Public Service Superannuation Act - Part I

Report on Actuarial Examination
of the
aperannuation Account in the Consolidated Revenue Fund
as at December 31, 1957

In accordance with instructions, we have completed an actuarial ation of the Superannuation Account in the Consolidated Revenue Fund nave the honour to report thereon.

Terms of the Superannuation Plan

Membership:

Persons covered by the Superannuation plan consist of

- (a) employees of the Public Service than
 - (i) employees who, on July 19, 1924, were subject to the provisions of the Retirement Act and did not subsequently elect to become contributors under the Civil Service Superannuation Act,
 - (ii) employees who, on December 1, 1931, were employed in the Mint and did not subsequently elect to become contributors under the Civil Service Superannuation Act,
 - (iii) temporary employees* with less than twelve months of service in the Public Service,
 - (iv) employees in receipt of salary at a rate less than \$900 per annum except those who were contributors under the Civil Service Superannuation Act immediately prior to January 1, 1954,
 - (v) employees engaged locally outside Canada, and
 - (vi) prevailing rate, seasonal or sessional employees who have not been designated by the Governor in Council as persons required to contribute to the Superannuation Account;
- (b) former employees of the Public Service who have become entitled to annuities or annual allowances payable out of the Superannuation Account; and
- (c) widows and children in receipt of annual allowances payable out of the Superannuation Account; these are dependents of contributors who died either in service or while entitled to an annuity or annual allowance.

Pensionable Service:

The amount of any annuity to which a contributor may become entitled under the Act depends upon the number of years of pensionable service to his credit at the date he ceases to be employed in the Public Service.

"Pensionable service" is described in detail in the Act. Very generally, the pensionable service of a contributor includes any period of service in the Public Service for which he has contributed or has elected

^{*} As defined in the Public Service Superannuation Act.

to ontribute and has been eligible to do so. It may also include

- (a) a period prior to April 11, 1927, during which the contributor was absent from the Public Service on leave of absence without pay,
- (b) one-half of a period of service in the Public Service before August 11, 1939, for which the contributor neither made nor elected to make contributions,
- (c) a period of service on active service in the forces during World War I or World War II,
- (d) a period of service with the regular forces, with the Royal Canadian Mounted Police Force or with an employer with whom a reciprocal transfer agreement has been effected,
- (e) a period of service with the Government of Newfoundland prior to the union of Newfoundland with Canada, and
- (f) a period of service in pensionable employment prior to becoming employed in the Public Service.

Benefits:

The benefit provisions of the Public Service Superannuation Act as at December 31, 1957, are summarized below:

Summary of Benefits

I. Contributors with less than five years of pensionable service (Note 1):

Type of Termination

Benefit

All types

Return of contributions (Note 2).

II. Contributors with five or more years of pensionable service:

(a) Contributors employed in the Public Service

Type of Termination

Benefit

Retirement because of age (Note 3)

Immediate annuity (Note 4).

Retirement because of disability
(Note 3)

At option of contributor

- (i) immediate annuity,
- (ii) gratuity (Note 5), or
- (iii) return of contributions.

Ceasing to be employed for reasons other than age, disability, misconduct or death (Note 3)

At option of contributor

- (1) deferred annuity (Note 6),
- (ii) return of contributions, or iii) with the consent of the Treasu
- (iii) with the consent of the Treasury Board, annual allowance (Note 7).

Dismissal because of misconduct

(i) Return of contributions, or

(ii) with the consent of the Treasury
Board, immediate annuity, deferred
annuity or annual allowance
(Note 8).

Death leaving no widow or children under age 18

Return of contributions to estate.

Death leaving widow and/or children under age 18

Annual allowance to widow and/or children (Notes 9 and 10).

(b) Contributors who have ceased to be employed in the Public Service:

Type of Termination

Death leaving no widow or children under age 18

Death leaving widow and/or children under age 18

Benefit

Return of excess contributions to estate (Note 10).

Annual allowance to widow and/or children (Notes 10 and 11).

- Note 1: Prior to the coming into force of the Public Service Superannuation Act on January 1, 1954, contributors under the Civil Service Superannuation Act were eligible for benefits other than a return of contributions upon ceasing to be employed in the Public Service with less than five years of pensionable service. This right was protected when such persons became contributors under the Public Service Superannuation Act. At December 31, 1957, therefore, there were still a number of contributors who would be eligible for benefits other than a return of contributions if they terminated service during 1958 with less than five years of pensionable service.
- Note 2: Return of contributions means return of a contributor's total current service and prior service contributions without interest.
- Note 3: Retirement because of age in this summary means ceasing to be employed in the Public Service at age 60 or over for any reason other than misconduct or death. It follows that "retirement because of disability" refers only to retirement before age 60, and "ceasing to be employed for reasons other than age, disability or death" refers only to ceasing to be employed before age 60.
- Note 4: Immediate annuity means an annuity that becomes payable to a contributor immediately upon his becoming entitled thereto. The annual amount of annuity is equal to 2% of average annual salary in respect of any selected ten year period of pensionable service multiplied by the number of years of pensionable service up to a maximum of 35. The ten year period may consist of consecutive periods of pensionable service totalling ten years. If a contributor has less than ten years of pensionable service, the average annual salary is based on salary in respect of his total pensionable service. If the rate of salary authorized to be paid to a contributor exceeded \$15,000 a year for any part of the period selected for the computation of average annual salary, the annual rate deemed to apply for that part of the period is \$15,000. The annuity is ordinarily payable in equal monthly instalments in arrears until the end of the month in which the contributor dies.
- Note 5: Gratuity in this summary means one month's pay for each year of pensionable service, not exceeding ten, at the rate of salary authorized to be paid to the contributor at the time, in the usual case, that he ceases to contribute to the Superannuation Account. If, at such time, the rate of salary authorized to be paid to the contributor exceeds \$15,000 a year, the annual rate deemed to apply is \$15,000.
- Note 6: Deferred annuity means an annuity that becomes payable to a contributor at age 60. The annual amount of annuity is computed as described in Note 4. If a contributor who has become entitled to a deferred annuity becomes disabled before attaining age 60, he ceases to be entitled to that deferred annuity and becomes entitled to an immediate annuity.
- Note 7: Annual allowance to a contributor means an allowance, payable immediately in the case of a contributor of age 50 or over, or payable at age 50 in the case of a contributor of age less than 50. The

annual allowance is computed as the actuarial equivalent of the deferred annuity described in Note 6 in accordance with the $\alpha(f)$ and $\alpha(m)$ Ultimate tables of mortality and interest at 4% per annum. If a contributor who has become entitled to an annual allowance payable at age 50 becomes disabled before attaining age 50, he ceases to be entitled to that annual allowance and becomes entitled to an immediate annuity.

- Note 8: In the case of dismissal because of misconduct, the Treasury Board has the power to specify that the contributor become entitled to the whole or any part of the annuity or annual allowance to which he would have become entitled if he had ceased to be employed in the Public Service for a reason other than misconduct. However, the annuity or annual allowance cannot be reduced to the extent that its capitalized value, computed on the basis of the a(f) and a(m) Ultimate tables of mortality and interest at 1% per annum, is less than the contributor's own contributions.
- Note 9: Annual allowance to the widow of a contributor means one-half of the annual amount of annuity computed as described in Note 4. This is termed the "basic allowance". If the age of the contributor exceeds that of the widow by twenty or more years, the widow's allowance is reduced. If a contributor dies within five years after his marriage, the widow's allowance may be reduced if the Treasury Board is not satisfied that anticipation of impending death was not a consideration affecting the agreement to marry. If a widow remarries, her allowance is (a) suspended during the period of remarriage, or (b) forfeited, if she receives, upon her request, a return of contributions less all payments made to the contributor, widow and children; such request can only be made during the period of remarriage and after the youngest child of the contributor has reached age 18.

Annual allowance to each child of a deceased contributor means one-fifth of the basic allowance, or, if there is no living widow of the contributor, two-fifths of the basic allowance. The allowance is payable until the child reaches age 18. The total amount of allowances payable to the children of a deceased contributor may not exceed four-fifths of the basic allowance, or, if there is no living widow, eight-fifths of the basic allowance. A child born to the widow of a contributor is not entitled to annual allowance unless the child was conceived before the death of the contributor.

- Note 10: At the time that (a) a contributor dies leaving no widow and/or children entitled to allowance, or (b) a contributor's last dependent to whom an allowance is payable dies or otherwise ceases to be entitled thereto, any amount by which the amount of a return of contributions exceeds the aggregate of all amounts that have been paid to the contributor, his widow and his children, is paid to the contributor's estate, or, if less than five hundred dollars, as authorized by the Treasury Board.
- Note 11: The allowances payable are computed in the manner and subject to the conditions described in Note 9. However, the widow of a contributor is not entitled to an annual allowance if the contributor married after he became entitled to an annuity or annual allowance payable out of the Superannuation Account and did not subsequently become employed in the Public Service. Also, a child who was born to or adopted by a contributor or who became the stepchild of a contributor after the contributor ceased to be employed in the Public Service is not entitled to an annual allowance unless, in the case of a child born to a contributor, the child was conceived before the contributor ceased to be so employed.

Corributions:

By contributor -

(a) Current Service

The rates of contribution for contributors employed in the Public Service are - for males, 6% of salary, for females, 5% of salary.

Contributions cease after a contributor has to his credit 35 years of contributory service. By contributory service is meant all pensionable service in respect of which contributions have been made or have been elected to be made as well as any period of absence from the Public Service on active service in the forces during World War I or World War II which is countable as pensionable service but for which contributions are not required.

Contributions are not made in respect of any amount received as salary at a rate in excess of \$15,000 a year.

(b) Prior Service

A contributor may elect to contribute in respect of any period of pensionable service served prior to becoming a contributor.

In general, if election for a period of pensionable service is made within one year after the employee becomes a contributor, the amount of contributions required is equal to the total contributions that would have been made during that period of service at the rate of contribution specified above for current service together with interest*. There are exceptions to this general rule. For example, the amount of contributions required from a contributor in respect of

- (i) active service in the forces in World War I or World War II where the contributor was not employed in the Public Service immediately prior to enlistment in the forces, or
- (ii) service in pensionable employment immediately prior to becoming employed in the Public Service,

is equal to twice the amount that would have been required in respect of a salary at the rate authorized to be paid to the contributor at the time he became employed in the Public Service subsequent to the period of prior service for which he has made election.

