	
Natural Gas	\$	138,400	\$	219,200	\$	212,300	\$	73,900	\$	(6,900)	
Oil		400,800		870,600		846,900		446,100		(23,700)	
Potash		125,200		208,100		248,600		123,400		40,500	
Other		43,000		49,800		49,600		6,600		(200)	
Non-Renewable Resources	\$	707,400	\$	1,347,700	\$	1,357,400	\$	650,000	\$	9,700	
Crown Investments Corporation of Saskatchewan	\$	250,000	\$	193,000	\$	268,000	\$	18,000	\$	75,000	
Saskatchewan Liquor and Gaming Authority		365,400		342,400		348,000		(17,400)		5,600	
Other Enterprises and Funds		48,700		49,000		49,300		600		300	
Transfers from Crown Entities	\$	664,100	\$	584,400	\$	665,300	\$	1,200	\$	80,900	
Fines, Forfeits and Penalties	\$	11,700	\$	10,200	\$	10,900	\$	(800)	\$	700	
Interest, Premium, Discount and Exchange		47,600		45,000		53,100		5,500		8,100	
Motor Vehicle Fees		127,100		124,000		124,000		(3,100)		-	
Other Licences and Permits		44,800		56,400		54,500		9,700		(1,900)	
Sales, Services and Service Fees		84,500		85,500		83,200		(1,300)		(2,300)	
Transfers from Other Governments		15,700		16,400		16,600		900		200	
Other		18,000		22,600		29,700		11,700		7,100	
Other Revenue	\$	349,400	\$	360,100	\$	- )	\$	22,600	\$	11,900	
Own-Source Revenue	\$	5,264,800	\$	5,858,400	\$	5,966,100	\$	701,300	\$	107,700	
Canada Health Transfer	\$	419,400	\$	469,900	\$	. ,	\$	53,100	\$	2,600	
Canada Social Transfer		259,300		261,800		263,500		4,200		1,700	
Health Reform Transfer		46,700		46,700		46,900		200		200	
Equalization Payments		322,500		461,600		461,600		139,100		-	
Equalization One-Time Payment		120,000		120,000		120,000		-		-	
Other		157,800		188,000		188,900		31,100		900	
Transfers from the Government of Canada		1,325,700		1,548,000		1,553,400	\$	,	\$	5,400	
Revenue	\$	6,590,500	\$	7,406,400	\$	7,519,500	\$	929,000	\$	113,100	

2004-05 Third Quarter Financial Report Province of Saskatchewan General Revenue Fund Statement of Expense

	Budget	Mid-Year	3 <sup>rd</sup> Quarter	Chang	ge from					
	Estimate <sup>1</sup>	Projection	Forecast	Budget	Mid-Year					
	(thousands of dollars)									
<b>Executive Branch of Government</b>		\$ 264,349 \$ 304,649 \$ 405,719 \$ 14								
Agriculture, Food and Rural Revitalization	\$ 264,349	\$ 304,649	\$ 405,719	\$ 141,370	\$ 101,070					
Community Resources and Employment	602,766	602,766	602,766	-	-					
Corrections and Public Safety	118,887	119,883	119,883	996	-					
Culture, Youth and Recreation	42,161	51,688	56,783	14,622	5,095					
Environment	161,671	137,697	137,697	(23,974)	-					
Executive Council	7,362	7,362	7,733	371	371					
Finance	37,393	37,393	37,393	-	-					
- Public Service Pensions and Benefits	204,263	204,263	208,803	4,540	4,540					
Government Relations and Aboriginal Affairs <sup>2</sup>	195,108	195,108	195,559	451	451					
Health	2,700,416	2,770,716	2,770,716	70,300	-					
Highways and Transportation	252,285	253,885	258,005	5,720	4,120					
Industry and Resources	61,194	73,194	73,194	12,000	-					
Information Technology Office	2,609	4,324	4,324	1,715	-					
Justice	199,907	200,992	200,992	1,085	-					
Labour	14,201	14,201	14,201	-	-					
Learning	1,097,140	1,152,190	1,097,140	-	(55,050)					
- Teachers' Pensions and Benefits	119,123	119,123	133,123	14,000	14,000					
Northern Affairs	5,232	5,595	5,595	363	-					
Public Service Commission	8,351	8,351	8,351	-	-					
Sask. Property Management Corporation	16,808	17,278	24,278	7,470	7,000					
Saskatchewan Research Council	7,779	7,779	7,779	-	-					
Legislative Branch of Government										
Chief Electoral Officer	761	761	761	-	_					
Conflict of Interest Commissioner	122	122	122	-	_					
Information and Privacy Commissioner	387	387	387	-	_					
Legislative Assembly	18,772	18,831	18,624	(148)	(207)					
Ombudsman and Children's Advocate	2,731	2,731	2,731							
Provincial Auditor	5,755	5,755	5,755	-	-					
Operating Expense	\$ 6,147,533	\$ 6,317,024	\$ 6,398,414	\$ 250,881	\$ 81,390					
Servicing Government Debt	614,000	590,000	590,000	(24,000)						
Expense	\$ 6,761,533	\$ 6,907,024	\$ 6,988,414	\$ 226,881	\$ 81,390					

