

A new social architecture

Social Sustainability Sub-Committee

External Advisory Committee on Cities and Communities

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New Social Risks

- Income inequality is rising
 - An economic issue: Low wages, contingent work, lack of upward mobility
 - A social issue: Marital breakdown, people living alone, social programs have big gaps
 - A policy issue: cuts to social programs since 1995
- Serious gaps in child and adult education
- An emerging underclass?
 - Vulnerable population includes high proportion of visible minorities and
 Aboriginals
- Ageing society demands more attention to seniors, while younger population struggles

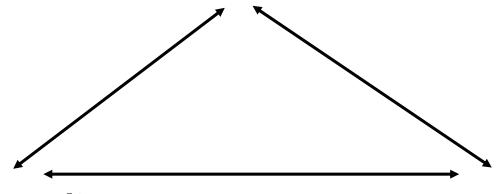
Social Policy

- Social policy will contribute immensely to
 - a) increasing productive capacity and
 - b) helping to solve these problems
- Existing policies are outdated and not serving the needs of 2005 Canadians
- They do not work together and leave large gaps into which many are falling
- But social policy is only one of the pieces in the puzzle, as the Europeans have agreed

The EU View of Policy

Social Policy

Social Quality / Social Cohesion



Economic Policy

Competitiveness / Dynamism

Employment Policy

Full Employment / Quality of Work



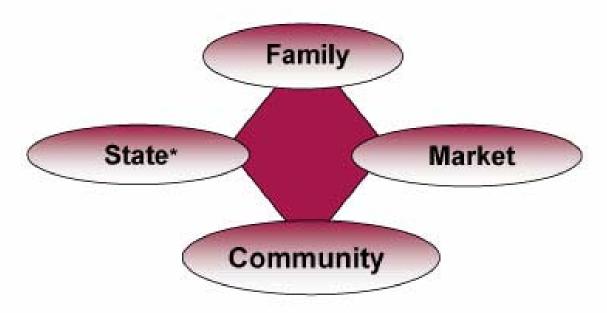
What to do?

- The new risks affect each community and group differently
- Need a stronger network of universal programming, supported by robust placebased interventions
- Place-based solutions cannot be prescribed in Ottawa – they must come from the community
- And the community includes many actors each one has capacity to contribute

Source: Divay & Seguin, CPRN, 2003

Well-Being and the Responsibility Mix

The Well-being Diamond



^{*}State includes governments (federal, provincial, territorial and municipal) and core public services such as education and health care.



Dividing Up the Territory

- Federal government has never defined its role in cities and communities – its value-added
- Need an exercise in thinking through roles and responsibilities
- Respecting what other actors contribute.
 What is its comparative advantage?
 - Urban development agreements are a good example of horizontal policy involving all the social actors
- A key part of the new architecture will be a framework for federal action and some governance rules

The Architecture

- A framework for action
- Definition of roles and responsibilities
 - Federal, provincial, local and their agencies
 - Governments, business, communities, families
- Criteria for selecting opportunities
- A menu of possibilities not program driven but purpose-driven
- Responding to social and economic risk and opportunity

Citizens' Views

- They want governments to respond to their needs in concert with the other actors – business, education institutions, NGOs, local governments
- They also believe that government support for declining communities should be time-limited
- If the community is not making progress after a certain period, then mobility grants and other aids for closing the community are appropriate

Source: Citizens' Dialogue on Canada's Future, CPRN, 2003

A menu approach

Menus of possibilities may differ for:

- Urban areas
- Small and medium-size cities
- Rural communities
- Northern and remote communities

The menus

- Infrastructure programs, including housing
- Community capacity-building programs
- Education and training opportunities
- Health of the population
- Immigrant settlement
- Public participation
- etc



Criteria for action

- We need to expand the federal capacity to do place-based policy
- We must also discipline federal action, as decisions can be misjudged in Ottawa
- You might think about criteria for action when should Ottawa be involved?
 - Should partnerships be required?
 - Should local need be demonstrated?
 - Local ownership?
- (Typologies can have a lasting influence)



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