A contributor who fails to make an election for a period of pensionable prior service within one year after becoming a contributor may make election for that period of service at any time before he ceases to be employed in the Public Service if he is in good health at date of election. However, the amount of contributions required in respect of such period of service is equal to the amount that would have been required in respect of a salary at the rate authorized to be paid to the contributor at the time he makes election.

Contributions in respect of prior service may be paid in a lump sum or by monthly instalments. If a contributor, at date of election for a period of prior service, is age 45 or under, the monthly instalment period may not extend beyond age 65; if the contributor is over age 45, the monthly instalment period may not be longer than 20 years. Monthly instalments are computed

^{*} Simple interest at 4% per annum from the middle of the fiscal year in which contributions would have been made, had the contributor been required to make those contributions during the period for which he elects to pay, until the time of making the election.

of the basis of the Canadian Life Table No. 2 (1941), Males or Females, as the case may be, and interest at 4% per annum.

By Government -

The Government credits to the Superannuation Account

- (a) an amount estimated to be equal to the total of current service and prior service contributions paid by contributors during each fiscal year, and
- (b) at the end of each quarter, interest equal to 1% of the balance to the credit of the Account at the end of the preceding quarter.

After any salary increase of general application to the Public Service, the Government credits to the Superannuation Account the amount estimated to be necessary to provide for the excess of the value of the increase in benefits over the value of the increase in contributions resulting from the salary increase.

Changes in the Plan since December 31, 1947:

The last examination of the Superannuation Account was made as at December 31, 1947. From that date until December 31, 1953, benefits and contributions in respect of contributors to the Superannuation Account were based on the provisions of the Civil Service Superannuation Act, which had come into force in 1924. Effective January 1, 1954, the Civil Service Superannuation Act was replaced by the Public Service Superannuation Act.

The Public Service Superannuation Act created a new concept as respects the relationship between the Government and its employees who were contributors to the Superannuation Account. Under the Civil Service Superannuation Act, persons employed in the Public Service were considered as serving at pleasure and benefits to contributors and their dependents existed as a matter of grace, the Governor in Council being empowered to grant certain benefits to a contributor on termination of his employment in the Public Service and to the dependents of a contributor on his death. Under the Public Service Superannuation Act, benefits became a legal right of the contributor and his dependents. Thus, any dispute concerning either the interpretation or application of the provisions of the Public Service Superannuation Act may be taken to the courts.

Another very important change brought about by the Public Service Superannuation Act was the extension of coverage to large groups of employees of the Public Service who formerly were excluded from participation in the plan. Under the Civil Service Superannuation Act, only employees of the Public Service who were employed under permanent certificates or who were designated for purposes of the Act to have permanent status were deemed eligible to become contributors. Under the Public Service Superannuation Act, participation in the Superannuation plan became available to most persons employed in the Public Service. Any whole-time employee in a continuing position automatically becomes a contributor. Any person employed for a term of 12 months or less becomes a contributor either when transferred to a continuing position or at the end of 12 months, whichever is earlier. Any prevailing rate, seasonal or sessional employee becomes a contributor when so designated by the Governor in Council. Coverage was also extended to the employees of a number of boards, commissions, corporations and portions of the Public Service that formerly were not considered as part of the Public Service for purposes of the Superannuation plan. At the effective date of the Public Service Superannuation Act, the number of "employed" contributors increased by about 60,000 because of the changes in eligibility requirements.

The major change in the benefit structure under the new Act was the introduction of a "waiting period," namely, five years of pensionable service,

before a contributor or his dependents may become eligible for any benefit other than a return of contributions. There was no such requirement under the Civil Service Superannuation Act at the date of its repeal.

Other important changes introduced by the Public Service Superannuation Act are described below:

- 1. Under the Public Service Superannuation Act, provision was made for entering into agreements with "public service employers"* to enable the transfer of contributions and benefit rights with the change of employment of a contributor. At the date of this report, such agreements have been entered into with the Bank of Canada, the Government of the Province of British Columbia, Canadian Arsenals Limited, Canadian National Railway Company, Canadian National (West Indies) Steamships, Limited, Central Mortgage and Housing Corporation and the Corporation of the City of Ottawa.
- 2. Under the Public Service Superannuation Act, any amount to the credit of an employee in the Retirement Fund at the time he becomes a contributor to the Superannuation Account is automatically transferred to the Superannuation Account as a contribution in respect of his prior service. Under the Civil Service Superannuation Act, when an employee of the Public Service became a contributor, having previously made contributions to the Retirement Fund, he had the option of (a) taking a return of the amount to his credit in the Retirement Fund, namely, his contributions to the Retirement Fund with interest at 1% per annum thereon, or (b) electing to have that amount transferred to the Superannuation Account as a contribution in respect of his prior service.
- 3. The Public Service Superannuation Act provides that any period of active service in the forces during World War I or World War II may be counted as a period of pensionable service. Under the Civil Service Superannuation Act, only overseas service could be counted.
- 4. The Public Service Superannuation Act provides that election may be made for a period of pensionable service at any time before a contributor ceases to be employed in the Public Service. If, however, a contributor makes an election later than one year after he becomes a contributor, the amount of his prior service contributions for that period of service is computed on the basis of his annual salary rate at the time he makes the election. He must also pass a medical examination before such election becomes valid. Under the Civil Service Superannuation Act, a contributor could not elect for a period of pensionable service after one year from the date of his becoming a contributor.
- 5. Under the Public Service Superannuation Act as it was originally enacted, it was provided that a contributor could not make current service contributions after attainment of age 65, that service in the Public Service after age 65 could not be counted as pensionable service, and that salary received after age 65 could not be used in computing a contributor's average annual salary. These provisions were to have become effective on August 1, 1957, but they were repealed in 1956.
- 6. Under the Public Service Superannuation Act, it is provided that a contributor who ceases to be employed in the Public Service before attainment of age 60 for any reason other than disability, death or dismissal because of misconduct, and who has to his credit at that time five or more years of pensionable service, may, upon his request and with the consent of the Treasury Board, receive an annual allowance commencing immediately or at age 50 if his age at termination of service is under 50. Under the Civil Service Superannuation Act, this benefit was not available although there was provision for an annual

^{*} By "public service employer" is meant a Crown corporation other than a Crown corporation specified as part of the Public Service for purposes of the Act, the government of a province or a municipality, the Bank of Canada, the government of any country other than Canada or any international organization designated by the Governor in Council for the purposes of this provision.

abolition of office with ten or more years of service in the Civil Service.

- 7. The maximum allowances to children were increased under the Public Service Superannuation Act. Under the Civil Service Superannuation Act, the amount of allowance payable to each eligible child was equal to one-fifth of the widow's allowance if there was a living widow or two-fifths of the widow's allowance if there was no living widow. These amounts also apply under the Public Service Superannuation Act. However, under the Civil Service Superannuation Act, each child's allowance could not exceed \$300 per annum if there was a living widow or \$600 per annum if there was no living widow. These limitations were not carried over to the Public Service Superannuation Act. Also, under the Civil Service Superannuation Act, total allowances payable to children were limited to 50% of the widow's allowance if there was a living widow or 100% of the widow's allowance if there was no living widow. The corresponding limits under the Public Service Superannuation Act are 80% and 160% of the widow's allowance.
- 8. Under the Public Service Superannuation Act, the rate of contribution for current service is 6% of salary for all male contributors and 5% of salary for all female contributors. Under the Civil Service Superannuation Act, the rates of contribution for current service were
 - (a) 5% of salary for
 - (i) all female contributors,
 - (ii) male contributors who were contributors prior to August 11, 1939, and
 - (iii) male contributors in receipt of salary at a rate of \$1200, or less, per annum;
 - (b) 5½% of salary for male contributors in receipt of salary at a rate between \$1200 and \$1500 per annum, except that, after deduction of contributions, salary could not be less than \$1140 per annum, and
 - (c) 6% of salary for all other male contributors, except that, after deduction of contributions, salary could not be less than \$1417.50 per annum.

Data

Data for the valuation were collected by the Superannuation Branch of the Department of Finance on forms designed for the purpose. From these data, Central Pay Office built up punched card files for

- (a) contributors employed in the Public Service on December 31, 1957,
- (b) contributors who ceased to be employed in the Public Service between January 1, 1948, and December 31, 1957, inclusive,
- (c) contributors entitled to an annuity or annual allowance on December 31, 1957,
- (d) contributors entitled to an annuity or annual allowance who died or became re-employed in the Public Service between January 1, 1948, and December 31, 1957, inclusive,
- (e) widows of deceased contributors entitled to an annual allowance on December 31, 1957,
- (f) widows of deceased contributors who ceased to be entitled to an annual allowance by reason of death or remarriage between January 1, 1948, and December 31, 1957, inclusive, and
- (g) children of deceased contributors entitled to an annual allowance on December 31, 1957.

From the completed punched cards the Dominion Bureau of Statistics computed ages and durations and made the sortings and tabulations of the data as required for the valuation of benefits and contributions and for ancillary investigations.

Tabulations of data for contributors employed in the Public Service on December 31, 1957, and for contributors who ceased to be employed in the Public Service during the period from January 1, 1948, to December 31, 1957, were provided, separately for males and females, for

- (a) whole-time employees,
- (b) prevailing rate employees, and
- (c) seasonal (including sessional) employees.

Tabulations of data for persons entitled to an annuity or annual allowance on December 31, 1957, were provided for

- (a) male contributors,
- (b) female contributors,
- (c) widows of deceased contributors, and
- (d) children of deceased contributors.

Also, tabulations of data were provided, separately, for male and female contributors and for widows of deceased contributors who ceased to be entitled to an annuity or annual allowance during the period from January 1, 1948, to December 31, 1957.