As a result of the Further Estimates, \$13.0 million was added to the original Budget Estimate for Health.

<sup>&</sup>lt;sup>2</sup> Government Relations and Aboriginal Affairs reflects approved funding for the Department of Government Relations and the Department of First Nations and Metis Relations

3<sup>rd</sup> Quarter Financial Report | GRF Update ~ ~

### 2004-05 Third Quarter Financial Report Province of Saskatchewan **General Revenue Fund Statement of Debt** As at March 31, 2005

	Budget		Mid-Year			3 <sup>rd</sup> Quarter	Change			ge from		
		Estimate		Projection		Forecast		Budget	N	/lid-Year		
				(tho	ısaı	nds of dollars)						
Crown Corporation Debt												
Crown Investments Corporation of Saskatchewan	\$	32,800	\$	-	\$	-	\$	(32,800)	\$	-		
Education Infrastructure Financing Corporation		3,386		-		-		(3,386)		-		
Information Services Corporation of Saskatchewan		52,680		51,880		48,980		(3,700)		(2,900)		
Investment Saskatchewan Inc.		14,988		14,988		14,988		-		-		
Municipal Financing Corporation of Saskatchewan		14,947		14,947		11,947		(3,000)		(3,000)		
Saskatchewan Crop Insurance Corporation		165,000		216,000		215,000		50,000		(1,000)		
Saskatchewan Housing Corporation		79,167		79,234		79,184		17		(50)		
Saskatchewan Power Corporation		1,892,154		2,032,472		2,009,409		117,255		(23,063)		
Saskatchewan Property Management Corporation		3,326		3,331		3,308		(18)		(23)		
Saskatchewan Telecommunications Holding Corporation		386,980		353,492		354,315		(32,665)		823		
Saskatchewan Water Corporation		60,772		57,954		56,187		(4,585)		(1,767)		
SaskEnergy Incorporated		735,456		684,908		690,276		(45,180)		5,368		
Crown Corporation Debt	\$	3,441,656	\$	3,509,206	\$	3,483,594	\$	41,938	\$	(25,612)		
<b>Government Debt</b>		8,285,865		7,571,224		7,539,519		(746,346)		(31,705)		
Debt	\$	11,727,521	\$	11,080,430	\$	11,023,113	\$	(704,408)	\$	(57,317)		
Guaranteed Debt		76,123		70,386		70,405		(5,718)		19		
Debt plus Guaranteed Debt	\$	11,803,644	\$	11,150,816	\$	11,093,518	\$	(710,126)	\$	(57,298)		
Crown Corporation Gross Debt	\$	3,687,635	\$	3,748,270	\$	3,722,370	\$	34,735	\$	(25,900)		
Crown Corporation Sinking Funds		(245,979)		(239,064)		(238,776)		7,203		288		
	\$	3,441,656	\$	3,509,206	\$	3,483,594	\$	41,938	\$	(25,612)		
Crown Corporation Guaranteed Debt		5,132		532		525		(4,607)		(7)		
Crown Corporation Debt plus Guaranteed Debt	\$	3,446,788	\$	3,509,738	\$	3,484,119	\$	37,331	\$	(25,619)		
Government Gross Debt	\$	9,009,922	\$	8,276,300	\$	8,248,574	\$	(761,348)	\$	(27,726)		
Government Sinking Funds		(724,057)		(705,076)		(709,055)		15,002		(3,979)		
	\$	8,285,865	\$	7,571,224	\$	7,539,519	\$	(746,346)	\$	(31,705)		
Government Guaranteed Debt		70,991		69,854		69,880		(1,111)		26		
Government Debt plus Guaranteed Debt	\$	8,356,856	\$	7,641,078	\$	7,609,399	\$	(747,457)	\$	(31,679)		
Debt plus Guaranteed Debt	\$	11,803,644	\$	11,150,816	\$	11,093,518	\$	(710,126)	\$	(57,298)		