In the following tables are shown pertinent statistics derived from the tabulations of the data for the period from January 1, 1948, to December 31, 1957:

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Contributors		• •				
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OUTLOT TOROUT 9	DINDTOAGO	111	UNE	PUULLG	DELVICE	

<u>Males</u>	Contributors on Jan. 1, 1948	Employees who became contributors Jan. 1, 1948 Dec. 31, 1957	er	pributors who mployed Jan. Dec. 31, Disability	1, 1948	to be Other	Contributors on Dec. 31, 1957
Whole-time Prevailing Rate Seasonal	29,218 1,644 665	124,349 6,776 560	10,039 686 175	1,558 68 	3,564 238 87	31,905 631 68	106,501 6,797 873
Total	l 31,527	131,685	10,900	1,648	3,889	32,604	114,171
Females							
Whole-time Prevailing Rate Seasonal	4,322 42 19	70,972 392 85	1,296 26 6	663 9 2	308 3 0	31,449 48 25	41,578 348 <u>71</u>
Total	4,383	71,449	1,328	67Ц	311	31,522	41,997
Grand Total	. 35,910	203,134	12,228	2,322	4,200	64,126	156,168

⁽¹⁾ Contributors who retired with entitlement to an immediate annuity at age 60 or over.

⁽²⁾ Contributors who ceased to be employed at ages under 60 because of disability (the benefit received may have been an immediate annuity, gratuity or return of contributions).

⁽³⁾ Contributors who ceased to be employed at ages under 60 for reasons other than death or disability and those who ceased to be employed at age 60 or over for reasons other than death or retirement with entitlement to an immediate annuity.

Persons Entitled to an Annuity or Annual Allowance

Contributors

	Entitled Jan. 1, 1948	Who became entitled Jan. 1, 1948 -	Who ceased to be entitled Jan. 1, 1948 - Dec. 31, 1957		En De 1		
		Dec. 31, 1957	Death	Re-employment	In payment	Deferred	Total
Males	•						
Retirements for reasons other than disability	т 4,600	11,710	3,927	5 9	11 ,7 39	585	12,324
Retirements because of disability	nuse 2,396	1,318	1,225	_3	2,486		2,486
Total	L 6,996	13,028	5,152	62	14,225	585	14,810
<u>Females</u>							
Retirements for reasons other than disability	7 hhī	1,693	253	32	1,528	321	1,849
Retirements beca of disability	1154 1154	355	137	<u>16</u>	656	<u> </u>	656
Total Grand Total		2,048 15,076	390 5,542	ц8 110	2,184 16,409	321 906	2,505 17,315
3						•.	

Widows

Entitled Jan. 1, 1948	Who became entitled Jan. 1, 1948 -		to be entitled 3 - Dec. 31, 1957	Entitled Dec. 31, 1957
1940	Dec. 31, 1957	Death	Remarriage	
3,664	6,208	1,574	2 58	8,040

Children

Entitled Dec. 31, 1957

Valuation Bases and Assumptions

General

Preliminary examination of the data showed that few contributors become employed in the Public Service at ages older than 65 and that few contributors remain employed in the Public Service at ages older than 71. It was therefore assumed, where necessary for valuation purposes, that the maximum age of contributors at beginning of pensionable service is age 65, and that all contributors employed in the Public Service at age 70 cease to be so employed in the following year of age.

In the initial stages of the actuarial studies,

- (a) from the experience of whole-time contributors with five or more years of pensionable service, rates of termination because of death, age retirement, disability retirement, and ceasing to be employed for other reasons were calculated, and
- (b) from the experience of all whole-time contributors salary scales were constructed.

These rates and salary scales were then applied to appropriately scheduled data for prevailing rate and seasonal contributors and the results compared with the actual experience of those groups. The tests revealed that

- (a) the rates of termination for whole-time contributors with five or more years of pensionable service at termination were suitably representative of the experience for all prevailing rate and seasonal contributors for valuation purposes, and
- (b) the salary scales for whole-time contributors were very different from the salary patterns for prevailing rate and seasonal contributors and, thus, could not be used in the valuation for the latter two groups.

In references to rates of termination in the remainder of this report, the terms "aggregate," "select" and "ultimate" are used from time to time. In this connection,

- (a) "aggregate" means rates, classified by age only, derived from all the experience of the group being studied without regard to number of years of pensionable service,
- (b) "select" means rates, classified by age at beginning of pensionable service and by number of complete years elapsed since that age, derived from the experience covering the first few years of pensionable service of the group being studied, and
- (c) "ultimate" means rates, classified by age only, derived from all the experience of the group being studied except that covering the years of pensionable service for which select rates have been determined.

1. Interest

The Public Service Superannuation Regulations provide that interest shall be credited to the Superannuation Account at the rate of 1% quarterly, that is, at the rate of 1% per annum, approximately. The interest basis for the valuation was therefore taken as 1% per annum.

It may also be mentioned that, where an interest basis is necessary for calculations under the Act, the Regulations prescribe the interest basis to be 1% per annum.

Salary Scales

It was necessary to determine the rates at which salary will, on the average, increase from age to age in the future. This information was required for the following reasons:

- (a) annuity benefits depend, in the usual case, upon the average salary received during a selected ten year period of pensionable service (ordinarily, the period selected is the last ten years of service);
- (b) the gratuity benefit depends upon the rate of salary authorized at termination of service; and
- (c) future current service contributions depend upon salary received during future years of service.

The valuation data included the rate of salary authorized to be paid to each contributor employed in the Public Service on December 31, 1957. These data were classified in such manner that the average increase in salary from age to age could be studied for all persons of the same age at beginning of pensionable service.

From these and other relevant data, salary scales were determined for male whole-time contributors, female whole-time contributors and male prevailing rate and seasonal contributors combined. For female prevailing rate and seasonal contributors, studies of the data revealed that there was little variation in level of salary according to age. Consequently, for these two female groups, no salary scale was required.

Ordinarily in pension plan valuations one salary scale is used for male contributors and one for female contributors. These scales vary from age to age from some very young age to the age at which it is assumed all contributors will have ceased to be employed. Clearly, a single salary increase pattern is not appropriate for all male contributors or for all female contributors where entry into a plan takes place at many different ages. For example, the salary of a contributor employed in the Public Service either at age 20 or at age 40 increases, on the average, at a fairly substantial rate for about 15 or 20 years and then levels off over the remaining years of employment. Thus, the salary increase pattern over the age range 40 to 60 is, on the average, much sharper for the contributor who becomes employed at age 40 than for the contributor who becomes employed at age 20. The usual salary scale, therefore, must necessarily be a compromise scale. The valuation functions based on such scale should produce

- (a) an average rate of contribution required in respect of new contributors, and
- (b) values of benefits and contributions in respect of current contributors,

that are the same, or very closely the same, as the corresponding average rate of contribution and values of benefits and contributions that would be produced by valuation functions based on a whole series of salary scales, one for each age at beginning of pensionable service.

Various studies were made in an attempt to ensure that the aggregate "compromise" salary scales constructed for this valuation were effective in producing contribution rates and values of benefits and contributions at the right level. For example, for each of the large groups of male and female whole-time contributors, salary scales were developed from the data for four groups of ages at beginning of pensionable service, namely, 17 to 26, 27 to 36, 37 to 46 and 47 to 56. On the basis of these "age group" salary scales, average required contribution rates and values of benefits and contributions

whole-time contributors were computed on an approximate basis. The rates and values determined by the primary valuation were all substantiated by the results of the auxiliary studies.

The rates of increase from age to age of the aggregate salary scales developed for this valuation were much sharper for the greater part of the age range 20 to 60 than those of the salary scales developed for the last valuation of the Superannuation plan, made as at December 31, 1947. The reason for the difference is not difficult to understand. The salary scales constructed for the 1947 valuation, although they reflected post-war salary changes up to that date, were still influenced to a large extent by the pattern of classification and promotion that had existed during the 1930's and the war years. On the other hand, the salary scales constructed for the current valuation were based mainly on patterns of salary increase that had developed during the period from 1948 to 1957, when

- (a) promotions were fairly rapid,
- (b) the level of salaries in many series of classes were raised, and
- (c) the salary steps through which employees may pass without promotion were increased, for many classes, both in amount and in frequency.

It is not unlikely that the patterns of increase in salaries that have developed over the past decade may change in some fashion in the future. Certainly, at the time the 1947 valuation was made it was difficult, if not impossible, to foresee the sharp change in the rates of increase in salary from age to age that would take place in the following ten years. At the present time, however, it seems likely that the patterns that have developed over recent years will remain applicable for the foreseeable future.

In Appendix 1 are shown the aggregate salary scales used for this valuation. In Appendix 2 is shown, for specimen ages, the manner in which an initial salary of \$1000 would increase in the future on the basis of the salary scales shown in Appendix 1. In Appendix 3 are shown the salary scales for whole-time contributors of ages 17-26, 27-36, 37-46 and 47-56 at beginning of pensionable service that were constructed for the auxiliary studies previously mentioned.

3. Rates of ceasing to be employed with less than five years of pensionable service

A return of contributions is the only benefit applicable, after 1958, in respect of a contributor who dies or otherwise ceases to be employed in the Public Service before he has to his credit five years of pensionable service. Thus, for valuation purposes, the rates of termination required for each of the first five years of pensionable service are the rates at which contributors cease to be employed for any reason. These are referred to below as rates of total termination.

From the experience of whole-time contributors over the 1948-57 period, select rates of total termination were derived for each of the first five years of pensionable service beginning at each age from 15 upwards. These select rates, as shown in Appendix 4, were used in the valuation for whole-time contributors.

A considerable proportion of prevailing rate and seasonal employees do not become contributors in the early years of service during which the rates of ceasing to be employed are very high. From tests made, it was found that the ultimate rates of total termination derived from the experience of whole-time contributors were suitably representative of the experience of prevailing rate and seasonal contributors with less than five years of pensionable service for valuation purposes. These rates are shown, for ages 20 to 59, in Appendix 5.

. Rates of mortality and remarriage

For valuation purposes, mortality rates expected to be experienced in the future were required for each of the following groups:

- (a) contributors employed in the Public Service, males and females separately;
- (b) contributors entitled to an annuity or annual allowance for reasons other than disability, males and females separately;
- (c) contributors entitled to an annuity because of disability, males and females separately;
- (d) widows of deceased contributors;
- (e) children of deceased contributors.

Widows' allowances are suspended on remarriage. Thus, rates of remarriage were needed for their valuation.

The bases used in the valuation are described in the following paragraphs:

(a) Contributors employed in the Public Service

Ultimate rates of mortality for male and female whole-time contributors were derived from the experience (excluding the experience of the first five years of pensionable service) of these groups over the 1948-57 period. A comparison of these rates with the corresponding rates developed for the valuation of the Superannuation plan as at December 31, 1947, on the basis of experience prior to 1948, showed that mortality among employed contributors was significantly lighter during the 1948-57 period than during the earlier period. It is to be expected that mortality will continue to improve in future years as new drugs and vaccines are developed, as medical care and treatment methods are improved and as hospital facilities are expanded. Thus, it seemed appropriate to leave some margin in the rates used for this valuation as an allowance for expected improvement in mortality over future years.

The male rates of the a-1949 Table* Projected 10 Years exhibit the same pattern as the rates derived from the 1948-57 experience of male whole-time contributors and contain a small margin for improvement in mortality. These rates were thus considered suitable for valuation purposes and were so used.

No standard mortality table could be found that exhibited the same pattern of mortality as the rates derived from the 1948-57 experience of female whole-time contributors. Thus, the female whole-time contributor rates derived from the experience were graduated to leave a small margin for future improvement in mortality and the resulting rates were used in the valuation.

The rates for both males and females are shown in Appendix 6.

The mortality rates used in the valuation for whole-time contributors were tested against the 1948-57 mortality experience of prevailing rate and seasonal contributors and were found to be satisfactory for the latter groups for valuation purposes.

The rates of the a-1949 Table for ages under age 60 were based on mortality experienced by active lives under group annuity contracts covering predominantly clerical employees and the rates for ages 60 and over were based on mortality experienced by annuitants in receipt of immediate nonrefund annuities.

Contributors entitled to an annuity or annual allowance for reasons other than disability

Aggregate mortality rates were derived from the experience of male and female contributors over the 1948-57 period. These rates were then compared with the corresponding rates developed for the 1947 valuation on the basis of experience prior to 1948 and with the rates of various standard tables of mortality.

As a result of the tests and comparisons made, the male and female mortality rates of the α -1949 Table were used in this valuation both for contributors entitled to an annuity or annual allowance at date of valuation and for those who would become so entitled in the future. The rates of the α -1949 Table followed the 1948-57 experience rates fairly closely and contain a small margin for expected future improvement in mortality.

The rates of the α -1949 Table, for ages 50 to 90, inclusive, and the relevant annuity values for the same ages are shown in Appendix 7.

(c) Contributors entitled to an annuity because of disability

Preliminary studies of the 1948-57 experience showed that mortality among contributors who cease to be employed because of disability is relatively heavy during an early period following retirement and improves rapidly thereafter. For valuation purposes, therefore, rates of mortality for disabled contributors should, for the first few years after retirement, depend upon duration from retirement as well as upon age. The studies indicated that the effect of duration could be ignored after the first three years following retirement. Accordingly, ultimate tables of mortality were derived from the 1948-57 experience, excluding the first three years after retirement. Select rates for each of the first three years after retirement were then calculated and studied in relation to the ultimate rates. As a result of these studies, it was considered appropriate to express the rates of mortality for each of the first three years after retirement as multiples of the ultimate rates for the same ages. The multiples used for the 1st, 2nd and 3rd years were -

for males, 250%, 175% and 125%, respectively, and for females, 190%, 145% and 115%, respectively.

The select and ultimate rates described above were used for the valuation of annuities in respect of contributors entitled to an annuity because of disability at the date of valuation and also in respect of contributors who would become so entitled after that date.

Ultimate rates of mortality and annuity values based on select and ultimate rates and on ultimate rates only are set out in Appendix 8A, for males, and in Appendix 8B, for females.

(d) Widows

Aggregate mortality rates, derived from the 1948-57 experience of widows entitled to allowances under the Superannuation plan, were used in the valuation of both present and prospective widows' allowances. These rates were graduated to leave a small margin for future improvement in mortality.

The select and ultimate remarriage rates used in the valuation were developed from the experience, over the period from January 1, 1940, to December 31, 1957, of widows awarded pensions under the Pension Act and previous government administrative orders from August 4, 1914, to December 31, 1957. Particularly for the younger ages at widowhood, rates of remarriage are far more dependent upon time elapsed from date of widowhood than upon age. This "selection" extends for many years after widowhood. Consequently, select rates were developed for each of the first fourteen years after age at widowhood for each age at widowhood 18 to 56. After age 56, the "select" period was reduced by one year for each succeeding age at widowhood.

In Appendix 9 are shown

- (a) select remarriage rates for quinquennial ages at widowhood 25 to 55 and specimen durations from widowhood,
- (b) ultimate remarriage rates and aggregate mortality rates for quinquennial ages commencing at age 39, and
- (c) annuity values based on the probabilities of payments ceasing as a result of death or remarriage for the ages and durations noted in (a) and (b).

(e) Children

Payments of allowances to children cease at age 18. Since the mortality of children under age 18 is very low, it was deemed suitable to value children's allowances without taking account of mortality.

5. Rates of retirement because of age

These rates pertain to contributors who, at date of retirement, have five or more years of pensionable service and have attained age 60 or over.

Age 60 is the earliest age at which a contributor may retire with entitlement to an immediate annuity other than by reason of disability. It would seem reasonable, therefore, to expect that a substantial number of retirements would occur during the year of age 60 to 61. The experience of the 1948-57 period has borne this out. About 9% of all whole-time contributors employed in the Public Service at age 60 retire with entitlement to an immediate annuity in the following year of age. This proportion of retirements is higher than that for each of the three succeeding ages.

Age 65 may be regarded as the "normal retirement age". After that age, employment in the Public Service is contingent on special authorization being obtained from year to year. During the 1948-57 period, about 55% of all whole-time contributors employed in the Public Service at age 65 retired with entitlement to an immediate annuity in the following year of age.

As indicated earlier in this report, it has been assumed for valuation purposes that all contributors employed in the Public Service at age 70 cease to be employed in the following year of age.

Because of the features described above, the rates of retirement derived from the 1948-57 experience and used in the valuation do not increase smoothly from age 60 to 70. They are shown in Appendix 10.

6. Rates of retirement because of disability

These rates pertain to contributors who, at date of retirement, have five or more years of pensionable service and have not attained age 60. The rates used in the valuation were derived from the 1948-57 experience of whole-time contributors. They are shown in Appendix 11.

7. Rates of ceasing to be employed, with five or more years of pensionable service, for reasons other than age, disability or death, and

Proportions of contributors who, on ceasing to be employed, elect to take a deferred annuity benefit

These rates pertain only to contributors who have not attained age 60. On ceasing to be employed for reasons other than age, disability or death, such contributors have the option of electing to take one of three benefits, namely, a return of contributions, a deferred annuity to commence at age 60, or an annual allowance to commence immediately if the contributor's age is 50 or over or at age 50 if the contributor's age is under 50 (the annual allowance is calculated

in such manner that its value, in accordance with certain mortality and interest assumptions, is equal to the value of the deferred annuity).

The value of a return of contributions benefit is considerably less than the value of a deferred annuity benefit which is supported by both contributor and government contributions. For valuation purposes, therefore, it was necessary to determine the proportion of contributors who, on ceasing to be employed, elect to take a deferred annuity benefit (including those who elect to take an annual allowance).

Both the rates of ceasing to be employed for reasons other than age, disability and death and the proportions of contributors who elect to take a deferred annuity benefit on so ceasing to be employed were derived from the 1948-57 experience of whole-time contributors. They are shown in Appendix 12.

8. Proportions of male contributors married at death, and

Average ages of widows corresponding to ages of contributors at death

These proportions and average ages were needed to value prospective benefits of future widows both of contributors employed in the Public Service at death and of contributors entitled to an annuity or annual allowance at death. From the 1948-57 experience, proportions of male contributors married at death were derived for the employed and retired contributor groups, separately, and average ages of widows corresponding to the ages at death of their contributor husbands were derived for the two contributor groups combined. They are shown for quinquennial ages of contributors at death in Appendix 13.

9. Children's benefits

For each age at death of contributors, there was needed the average value of children's benefits per \$1.00 of the annuity payable to a contributor or that would have been payable to a contributor if he had retired on immediate annuity at the date of his death. These values, derived from the 1948-57 experience data, are shown in Appendix 13 for quinquennial ages of contributors at death.

10. Capitalized values of annuity or annual allowance benefits

In Appendix 14 are shown, for quinquennial ages, the values of annuities or annual allowances emerging

- (a) on retirement below age 60 with entitlement to an annuity or annual allowance for reasons other than disability,
- (b) on retirement with entitlement to an annuity because of age,
- (c) on retirement with entitlement to an annuity because of disability, and
- (d) on death leaving dependents with entitlement to an annual allowance.

For retirements below age 60 for reasons other than disability, the contributor's benefit is a deferred annuity to commence at age 60. For all male retirements, the values include provision for prospective allowances to widows and children. For all cases except deaths of retired contributors, the values include provision for payment of an aggregate amount of benefit at least equal to the contributor's total contributions without interest.

Contribution Rates

Under the Public Service Superannuation Act, annuity and annual allowance benefits are based on an annual salary obtained by averaging salaries received over a selected period of years. In this type of plan, a general increase in the level of salaries creates an extra liability in respect of employed contributors because the increase in the value of future benefits resulting from a salary increase is greater than the corresponding increase in the value of future contributions. In establishing the contribution rates required for new contributors, the effect of any general increase in the level of salaries that may take place in the future has not been taken into account.

As described earlier in this report, contributions for current service are equal to 6% of salary for male contributors and 5% of salary for female contributors, and contributions for periods of prior service are, in the usual case, based on 6% of salary, for males, and 5% of salary, for females, received during those periods. Also, government contributions equal all current service and prior service contributions made by contributors. Thus, total contributions to the Superannuation Account are made at the rate of approximately 12% of salary received by male contributors and 10% of salary received by female contributors for any period of pensionable service.

In the following schedule are shown the total average contribution rates estimated to be required in respect of new whole-time contributors to pay for the benefits provided under the Act. Also shown is a breakdown of the male contribution rate into the component rates required to provide benefits payable to (a) the contributor or his estate, and (b) dependents of the contributor. These average rates are based on the assumptions with respect to future experience described earlier in this report and on the age distribution, at date of becoming a contributor, of whole-time employees who became contributors to the Superannuation Account over the period from January 1, 1955, to December 31, 1957 (Appendix 15).