### APPENDIX 1 MID-YEAR INITIATIVES UPDATE

At Mid-Year, it was reported that the Government's financial position had improved by \$899.2 million. The improvement was extraordinary and was related to one-time circumstances. As a result, the "windfall" is being allocated primarily to one-time initiatives that will impact the current 2004-05 fiscal year and the next three years. The commitments are as follows:

- \$54.1 million in 2004-05 to offset a reduced CIC dividend that funds the utility bundle commitment;
- \$110.1 million to address education property tax relief;
- \$66.0 million in 2004-05 as a result of funding from the First Ministers' September 2004 meeting used for capital equipment and infrastructure replacement as well as initiatives to reduce surgical backlogs, expand diagnostic capacity, retain health care providers and implement health system quality improvements;
- \$80.0 million over three years for thirdparty capital and infrastructure, \$43.0 million will be allocated to municipal infrastructure and the remainder towards Learning capital;

- funding for the Province's share of the national strategy for Bovine Spongiform Encephalopathy (BSE);
- \$110.0 million over four years for government-owned capital, including replacing the 1913 section of the Regina jail, replacement of the provincial lab building and beginning forest fire fighting fleet renewal;
- \$13.6 million allocated in 2004-05 for the Province's share of the northern uranium mine clean-up and transformation funding for the Information Technology Office;
- \$75.0 million over three years starting in 2005-06 to protect the spending base due to short-term revenue reductions as a result of the province-wide smoking ban;
- \$178.1 million retained in the Fiscal Stabilization Fund; and,
- \$179.3 million allocated for permanent debt reduction.

The following table illustrates how the additional resources will be allocated in the current year and over the next three years and the commitments that will be funded through the FSF.

### **Mid-Year Initiatives**

	2	004-05	_	05-06 to 007-08	-	-Year Costs	_	ded from he FSF
				(millions				
Utility Bundle Commitment	\$	54.1	\$	-	\$	54.1	\$	-
Property Tax Relief		-		110.1		110.1		110.1
2004-05 Spending*		112.6		-		112.6		-
Third-Party Capital		-		80.0		80.0		80.0
Government-Owned Capital		3.5		106.5		110.0		-
Smoking Ban Impact		-		75.0		75.0		75.0
Retained in Fiscal Stabilization Fund		-		178.1		178.1		178.1
Permanent Debt Reduction		179.3		-		179.3		-
Total	\$	349.5	\$	549.7	\$	899.2	\$	443.2

<sup>\*</sup> Includes additional BSE compensation, health capital equipment and infrastructure, and other 2004-05 spending.

At Mid-Year, the Fiscal Stabilization Fund was forecast to have a balance of \$64.4 million at the end of 2007-08. Changes in planned FSF transactions since Mid-Year total \$30.3 million, bringing the expected balance in the FSF at the end of 2007-08 to \$34.1 million.

### **Fiscal Stabilization Fund Transfers**

riscal Stabilization Fund Transfers									
	2	004-05							
	Q3	3 Outlook							
(millions of dolla									
Mid-Year Closing Balance	\$	576.1							
Property Tax Relief		55.1							
Maintain 2004-05 Surplus		(23.4)							
<b>3rd Quarter Closing Balance</b>	\$	607.8							
Future Allocations of 2004-05 "Windfall"									
Property Tax Relief		110.1							
Third-party Capital		80.0							
Smoking Ban Impact		75.0							
Retained in the Fiscal Stabilization Fund		178.1							
Balance before Planned 2005-06 Transfer		164.6							
Planned 2005-06 Transfer		130.5							
Balance Remaining in 2007-08	\$	34.1							