Average Required Contribution Rates for whole-time contributors in respect of benefits payable to

•	Contributor	Dependents	Total
Males	9.9	2.5	12.4%
Females	9.7	-	9.7

Investigation showed that the average contribution rates shown in the above schedule for whole-time contributors were somewhat lower than those required for contributors of the relatively small prevailing rate and seasonal groups.

General Salary Increases

As noted in the preceding section, an extra liability is created in respect of employed contributors whenever a general increase in the level of salaries takes place. Section 32(2) of the Act provides that as soon as possible after the authorization of any salary increase of general application to the Public Service, there shall be credited to the Superannuation Account an amount estimated to be equal to the extra liability created by such salary increase.

In implementation of this provision, credits have been made to the Superannuation Account in respect of four general salary increases. The details are given in the following schedule:

General Salary Increases

Effective date	Estimated net liability created by an increase of 1% in salaries	Amount credited to Superannuation Account		
Dec. 1, 1951	\$2.9 million	\$23.0 million		
" 1 , 1953	3 . 8 "	38.0 "		
Apr. 1, 1956	5.1 "	40.8 "		
May 1, 1957	6.2 "	144.3 "		

It may be noted from the above schedule that the net liability created by a 1% general increase in salaries has continually increased. This fact requires some explanation.

Suppose, for example, that at a certain date, in respect of employed contributors,

- (1) the balance in the Account is \$450 million,
- (2) the value of future benefits is \$800 million, and
- (3) the value of future contributions is \$350 million, of which \$300 million is the value of future current service contributions.

A salary increase of 1% at that date cannot affect the \$450 million balance in the Account. It has the effect of increasing the value of future benefits by about nine-tenths of 1% and of increasing the value of future current service contributions by a full 1%. Thus, a salary increase of 1% would create a net liability of

.009 x 800,000,000 - .01 x 300,000,000 = $$l_{4.2}$ million.

Over the past years, in respect of employed contributors, the increase in the value of future benefits has been far greater than the increase in the value of future contributions for several reasons, two of the most important ones being

- (1) average annual salary on which annuity benefits are based has increased sharply, and
- (2) the number of contributors has increased from year to year.

At each general salary increase date, therefore, the net liability created by a general salary increase of 1% has been greater than that at the previous increase date. It is to be expected that this pattern will continue for many years in the future.

Valuation Summary

The following balance sheet summarizes the results of the valuation. It also shows the financial status of the Superannuation Account as at December 31, 1957, assuming that contributions will continue to be made to the Account at the rates in effect at that date.

Superannuation Account

Valuation Balance Sheet as at December 31, 1957

Assets

### Seasonal		155615		
Present value of future contributions from contributors:	Balance of Account			\$1,032,289,000
Present value of future contributors	Contributions due			
## Dutions from contributors Current service	from government			27,513,000
## Dutions from contributors Current service	<u>į</u>			
Employed contributors				
Current service Whole-time Males \$298,893,000 Females 53,640,000 Prevailing Rate - Males 15,140,000 Females 304,000 Seasonal - Males 1,596,000 Females 102,000 \$369,675,000 Prior service Whole-time - Males 2,617,000 Females 32,000 32,000 Prevailing Rate - Males 2,617,000 20,356,000 Females 27,000 20,356,000 Retired contributors Females \$3,085,000 Females \$3,085,000 393,393,000 Present value of future contributions from government: 393,393,000 Total Assets \$1,846,588,000	butions from contributors:			
Current service Whole-time Males \$298,893,000 Females 53,640,000 Prevailing Rate - Males 15,140,000 Females 304,000 Seasonal - Males 1,596,000 Females 102,000 \$369,675,000 Prior service Whole-time - Males 2,617,000 Females 32,000 32,000 Seasonal - Males 128,000 Females 27,000 20,356,000 Retired contributors Frior service \$3,085,000 Males \$3,085,000 393,393,000 Present value of future contributions from government: 393,393,000	Employed contributors			
Females 53,610,000 Prevailing Rate - Males 15,110,000 Females 301,000 Females 1,596,000 Females 102,000 \$369,675,000 Prior service Males 15,671,000 Females 1,881,000 Prevailing Rate - Males 2,617,000 Females 32,000 Seasonal - Males 128,000 Females 27,000 20,356,000 Retired contributors				
Females		\$298,893,000		
Seasonal	Females			
Seasonal	Prevailing Rate - Males	15,140,000		
Prior service	Females			
Prior service Whole-time - Males 15,671,000 Females 1,881,000 Prevailing Rate - Males 2,617,000 Seasonal - Males 128,000 Females 27,000 20,356,000 Retired contributors Prior service \$3,085,000 Males \$3,085,000 393,393,000 Females 277,000 3,362,000 393,393,000 Present value of future contributions from government: 393,393,000 Total Assets \$1,866,588,000	,			
Whole-time - Males 15,671,000 Females 1,881,000 Prevailing Rate - Males 2,617,000 Females 32,000 Seasonal - Males 128,000 Females 27,000 20,356,000 Retired contributors Prior service \$3,085,000 Males \$3,085,000 393,393,000 Females 277,000 3,362,000 393,393,000 Prior service Males \$3,085,000 393,393,000 Present value of future contributions from government: 393,393,000 Total Assets \$1,846,588,000	Females	1.02,000	\$369,675,000	
Whole-time - Males 15,671,000 Females 1,881,000 Prevailing Rate - Males 2,617,000 Females 32,000 Seasonal - Males 128,000 Females 27,000 20,356,000 Retired contributors Prior service \$3,085,000 Males \$3,085,000 393,393,000 Females 277,000 3,362,000 393,393,000 Prior service Males \$3,085,000 393,393,000 Present value of future contributions from government: 393,393,000 Total Assets \$1,846,588,000		4		
Females 1,881,000		7 C C C C C C C C C C C C C C C C C C C		
Prevailing Rate - Males				•
Seasonal Females 32,000 Males 128,000 27,000 20,356,000 Prior service \$3,085,000 Males \$3,085,000 Females \$3,085,000 277,000 3,362,000 393,393,000				
Seasonal				0
Retired contributors		128,000		
Retired contributors Prior service Males Females \$3,085,000 277,000 3,362,000 393,393,000 Present value of future contributions from government: 393,393,000 Total Assets \$1,846,588,000			20.356.000	
Prior service \$3,085,000 Females 277,000 3,362,000 393,393,000 Present value of future contributions from government: 393,393,000 393,393,000 Total Assets \$1,846,588,000				
Prior service \$3,085,000 Females \$3,085,000 277,000 3,362,000 393,393,000 Present value of future contributions from government: 393,393,000 Total Assets \$1,846,588,000				
Males \$3,085,000 3,362,000 393,393,000 Present value of future contributions from government: 393,393,000 Total Assets \$1,846,588,000	Retired contributors			
Females 277,000 3,362,000 393,393,000 Present value of future contributions from government: 393,393,000 Total Assets \$1,846,588,000				
Present value of future contributions from government: Total Assets \$1,846,588,000				
butions from government: 393,393,000 Total Assets \$1,846,588,000	Females	277,000	3,362,000	393,393,000
butions from government: 393,393,000 Total Assets \$1,846,588,000				
butions from government: 393,393,000 Total Assets \$1,846,588,000	Present value of future contri-			*
Total Assets \$1,846,588,000				393,393,000
	or of other flow Box of importor			
	Total	L Assets		\$1,846,588,000
Deficit 137,661,000	1000			
	Deficit		• •	137,661,000
\$1,984,249,000			:	\$1,984,249,000

Liabilities

Present value of prospective benefits to employed contributors:

 Whole-time
 - Males
 \$1,336,917,000

 Females
 262,867,000

 Prevailing Rate
 - Males
 75,482,000

 Females
 1,875,000

 Seasonal
 - Males
 13,514,000

 Females
 858,000

\$1,691,513,000

Present value of benefits to persons entitled to an annuity or annual allowance:

Retired contributors

Entitled for reasons other than disability - Males Females

\$184,054,000 19,674,000

Entitled because of

disability - Males Females 29,971,000 7,014,000

\$240,713,000

Widows

51,036,000

Children

580,000

292,329,000

Contributions held pending refund to former employees

407,000

Total Liabilities

\$1,984,249,000

The deficit, as disclosed by the foregoing balance sheet, was \$137.7 million as at December 31, 1957. However, this item cannot be considered by itself.

In the government balance sheet, there is an asset item entitled "Unamortized portion of actuarial deficiency in the superannuation account - \$139.0 million." This "deferred charge" represents the unliquidated portion of the deficiency in the Superannuation Account as estimated some years prior to the current actuarial examination.

The balance in the Account was \$1,032 million as at December 31, 1957. Included in this balance was an amount equal to the deferred charge described above, namely, \$139 million. If this amount had not been included, the deficit in the Account as at December 31, 1957, would have been \$276.7 million.

The history of the deferred charge is as follows:

- 1. In the report of the Chief Actuary, dated April 12, 1951, on the actuarial examination of the Superannuation Account as at December 31, 1947, the deficit shown in the valuation summary was \$252 million.
- 2. In the fiscal year 1950-51, the government made a special contribution of \$75 million towards the deficit in the Account.

- 3. After the 1950-51 contribution had been made, the Chief Actuary estimated that, due to (a) interest accumulating on the deficit from December 31, 1947, (b) salary increases, and (c) a large number of new contributors bringing with them prior service in respect of which only employee contributions were payable, the deficit would amount to \$289 million as at December 31, 1951.
- 4. In the fiscal year 1951-52, the government made a second special contribution of \$75 million towards the deficit. At the same time, the Account was credited with \$214 million to make the balance in the Account equal to the estimated net liability at that time. As an offsetting entry, the \$214 million was set up as a deferred charge in the government balance sheet, to be written off to budgetary expenditures. By this procedure, the estimated deficiency pertaining to the Account was prevented from growing with interest, since interest is credited periodically on the balance in the Account which includes the amount of the deficiency.
- 5. In the fiscal year 1952-53, the government made a special contribution of \$25 million towards the deferred charge, reducing it to \$189 million.
- 6. In the fiscal year 1956-57, the government made a special contribution of \$50 million towards the deferred charge, reducing it to \$139 million. It still stends at this amount.

The net effect of the many changes that have occurred in the ten years elapsed since the previous examination of the Account has been the creation of the estimated deficit of \$137.7 million as at December 31, 1957. Some of the more important changes and their effects on the liability are discussed below:

- 1. As described earlier in this report, the salary patterns of contributors are very different at the present time from the salary scales used in the 1947 valuation. The salary scales used in this valuation to reflect current salary increase patterns caused a substantial increase in the liability.
- 2. There has been a significant improvement in the mortality of both employed and retired contributors over the last two decades. The strengthening of the mortality assumptions for the 1957 valuation to take account of past and probable future improvement in mortality had the effect of increasing the liability.
- 3. Remarriage rates used in the 1957 valuation to reflect the present remarriage experience among widows entitled to annual allowances were considerably higher than those used for the 1947 valuation. This had the effect of decreasing the liability.
- 4. Many thousands of persons employed in the Public Service became contributors when the Public Service Superannuation Act came into force on January 1, 1954. Two opposing effects on the liability resulted from this extension of coverage. On the one hand, many of these new contributors brought in with them some years of prior service. The benefit liability created thereby was substantially higher than the contributions payable in respect of that service. On the other hand, the turnover in the early years of service of these contributors was very high compared with that of the former group of contributors who had to have "permanent" status before becoming contributors. As a result, government contributions and interest released in respect of contributors who ceased to be employees and received a return of their own contributions has been very substantial. This holds true also for employees who have become contributors since January 1, 1954.
- 5. At the time of the 1947 valuation, the pattern of age retirements resulting from the introduction of the benefit of an immediate annuity on voluntary retirement at ages 60 to 64 had not yet developed. The rates of age retirement, for ages 60 to 64, used in the 1947 valuation were considerably higher than the rates developed from the experience of the 1948-57 period and used for the 1957 valuation. This had the effect of decreasing the liability to a significant degree.

Summary and Recommendations

- 1. The estimated deficit in the Superannuation Account as at December 31, 1957, was \$137.7 million. It is recommended that this deficit, together with the "Unamortized portion of actuarial deficiency in the superannuation account," amounting to \$139 million, be liquidated as soon as may reasonably be possible. It is also recommended that, until liquidation of the deficit has been completed, interest be credited to the Account in respect of the amount of deficit remaining from time to time, to keep it from growing with interest.
- 2. The average contribution rate estimated to be required to pay for the benefits provided under the Act is 12.4% of salary for male contributors and 9.7% of salary for female contributors. A change in the age distribution of new contributors, in the pattern of increase in salaries from age to age or in one of many other elements would have the effect of increasing or decreasing the estimated required rates of contribution to some degree. It is recommended, therefore, that no change be made in the contribution rates at this time. If, however, benefits were to be liberalized in some manner in the future, any resulting increase in the male contribution rate should also take account of the estimated current deficiency as respects that rate.

In conclusion, it is a pleasure to acknowledge the cooperation and assistance given by the Dominion Bureau of Statistics of the Department of Trade and Commerce and by Central Pay Office and the Superannuation Branch of the Department of Finance.

Respectfully submitted,

Chief Actuary

August 21, 1959 Department of Insurance, Ottawa

APPENDICES

Salary Scales

Tables of Rates

Tables of Annuity Values

Age Distributions

Aggregate Salary Scales

Type of Contributor

Age	Whole-time Males	Females		Prevailing Males	Rate and Seasonal Females
15 16 17 18 19	0.344 0.356 0.370 0.385 0.401	0.356 0.368 0.382 0.396 0.412	,	0.731 0.735 0.740 0.746 0.752	1.000 1.000 1.000 1.000
20 21 22 23 24	0.418 0.436 0.455 0.475 0.496	0.429 0.447 0.466 0.486 0.507		0.759 0.766 0.773 0.780 0.788	1.000 1.000 1.000 1.000
25 26 27 28 29	0.517 0.539 0.561 0.583 0.605	0.529 0.551 0.573 0.596 0.619		0.796 0.804 0.812 0.820 0.828	1.000 1.000 1.000 1.000 1.000
30 31 32 33 34	0.627 0.649 0.670 0.691 0.711	0.642 0.664 0.686 0.707 0.728		0.837 0.846 0.855 0.864 0.873	1.000 1.000 1.000 1.000
35 36 37 38 39	0.731 0.750 0.769 0.787 0.804	0.748 0.767 0.785 0.802 0.819		0.882 0.890 0.898 0.906 0.914	1.000 1.000 1.000 1.000 1.000
40 42 43 44	0.820 0.836 0.850 0.863 0.876	0.834 0.849 0.863 0.876 0.888		0.922 0.930 0.937 0.944 0.950	1.000 1.000 1.000 1.000
45 46 47 48 49	0.887 0.898 0.908 0.917 0.926	0.899 0.910 0.919 0.928 0.936		0.956 0.961 0.966 0.970 0.974	1.000 1.000 1.000 1.000
50 51 52 53 54	0.93կ 0.9կ1 0.95կ 0.960	0.943 0.950 0.956 0.962 0.967	3	0.978 0.981 0.984 0.986 0.988	1.000 1.000 1.000 1.000
55 56 57 58 59	0.965 0.969 0.973 0.977 0.980	0.971 0.975 0.979 0.982 0.985		0.990 0.992 0.994 0.995 0.996	1.000 1.000 1.000 1.000
60 61 62 63 64	0.983 0.986 0.988 0.990 0.992	0.988 0.990 0.992 0.994 0.995		0.997 0.998 0.998 0.999 0.999	1.000 1.000 1.000 1.000
65 66 67 68 69	0.994 0.995 0.997 0.998 0.999	0.996 0.997 0.998 0.998 0.999		1.000 1.000 1.000 1.000	1.000 1.000 1.000 1.000
70	1.000	1.000		1.000	1.000

Illustration of Increase in Salary

Type of Contributor

				Whole	-time				d Seaso	
Age			Males		<u>F</u>	emales		. *	Males	
20		\$1000			\$1000			\$1000		
25		1237			1233			1049		
30		1500	\$1000		1497	\$1000		1103	\$1000	:
35		1749	1166		1744	1165	. · .	1162	1054	
40		1962	1308	\$1000	1944	1299	\$1000	1215	1102	\$1000
45		2122	1415	1082	2096	1400	1078	1260	1142	1037
50		2234	1490	1139	2198	1469	1131	1289	1168	1061
55		2309	1539	1177	2263	1512	1164	1304	1183	1074
60		2352	1568	1199	2303	1539	1185	1314	1191	1081
65	: ·: ·	2378	1585	1212	2322	1551	1194	1318	1195	1085

Age Group Salary Scales for whole-time contributors

Age Group

Central Age	17-26 Males Females	27-36 Males Females	37-46 Males Females	47-56 Males Females
21 12 22 23 24 22 25 25 25 25 25 25 25 25 25 25 25 25	0.511 0.552 0.546 0.582 0.581 0.612 0.613 0.641 0.641 0.669			
26½ 27½ 28½ 29½ 30½	0.667 0.696 0.692 0.720 0.715 0.742 0.736 0.762 0.757 0.781			
31 1/2 32 1/2 34 1/2 35 1/2 35 1/2	0.776 0.798 0.795 0.814 0.813 0.829 0.830 0.843 0.846 0.856	0.621 0.634 0.639 0.665 0.657 0.696 0.675 0.727 0.693 0.757		
36년 37년 38년 39년 40년	0.861 0.869 0.875 0.881 0.888 0.892 0.901 0.902 0.912 0.911	0.711 0.785 0.729 0.811 0.717 0.834 0.765 0.853 0.783 0.869		
41년 42년 43년 41년 45년	0.922 0.920 0.931 0.928 0.939 0.935 0.947 0.942 0.953 0.948	0.801 0.884 0.818 0.897 0.834 0.908 0.850 0.918 0.866 0.927	0.695 0.690 0.713 0.722 0.731 0.755 0.749 0.786 0.767 0.815	
4612 472 482 492 502	0.959 0.953 0.964 0.958 0.968 0.963 0.972 0.968 0.976 0.972	0.880 0.935 0.894 0.942 0.906 0.949 0.918 0.955 0.928 0.960	0.786 0.843 0.804 0.867 0.822 0.888 0.840 0.906 0.858 0.921	
51 12-12-12-12-12-12-12-12-12-12-12-12-12-1	0.979 0.975 0.982 0.978 0.985 0.981 0.987 0.983 0.989 0.985	0.938 0.965 0.9147 0.969 0.955 0.973 0.962 0.976 0.968 0.979	0.875 0.934 0.892 0.944 0.908 0.952 0.923 0.959 0.937 0.966	0.750 0.744 0.767 0.772 0.784 0.800 0.801 0.828 0.818 0.853
561275 5782727 59960	0.991 0.987 0.992 0.989 0.993 0.991 0.994 0.993 0.995 0.994	0.973 0.982 0.978 0.985 0.982 0.987 0.985 0.989 0.988 0.991	0.949 0.972 0.960 0.976 0.969 0.980 0.976 0.984 0.982 0.987	0.835 0.876 0.852 0.895 0.868 0.912 0.884 0.927 0.899 0.939
61 12 62 12 63 12 64 12 65 12	0.996 0.995 0.996 0.996 0.997 0.996 0.997 0.997 0.998 0.998	0.990 0.992 0.992 0.993 0.994 0.994 0.995 0.995 0.996 0.996	0.986 0.990 0.990 0.992 0.993 0.994 0.995 0.995 0.996 0.996	0.914 0.950 0.928 0.959 0.941 0.968 0.953 0.975 0.963 0.981
6612 6712 6812 6912 7012	0.998 0.998 0.999 0.999 0.999 0.999 1.000 0.999 1.000 1.000	0.997 0.997 0.998 0.998 0.999 0.999 0.999 0.999 1.000 1.000	0.997 0.997 0.998 0.998 0.999 0.999 1.000 0.999 1.000 1.000	0.972 0.986 0.980 0.991 0.988 0.994 0.994 0.997 1.000 1.000
		r ·		

Select Rates of Ceasing to be Employed for all reasons

Whole-time Contributors

		!	Males				F	emales		
Age at beg. of	Complete	ed Veers	of Pens	ionable S	Service	Complete	ad Veare	of Pensi	onable S	Service
Pens. Svc.	0	1	2	3	4	0	1	2	3	4
15 16 17 18 19	.3714 .3492 .3280 .3067 .2856	.3116 .2918 .2711 .2491	.2725 .2300 .2080 .1836 .1631	.1842 .1674 .1513 .1362 .1228	.1174 .1084 .0995 .0907 .0824	.2071 .2232 .2391 .2563 .2769	.1934 .2171 .2427 .2703 .2999	.1895 .2033 .2171 .2318 .2480	.1918 .2048 .2178 .2313 .2424	.1557 .1707 .1888 .2040
20 21 22 23 24	.2641 .2432 .2218 .2013 .1830	.2014 .1827 .1630 .1460 .1325	.1422 .1250 .1122 .1025 .0950	.1110 .1009 .0922 .0849 .0788	.0751 .0691 .0643 .0606 .0574	.2990 .3199 .3372 .3490 .3525	.3266 .3445 .3505 .3479 .3417	.2665 .2840 .2901 .2871 .2794	.2496 .2492 .2469 .2395 .2308	.2201 .2193 .2120 .2015 .1891
25 26 27 28 29	.1715 .1645 .1597 .1564 .1538	.1218 .1136 .1073 .1023 .0983	.0891 .0845 .0809 .0780	.0738 .0697 .0664 .0638 .0616	.0549 .0529 .0511 .0497 .0484	.3484 .3421 .3352 .3281 .3206	.3331 .3214 .3090 .2970 .2852	.2691 .2572 .2455 .2330 .2202	.2202 .2079 .1961 .1844 .1729	.1765 .1641 .1520 .1401 .1289
30 31 32 33 34	.1520 .1504 .1491 .1481 .1474	.0952 .0928 .0910 .0897 .0888	.0738 .0723 .0710 .0700 .0691	.0599 .0585 .0573 .0564 .0557	.01475 .01467 .01460 .01455 .01452	.3125 .3034 .2933 .2822 .2698	.2734 .2620 .2508 .2397 .2286	.2077 .1951 .1822 .1697 .1574	.1620 .1519 .1422 .1331 .1249	.1186 .1089 .1000 .0920 ,0850
35 36 37 38 39	.1468 .1462 .1458 .1453 .1448	.0881 .0877 .0875 .0875	.0684 .0679 .0675 .0672 .0670	.0552 .0547 .0544 .0543 .0542	.01,50 .01,1,8 .01,1,9 .01,50 .01,52	.2571 .2141 .2321 .2212 .2120	.2181 .2075 .1972 .1871 .1771	.1466 .1375 .1300 .1241 .1195	.1178 .1115 .1061 .1017	.0790 .0741 .0699 .0666 .0636
40 41 42 43 44	.1444 .1440 .1436 .1432 .1429	.0878 .0881 .0885 .0890 .0895	.0669 .0669 .0671 .0672	.0542 .0544 .0546 .0549 .0553	.0456 .0460 .0465 .0470 .0476	.2043 .1977 .1925 .1882 .1848	.1676 .1579 .1494 .1423 .1364	.1159 .1130 .1107 .1089 .1074	.0949 .0924 .0903 .0889 .0877	.0614 .0596 .0583 .0574 .0568
45 46 47 48 49	.1425 .1422 .1419 .1416 .1412	.0901 .0908 .0916 .0924 .0933	.0679 .0682 .0688 .0695 .0703	.0559 .0565 .0573 .0582 .0593	.01,81, .01,93 .0503 .0516 .0530	.1822 .1800 .1785 .1774 .1765	.1317 .1280 .1253 .1233 .1219	.1064 .1056 .1050 .1046 .1046	.0869 .0861 .0859 .0860	.0566 .0567 .0572 .0581 .0593
50 51 52 53 54	.1409 .1406 .1404 .1401 .1397	.0942 .0952 .0964 .0978 .0993	.0713 .0725 .0741 .0759 .0783	.0606 .0621 .0642 .0666 .0685	.0547 .0567 .0590 .0618 .0650	.1759 .1754 .1750 .1748 .1748	.1211 .1208 .1208 .1213 .1222	.1047 .1052 .1059 .1069 .1082	.0864 .0871 .0881 .0896 .0917	.0611 .0633 .0661 .0694
55	.1394	.1013	.0812	.0730	.0688	.17և9	.1234	.1100	.0942	.0790

Ultimate Rates of Ceasing to be Employed for all reasons

Whole-time Contributors

Age	<u>Males</u>	Females
20	.0693	.1108
21	.0639	.1224
22	.0589	.1457
23	.0542	.1606
24	.0499	.1624
25	.0460	.1589
26	.0425	.1486
27	.0394	.1329
28	.0367	.1167
29	.03կկ	.1038
30	.0323	.0927
31	.0304	.0830
32	.0287	.0744
33	.0272	.0670
34	.0258	.0604
35	.0245	.0545
36	.0234	.0493
37	.0223	.0447
38	.0214	.0406
39	.0207	.0370
40 42 43 44	.0199 .0192 .0186 .0182 .0180	.0340 .0314 .0292 .0273 .0257
45	.0179	.0244
46	.0179	.0234
47	.0182	.0227
48	.0187	.0223
49	.0193	.0221
50	.0201	.0221
51	.0211	.0224
52	.0223	.0230
53	.0237	.0240
54	.0253	.0254
55	.0271	.0271
56	.0291	.0292
57	.0313	.0316
58	.0336	.0341
59	.0360	.0370

Rates of Mortality for employed contributors

Age	<u>Males</u>	Females
20 21 22 23 24	.0006 .0006 .0006 .0006	.0006 .0006 .0006 .0006
25 26 27 28 29	.0007 .0007 .0007 .0008 .0008	.0006 .0006 .0007 .0007
30 31 32 33 34	.0009 .0009 .0010 .0011	.0007 .0007 .0007 .0008 .0008
35 36 37 38 39	.0012 .0013 .0014 .0015 .0017	.0008 .0008 .0008 .0009
140 141 143 144	.0018 .0020 .0022 .0025 .0028	.0010 .0010 .0011 .0011
45 46 47 48 49	.0032 .0036 .0041 .0016 .0052	.0013 .0014 .0015 .0016
50 51 52 53 54	.0058 .0064 .0071 .0078 .0085	.0019 .0021 .0023 .0025 .0028
55 56 57 58 59	.0093 .0101 .0110 .0119 .01.28	.0030 .0033 .0037 .0040 .0044
60 61 62 63 64	.0138 .0149 .0161 .0175 .0190	.0049 .005h .0060 .0067 .0075
65 66 67 68 69	.0206 .0225 .0245 .0268 .0292	.008h .009h .0106 .0120 .0137
70	.0320	.0157

Rates of Mortality for contributors retired for reasons other than disability and

Annuity Values based thereon

Value of Annuity of \$1.00 per annum to commence at age 60 or immediately if age is 60 or over

Age	Rates c	of Mortality		at 4% per annum)
	Males	Females	Males	Females
50	.0066	.0031	\$6.923	\$8.156
51	.0073	.003h	7.272	8.545
52	.0080	.0036	7.650	8.961
53	.0088	.0040	8.061	9.409
54	.0097	.0043	8.509	9.893
55	.0106	.0047	8.999	10.422
56	.0115	.0051	9.537	11.002
57	.0125	.0056	10.129	11.642
58	.0135	.0062	10.785	12.352
59	.0145	.0068	11.515	13.144
60 61 62 63 64	.0157 .0169 .0182 .0197 .0213	.0075 .0083 .0091 .0101	12.331 11.999 11.665 11.326 10.985	14.030 13.677 13.319 12.955 12.585
65	.0231	.0124	10.642	12.211
66	.0250	.0138	10.297	11.832
67	.0272	.0153	9.950	11.450
68	.0296	.0170	9.603	11.065
69	.0322	.0189	9.256	10.677
70	.0351	.0210	8.909	10.287
71	.0383	.0233	8.563	9.897
72	.c418	.0260	8.219	9.506
73	.0456	.0289	7.878	9.116
71	.0499	.0322	7.540	8.727
75 76 77 78 79	.0545 .0596 .0652 .0714 .0781	.0358 .0399 .0145 .0195	7.206 6.876 6.551 6.232 5.920	8.341 7.957 7.578 7.203 6.835
80	.0855	.0614	5.614	6.473
81	.0936	.0684	5.316	6.118
82	.1024	.0761	5.026	5.771
83	.1121	.0847	4.744	5.434
8l ₄	.1227	.0942	4.471	5.106
85	.13l ₁ 2	.1048	4.208	4.789
86	.1l ₁ 67	.1164	3.954	4.482
87	.1603	.1293	3.709	4.187
88	.1751	.1434	3.475	3.904
89	.1912	.1590	3.251	3.633
.90	.2085	.1762	3.037	3,375

APPENDIX 8A

Rates of Mortality for male contributors retired because of disability

and Annuity Values based thereon

Age Ultimate Rates			Value of Annuity of \$1.00 per annum (interest at 4% per annum)		
		Management of the Control of Cont	At date of retirement	After at least 3 yrs. have elapsed from date of retirement	
٠.	25 26 27 28 29	.0072 .0073 .0074 .0075 .0076	\$18.232 18.093 17.945 17.791 17.630	\$18.550 18.408 18.261 18.110 17.952	
	30 31 32 33 34	.0077 .0078 .0080 .0082 .0081	17.462 17.291 17.113 16.929 16.740	17.789 17.621 17.445 17.265 17.080	
:	35 36 37 38 39	.0086 .0088 .0090 .0093 .0096	16.543 16.340 16.132 15.918 15.700	16.889 16.693 16.490 16.281 16.066	
	40 կ1 կ2 կ3 կ4	.0100 .0103 .0107 .0111 .0116	15.467 15.232 14.990 14.743 14.494	15.845 15.620 15.389 15.152 14.909	
	45 46 47 48 49	.0122 .0128 .0135 .0142 .0150	14.232 13.976 13.712 13.441 13.160	14.661 14.410 14.154 13.894 13.630	
	50 51 52 53 54	.0158 .0167 .0177 .0188 .0200	12.858 12.530 12.184 11.868 11.600	13.364 13.093 12.819 12.543 12.264	
	55 56 57 58 59	.0212 .0225 .0240 .0256 .0273	11.379 11.190 11.028 10.883 10.750	11.985 11.703 11.119 11.135 10.851	
	60	.0292		10.567	
	65	• 0/100		9.167	
	70	.0549		7.798	
	7 5	.0751		6.479	
	80	.10l/u		5.234	
	85	.1464		4.092	
	90	.2085		3.037	

APPENDIX 8B

Rates of Mortality for female contributors retired because of disability and

Annuity Values based thereon

Age	Ultimate Rates		nuity of \$1.00 per annumest at 1% per annum
		At date of retirement	After at least 3 yrs. have elapsed from date of retirement
25	.0069	\$19.275	\$19.469
26	.0070	19.171	19.365
27	.0071	19.062	19.257
28	.0072	18.950	19.147
29	.0073	18.834	19.034
30	.0074	18.716	18.917
31	.0075	18.595	18.796
32	.0076	18.469	18.672
			18.544
33 34	.0077 .0078	18.340 18.209	18.411
;			
35	.0079	18.067	18.274
36	.0080	17.920	18.132
37	.0081	17.770	17.985
38	.0082	17.619	17.833
39	.0084	17.461	17.675
40	.0086	17.297	17.514
41	.0088	17.133	17.348
42	.0090	16.960	17.177
43	.0092	16.782	17.002
44	.0094	16.597	16.821
45	.0096	16.405	16.635
46	.0098	16.214	16.443
47	.0100	16.013	16.245
48	.01.03	15.808	16.040
49	•0106	15.593	15.830
50 51 52 53 54	.0109	15.369	15.614
51	.0112	15.132	15.392
52	.0116	14.892	15.163
53	.0120	14.645	14.928
54	.01.24	14.408	ւլ. 688
55	.0128	14.175	14.441
56	.0133	13.952	14.186
50 E7	.0138		13.926
		13.736	13.468
56 57 58 59	.0144 .0150	13.532	13.658
77	•0150	13.333	13.384
60	.0157		13.104
65	.0203		11.610
70	.0277		9.978
75	.0401		8, 2կ2
			6.468
80	.0620		
85	.1048		4.789
90	.1762		3.375

Rates of Remarriage and Mortality for widows

Age at Widowhood	;	Rate	s of Remar	riage		Attained Age	Rates of Mortality
		Year	r of Widowl	nood	er e		
	lst yr.	3rd yr.	5th yr.	10th yr.	Ultimate		
25	.050	.148	.132	.060	.028	39	.0022
3 0	.029	.086	.076	.035	.016	717	.0026
35	.018	.048	.042	.019	.009	49	.0033
40	.oll	.027	.023	.010	.004	54	.0050
45	.006	.015	.012	•005	.002	59	.0083
50	.004	.008	.006	.002	.001	64	.0111
55	.002	.004	.003	.001	0	69	.0232
						74	.0367
					• .	79	.0559
						84	.0822
· · · · · · · · · · · · · · · · · · ·	· .					89	.1180

Value of Annuity of \$1.00 per annum payable to death or remarriage of widow (interest at 4% per annum)

Age at Widowhood		Yes	ar of Wido	whood		Attained Age
	lst yr.	3rd yr.	5th yr.	10th yr.	Ultimate	
25	\$8.393	\$8.687	\$10.453	\$14.731	\$16.465	3 9
30	11.992	12.306	13.644	16.232	16.854	1,1,
35	14.821	14.954	15.692	16.759	16.1123	49
40	16.326	16.249	16.494	16.407	15.429	54
45	16.717	16.1:21	16.279	15.414	14.013	5 9
50	16.209	15.757	15.349	14.013	12.386	64
55	15.142	14.553	13.977	12.386	10.681	69
	V_{χ}				9.008	74
			· .		7.147	79
	•				6.040	814
					11.789	89

Rates of Retirement because of age

Age	Males	Females
60	.0870	.0950
61	.0679	.0799
62	.0640	.0765
63	.0734	.0863
64	.0926	.1060
65	.5496	.5600
66	.4312	.3996
67	.3330	.2674
68	.3000	.2170
69	.3654	.3236
70	1.0000	1.0000

Rates of Retirement because of disability

Age	Males	<u>Females</u>
15 16 17 18 19	.0001 .0001 .0001 .0001	.0011 .0011 .0011 .0011
20 21 22 23 21	.0002 .0002 .0002 .0002 .0002	.0011 .0011 .0011
25 26 27 28 29	.0002 .0003 .0003 .0003	.0012 .0012 .0012 .0012
30 31 32 33 31	.000l .000l .000l .0005	.0012 .0013 .0013 .0013
35 36 37 38 39	.0005 .0006 .0006 .0007 .0008	.0014 .0014 .0015 .0015
113 113 110 110	.0009 .0010 .0011 .0013	.0017 .0018 .0020 .0022 .0024
145 146 147 148 149	.0017 .0020 .0024 .0029	.0027 .0031 .0036 .cold
50 51 52 53 51	.0042 .0050 .0059 .0070 .0082	.0054 .0062 .0072 .0085 .0100
55 56 57 58 59	.0095 .0109 .0124 .0140 .0157	.0118 .0139 .0162 .0187 .02114

Rates of Ceasing to be Employed, with five or more years of pensionable service, for reasons other than age, disability or death

and

Proportions of contributors electing to take deferred annuity

<u>Age</u>		Males	Fer	males
	Rates of ceasing to be employed	Proportion electing deferred annuity	Rates of ceasing to be employed	Proportion electing deferred annuity
20	.0685	.044	.1091	.009
21	.0631	.049	.1207	.012
22	.0581	.055	.1140	.014
23	.0534	.061	.1589	.018
24	.0491	.066	.1606	.022
25	.0451	.072	.1571	.026
26	.04 1 5	.078	.1468	.031
27	.0384	.084	.1310	.037
28	.0357	.090	.1148	.043
29	.0333	.096	.1019	.050
30	.0311	.102	.0908	.058
31	.0291	.109	.0810	.067
32	.0273	.115	.0724	.077
33	.0257	.121	.0649	.087
34	.0242	.128	.0583	.099
35	.0228	.135	.0524	.111
36	.0215	.141	.0471	.124
37	.0203	.148	.0424	.137
38	.0192	.155	.0382	.152
39	.0182	.162	.0345	.167
40	.0172	.170	.0313	.183
41	.0162	.177	.0285	.200
42	.0153	.185	.0261	.218
43	.0145	.192	.02140	.236
44	.0137	.200	.0221	.254
45 46 47 48 49	.0130 .0123 .0117 .0111	.209 .217 .225 .234 .243	.0204 .0189 .0176 .0165 .0156	.274 .294 .314 .335 .357
50	.0101	.252	.0148	.379
51	.0097	.260	.0141	.401
52	.0093	.270	.0135	.424
53	.0089	.279	.0130	.447
54	.0086	.288	.0126	.470
55	.0083	.297	.0123	.493
56	.0081	.307	.0120	.517
57	.0079	.316	.0117	.541
58	.0077	.326	.0114	.565
59	.0075	.336	.0112	.588

Proportions of male contributors married at death;
Average ages of widows corresponding to ages of
contributors at death;

and
Values of children's benefits per \$1.00 "earned"
annuity of contributors at death

Age of Contributor at Death		Male Contributors	Average age of <u>Widows</u>	Value of Children's Benefits	
e V	Employed Contributors	Retired Contributors	•	Employed Contributors	Retired Contributors
25	.811	.315	24.36	\$1.624	\$0.576
30	.826	.455	29.01	1.679	.832
35	. 814	•575	33.61	1.628	.991
40	. 864	.673	38.16	1.417	•977
45	.885	.749	42.68	1.025	.763
50	.901	.802	47.20	.618	.476
55	•909	.828	51.68	.316	. 243
60	.898	.826	56.14	.139	.106
65	.867	.797	60.57	.051	.039
70	.832	•737	64.94	.016	.011
75		.646	69.19		.003
80		.526	73.20		
85		•392	76.57		

.263

90

78.58

Capitalized Values of annuity or annual allowance benefits per \$1.00 "earned" annuity of contributors at retirement or death (interest at 1% per annum)

Age of Contributor at Retirement	On Retirement for reasons other than disability		On Reti becau ag	se of
₹	Males	Females	Males	Females
5 0 55	\$9.452 11.433	\$9.469 11.449		
60 65 70			\$14.138 12.437 10.621	\$14.053 12.250 10.352

On Retirement because of disability

Age of Contributor	Males	Females
at Retirement		
25	\$19.648	\$19.311
30	19.146	18.755
3 5	18.492	18.108
40	17.658	17.342
45	16.642	16.455
50	15.392	15.426
. 55	14.068	14.242
59	13.482	13.441

On Death leaving dependents entitled to annual allowance

Age of	Employed	Retired
Contributor	Male	Male
at Death	Contributors	Contributors
25 30 35 40 45 50 55 60 65 70 75 80 85	\$6.562 8.039 9.224 9.726 9.585 9.042 8.362 7.646 6.916 6.198	\$5.804 7.489 8.811 9.406 9.352 8.878 8.243 7.547 6.809 6.052 5.312 4.635 4.095 3.787

Age Distribution of whole-time employees who became contributors during the period from January 1, 1955, to December 31, 1957

Age	Males	Females
15	38	25
16	285	141
17	720	1,621
18	1,074	2,435
19	1,410	2,259
20	1,360	1,677
21	1,305	1,427
22	1,391	1,426
23	1,315	1,265
24	1,390	1,007
25	1,330	1,046
26	1,257	900
27	1,087	902
28	1,075	761
29	975	693
30	1,033	628
31	1,070	701
32	1,007	658
33	1,138	616
34	1,111	706
35	1,088	658
36	1,007	614
37	900	513
38	809	497
39	774	465
40	792	կ81
41	718	կկ6
42	706	կկ2
43	692	381
44	594	316
45	607	337
46	561	319
47	520	304
48	471	258
49	h28	227
50	458	221
51	422	175
52	395	163
53	347	167
51	324	140
55	321	122
56	335	97
57	287	101
58	265	90
59	260	70
60	223	59
61	184	44
62	110	31
63	106	30
64	66	15
65 and over	100	17
Total	36,241	28,994